

City Council

January 16, 2018

Los Cerritos Wetlands Oil Consolidation and Restoration Project

Four sites (Synergy Oil Field at 6433 E. 2nd Street, City property at the southeast corner of Studebaker Road and 2nd Street, Pumpkin Patch site at 6701 E. Pacific Coast Highway, and the Los Cerritos Wetlands Authority site at the northeast corner of Studebaker Road and 2nd Street)

Application No. 1601-05



Project Overview



Synergy Site: 150 acres

City Site: 33 acres

Pumpkin Patch Site: 7 acres

LCWA Site: 5 acres

Project Proposal (Synergy Site)



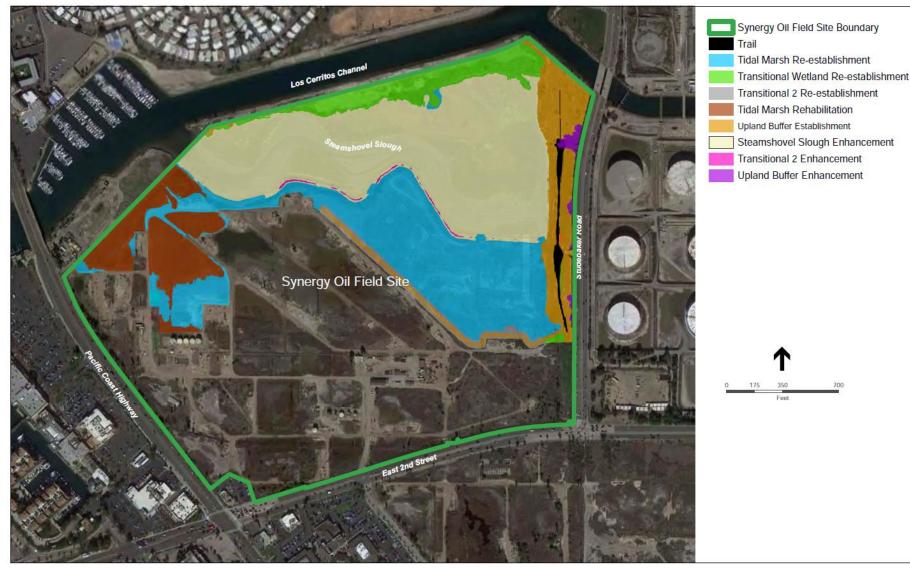
Northern Portion:

- Wetlands restoration
- Establish as mitigation bank

Southern Portion:

- Relocate Bixby Ranch Field Office
- Conversion of the Field Office to Visitors Center
- Removal of oil facilities
- Sidewalks and Bike lanes
- Through land swap, will be conveyed to Los Cerritos Wetlands Authority

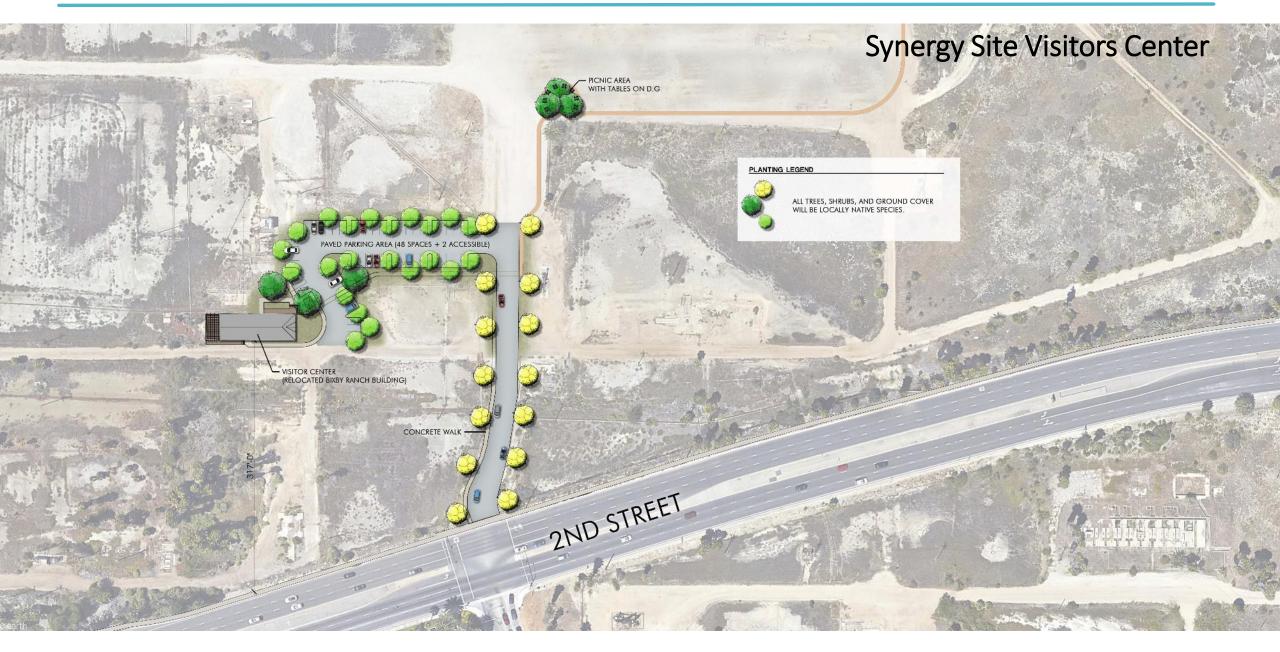
Project Proposal (Synergy Site)



