

411 West Ocean Boulevard, Long Beach, CA 90802 (562) 570-5237

November 1, 2022

**H-26** 

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

#### RECOMMENDATION:

Receive the supporting documentation into the record, conclude the public hearing, and declare the Ordinance adopting and amending the 2022 Edition of the California Building Standards Code and the 1997 Edition of the Uniform Housing Code by amending and restating Title 18 of the Long Beach Municipal Code in its entirety, read for the first time and laid over to the next regular meeting of the City Council for final reading;

Declare the Ordinance amending Sections 8.96.040, 8.96.080, 8.96.090, 8.96.100, 8.96.110, 8.96.120, 8.96.130, and 8.96.210 of the Long Beach Municipal Code, read for the first time and laid over to the next regular meeting of the City Council for final reading;

Adopt a Resolution making express findings and determinations relating to the adoption of more restrictive code provisions where appropriate; and,

Determine that these actions (the Project) are categorically exempt from the California Environmental Quality Act (CEQA) pursuant to Section 15305 (Class 5 – Minor Alterations to Land Use Limitations) of the CEQA Guidelines and none of the exceptions in Section 15300.2 apply, and that the Project is further exempt pursuant to Section 15308 (Actions by Regulatory Agencies for Protection of the Environment) and Section 15061(b)(3) (Common Sense Exemption), as the Project will not result directly or indirectly in significant environmental impacts (CE22-144). (Citywide)

## **DISCUSSION**

Every three years, the State of California adopts the latest edition of the California Building Standards Code and Uniform Housing Code (Codes) to establish uniform standards for the construction and maintenance of buildings, electrical systems, plumbing systems, mechanical systems, and fire and life safety systems. The 2022 Edition of the California Building Standards Code was adopted by the California Building Standards Commission and published on July 1, 2022. The 1997 Edition of the Uniform Housing Code was adopted by the California Department of Housing and Community Development and has been in effect since August 22, 1998. State law requires that the adopted Codes become effective at the local level on January 1, 2023.

Prior to the adoption and enforcement of the Codes at the local level, State law permits local jurisdictions to amend the Codes when an express finding and determination is

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made that such local amendments are reasonably necessary because of local climatic, geological, or topographical conditions that affect the jurisdiction; and are reasonably necessary, provided it is a more restrictive building standard. Local amendments that are necessary for administrative clarification and do not modify Building Standards, as defined in Section 18909(c) of the California Health and Safety Code, can be enacted without the required express findings and determinations.

City of Long Beach (City) staff from multiple departments and bureaus including the Development Services Department's (Department) Building and Safety and Code Enforcement Bureaus, the Fire Department's Fire Prevention Bureau, and the Public Works Department have reviewed the Codes and recommend the proposed local amendments. Many of the proposed amendments are consistent with amendments adopted by other jurisdictions in Southern California as part of the Los Angeles Regional Uniform Code Program. The intent of the proposed amendments is to (1) minimize, prevent and protect the community from natural hazards such as earthquakes, floods, fires, etc., and (2) improve the health and welfare of the community through green building and sustainable construction practices. The proposed amendments are summarized below.

- <u>Title 8, Long Beach Municipal Code (LBMC), Health and Safety</u>. Amend Sections 8.96.040, 8.96.080, 8.96.090, 8.96.100, 8.96.110, 8.96.120, and 8.96.210 to be consistent with the latest Municipal National Pollutant Discharge Elimination System (NPDES) Permit. Section 8.96.130 is proposed to be updated to consolidate the stormwater requirements currently in Chapter 18.61 into Chapter 8.96 of the LBMC.
- Title 18, LBMC, Building Standards Code. Amend all references in the Codes from 2019 to 2022. Several administrative amendments are proposed that update existing plan review, inspection, and code enforcement procedures. Chapter 18.10 is proposed to be updated to clarify the duties and regulations of the Board of Examiners, Appeals and Condemnation (BEAC). Chapter 18.61 is proposed to be removed and the contents relocated and updated to Chapter 8.96 to consolidate the City's stormwater requirements to one location. Chapter 18.66 is proposed to be deleted to remove duplicative accessibility regulations that are provided for in Chapter 11B of the California Building Code. Chapter 18.74 is proposed to be updated to make editorial changes to improve the application of the Low Impact Development (LID) requirements. Chapter 18.76 is proposed to be updated to comply with Assembly Bill 970 to streamline the permitting process for the installation of electric vehicle charging stations. Chapter 18.77 is proposed to be updated to comply with Senate Bill 379 to streamline the permitting process for the installation of solar energy systems and energy storage systems. Chapter 18.79 is proposed to be amended to clarify the methane gas mitigation requirements.

