

CITY OF LONG BEACH

DEPARTMENT OF ECONOMIC AND PROPERTY DEVELOPMENT

333 West Ocean Boulevard, 3rd Floor • Long Beach, CA 90802 • (562) 570-6099 FAX (562) 570-6380

September 22, 2015

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

RECOMMENDATION:

Receive supporting documentation into the record, conclude the hearing, and adopt the attached Resolution continuing the Fourth Street Parking and Business Improvement Area assessment for the period of October 1, 2015 through September 30, 2016; and authorize the City Manager to extend the agreement with the Fourth Street Business Improvement Association for a one-year term. (District 2)

DISCUSSION

The Fourth Street Business Improvement Association (Association) uses business license assessment funds to promote and market the commercial area along Fourth Street on behalf of businesses located in the Fourth Street Parking and Business Improvement Area (FSPBIA). The Association governs the assessment to be collected. To continue the assessment levy, State law requires that a public hearing be held on the proposed program and assessment. A copy of the Annual Report describing proposed assessments, activities and allocations is attached to the Resolution as Exhibit A.

The Annual Report describes boundaries, proposed activities and budgetary information, as well as the method and basis for continuation of the assessment. The Annual Report proposes no change in the district boundaries, the basis and method of levying the assessment and no significant change in proposed activities. A copy of the Annual Report describing proposed activities and allocations is attached.

At its August 11, 2015 meeting, City Council approved Resolution Number RES-15-0096, granting approval of the Annual Report, declaring the intention of the City Council to levy the assessment, and set September 22, 2015 as the date of the public hearing. A hearing notice, including a copy of the Resolution, was published in local media.

State law provides that the City Council shall hear and consider all protests against the assessment, program, boundaries of the area, and/or any benefit zone as proposed in the Annual Report. State law further provides that protests may be made orally or in writing. Protests regarding the regularity or sufficiency of the proceedings shall be in writing. If written protests are received from area business owners representing 50 percent or more of the proposed assessments, the City Council shall not levy the assessment. If protests in such quantity are directed against a specific portion of the program, the City Council shall eliminate that portion.

HONORABLE MAYOR AND CITY COUNCIL September 22, 2015 Page 2

The Fiscal Year 2016 Annual Report, transmitting the recommendations of the FSPBIA Advisory Board, proposes the following assessment rates:

| | Annual |
|---|------------|
| Business License Category | Assessment |
| Financial/Banking & Insurance | \$200 |
| Service Real Estate Offices | 200 |
| Retail – Restaurant w/Alcohol & RTE | 200 |
| Retail – Other | 200 |
| Consulting | 200 |
| Construction Contractor | 200 |
| Professional | 200 |
| Service – Other | 200 |
| Misc, Rec/Ent, Vend, Manf, Uniq, Whlsl, | 100 |
| Commercial space rental | 100 |
| Non-profit business operations | 100 |
| Residential property rental | 0 |
| All Secondary Licensees | 0 |

This matter was reviewed by Deputy City Attorney Amy Webber on August 24, 2015, and by Budget Management Officer Victoria Bell on August 27, 2015.

TIMING CONSIDERATIONS

City Council action is requested on September 22, 2015 to allow purchase order and contract modifications to be completed so that Fiscal Year 2016 (FY 16) assessment transfers may be made as required by the Agreement for Funding with the Association.

FISCAL IMPACT

It is estimated that the FSPBIA will generate \$14,000 in FY 16 through continuation of the existing assessment. Assessment funds are collected through additional fees attached to FSPBIA business licenses and passed directly through to the Association for implementation of their annual programs. Sufficient funds are included in the FY 16 Budget in the Parking and Business Area Improvement Fund (SR 132) in the Department of Economic and Property Development (EP). Approval of this recommendation will provide continued support to the local economy.