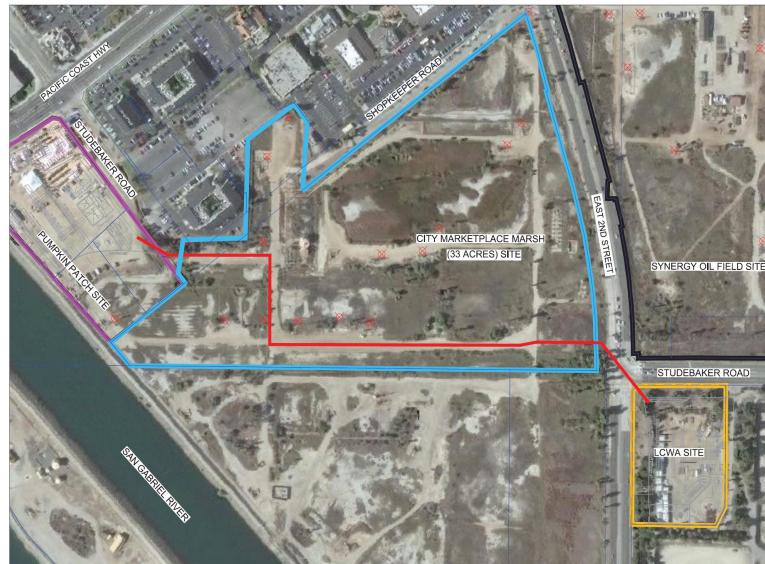
Proposed Mitigation Bank subject to review by an Interagency Review Team (IRT).

IRT consists of:

- United States Army Corps of Engineers
- Various Federal and State Agencies



Project Proposal (City Property)



- Pipeline system to connect Pumpkin Patch and LWCA sites
- Removal of oil facilities
- Sidewalks and Bike Lanes
- Amended Surface Use Release Agreement and Grant of Easements (SURGE) to eliminate easements, and remove oil facilities

Project Proposal (Pumpkin Patch)



- 5,200-square-foot, 2-story office building and 9,750-square-foot warehouse (with Rooftop Solar)
- Up to 50 new wells (a combination of oil production, water injection, and water source wells), to be contained in well cellars below grade.
- Vegetative Screening
- Sidewalks and Bike Lanes
- City Gateway / Entry Monument

Project Proposal (Pumpkin Patch)





Project Proposal (LCWA)



- Up to 70 new wells (a combination of oil production, water injection, and water source wells), to be contained in well cellars below grade; Storage tanks
- Cogeneration of Power with 4 Natural Gas Turbines and Solar
- Vegetative Screening
- Sidewalks and Bike Lanes
- Exchanged for 154 acres of restored wetlands, a Visitors Center and trail.