In accordance with California Environmental Quality Act (CEQA) Guidelines, the proposed Ordinance amendments are exempt from CEQA. The purpose of the City's adoption of the 2022 Edition of the California Building Code Standards is to update the minimum development standards to safeguard the public health, safety, and general welfare for all types of buildings and structures. The amendments to Title 18 are exempt,

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pursuant to Section 15305 (Class 5 - Minor Alterations to Land Use Limitations) of the CEQA Guidelines and none of the exceptions in Guideline Section 15300.2 apply, and the action is further exempt pursuant to Section 15308 (Actions by Regulatory Agencies for Protection of the Environment) and Section 15061 (b)(3) (Common Sense Exemption), as the amendments will not result directly or indirectly in significant environmental impacts (CE22-144).

In compliance with City policy to solicit broad public input and consideration of various amendments and their components, the proposed Ordinances and Resolution have been presented to the public and discussed as indicated below.

- Board of Examiners Appeals and Condemnation: The City's code review body reviewed the proposed amendments at its meetings on March 21, April 18, May 16, August 15 and 29, and September 19 on 2022. On September 19, 2022, BEAC voted to recommend approval of the proposed amendments to the City Council.
- Industry Partners: City staff reached out directly to local partners for input and feedback on the proposed amendments including the local Long Beach/South Bay Chapter of the American Institute of Architects, the local office of the California Apartment Association, the Structural Engineers Association of Southern California, the Los Angeles/Ventura Chapter of the Building Industry Association, and the Downtown Long Beach Alliance.
- <u>Public notice</u>: To increase public awareness of the process to amend the Codes, notices have been posted on the Development Services Department's website; flyers have been distributed at the Permit Center in City Hall; information has been posted on the City's social networking sites (Facebook, Twitter, etc.); and email blasts have been sent to the Department's "Latest News and Updates" distribution group. Future community workshops may be scheduled to highlight the provisions of the State-mandated Codes for the public after their adoption.

During the discussions with BEAC and others some sustainability topics beyond the scope of this update were raised. The Department is continuing work on building electrification, decarbonization and other climate related measures on a separate tract and will return to the City Council to discuss those items in the future. In compliance with City and State regulations, public hearing notices specific to this Triennial Update were published in the Press Telegram and distributed on October 18, 2022, and no responses were received as of the date of the preparation of this report.

This matter was reviewed by Retired Annuitant Attorney Michael J. Mais on September 21, 2022 and by Revenue Management Officer Geraldine Alejo on October 11, 2022.

#### Sustainability

State law requires the adoption of the 2022 Edition of the California Green Building Standards Code (CALGreen Code), which will require residential and nonresidential buildings to be designed and constructed utilizing sustainable construction practices. Coupled with the City's existing Model Landscaping, Construction and Demolition Debris

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Recycling, and Green Building Ordinances, Low Impact Development Standards, Streamlined Permitting Process for Electric Vehicle Charging Stations, and Streamlined Permitting Process for Solar Energy Systems and Energy Storage Systems, the CALGreen Code will help to preserve and protect the community and allow the City to realize a healthier, cleaner and more viable and sustainable environment for the City.

## TIMING CONSIDERATIONS

State law requires that the Code become effective on January 1, 2023. City Council action is requested on November 1, 2022, in order to comply with this State-mandated deadline.

## FISCAL IMPACT

This recommendation has no staffing impact beyond the normal budgeted scope of duties and is consistent with existing City Council priorities. There is no fiscal or local job impact associated with this recommendation.

### SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

CHRISTOPHER KOONTZ

**ACTING DIRECTOR** 

**DEVELOPMENT SERVICES** 

APPROVED:

THOMAS B. MODICA CITY MANAGER

XAVIER ESPINO

FIRE CHIEF

ERIC LOPEZ

DIRECTOR OF PUBLIC WORKS

ATTACHMENTS: 2 - ORDINANCES

1 - RESOLUTION

# OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 411 West Ocean Boulevard, 9th Floor Long Beach. CA 90802

#### ORDINANCE NO.

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LONG BEACH AMENDING THE LONG BEACH MUNICIPAL CODE BY AMENDING SECTIONS 8.96.040, 8.96.050, 8.96.080, 8.96.090, 8.96.100, 8.96.110, 8.96.120, 8.96.130, AND 8.96.210

The City Council of the City of Long Beach ordains as follows:

Section 1. Section 8.96 of the Long Beach Municipal Code is amended to read as follows:

8.96.040 Definitions.

For the purpose of provisions of this Chapter concerning water quality hereinafter set forth, the following words and phrases shall be construed to have the meanings set forth, unless it is apparent from the context that a different meaning is intended. If the definition of any term contained in this section conflicts with the definition of the same term in the current Municipal NPDES Permit, then the definition contained in the Municipal NPDES Permit shall control.

- A. "Best Management Practice" or "BMP" shall mean practices or physical devices or systems designed to prevent or reduce pollutant loading from stormwater or non-stormwater discharges to receiving waters.
- B. "Clean Water Act" or "CWA" shall mean the Federal Water Pollution Control Act as amended, (33 U.S.C. 1251 et seq).
- C. "Construction General Permit" or "CGP" shall mean General Permit for

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Storm Water Discharges Associated with Construction and Land
Disturbance Activities. General NPDES permit issued by the State Water
Board, which authorizes the discharge of stormwater from construction
activities under certain conditions.

D. "Director" shall mean the Director of Public Works of the City of Long Beach, the Director of Environmental Planning of the Port of Long Beach, the Director of Development Services of the City of Long Beach or their duly authorized designee.

E. "Executive Officer" shall mean Executive Officer of the California Regional Water Quality Control Board, Los Angeles.

F. "Good Housekeeping Practice" shall mean a best management practice related to the transfer, storage, use, or cleanup of materials performed in a regular manner that minimizes the discharge of pollutants to the storm drain system and/or receiving waters.

G. "Illicit Connection" shall mean any man-made conveyance that is connected to the storm drain system without a permit, excluding roof drains and other similar type connections. Examples include channels, pipelines, conduits, inlets, or outlets that are connected directly to the storm drain system.

H. "Illicit Discharge" shall mean any discharge into the MS4 that is prohibited under local, state, or federal statutes, ordinances, codes, or regulations. The term illicit discharge includes any non-stormwater discharge, except authorized non-stormwater discharges; conditionally

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exempt non-stormwater discharges; and non-stormwater discharges resulting from natural flows specifically identified in the Municipal NPDES Permit.

- I. "Industrial Activity" shall mean activities related to or involving manufacturing, processing or material storage at an industrial facility, including activities described in 40 Code of Federal Regulations Section 122.26(b)(14). Industrial activity may be subject to Stormwater Permit requirements.
- J. "Low Impact Development" or "LID" shall mean the implementation of systems and practices that use or mimic natural processes to: 1) infiltrate and recharge, 2) evapotranspire and/or 3) harvest and use precipitation near to where it falls to earth.
- K. "Industrial General Permit" or "IGP" shall mean the General Permit for Storm Water Discharges Associated with Industrial Activities. General NPDES permit issued by the State Water Board, which authorizes the discharge of stormwater from certain industrial activities under certain conditions.
- L. "Municipal NPDES Permit" shall mean the Municipal Separate Storm Sewer System (MS4) permit issued by the most recent order of the California Regional Water Quality Control Board, Los Angeles Region, to which the City is subject.
- M. "Municipal Separate Storm Sewer System" or "MS4" shall mean those facilities within the City by which stormwater discharge is conveyed to

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waters of the United States, including but not limited to flood control channels, roads with drainage systems, alleys, streets, catch basins, grates, inlets, curbs, gutters, ditches, storm drains, canals, pipes, and fabricated and natural channels.

