



### CITY OF LONG BEACH

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Blvd., 4<sup>th</sup> Floor Long Beach, CA 90802 (562) 570-5237 Fax: (562) 570-6205

October 15, 2013

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

#### **RECOMMENDATION:**

Receive the supporting documentation into the record, conclude the public hearing, consider the Categorical Exemption, and declare the Ordinance amending and restating the City's regulation of mortuaries, crematoriums, and cemeteries (Section 21.15.1795, 21.32 Table 32-1, 21.33 Table 33-2, 21.34 Table 34-1, and 21.52.211), read the first time and laid over to the next regular meeting of the City Council for final reading;

Adopt the Resolution directing the Director of Development Services to submit the Ordinance amendments to the California Coastal Commission for a finding of conformance with the Certified Local Coastal Program; and

Accept the Categorical Exemption 13-070. (Citywide)

### **DISCUSSION**

On February 19, 2013, the Long Beach City Council adopted a nine-month moratorium prohibiting any new or expansion of all mortuaries, crematoriums or cemeteries to allow time to review existing City regulations and formulate any suggested revisions or refinements.

Since that time, staff has conducted research into current regulations of these types of businesses, commissioned a health risk assessment of crematorium operations by an environmental consulting firm, and developed a set of suggested recommendations.

To address Council and community concerns, staff studied all related business activities to understand issues pertaining to all funeral and burial industries currently located in Long Beach. There are currently four cemeteries and eight mortuaries in Long Beach. A map of these locations is attached as Exhibit A.

Two of the existing mortuaries provide cremation services onsite, and the remaining facilities provide cremation services through contracts with locations within Southern California, but outside of Long Beach. Staff also contacted a number of other

HONORABLE MAYOR AND CITY COUNCIL October 15, 2013 Page 2 of 3

communities to get a sense of the state of current regulations for these types of businesses.

A community meeting was held on July 11, 2013, to discuss possible regulations. At that meeting, approximately 45 people discussed the suggested recommendations and asked questions about moratoriums in general, the process to impose new regulations on these specific businesses, and implications of the specific suggested recommendations.

On August 1, 2013, a study session was held on this topic by the Planning Commission. On September 5, 2013, the Planning Commission made a recommendation to adopt the attached Ordinance amending the Zoning Code related to these businesses.

During the discussion at the Planning Commission hearing, members of the community continued to express concerns about the impacts from existing funeral homes located near homes. To specifically address that concern, staff is recommending an additional change to the Ordinance recommended by the Planning Commission. Specifically, the change is to require new or expansions to existing funeral homes be subject to an Administrative Use Permit to provide an opportunity for review of specific use and operational requirements. This change is consistent with the intent of the Planning Commission's actions, and provides additional oversight by staff.

In discussing the proposed regulations with the community, the primary issues raised had to do with health concerns from crematorium emissions near existing residential districts, appropriate off-street loading areas for funeral homes, and parking for assembly uses at funeral homes, especially in parking impacted areas. A recommendation to include schools into the uses that are considered sensitive to air emissions from crematoriums was added to the Ordinance. The proposed revisions to the Zoning Code focus on location and chronic health-related issues pertaining to crematoriums, and nuisance issues related to parking at mortuaries or funeral homes.

Staff believes the proposed changes will address the concerns of the community by requiring a separation of crematoriums from residential districts and by providing clear standards for mortuaries, funeral homes and cemeteries.

A notice of public hearing was placed in the Long Beach Press Telegram on September 30, 2013, in compliance with Municipal Code noticing requirements. As of the date of this staff report, no letters have been received regarding this issue.

In accordance with the Guidelines for Implementation of the California Environmental Quality Act, a Categorical Exemption (CE 13-070) was issued (Exhibit B – Categorial Exemption).

This matter was reviewed by Assistant City Attorney Michael Mais on September 26, 2013, and by Budget Management Officer Victoria Bell on October 1, 2013.

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### TIMING CONSIDERATIONS

City Council action is requested on October 15, 2013, so that related changes can be put in place prior to the expiration of the existing nine-month moratorium established by City Council.

### FISCAL IMPACT

There is no fiscal or local job impact associated with this request.

### SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

APPROVED:

AMY J. BODEK, AICP

DIRECTOR OF DEVELOPMENT SERVICES

PATRICK H. WEST CITY MANAGER

AJB:DB:sg

P:\Planning\City Council Items (Pending)\Council Letters\2013\2013-10-15\Crematorium Moratorium\Crematorium 1307-09.docx

Attachments:

City Council Ordinance

City Council Ordinance Redlined

City Council Resolution

Exhibit A – Map of Existing Mortuaries and Cemeteries

Exhibit B – Categorical Exemption 13-070

Exhibit C – September 5, 2013 Planning Commission staff report

#### ORDINANCE NO.

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LONG BEACH AMENDING THE LONG BEACH MUNICIPAL CODE BY AMENDING SECTION 21.52.211, TABLE 32-1 OF CHAPTER 21.32, TABLE 33-2 OF CHAPTER 21.33, TABLE 34-1 OF CHAPTER 21.34; AND BY ADDING SECTION 21.15.1795, RELATED TO CEMETERIES, MORTUARIES AND CREMATORIUMS

Section 1. Section 21.52.211 of the Long Beach Municipal Code is amended to read as follows:

- 21.52.211 Cemeteries, Mortuaries, and Crematoriums.
  - A. The following conditions shall apply to cemeteries:
- The use shall be buffered visually from residential uses
   and districts; and
- The complete master plan, including future expansion, shall be submitted for site plan review, and specific building requests shall be indicated on the master site plan.
  - B. The following conditions shall apply to mortuaries:
- 1. Parking for viewing, ceremonial and other similar uses within the mortuary shall be calculated using the parking standard contained in Section 21.41, Table 41-1C, Public Assembly; and
- Site plan shall provide at least one (1) parking space onsite for loading purposes, either an enclosed parking space or under a porte cochere, regardless of the number of parking spaces required for assembly purposes.
  - C. The following conditions shall apply to crematoriums:

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- 1. Crematoriums can be operated as stand-alone uses only within the IM or IG zone, and can be operated as accessory uses to a permitted mortuary or cemetery use;
- 2. In any instance, any new cremation operating unit(s) and emissions control systems shall be located a minimum of six hundred feet (600') from any residential zoning district or existing school;
- 3. Any and all existing crematoriums shall amortize and abandon their current legal status to operate and shall comply with the above conditions as of December 31, 2023.
- Section 2. Table 32-1, "Uses in All Other Commercial Zoning Districts", "Institutional Uses" section, of Chapter 21.32 of the Long Beach Municipal Code is amended to read as follows:

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# Table 32-1 Uses In All Other Commercial Zoning Districts (Continued)

_	Neig	ghbor	hood	(	Comn	nunit	y	Regional	Other	
Institutional	CNP	CNA	CNR	CCA	ССР	CCR	CCN	CHW	CS	
Church or temple	N	AP	AP	AP	AP	AP	AP	AP	N	Also see <u>Section</u> 21.52.213
Convalescent hospital or home	N	N	N	N	N	С	С	N	N	
Daycare or pre-school	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	С	
Funeral and Mortuary	N	N	N	AP	ΑР	AP	AP	Υ	N	Crematorium only allowed as accessory use subject to conditions of Section 21.52.211.
Industrial arts trade school or rehabilitation workshop	N	N	N	С	С	С	С	Υ	N	
Parsonage	A	A	A	A	A	A	A	A	N	Accessory to church or temple.
Private elementary or secondary school	N	N	N	С	С	С	С	С	N	Special conditions apply (see Section 21.52.263).
Professional school/ business school	N	N	N	Y	Υ	Y	Υ	Υ	N	
Social service office (with food distribution)	N	N	N	N	N	N	N	С	N	Also see industrial and institutional zones.
Social service office (without food distribution)	N	AP	N	AP	AP	AP	AP	Υ	N	
Other institutional uses	N	N	N	AP	N	AP	ΑP	AP	N	
Interim Parks	-									
Community garden	IP	IP	IP	IP	IP	ΙP	IP	IP	IP	See <u>Section</u> 21.52.260
Passive park	Υ	Y	Υ	Υ	Υ	Υ	Υ	Υ	Υ	See <u>Section</u> 21.45.155
Playground	IP	IP	IP	IP	IP	IP	ΙΡ	IP	ΙP	See <u>Section</u> 21.52.260
Recreational park	AP	AP	AP	AP	AP	AP	AP	AP	AP	See <u>Section</u> 21.52.260

Section 3. Table 33-2, "Service-Related Industries" (No. 8), of Chapter 21.33 of the Long Beach Municipal Code is amended to read as follows:

# Table 33-2 Uses In Industrial Districts (Continued)

Use	IL	IM	IG	IP	*Notes and Exceptions	
8. Service-Related Industries						
8.1 Laundry, cleaning and garment services (SIC code 721)	Y	Y	Y		a. Primarily, these uses are intended to serve nearby industries and employees, and the services' proximity will provide convenience with minimal impact on the service operations.	
8.2 Other personal services (SIC codes 722, 723, 724, 725, 726, 7291)	Y	AP	AP	See Item 10 in this table.		
8.3 Tattoo and massage parlors	N	N	N		b. Parking lots and structures which are principal uses (SIC code 752) shall be subject to parking lot development standards contained in Chapter	
8.4 Repair services within enclosed structure (SIC codes 75* and 76)	Y	Y	Y			
8.5 Repair services with outdoor operations (SIC codes 7353, 7359, 75*)	N	Y/C	Υ		21.41	
8.6 Funeral, mortuary and crematorium (SIC 7261)	N	AP	AP		Subject to special development standards specified in Chapter 21.52.211	