Project Timeline - Year 1 - 2 Activity

- Synergy Oil Field Remove ~95 percent of the above-ground pipelines and tanks; begin revegetation (Year 1 – 2)
- City Property Remove ~95 percent of the above-ground pipelines and tanks; remove landfill, if necessary (Year 1)
- Pumpkin Patch Site Remove ~95 percent of the aboveground pipelines; grading begins (Year 1); oil facilities construction begins (Year 2)
- LCWA Site Remediate, if necessary (Year 1); grading begins (Year 1); construction begins (Year 2)

Project Timeline - Year 3 - 4 Activity

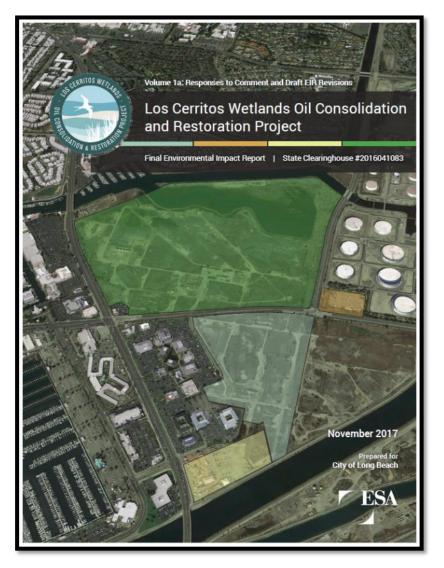
- Construction of oil facilities (pipeline, utilities, well-drilling, energy microgrid System, etc)
- Construction of non-oil facilities (Visitors Center, office and warehouse, public access trail, sidewalks and bike lanes, etc)
- Well plugging and abandonment of existing wells begins
- Well drilling begins; well plugging continues

Year 20 - Reduce existing wells by 50% Year 40 - Reduce existing wells by 100%

Requested Approvals

Zoning Code Amendment	Purpose	Decision-Making Body
Zoning Code Amendment	Changes to SEADIP	City Council (CC)
Local Coastal Program (LCP) Amendment	To incorporate the project area and changes to SEADIP into LCP	CC transmits to California Coastal Commission for certification
Oil Map Amendment	To include the proposed oil areas on the City's Oil Map and Oil Code	СС
Site Plan Review	To allow development of buildings	Planning Commission*
Certificate of Compliance	To establish legal description of LCWA Site	Staff Level*
Consolidated Coastal Development Permit	To allow development of the project in accordance with the Coastal Act	California Coastal Commission
* To be included as part of the City Council's decision process		

Environmental Impact Report



- Initial Study and Notice of Preparation (NOP) Public review for 30 days: April 28 to May 27, 2016;
- Scoping Meeting held on May 11, 2016
- Draft EIR Public Review for 45 days: July 24 through September 6, 2017
- Respond to Comments/Final EIR
- Project Approval and EIR Certification

Summary of Environmental Impacts

Resource Area	Level of Significance
Aesthetics	Less than Significant with Mitigation
Air Quality	Significant and Unavoidable (short-term)
Biological Resources	Less than Significant with Mitigation
Cultural Resources	Less than Significant with Mitigation
Geology and Soils	Less than Significant with Mitigation
Greenhouse Gas Emissions	Less than Significant with Mitigation
Hazards and Hazardous Materials	Less than Significant with Mitigation
Hydrology and Water Quality	Less than Significant
Land Use and Planning	Less than Significant

Summary of Environmental Impacts (continued)

Resource Area	Level of Significance
Mineral Resources	Less than Significant
Noise	Less than Significant with Mitigation
Population and Employment	Less than Significant
Public Services	Less than Significant with Mitigation
Recreation	Less than Significant
Transportation and Traffic	Less than Significant
Tribal Resources	Less than Significant with Mitigation
Utilities and Service Systems	Less than Significant
Energy Consumption	Less than Significant with Mitigation

Significant and Unavoidable Impact

Air Quality - NO_X Emissions (construction only)

- The project would violate the air quality standard and contribute substantially to an existing or projected air quality violation for construction related NO_X emissions.
- This violation would occur when all five construction phases are underway; specifically, well cellars, process equipment, tank construction, offsite construction, and office/warehouse construction.
- Due to the South Coast Air Basin's nonattainment status, the project is also considered to have cumulatively considerable impacts for NO_X .