- N. "Non-stormwater Discharge" shall mean any discharge to the storm drain system and/or receiving waters that is not composed entirely of stormwater.
- O. "National Pollutant Discharge Elimination System" or "NPDES" shall mean the national program for issuing, modifying, revoking and reissuing, terminating, monitoring and enforcing permits, and imposing and enforcing pretreatment requirements, under CWA §307, 402, 318, and 405. The term includes an "approved program."
- P. "Owner" as applied to a building or real property shall mean any part owner, joint owner, tenant in common, tenant in partnership, joint tenant or tenant by the entirety of the whole or part of such building or real property.
- Q. "Person" shall mean within the context of this Chapter, any natural person, firm, association, organization, partnership, business trust, corporation or company.
- R. "Pollutant" shall mean the same as it is defined in California Water Code Section 13373 and includes, but is not limited to, garbage, debris, lawn clippings, leaves, fecal waste, biological waste sediment, sludge, manure, fertilizers, pesticides, oil, grease, gasoline, paints, solvents, cleaners, and any fluid or solid containing toxic or nontoxic chemicals, metals, including

batteries.

Board, Los Angeles Region.

S. "Receiving Waters" shall mean a "water of the United States" into which waste and/or pollutants are, or may be, discharged.

"Regional Board" shall mean the California Regional Water Quality Control

- T. "Regional Board" shall mean the California Regional Water Quality Control Board, Los Angeles Region.
- U. "Runoff" shall mean any runoff including stormwater and non-stormwater from a drainage area that reaches a receiving water body.
- V. "State Board" or "SWRCB" shall mean the State Water Resources Control Board of the California Environmental Protection Agency.
- W. "Stormwater Laws" shall mean the Clean Water Act (33 U.S.C. § 1251 et seq.), the Porter-Cologne Act (California Water Code § 13000 et seq.), the regulations and Stormwater Permits issued thereunder, and any other law relating directly or indirectly to stormwater discharge or non-stormwater discharge to the MS4 or receiving waters.
- X. "Stormwater Permit" shall mean any applicable individual or general NPDES Permit or waste discharge requirements, waiver of waste discharge requirements or other authorization by a Governmental Authority issued pursuant to Stormwater Laws that pertain to stormwater runoff, as such may be amended, modified or revised from time to time. Stormwater Permit includes without limitation the General NPDES permits pertaining to

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stormwater discharge from industrial activity, construction activity and MS4s.

- Y. "Stormwater" shall mean storm water runoff, snow melt runoff, and surface runoff and drainage related to precipitation events (pursuant to 40 CFR § 122.26(b)(13); 55 Fed. Reg. 47990, 47995 (Nov. 16, 1990)).
- Z. "Urban Runoff" shall mean surface water flow produced by nonstormwater resulting from residential, commercial and industrial activities.
- Section 2. Section 8.96.050 of the Long Beach Municipal Code is amended to read as follows:
  - 8.96.050 Illicit discharges and non-stormwater discharges
  - A. No person shall cause or allow an illicit discharge to enter the municipal stormwater system.
  - B. Any person causing an illicit discharge to the MS4 may be required by the Director to pay for the cost of cleanup and remediation.
  - C. Any owner of any private property from which a nonstormwater discharge is observed may be required by the Director to pay for the cost of collecting and analyzing the discharge to determine if it is an illicit discharge.
  - D. Any person causing a discharge which exceeds a receiving water limitation shall be required to halt the discharge.
  - E. The following non-stormwater discharges are not considered illicit discharges:
  - Exempt discharges specified in the Municipal NPDES
     Permit, including flows from riparian habitats and wetlands, diverted stream
     flows authorized by the State Water Board or Los Angeles Water Board,

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natural springs, rising ground waters where groundwater seepage is not otherwise covered by a NPDES permit, uncontaminated groundwater infiltration; and discharges or flows from emergency firefighting activities.