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Section 4. Table 34-1, Uses in the Industrial District, of Chapter 21.34 of the Long Beach Municipal Code is amended to read as follows:

# Table 34-1 Uses in the Institutional District

	Use	District I
1.	Arboretum, botanical gardens or nurseries	Y
2.	Cafeterias and restaurants	А
3	Caretaker's residence	AP
4.	Carnival, fiesta, or similar exhibition or celebration	Т
5.	Cemeteries (Crematorium as accessory)	С
6.	Churches	Y
7.	Colleges, universities and vocational training centers	Y
8.	Commercial uses (as principal use)	N
9.	Construction trailer	Т
10.	Convention and exhibition centers	Y
11.	Country clubs (with golf course)	Y
12.	Cultural centers	Y
13.	Daycare/preschool	Y
14.	Fire stations	Y
15.	Government offices	Y
16.	Hall rental	С
17.	Handicapped and senior citizen housing	С
18.	Historical landmarks, memorials and monuments	Y
19.	Hospitals, medical centers, medical office complexes, convalescent hospitals	Y
20.	Interim storage of vehicles and service yard (2 years)	С
21.	Libraries	Y
22.	Manufacturing	N
23.	Marinas	Y
24.	Off premises signs	N
25.	Outdoor sales events (see <u>Section 21.52.256</u>	С
26.	Museums	Y
27.	Parking (commercial)	С
28.	Parking (courtesy)	A
29.	Pistol or rifle range	С
30.	Police station	Y
31.	Police training academy	С

	Use	District
32.	Recreational facility	A
33.	Residential - single-family	Y
34.	Residential - multiple-family	N
35.	Sale of alcoholic beverage	С
36.	Schools (public or private, excluding vocational schools)	Y
37.	Schools (vocational)	N
38.	Social service office of nonprofit organization	Y
39.	Special group residence (communal, board and care, etc.)	С
40.	Stadium	С
41.	Trailer used for office or nightwatchman's quarters	Т
42.	Water tanks	Y
43.	Wireless Telecommunications Facilities (see Chapter 21.56	С

Section 5. Section 21.15.1795 is added to the Long Beach Municipal Code to read as follows:

21.15.1795 Mortuaries, Cremation and Interment Services

Mortuaries, Cremation and Interment Services refers to establishments primarily engaged in the provision of services involving the care, preparation or disposition of human dead other than in cemeteries. The following are Funeral, Cremation, and Interment Services use types:

- A. Cremating. Crematory services traditionally involving the purification and reduction of the human body by fire. Typical uses include crematories or crematoriums. Reduction of human body remains by chemical or other means can also be considered cremations.
- B. Interring. Interring services involving the keeping of human bodies other than buried in cemeteries. Typical uses include columbaria, mausoleums or cineraria.
- C. Mortuary. Undertaking or mortuary services such as preparing the dead for interring or burials, and arranging and managing

OFFICE OF THE CITY ATTORNEY CHARLIES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664 funerals, memorials, viewings or other types of remembrance ceremonies.

Beyond humans, remains of family pets could be included. Typical uses include mortuaries or funeral homes.

Section 6. The City Clerk shall certify to the passage of this ordinance by the City Council and cause it to be posted in three conspicuous places in the City of Long Beach, and it shall take effect on the thirty-first day after it is approved by the Mayor.

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OFFICE OF THE CITY ATTORNEY CHARLIES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664 

l hereby	certify that the foregoing	ordinance was adopted by the City	
Council of the City of	Long Beach at its meeting	of,	2013,
by the following vote:			
Ayes:	Councilmembers:		
Noes:	Councilmembers:		
Absent:	Councilmembers:		
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Approved:		City Clerk	
		Mayor	

### ORDINANCE NO.

	AN ORDINANCE OF THE CITY COUNCIL OF THE
CIT	Y OF LONG BEACH AMENDING THE LONG BEACH
MUN	NICIPAL CODE BY AMENDING SECTION 21.52.211,
TAB	LE 32-1 OF CHAPTER 21.32, TABLE 33-2 OF
CHA	APTER 21.33, TABLE 34-1 OF CHAPTER 21.34; AND BY
ADD	DING SECTION 21.15.1795, RELATED TO
CEN	METERIES. MORTUARIES AND CREMATORIUMS

Section 1. Section 21.52.211 of the Long Beach Municipal Code is amended to read as follows:

21.52.211 Cemeteries, Mortuaries, and Crematoriums.

A. The following conditions shall apply to cemeteries:

A. 1. The use shall be buffered visually from residential uses and districts; and

B. 2. A complete master plan, including future expansion, shall be submitted for site plan review, and specific building requests shall be indicated on the master site plan.