Mitigation Measures

Resource Area	Mitigation Measure
Aesthetics	AES-1: Staging Areas AES-2: Lighting Plan
Air Quality	AQ-1: Construction-Period Use of Low-VOC Paints AQ-2: Construction NOx Reduction Measures AQ-3: Operational NOx Reduction Measures
Biological Resources	 BIO-1: Avoidance of Special-Status Plants BIO-2: Re-establish Southern Tarplant on Synergy Oil Field, City Property, and Pumpkin Patch Sites BIO-3: Biological Monitoring BIO-4: Belding's Savannah Sparrow Breeding Habitat BIO-5: Re-establish Sensitive Natural Community Vegetation Alliances Subject to Permanent and Temporary Impacts BIO-6: Nesting Bird and Raptor Avoidance BIO-7: Habitat Assessment and Pre-Construction Surveys for Burrowing Owl BIO-8: Avoidance of White-Tailed Kite Nesting BIO-9: Minimization of Light Spillage BIO-10: Avoid or Minimize Impacts to Aquatic Habitat BIO-11: Post-Restoration Functional Lift Assessments of Wetland Waters of the U.S./State and Coastal Wetlands

Mitigation Measures (continued)

Resource Area	Level of Significance
Cultural Resources	CUL-1: Recordation CUL-2: Retention of the Bixby No. 2 Discovery Well CUL-3: Historic Preservation Consultation, Preparation of a Relocation and Rehabilitation Plan, and Construction Monitoring CUL-4: Interpretation CUL-5: Retention of Qualified Archaeologist and Worker Training CUL-6: Native American Monitoring CUL-7: Archaeological Resource Discovery and Treatment CUL-8: Paleontological Monitoring CUL-9: Treatment of Human Remains
Geology	GEO-1: Implement Geotechnical Recommendations
GHG Emissions	GHG-1: Cap-and-Trade Program
Hazards and Hazardous Materials	HAZ-1: Health and Safety Plan HAZ-2: Soil, Landfill Materials, and Groundwater Management
Noise	NOI-1: Noise Assessment NOI-2: Staging Areas and Mufflers NOI-3: Limit Grading and Pile Driving NOI-4: Prohibit Impact Sheet Pile Driving
Public Services	PS-1: Fire Prevention and Protection Training

Environmental Impact Report (EIR) Process

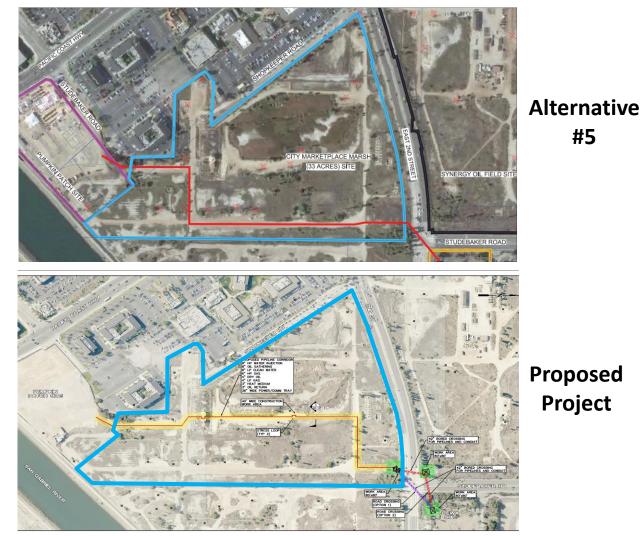
- Independently prepared by the City with the assistance of consultants under control exclusively to the City
- All technical reports were peer-reviewed and verified
- Tribal Consultations conducted in accordance with CEQA regulations and AB 52
- Subject to extensive public review process
- Every comment was responded to with supporting facts
- Protect the environment and the City's interest

Alternatives Considered in the Draft EIR

- Five alternatives were considered to the proposed project:
 - Alternative 1: No Project (No Build) Alternative
 - Alternative 2: No Project / Development Consistent with Existing Zoning Alternative
 - Alternative 3: Reduced Production Alternative
 - Alternative 4: Southern California Edison Substation Alternative
 - Alternative 5: Relocated Pipeline Alternative (environmentally-superior alternative fewer impacts on biological resources)

Alternative #5 - Relocated Pipeline Alternative

#5



- Alternative 5 Pipeline along the wider eastern service road
- Proposed Project Pipeline along the western service Road
 - Wider service road is previouslydisturbed; fewer impacts to biological resources, including wetlands and sensitive vegetation
- Other alternatives have similar impacts as the projected project; with fewer benefits and not meeting the project objectives
 - Coastal Commission must review

Fracking

- Fracking is use of water, sand, and chemicals to change underground structural integrity to increase oil production.
- The project uses water injection to replace extracted fluids, prevent subsidence, and does not alter structural integrity.
- The project does not include and is not approved for fracking.
- Extraction activities are regulated by the City of Long Beach, State Department of Oil, Gas, and Geothermal Resources, Air Quality Management District, California Air Resources Board, and the United States Environmental Protection Agency.