HONORABLE MAYOR AND CITY COUNCIL September 22, 2015 Page 3

SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted

DIRECTOR OF ECONOMIC & PROPERTY DEVELOPMENT

MPC:JLR:jsf

09.22.15 FY 16 FSPBIA Pub Hrng ccl v1.doc

Attachments:

Fourth Street Parking and Business Improvement Area Annual

Report and Service Plan

Resolution Confirming Annual Report and Levy of Assessment

APPROVED:

PATRICK H. WEST CITY MANAGER



Fourth Street Parking and Business Improvement Area

Fiscal Year 2015/16 Assessment Report and Service Plan

For the period

October 1, 2014 to September 30, 2016

July 2015



Fourth Street Parking and Business Improvement Area 2014/15 Assessment Report and Service Plan

City of Long Beach, California

Contents

- I. District Overview
 - A. Location
 - B. Services
 - C. Method of Assessment
 - D. Method of Collection
 - E. Authority
- II. Fourth Street Parking and Business Improvement Area Boundary
 - A. District Map
 - B. General Description
 - C. Board of Directors
- III. Service Plan and Budget
 - A. The Year in Review 2015
 - B. Service Plan
 - C. Service Plan Budget
- IV. Assessments
 - A. Methodology
 - B. CPI Adjustment
 - C. Time and Manner for Collecting Assessments
- V. District Governance and Administration
 - A. The Fourth Street Association
 - B. Disestablishment

I. **DISTRICT OVERVIEW**

Conceived by a coalition of Fourth Street business owners, the Fourth Street Parking and Business Improvement Area (the "FSPBIA" or the "District") is a benefit assessment district formed on September 11, 2007 by Ordinance 07-0043 to attract customers to the Fourth Street shopping area.

The purpose of the district is to promote and market the Fourth Street shopping district as a destination through events, clean-ups and advertising. The Fourth Street Improvement Association (the "FSIA) manages the District under contract with the City of Long Beach.

- A. Location: Fourth Street between Cherry Avenue and Temple Avenue East. See map in Section II.
- B. Services: Marketing, promotions and cleanliness programs to improve the appearance and attractiveness of the business district.

C. Method of

Assessment: Special benefit assessment for marketing and promotion of businesses operating within the District. The estimated 2016 fiscal year revenue from business assessments is \$14,000.

> Each business operating within the District will be assessed \$200 per year with the following exceptions:

- Each miscellaneous, wholesale, mobile business, contractor, commercial space rental and professional services licensee is assessed \$100 per year
- Each non-profit organization is assessed \$100 per year
- Secondary service operator and residential rental licensees are exempt from the assessment

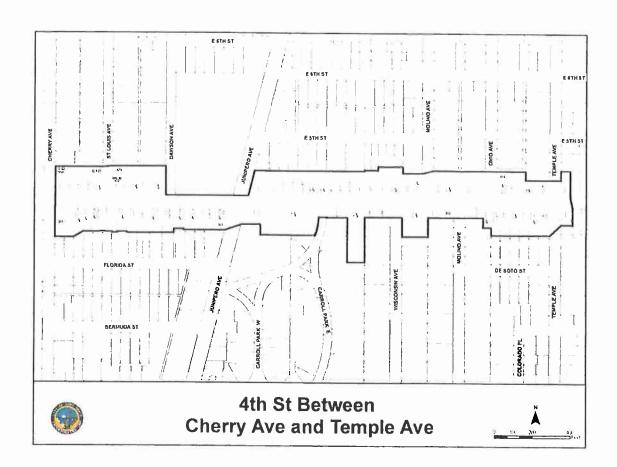
D. Method of Collection

District assessments will be invoiced and due with annual City of Long Beach Business License renewal statements. Assessment revenue received will be segregated into a special fund for transfer to the FSIA.

E. Authority The FSPBIA is a benefit assessment district formed under the authority of the State of California, Streets and Highways Code Part 6 (commencing with Section 36500) of Division 18; the Parking and Business Improvement Area Law of 1989 (the "District Law").

II. Fourth Street Business Improvement Area Boundary

A. District Map – 4th Street: Cherry Avenue to Temple Avenue East.



Boundary Line

B. General Description

The Fourth Street Improvement Association (FSIA) delivers marketing and promotional services for the Fourth Street area with funds received from Fourth Street Parking and Business Improvement Area (FSPBIA) assessments.

C. Board of Directors

Officers

Directors

Kerstin Kansteiner, Portfolio Coffeehouse Steven Sarinana, Trebor Nevets Kathleen Schaaf, Meow Sophia Sandoval, 4th Street Vine Chris Giaco, Inretrospect Luis Navarro, Lolas Mexican Cuisine Chris Reece, The Pike Bar and Restaurant Dana Buchanan, Restauration George Glickman, Number Nine

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8:30am

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 2^{nd} Thursday of the month at The Center at 2017 E 4^{th} Street, Long Beach CA 90814

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III. SERVICE PLAN AND BUDGET

A. The year in review – 2015 events

Known as "Retro Row," the area along Fourth Street between Cherry Avenue and Temple Avenue offers a unique shopping area. This relatively small area is known regionally as well as internationally for its eclectic shops and hip product selection.