- B. The following conditions shall apply to mortuaries:
- 1. Parking for viewing, ceremonial and other similar uses within the mortuary shall be calculated using the parking standard contained in Section 21.41, Table 41-1C, Public Assembly; and
- 2. Site plan shall provide at least one (1) parking space onsite for loading purposes, either an enclosed parking space or under a porte cochere, regardless of the number of parking spaces required for assembly purposes.
  - C. The following conditions shall apply to crematoriums:

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1. C	rematoriums can be operated as stand-alone uses
only within the IM or IC	S zone, and can be operated as accessory uses to
permitted mortuary or	cemetery use;
2 In	any instance any new cremation operating unit(s)

- 2. In any instance, any new cremation operating unit(s) and emissions control systems shall be located a minimum of six hundred feet (600') from any residential zoning district or existing school:
- 3. Any and all existing crematoriums shall amortize and abandon their current legal status to operate and shall comply with the above conditions as of December 31, 2023.

Section 2. Table 32-1, "Uses in All Other Commercial Zoning Districts", Institutional Uses" section, of Chapter 21.32 of the Long Beach Municipal Code is amended to read as follows:

Table 32-1
Uses In All Other Commercial Zoning Districts

	Neig	hborl	hood	(	Comn	nunit	y	Regional	Other	
Institutional	CNP	CNA	CNR	CCA	ССР	CCR	CCN	CHW	CS	
Church or temple	N	AP	AP	AP	AP	AP	AP	AP	N	Also see Section 21.52.213
Convalescent hospital or home	N	N	N	N	N	С	С	N	N	
Daycare or pre-school	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ	С	
Funeral and Mortuary	N	N	N	¥ <u>AP</u>	¥ <u>AP</u>	¥ <u>AP</u>	¥ <u>AP</u>	Y	Z	Crematorium only allowed as accessory use subject to conditions of Section 21.52.211.
Industrial arts trade school or rehabilitation workshop	N	N	N	С	С	С	С	Y	7	
Mortuary	H	И	И	¥	¥	¥	¥	¥	Н	
Parsonage	А	Α	A	A	Α	Α	A	А	N	Accessory to church or temple.
Private elementary or secondary school	N	N	N	С	С	С	С	С	И	Special conditions apply (see Section 21.52.263).
Professional school/ business school	N	N	N	Υ	Υ	Y	Υ	Y	Z	
Social service office (with food distribution)	N	N	N	N	N	N	N	С	N	Also see industrial and institutional zones.
Social service office (without food distribution)	N	AP	N	AP	ΑP	AP	AP	Y	N	
Other institutional uses	N	N	N	AP	N	AP	AP	AP	N	
Interim Parks										
Community garden	IP	ΙP	IP	IP	IP	IP	IP	IP	IP	See <u>Section 21.52.260</u>
Passive park	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Y	Υ	See Section 21.45.155
Playground	IP	IP	IP	IP .	IP	IP	IP	IP	IP	See Section 21.52.260
Recreational park	AP	AP	AP	AP	AP	AP	AP	AP	AP	See Section 21.52.260

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Section 3. Table 33-2, "Service-Related Industries" (No. 8), of Chapter

21.33 of the Long Beach Municipal Code is amended to read as follows:

# Table 33-2 Uses In Industrial Districts (Continued)

Use	IL	IM	IG	IP	*Notes and Exceptions		
8. Service-Related Industries							
8.1 Laundry, cleaning and garment services (SIC code 721)	Y	Υ	Υ		a. Primarily, these uses are intended to serve nearby industries and employees, and the services' proximity will provide convenience with minimal impact on the service operations.		
8.2 Other personal services (SIC codes 722, 723, 724, 725, 726, 7291)	Y	AP	AP	See Item 10 in this table.			
8.3 Tattoo and massage parlors	N	N	N		b. Parking lots and structures which are principal uses (SIC		
8.4 Repair services within enclosed structure (SIC codes 75* and 76)	Y	Υ	Y		code 752) shall be subject to parking lot development standards contained in Chapter		
8.5 Repair services with outdoor operations (SIC codes 7353, 7359, 75*)	N	Y/C	Υ		21,41		
8.6 Funeral, mortuary and crematorium (SIC 7261)	N	<u>AP</u>	AP		Subject to special development standards specified in Chapter 21.52.211		