- 2. Conditionally exempt non-stormwater discharges specified in the Municipal NPDES Permit. Such discharges include, but are not limited to, essential non-emergency firefighting activities, drinking water systems that are not otherwise regulated by another NPDES permit, dewatering of lakes, landscape irrigation, dechlorinated/dibrominated swimming pool, dewatering of decorative fountains, individual residential car washing, street/sidewalk wash water, or any other discharge that the Director deems not to be a significant source of pollution, such nonstormwater discharges shall be conducted in a manner not in violation of other provisions of this Chapter.
- 3. Non-stormwater discharges specifically allowed under a separate NPDES permit including, but not limited to, a general industrial stormwater activity permit or general construction stormwater activity permit.
- Section 3. Section 8.96.080 of the Long Beach Municipal Code is amended to read as follows:
  - 8.96.080 Reduction of pollutants in runoff.
  - No person shall cause or threaten to cause the discharge of A. pollutants to the MS4 by exposing such pollutants to stormwater runoff.
  - B. The owner of parking lot surfaces, public or private, that are exposed to stormwater shall clean the parking lot surface as often as necessary to remove refuse, residual oil, grease or other pollutants that might otherwise be discharged to the MS4 by runoff.

Section 4. Section 8.96.090 of the Long Beach Municipal Code is amended to read as follows:

8.96.060 Control of pollutants from commercial facilities.

A. Certain categories of commercial facilities specified in the Municipal NPDES Permit or identified by the City as being significant contributors of pollution, shall implement BMPs prescribed by the Regional Board or its Executive Officer, through programs or actions made pursuant to the Municipal NPDES Permit, or by the Director, to minimize the discharge of pollutants to the MS4. These include source control BMPs identified in Table 6 of the Municipal NPDES Permit.

B. Certain categories of commercial facilities shall be inspected for pollution issues and BMP compliance with the most current Municipal NPDES Permit and approved Watershed Management Programs in accordance with the inspection schedule called for in the Municipal NPDES Permit or approved Watershed Management Program, or as often as necessary as determined by the City.

Section 5. Section 8.96.100 of the Long Beach Municipal Code is amended to read as follows:

8.96.100 Control of pollutants from industrial activities.

- A. It shall be a violation of this Chapter for any industry in the City that is subject to waste discharge requirements specified in the Industrial General Permit, any revision made thereto, or a reissuance of such order, to operate without a NPDES Industrial General Permit.
- B. Industries that require a NPDES Industrial General Permit shall retain on-site the following documents which evidence compliance with permit requirements:
  - 1. A copy of the notice of intent for general permit to

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discharge stormwater associated with industrial activity;

- 2. A waste discharge identification number issued by the SWRCB; and
- 3. A stormwater pollution prevention plan and monitoring program plan.
- C. Any industry in the City requiring a NPDES Industrial General Permit shall, upon reasonable request from a duly authorized officer of the City, provide any of the documents described in Subsection (B) of this Section.
- D. Any industry, whether or not subject to the NPDES Industrial General Permit, may be inspected in accordance with a schedule established by the Municipal NPDES Permit or as often as necessary as determined by the City for the purpose of determining compliance with BMP requirements or to abate pollution issues.
- Ε. Any industry, whether or not subject to the NPDES Industrial General Permit, shall implement BMPs prescribed by the Regional Board or its Executive Officer, through programs or actions made pursuant to the Municipal NPDES Permit, or by the Director, to minimize the discharge of pollutants to the MS4. These include source control BMPs identified in Table 6 of the Municipal NPDES Permit.

Section 6. Section 8.96.110 of the Long Beach Municipal Code is amended to read as follows:

- 8.96.110 Control of pollutants from construction activities requiring Construction General Permit coverage.
- Α. No person shall be granted a grading permit or shall commence or continue any construction activity in the City that causes the disturbance of one (1) acre or more of land by clearing, grading, or

excavating without demonstrating to the City that such person has obtained a NPDES Construction General Permit from the SWRCB. NPDES construction activity does not include: 1) routine maintenance to maintain original line and grade; 2) hydraulic capacity; 3) the original purpose of the facility; or 4) emergency construction activities required to immediately protect the public health and safety.