Fourth Street businesses continue making strides in promoting the district. Working together during the eight year of the business improvement district, the FSIA has continued with regular meetings, expanded the district to Temple Ave, gained the participation of new additional affiliate member businesses and increased the scope and impact of marketing and promotional programs. Programs conducted during 2015 included:

Two Sidewalk Sales "Retro Rambles" (summer and fall event)

 The street held two sidewalk sales with different themes. Both proved highly successful and attracted visitors from the neighborhood as well as neighboring cities.

One Holiday Open House Event (December)

o The Holiday Open House event started off the shopping season for this district and promoted a *shop local*, *shop independent* slogan.

Regular Street Clean-Ups (daily and monthly)

 The regular sweeping, graffiti reporting and code enforcement efforts are vital to make 4th Street BIA attractive and safe. Cleanups now include neighborhood groups, Burbank school and neighboring churches.

Maintenance of Sprinkler System in "Garden Walk" (Summer)

o The Garden Walk (along Burbank Elementary School at 4th and Junipero) was planted over 10 years ago with a NPP grant. The 4th Street BIA has maintained the planter beds and sprinkler system to this day. The recent re-greening of the area with native and drought tolerant plants makes the street look more attractive and cared for.

Maintenance and Update of 4th Street Retro Row Website (monthly)

 As print media is fading more and more in the background of our marketing efforts, online presence is where the association will be focusing its attention for this year.

Continuous Social Media updates (monthly)

 Instagram and twitter and Facebook is the focus on our Social Media campaign.

Business Outreach Committee on for 4th Street Retro Row (ongoing)

 We have created an outreach committee to welcome new businesses and actively recruit businesses to locate to 4th Street.

Business Listing Brochure

 The marketing brochure received a full makeover and shines with a new design and updated content.

Planned FY 2015/16 activities will include:

- 2 Sidewalk Sales "Retro Rambles"
- · Regular updates of 4th Street / Retro Row brochure
- Joint advertising
- Regular street cleaning
- Maintenance of a business outreach committee
- Maintenance of Parking Lot at 4th and Cherry
- Maintenance of a bike friendly business corridor
- Development of a monthly evening event "Art Walk type"
- 2015 Shop local campaign
- Participate in ParkingDay 2016
- Develop a small farmers market type market

B. Service Plan

The FSPBIA Service Plan provides for funding for marketing, promoting and maintaining the cleanliness and attractiveness of the shopping area. Although we are a new organization, with relatively few participants, we have amassed a modest budget that will enable us to plan and promote events, as well as contribute to the overall cleanliness of our area.

Services to be provided are:

1. Marketing Media and Materials

These services will include new 4th Street website, a new design of our 4th Street brochure and new 4th Street banners. As print advertising for our special events and general pieces to promote the street.

Amount: \$7,500

Amount: \$3,200

Social media promotion has become a large part of 4th Street's marketing efforts and we will continue to strengthen our efforts in this regard.

2. Promotional Events

This portion of the budget will go towards regular 4th Street events, such as Sidewalk Sales (Retro Ramble), Holiday Open House and other promotional events.

3. Streetscape and Cleanliness

In an ongoing effort to maintain the cleanliness of our street, we have earmarked funds for street-scaping and cleanliness. A landscaping company has been hired to maintain not only the parking lot (at 4th and Cherry), but also the Garden Walk alongside Burbank Elementary School.

Amount: \$2000

C. Services Budget

Services will be provided based on the following estimated allocation of FSPBIA revenue totaling \$14,000 for FY 2015/16. No Consumer Price Index adjustment is applied to assessment fees for FY 2015/16.

- 2 Sidewalk Sales "Retro Rambles"
- Regular updates of 4th Street / Retro Row brochure
- Joint advertising
- Regular street cleaning
- Maintenance of a business outreach committee
- Maintenance of Parking Lot at 4th and Cherry
- Maintenance of a bike friendly business corridor
- Development of a monthly evening event "Art Walk"
- 2016 Shop local campaign
- Participate in Parking Day 2016
- Develop a small farmers market type market