Drilling and earthquakes

- This topic was covered within the EIR as well as the applicant team's research (white papers) that were peer reviewed.
- The public and regulatory agency had the opportunity to comment. The EIR content and responses to comments are based on the best available current science.
- Due to the project location in California, in the Coastal Zone, drilling operations will be among the most tightly regulated within the United States.

Drilling and earthquakes

- Induced seismic activity is largely associated with subsidence and with improper drilling wastewater disposal.
- In California, and in Long Beach in particular, subsidence is avoided by precise water re-injection and that re-injection goes into the same production formation.
- States, most notably Oklahoma, that have experienced induced seismic activity do not require precise presumed modulation and allow drilling wastewater disposal outside of the production formation.

Risks from existing equipment

- Existing drilling equipment, pipelines, tanks and support facilities on the Synergy Oil Field site date to the 1960s and before. They do not meet today's safety standards.
- Without this project, drilling equipment and pipes would otherwise be subject to flooding from the combination of sea level rise and a major storm event.
- Without the proposed project, continued operations or redrilled operations pose a significant environment risk to the adjacent habitat and water quality.

Project Benefits

- The project results in a 75% immediate reduction in allowed drilling, immediately reducing the risks associated with this outdated equipment.
- Removal of existing pipelines and tanks represents an important and immediate benefit from the proposed project.
- Over time wells will be abandoned and equipment will completely leave the Synergy site. While restoration of the northern portion of the site is more immediate, restorations of the southern portion will also occur over time.

Appeal of Planning Commission Action

- On November 30, 2017, Planning Commission held a public hearing and forwarded a recommendation of approval to the City Council.
- Two appeals filed
 - Ann Cantrell Citizens About Responsible Planning
 - Anna Christensen/Charles Moore Protect the Long Beach / Los Cerritos Wetlands
- Appeals cite various reasons pertaining to process, outreach, environmental review

RECOMMENDATIONS

- Deny appeals
- Enact Planning Commission Recommendations to:
 - Adopt Findings of Fact and Statement of Overriding Considerations, certify Environmental Impact Report (03-15), and select Alternative #5 (environmentally-superior alternative)
 - Approve Zoning Code Amendment, Local Coastal Program Amendment, Oil Map Amendment, Site Plan Review, and Certificate of Compliance, subject to the attached conditions
 - Forward Local Coastal Program Amendment to the California Coastal Commission

END OF STAFF PRESENTATION:

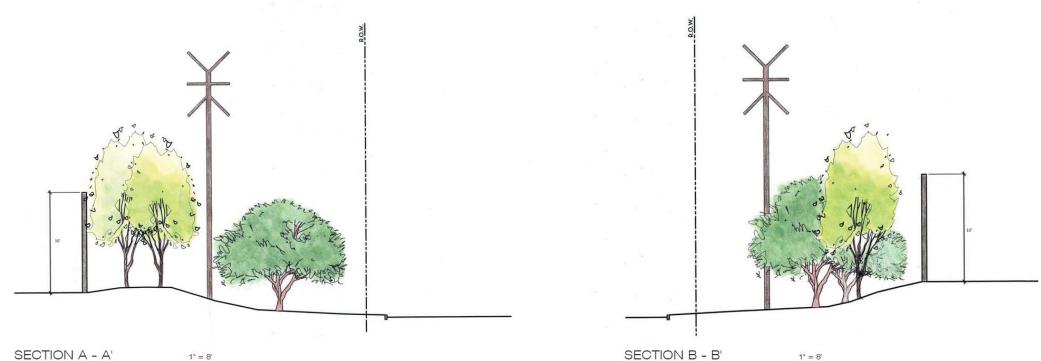
Reference slides and question/answer slides to follow

City Site





LCWA Site Cross Sections



SECTION A - A' 1" = 8" NORTH STUDEBAKER ROAD

WESTMINSTER BOULEVARD

LANDSCAPE CONCEPT PLAN