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OFFICE OF THE CITY ATTORNEY CHARLIES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

Table 34-1, Uses in the Industrial District, of Chapter 21.34 of Section 4. the Long Beach Municipal Code is amended read as follows:

### Table 34-1 Uses in the Institutional District

	Use	District I
1.	Arboretum, botanical gardens or nurseries	Y
2.	Cafeterias and restaurants	A
3	Caretaker's residence	AP
4.	Carnival, fiesta, or similar exhibition or celebration	Т
5.	Cemeteries (Crematorium as accessory)	С
6.	Churches	Y
7.	Colleges, universities and vocational training centers	Y
8.	Commercial uses (as principal use)	N
9.	Construction trailer	Т
10.	Convention and exhibition centers	Y
11.	Country clubs (with golf course)	Y
12.	Cultural centers	Y
13.	Daycare/preschool	Y
14.	Fire stations	Y
15.	Government offices	Y
16.	Hall rental	С
17.	Handicapped and senior citizen housing	С
18.	Historical landmarks, memorials and monuments	Y
19.	Hospitals, medical centers, medical office complexes, convalescent hospitals	Y
20.	Interim storage of vehicles and service yard (2 years)	С
21.	Libraries	Y
22.	Manufacturing	N
23.	Marinas	Y
24.	Off premises signs	N
25.	Outdoor sales events (see <u>Section 21.52.256</u>	С
26.	Museums	Y
27.	Parking (commercial)	С
28.	Parking (courtesy)	A
29.	Pistol or rifle range	С
30.	Police station	Y
31.	Police training academy	С

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	Use	District I
32.	Recreational facility	Α
33.	Residential - single-family	Y
34.	Residential - multiple-family	N
35.	Sale of alcoholic beverage	С
36.	Schools (public or private, excluding vocational schools)	Y
37.	Schools (vocational)	N
38.	Social service office of nonprofit organization	Υ
39.	Special group residence (communal, board and care, etc.)	С
40.	Stadium	С
41.	Trailer used for office or nightwatchman's quarters	Т
42.	Water tanks	Υ
43.	Wireless Telecommunications Facilities (see Chapter 21.56	С

Section 5. Section 21.15.1795 is added to the Long Beach Municipal Code to read as follows:

21.15.1795 Mortuaries, Cremation and Interment Services Mortuaries, Cremation and Interment Services refers to establishments primarily engaged in the provision of services involving the care, preparation or disposition of human dead other than in cemeteries. The following are Funeral, Cremation, and Interment Services use types: Cremating. Crematory services traditionally involving the purification and reduction of the human body by fire. Typical uses include crematories or crematoriums. Reduction of human body remains by chemical or other means can also be considered cremations. Interring. Interring services involving the keeping of human bodies other than buried in cemeteries. Typical uses include columbaria, mausoleums or cineraria. Mortuary. Undertaking or mortuary services such as preparing the dead for interring or burials, and arranging and managing

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funerals, memorials, viewings or other types of remembrance ceremonies.

Beyond humans, remains of family pets could be included. Typical uses include mortuaries or funeral homes.

Section 6. The City Clerk shall certify to the passage of this ordinance by the City Council and cause it to be posted in three conspicuous places in the City of Long Beach, and it shall take effect on the thirty-first day after it is approved by the Mayor.

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MJM:kjm A13-00244

OFFICE OF THE CITY ATTORNEY	CHARLIES PARKIN, City Attorney	333 West Ocean Boulevard, 11th Floor	Long Beach, CA 90802-4664

I hereby	certify that the foregoing of	rdinance was adopted by the City	
Council of the City of Long Beach at its meeting of, 2013			
by the following vote:			
Ayes:	Councilmembers:		
Noes:	Councilmembers:		
Absent:	Councilmembers:		
		City Clerk	
Approved:			
		Mayor	

## OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

### RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LONG BEACH AUTHORIZING THE DIRECTOR OF DEVELOPMENT SERVICES TO SUBMIT AMENDMENTS TO THE LONG BEACH ZONING REGULATIONS TO THE

CALIFORNIA COASTAL COMMISSION FOR APPROVAL

WHEREAS, on \_\_\_\_\_\_\_, 2013, the City Council of the City of Long Beach amended certain provisions of the Long Beach Zoning Regulations, Title 21 of the Long Beach Municipal Code, relating to the regulation of mortuaries, funeral homes, and crematoriums; and