Annual Programming

| Marketing PR Services + Web design | 4300 | |
|--|----------------------------------|--|
| Marketing Collateral (Ongoing Advertising |) 2000 1200 | |
| Sub Total | 7500 | |
| Promo Events Sidewalk Sales (2) Holiday Open House | 2700 500 | |
| Sub Total | 3200 | |
| Streetscape and Maintenance | | |
| Parking Lot Maintenance Garden Walk Maintenance | 1800 200 | |
| Sub Total | 2000 | |
| Total Programming | 12,700 | |
| Administrative Expenses | 700 500 100 1300 | |
| Grand Total | \$14,000 | |

IV. ASSESSMENTS

A. Methodology

Improvements and activities identified in the Service Plan are designed to improve the appearance of pedestrian areas and safety, thereby making the area more attractive to customers. All businesses in the District will benefit from these improvements, but although retail, financial, professional and service businesses are expected to benefit more than miscellaneous, wholesale, manufacturing or other businesses that do not rely upon foot traffic; therefore, these latter

businesses pay a reduced assessment. The proposed assessment rate for each business operating within the District is shown in the following table.

| Business License Category | Rate |
|---|-------|
| Financial/Banking & Insurance | \$200 |
| Service: Real Estate Offices | 200 |
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| Construction Contractor | 200 |
| Professional | 200 |
| Service: Other | 200 |
| Misc: Rec/Ent, Vend, Manf, Uniq, Whlsl, | 100 |
| Commercial Space Rental | 100 |
| Non-profit Business Operations | 100 |
| Residential Property Rental | 0 |
| All Secondary Licensees | 0 |

Estimated FY 2015/2016 assessment revenue is \$14,000.

B. CPI Adjustments

The assessment may be increased each year to reflect the annual change in the Consumer Price Index for All Urban Consumers in Los Angeles-Riverside-Orange Counties. The annual increase shall not exceed three percent (3%) of the previous year's assessment. The annual Consumer Price Index variance will be calculated in March and applied in July of each year. The District will have a fiscal year of October 1 through September 30.

C. Time and Manner for Collecting Assessments

Business operator assessments will be invoiced and due with annual City of Long Beach Business License renewal statements. Assessment revenue received will be segregated into a special fund for transfer to the FSIA.

V. DISTRICT GOVERNANCE

A. The Fourth Street Business Improvement Association

- 1. The Fourth Street Improvement Association shall manage the FSPBIA and shall exercise the powers of the Advisory Board set forth in the District Law including the following.
 - (a) The Advisory Board shall cause to be prepared a report for each fiscal year (October 1 through September 30) for which assessments are to be levied and collected to pay the costs of the

improvements and activities described in the report. The report may propose changes, including, but not limited to, the boundaries of the parking and business improvement area or any benefit zones within the area, the basis and method of levying the assessments, and any changes in the classification of businesses, if a classification is used

- (b) The report shall be filed with the clerk and shall refer to the parking and business improvement area by name, specify the fiscal year to which the report applies, and, with respect to that fiscal year, shall contain all of the following:
 - (1) Any proposed changes in the boundaries of the parking and business improvement area or in any benefit zones within the area.
 - (2) The improvements and activities to be provided for that fiscal year.
 - (3) An estimate of the cost of providing the improvements and the activities for that fiscal year.
 - (4) The method and basis of levying the assessment in sufficient detail to allow each business owner to estimate the amount of the assessment to be levied against his or her business for that fiscal year.
 - (5) The amount of any surplus or deficit revenues to be carried over from a previous fiscal year.
 - (6) The amount of any contributions to be made from sources other than assessments levied pursuant to this part.
- (c) The City Council may approve the report as filed by the Advisory Board or may modify any particular contained in the report and approve it as modified. The City Council shall not approve a change in the basis and method of levying assessments that would impair an authorized or executed contract to be paid from the revenues derived from the levy of assessments.
- 2. The Fourth Street Business Improvement Association board will serve and the FSPBIA Advisory Board and shall be appointed by the City Council as required by District Law.
- 3. The FSPBIA Advisory Board shall comply with the Brown Act when discussing or acting on matters within the subject matter of the district (e.g. annual report assessment methodology, boundaries, budget and Service Plan).

B. Disestablishment

According to State law, any district where there is no outstanding indebtedness may be disestablished by resolution of the City Council. This may occur if the City Council finds that funds have been improperly used or if the assessees request disestablishment. There will be a thirty-day window every year beginning on the one-year anniversary of the establishment of the District, in which business owners may petition to disestablish the District. If the assessees who pay 50% or more of the total assessments levied submit a written petition to disestablish the District, the City Council will do so.