- B. Any person engaged in a construction activity in the City requiring a NPDES Construction General Permit shall retain at the construction site the following documents: 1) a copy of the notice of intent to comply with terms of the general permit to discharge water associated with construction activity; 2) a waste discharge identification number issued by the SWRCB; 3) a stormwater pollution prevention plan and monitoring program plan for the construction activity requiring the construction permit; and 4) records of all inspections, compliance and noncompliance reports, evidence of self-inspection and good housekeeping practices.
- C. Any person engaged in a construction activity in the City requiring a general construction stormwater activity permit shall, upon reasonable request from a duly authorized officer of the City, provide any of the documents described in Subsection (B) of this Section and shall retain said documents for at least three (3) years after completion of construction, or a Certificate of Occupancy, whichever is later.
- Section 7. Section 8.96.120 of the Long Beach Municipal Code is amended to read as follows:
  - 8.96.120 Control of pollutants from other construction activities.
  - A. No person shall be granted a grading permit for a construction project that is expected to cause a disturbance of less than one (1) acre of land by grading, clearing, and/or excavation without consenting to

implement erosion and sediment control BMPs prescribed by the City to reduce pollutant discharges to the MS4 associated with construction activities. Such BMPs include those identified in Table 7 and Table 8 of the Municipal NPDES Permit.

B. No person shall be allowed to commence or continue any

B. No person shall be allowed to commence or continue any construction activity in the City that causes the disturbance of less than one (1) acre of land by grading, clearing, and/or excavating without implementing erosion and sediment control BMPs prescribed by the City. Such BMPs include those identified in Table 7 and Table 8 of the Municipal NPDES Permit.

Section 8. Section 8.96.130 of the Long Beach Municipal Code is amended to read as follows:

8.96.130 Control of pollutants from new development/redevelopment projects.

- A. Applicability. Prior to the construction of any priority development project that is subject to the planning and development program requirements specified in the Municipal NPDES Permit, such project shall be evaluated by the City for its potential to discharge pollutants to the MS4 and shall reduce or prevent such discharge. Such project shall comply with the applicable requirements of the Municipal NPDES Permit and Low Impact Development (LID) standards and implemented in accordance with the manual developed by the City. The City's manual is hereby incorporated herein by this reference and shall be made available for review and use by the public.
- B. Requirement. Once a priority development project has been evaluated for its potential to discharge pollutants to the MS4, the City shall require appropriate BMPs, both structural (i.e., LID) and nonstructural, to be implemented on a post-construction basis, and shall require a maintenance

agreement to assure the proper performance of such BMPs.

- C. Enforcement. The Director is authorized to require plan review of construction documents, issuance of applicable permits, conduct post-construction inspections, and request reports for the purpose of verifying proper operation and maintenance of structural BMPs.
- D. Manual. The Director shall prepare, maintain, and update, as deemed necessary and appropriate, the NPDES Manual and shall include technical information and implementation parameters, alternative compliance for technical infeasibility, as well as other rules, requirements and procedures as the City deems necessary, for implementing the provisions of this Section and Chapter.

Section 9. Section 8.92.210 of the Long Beach Municipal Code is amended to read as follows:

8.92.210 Fees.

The City Council may establish fees recover costs for complying with the requirements of this Chapter, including, but not limited to, plan review fees, cleanup and abatement fees, and inspection fees, which may be fixed and established from time to time by the City Council by resolution.

Section 10. The City Clerk shall certify to the passage of this ordinance by the City Council and shall cause it to be posted in three (3) conspicuous places in the City of Long Beach, and it shall take effect on the thirty-first (31st) day after it is approved by the Mayor, but in no event prior to January 1, 2023.

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Council of the City of Long Beach at its meeting of \_\_\_\_\_\_, 20\_\_\_, by the following vote: Councilmembers: Ayes: Councilmembers: Noes: Absent: Councilmembers: Recusal(s): Councilmembers: City Clerk Approved: \_\_\_\_\_ (Date) Mayor 

I hereby certify that the foregoing ordinance was adopted by the City

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 411 West Ocean Boulevard, 9th Floor Long Beach. CA 90802