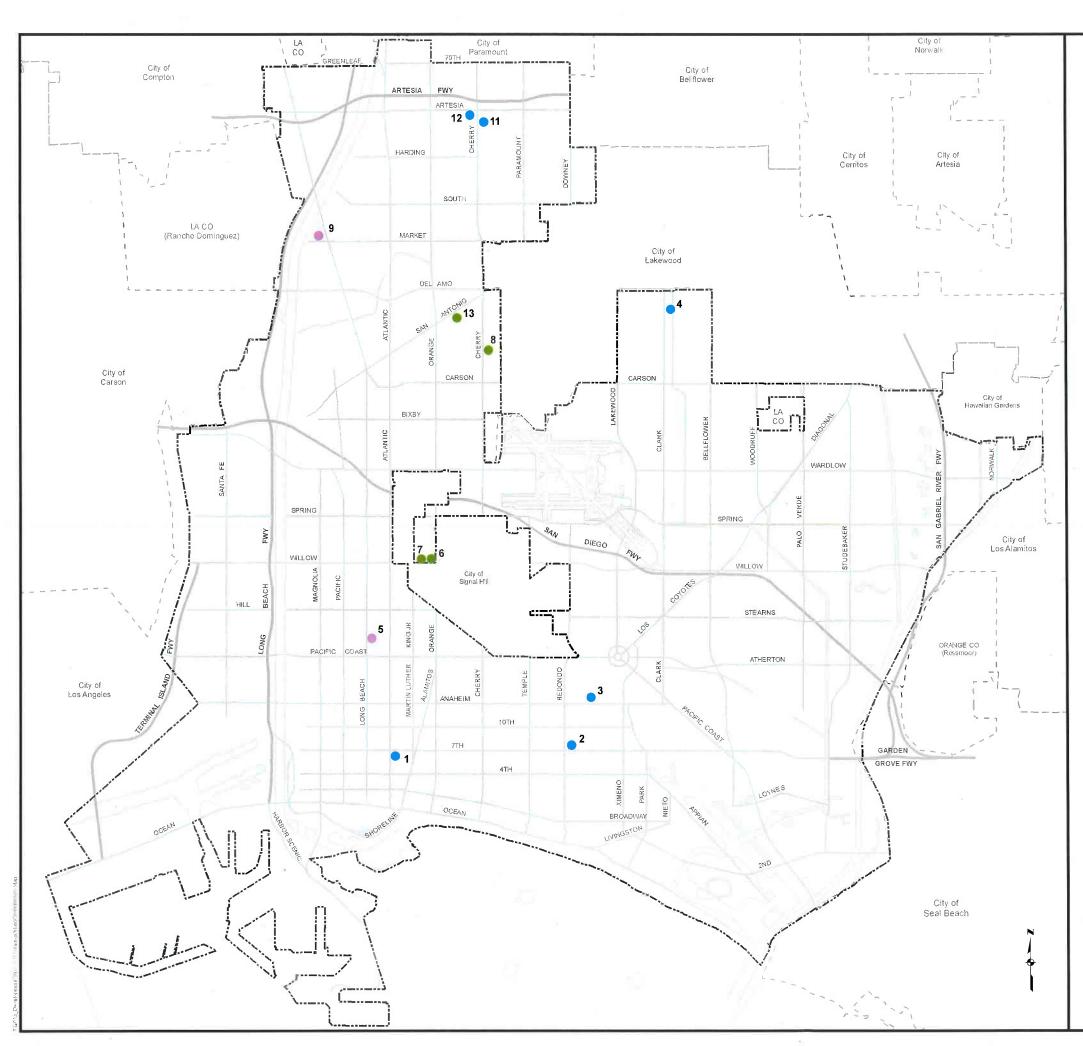
WHEREAS, it is the desire of the City Council to submit the above referenced zoning regulation amendments to the California Coastal Commission for its review; and

WHEREAS, the Planning Commission and City Council gave full consideration to all facts and the proposals respecting the amendments to the zoning regulations at properly noticed and advertised public hearings; and

WHEREAS, the City Council, in accordance with the recommendation of the Planning Commission, approved the proposed amendments to the zoning regulations by adopting amendments to Chapter 21.15, 21.32, 21.33, 21.34, and 21.52. The proposed zoning regulation amendments are to be carried out in a manner fully consistent with the Coastal Act and become effective in the Coastal Zone immediately upon Coastal Commission certification and approval; and

WHEREAS, the City Council hereby finds that the proposed zoning amendments will not adversely affect the character, livability or appropriate development in the City of Long Beach and that the amendments are consistent with the goals, objectives and provisions of the City's General Plan.