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 33 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LONG BEACH CONFIRMING, FOLLOWING HEARING, THE ANNUAL ASSESSMENT REPORT OF THE FOURTH STREET PARKING BUSINESS IMPROVEMENT ASSOCIATION, CONTINUING THE LEVY OF ANNUAL ASSESSMENT AS SET FORTH IN SAID REPORT AND SETTING FORTH OTHER RELATED MATTERS

WHEREAS, pursuant to Section 36533 of the California Streets and Highways Code, the Fourth Street Business Improvement Association has caused a Report to be prepared for October 1, 2015 through September 30, 2016 relating to the Fourth Street Parking and Business Improvement Area ("FSPBIA"); and

WHEREAS, said Report contains, among other things, all matters required to be included by the above cited Section 36533; and

WHEREAS, on September 22, 2015 at 5:00 p.m., the City Council conducted a public hearing relating to that Report in accordance with its Resolution of Intention No. RES-15-0096, adopted August 11, 2015, at which public hearing all interested persons were afforded a full opportunity to appear and be heard on all matters relating to the Report; and

WHEREAS, a majority protest not having been received, it is the City

Council's desire to confirm the Report as originally filed and impose and continue the levy

of the Annual Assessment as described in the Report;

NOW, THEREFORE, the City Council of the City of Long Beach resolves as follows:

Section 1. A public hearing having been conducted on September 22, 2015 at 5:00 p.m., and all persons having been afforded an opportunity to appear and be

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

| 1 | heard, the City Coun | cil hereby confirms the Re | port of the Fourth Street Business |
|----|------------------------|-------------------------------|---|
| 2 | Improvement Associ | ation, previously filed and | approved by Resolution No. RES-15-0096 |
| 3 | adopted August 11, 2 | 2015, as originally filed, ar | d declares that this resolution shall |
| 4 | constitute the levy of | the Assessment referred | to in the Report for October 1, 2015 |
| 5 | through September 3 | 30, 2016, as more specific | ally set forth in Exhibit "A". |
| 6 | Section | 2. This resolution shal | I take effect immediately upon its adoption |
| 7 | by the City Council, a | and the City Clerk shall ce | rtify the vote adopting this resolution. |
| 8 | I hereb | y certify that the foregoing | resolution was adopted by the City |
| 9 | Council of the City of | Long Beach at its meeting | g of, 2015, |
| 10 | by the following vote | : | |
| 11 | | | |
| 12 | Ayes: | Councilmembers: | |
| 13 | | | |
| 14 | | | |
| 15 | | | |
| 16 | Noes: | Councilmembers: | |
| 17 | | | |
| 18 | Absent: | Councilmembers: | |
| 19 | | | |
| 20 | | | |
| 21 | | | City Clerk |
| 22 | | | |
| 23 | | | |
| 24 | | | |
| 25 | | | |
| 26 | | | |
| 27 | | | |
| 28 | | | |

EXHIBIT "A"



Fourth Street Parking and Business Improvement Area

Fiscal Year 2015/16 Assessment Report and Service Plan

For the period

October 1, 2014 to September 30, 2016

July 2015



Fourth Street Parking and Business Improvement Area 2014/15 Assessment Report and Service Plan

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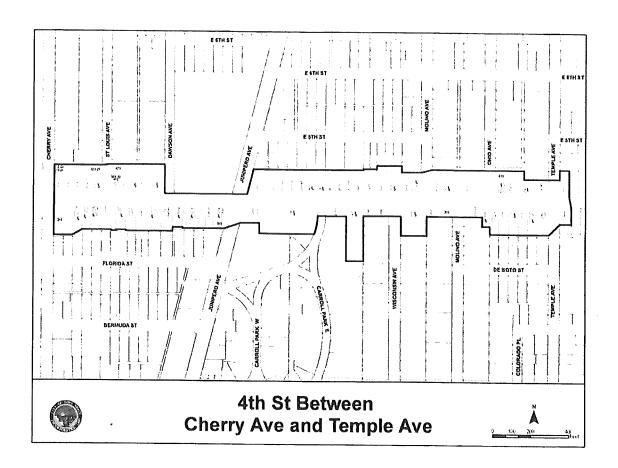
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| Co President | Kerstin Kansteiner, Portfolio Coffeehouse |
|----------------|---|
| Co President | |
| Vice President | Kathleen Schaaf, Meow |
| Secretary | Dana Buchanan |
| Treasurer | |