1	NOW, THEREFORE, the City Council of the City of Long Beach resolves as			
2	follows:			
3	Sed	ction 1. The amend	lment to the Long Beach Zoning Regulations of the	
4	City of Long Bea	ch adopted on	, 2013, by Ordinance No.	
5	, a copy of which is attached to and incorporated in this resolution			
6	as Exhibit "A", is hereby submitted to the California Coastal Commission for its earliest			
7	review as to that part of the ordinance that directly affects land use matters in that portion			
8	of the California	Coastal Zone within th	ne City of Long Beach.	
9	Sed	ction 2. The Directo	or of Development Services of the City of Long	
10	Beach is hereby	authorized to and sha	all submit a certified copy of this resolution, together	
11	with appropriate supporting materials, to the California Coastal Commission with a			
12	request for its earliest action, as an amendment to the Local Coastal program that will			
13	take effect automatically upon Coastal Commission approval pursuant to the Public			
14	Resources Code or as an amendment that will require formal City Council adoption after			
15	Coastal Commission approval.			
16	Section 3. This resolution shall take effect immediately upon its adoption			
17	by the City Council, and the City Clerk shall certify the vote adopting this resolution.			
18	I certify that this resolution was adopted by the City Council of the City of			
19	Long Beach at its	s meeting of	, 2013, by the following vote:	
20	Ayes:	Councilmembers:		
21				
22				
23	Noes:	Councilmembers:		
24				
25	Absent:	Councilmembers:		
26				
27				
28			City Clerk	



### City of Long Beach Crematorium Map

INDEX	NAME	TYPE	ADDRESS	CITY	CREMATORIUM
1	Long Beach Colonial Mortuary	Mortuary	638 ATLANTIC AVE	Long Beach, CA 90802	
2	Belmont Heights Funeral Center	Mortuary	3501 E 7TH ST	Long Beach, CA 90804	
3	McKenzie Mortuary	Mortuary	3843 E ANAHEIM ST	Long Beach, CA 90804	
4	Luyben Family Dilday Mottell Mortuary	Mortuary	5161 ARBOR RD	Long Beach, CA 90808	
5	Stricklin/Snively Mortuary	Mortuary	1952 LONG BEACH BLVD	Long Beach, CA 90806	YES
6	Long Beach Municipal Cemetery	Cemetery	1151 E WILLOW ST	Long Beach, CA 90806	
7	Sunnyside Cemetery	Cemetery	1095 E WILLOW ST	Long Beach, CA 90806	
8	All Souls Cemetery	Cemetery	4400 CHERRY AVE	Long Beach, CA 90807	
9	Simpson Family Mortuary	Mortuary	5443 LONG BEACH BLVD	Long Beach, CA 90805	YES
11	Affordable Burial and Cremation Services	Mortuary	6510 CHERRY AVE	Long Beach, CA 90805	
12	The Final Legacy	Mortuary	1900 E ARTESIA BLVD	Long Beach, CA 90805	
13	Forest Lawn Memorial Park	Cemetery	1500 E SAN ANTONIO DR	Long Beach, CA 90807	

### **LEGEND**

- Cemetery
- Mortuary
- Mortuary and Crematorium

Source : Cemetery and Funeral Home Locations provided by Development Services (As of July 24, 2013)



0 0.5 1 2 Miles

### **EXHIBIT B**



NOTICE of EXEMPTION from CEQA

DEPARTMENT OF DEVELOPMENT SERVICES

333 W. OCEAN BLVD., 5<sup>TH</sup> FLOOR, LONG BEACH, CA 90802

(562) 570-6194 FAX; (562) 570-6068

Ibds.longbeach.gov

TO: Office of Planning & Research 1400 Tenth Street, Room 121 Sacramento, CA 95814	FROM: Department of Development Services 333 W. Ocean Blvd, 5 <sup>th</sup> Floor Long Beach, CA 90802
<ul> <li>L.A. County Clerk</li> <li>Environmental Fillings</li> <li>12400 E. Imperial Hwy. 2<sup>nd</sup> Floor, Room</li> <li>Norwalk, CA 90650</li> </ul>	2001
Categorical Exemption CE-13-070	
Project Location/Address:	NI NI
Project/Activity Description:  Ameridments to Long Beach Munimateriums to (e)  Monatonium.	cipal Code (Chapter H), pentaining to meteries during 9-month City Conscil-instrated
Phone Number: <u>563-510-6194</u> Appli	
10.07.10	s Initials: SG
required remits	
THE ABOVE PROJECT HAS BEEN FOUND TO STATE GUIDELINES SECTION	BE EXEMPT FROM CEQA IN ACCORDANCE WITH
Statement of support for this finding:	
4.1	all pigh aggessment of
crematoriums.	
Contact Person: The Gerhandt	Contact Phone:
Signature:	Date: <u>7/15/2013</u>