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Amount: \$2000

C. Services Budget

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- Participate in Parking Day 2016
- Develop a small farmers market type market

Annual Programming

| | Grand Total | \$14,000 |
|-----------------------------|---|--------------|
| | Sub Total | 1300 |
| | Contingency | 100 |
| | Insurance | 500 |
| Admii | nistrative Expenses Accounting | 700 |
| • | Total Programming | 12,700 |
| | Sub Total | 2000 |
| | Parking Lot Maintenance Garden Walk Maintenance | 1800 200 |
| Streetscape and Maintenance | | |
| | Sub Total | 3200 |
| | Promo Events Sidewalk Sales (2) Holiday Open House | 2700 500 |
| | Sub Total | 7500 |
| | Marketing Collateral (Ongoing Advertising | 2000 1200 |
| | Marketing PR Services + Web design | 4300 |

IV. ASSESSMENTS

A. Methodology

Improvements and activities identified in the Service Plan are designed to improve the appearance of pedestrian areas and safety, thereby making the area more attractive to customers. All businesses in the District will benefit from these improvements, but although retail, financial, professional and service businesses are expected to benefit more than miscellaneous, wholesale, manufacturing or other businesses that do not rely upon foot traffic; therefore, these latter

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| Professional | 200 |
| Service: Other | 200 |
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| Commercial Space Rental | 100 |
| Non-profit Business Operations | 100 |
| Residential Property Rental | 0 |
| All Secondary Licensees | 0 |

Estimated FY 2015/2016 assessment revenue is \$14,000.

B. CPI Adjustments

The assessment may be increased each year to reflect the annual change in the Consumer Price Index for All Urban Consumers in Los Angeles-Riverside-Orange Counties. The annual increase shall not exceed three percent (3%) of the previous year's assessment. The annual Consumer Price Index variance will be calculated in March and applied in July of each year. The District will have a fiscal year of October 1 through September 30.

C. Time and Manner for Collecting Assessments

Business operator assessments will be invoiced and due with annual City of Long Beach Business License renewal statements. Assessment revenue received will be segregated into a special fund for transfer to the FSIA.

V. DISTRICT GOVERNANCE

A. The Fourth Street Business Improvement Association

- 1. The Fourth Street Improvement Association shall manage the FSPBIA and shall exercise the powers of the Advisory Board set forth in the District Law including the following.
 - (a) The Advisory Board shall cause to be prepared a report for each fiscal year (October 1 through September 30) for which assessments are to be levied and collected to pay the costs of the

improvements and activities described in the report. The report may propose changes, including, but not limited to, the boundaries of the parking and business improvement area or any benefit zones within the area, the basis and method of levying the assessments, and any changes in the classification of businesses, if a classification is used

- (b) The report shall be filed with the clerk and shall refer to the parking and business improvement area by name, specify the fiscal year to which the report applies, and, with respect to that fiscal year, shall contain all of the following:
 - (1) Any proposed changes in the boundaries of the parking and business improvement area or in any benefit zones within the area.
 - (2) The improvements and activities to be provided for that fiscal year.
 - (3) An estimate of the cost of providing the improvements and the activities for that fiscal year.
 - (4) The method and basis of levying the assessment in sufficient detail to allow each business owner to estimate the amount of the assessment to be levied against his or her business for that fiscal year.
 - (5) The amount of any surplus or deficit revenues to be carried over from a previous fiscal year.
 - (6) The amount of any contributions to be made from sources other than assessments levied pursuant to this part.
- (c) The City Council may approve the report as filed by the Advisory Board or may modify any particular contained in the report and approve it as modified. The City Council shall not approve a change in the basis and method of levying assessments that would impair an authorized or executed contract to be paid from the revenues derived from the levy of assessments.
- 2. The Fourth Street Business Improvement Association board will serve and the FSPBIA Advisory Board and shall be appointed by the City Council as required by District Law.
- The FSPBIA Advisory Board shall comply with the Brown Act when discussing or acting on matters within the subject matter of the district (e.g. annual report assessment methodology, boundaries, budget and Service Plan).

B. Disestablishment

According to State law, any district where there is no outstanding indebtedness may be disestablished by resolution of the City Council. This may occur if the City Council finds that funds have been improperly used or if the assessees request disestablishment. There will be a thirty-day window every year beginning on the one-year anniversary of the establishment of the District, in which business owners may petition to disestablish the District. If the assessees who pay 50% or more of the total assessments levied submit a written petition to disestablish the District, the City Council will do so.