### AGENDA ITEM No. 5

### CITY OF LONG BEACH

EXHIBIT C

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Blvd., 5th Floor

Long Beach, CA 90802

(562) 570-6194

FAX (562) 570-6068

September 5, 2013

CHAIR AND PLANNING COMMISSIONERS City of Long Beach California

#### RECOMMENDATION:

Receive supporting documentation into the record, conclude the hearing, recommend that the City Council adopt amendments to the Zoning Ordinance related to mortuaries, crematoriums, and cemeteries; and accept Categorical Exemption (CE 13-070). (Citywide)

APPLICANT:

City of Long Beach

Department of Development Services 333 W. Ocean Boulevard, 5<sup>th</sup> Floor

Long Beach, CA 90802 (App No. 1307-13)

### **DISCUSSION**

On February 19, 2013, the Long Beach City Council adopted a nine-month moratorium prohibiting new construction or expansion of all mortuaries, crematoriums or cemeteries to allow time to review existing City regulations and formulate any suggested revisions or refinements.

Since that time, staff has conducted research into current regulations of these types of businesses, commissioned a health risk assessment of crematorium operations by an environmental consulting firm, and developed a set of suggested recommendations.

To address City Council and community concerns, staff studied all related business activities to get a clearer understanding of issues pertaining to all funeral and burial industries currently located in Long Beach. There are currently four cemeteries and eight mortuaries in Long Beach. A map of these locations is attached as Exhibit A.

Two of the existing mortuaries provide cremation services onsite, and the remaining facilities provide cremation services through contracts with businesses within Southern California, but outside of Long Beach. Staff also contacted a number of other communities to get a sense of the state of current regulations for these types of businesses.

CHAIR AND PLANNING COMMISSIONERS September 5, 2013 Page 2 of 3

A community meeting was held on July 11, 2013, to discuss possible regulations. At that meeting approximately 45 people discussed the suggested recommendations and asked questions about moratoriums in general, the process to impose new regulations on these specific businesses, and implications of the specific suggested recommendations.

In discussing the proposed regulations with the community, the primary issues raised had to do with health concerns from crematorium emissions near existing residential districts, appropriate off-street loading areas for funeral homes, and parking for assembly uses at funeral homes, especially in parking impacted areas.

At the August 1, 2013 study session, there was discussion about requiring independent testing of the emissions control systems for crematorium units. It was confirmed that the South Coast Air Quality Management District (SCAQMD) requires each crematorium installation to have high temperature afterburners to control air emissions and that those afterburner units have recording devices to monitor and document that the required design temperature is maintained during operation. These units are inspected annually by SCAQMD inspectors. Therefore, no additional requirement in this regard is being recommended.

There was also discussion about adding schools into the uses that are considered sensitive and should be included in the ordinance. This provision has been added to the recommended ordinance.

To address community and Council concerns, in summary, staff is proposing the following changes:

- Provide updated definitions for mortuaries and crematoriums.
- Mortuaries and funeral homes would be allowed in commercial zones, with a requirement for an onsite loading parking space and adequate parking for assembly uses.
- Traditional crematoriums would require a 600-foot buffer from any existing residential district, provided that they are:
  - Only as an accessory use to a mortuary in a commercial zone, or cemetery, subject to the distancing requirement.
  - Allowed as a stand-alone use within the Medium Industrial (IM) or General Industrial (IG) zones, subject to the distancing requirement and an Administrative Use Permit.
- Amortize existing crematorium operations that do not meet the distancing requirements by December 31, 2023.

The proposed revisions focus on location and chronic health-related issues pertaining to crematoriums, and nuisance issues related to parking at mortuaries or funeral homes. The draft ordinance prepared by the City Attorney's office is attached as Exhibit B.

CHAIR AND PLANNING COMMISSIONERS September 5, 2013 Page 3 of 3

Staff believes the proposed changes will address the concerns of the community by requiring a separation of crematoriums from residential districts based on the results of the attached health risk assessment, and by providing clear standards for mortuaries, funeral homes and cemeteries.

### **PUBLIC HEARING NOTICE**

A notice of public hearing was placed in the Long Beach Press Telegram on August 21, 2013, in compliance with Municipal Code noticing requirements. As of the date of this staff report, no letters have been received.

### **ENVIRONMENTAL REVIEW**

In accordance with the Guidelines for Implementation of the California Environmental Quality Act, a Categorical Exemption (CE 13-070) was issued (Exhibit C).

Respectfully submitted,

**DEREK BURNHAM** 

PLANNING ADMINISTRATOR

AMY J. BODEK, AICP

DIRECTOR OF DEVELOPMENT SERVICES

AJB:DB:sq

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Attachments:

Exhibit A – Map of Mortuaries, Crematoriums and Cemeteries

Exhibit B - Draft Ordinance

Exhibit C - Categorical Exemption