

# OFFICE OF THE CITY AUDITOR

Long Beach, California

LAURA L. DOUD, CPA City Auditor

May 22, 2012

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

#### RECOMMENDATION:

Receive and file the Quarterly Report of Cash and Investments for the quarter ending September 30, 2011.

#### **DISCUSSION:**

Pursuant to Section 803 of the City Charter, the Office of the City Auditor is charged with verifying cash in the City Treasury on a quarterly basis and providing a written report to the City Council. Attached is the Quarterly Report of Cash and Investments for the quarter ending September 30, 2011.

#### TIMING CONSIDERATIONS:

This item is not time sensitive.

#### FISCAL IMPACT:

There is no fiscal impact.

#### **SUGGESTED ACTION:**

Approve recommendation.

Respectfully submitted,

Laura L. Doud, CPA

CITY AUDITOR

Attachment

# THE CITY OF LONG BEACH OFFICE OF THE CITY AUDITOR

QUARTERLY AUDIT OF CASH & INVESTMENTS SEPTEMBER 30, 2011



# TABLE OF CONTENTS

Executive Summary	
Background	1-2
Audit Objectives, Scope, and Methodology	2-3
Results and Conclusions	4
Attachment I: Pooled and Non-Pooled Cash and Investment Balances By Fund	i5-6
Attachment II: Pooled and Non-Pooled Cash and Investment Balances  By Security Type	7



Landmark Square 111 West Ocean Boulevard Twenty-Second Floor Long Beach, CA 90802

Mailing Address: Post Office Box 87 Long Beach, CA 90801-0087

T: (562) 435-1191 F: (562) 495-1665

www.windes.com

Other Offices: Irvine Los Angeles Torrance

#### **EXECUTIVE SUMMARY**

We have conducted a performance audit of the cash and investment balances of the City of Long Beach (the City) as of September 30, 2011. The City of Long Beach's management is responsible for the cash and investments balances. As of September 30, 2011, the City's cash and investments portfolio totaled approximately \$2.0 billion.

We conducted this performance audit in accordance with Generally Accepted Government Auditing Standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

#### BACKGROUND

#### City Charter Mandate

Pursuant to Section 803 of the Charter of the City of Long Beach, California, the Office of the City Auditor is charged with verifying cash and investment balances in the City Treasury on a quarterly basis and providing a written report to the City Council. The Office of the City Auditor has contracted Windes & McClaughry Accountancy Corporation to perform the September 30, 2011 audit.

The audit of cash and investment balances of the City of Long Beach includes verifying cash and investments with outside depositories, and evaluating the City Treasurer's compliance with the relevant provisions of the California Government Code and the City's Investment Policy, which is adopted annually by the City Council.

#### Pooled Cash and Investments

The City's pooled cash is a grouping of the City's available cash for investments. The larger amount of money involved in a pool allows the City to earn a higher rate of return than each fund could receive by itself. Pooled funds that are not needed for operations are invested by the Treasury Bureau. The interest income earned in pooled cash and investments is apportioned to funds based on the ratio of daily cash balances to the total of pooled cash and investments.

#### **BACKGROUND (CONTINUED)**

#### Non-pooled Cash and Investments

Generally, non-pooled cash and investments are used for specific project operations or pledged for reserves or interest payments of outstanding debt.

#### Chandler Asset Management

On September 22, 2009, the City Council approved an agreement with Chandler Asset Management ("Chandler") to provide investment advisory and management services relating to the City's pooled investment portfolio. The term of the agreement is two (2) years, with options to extend for three (3) one (1) year periods, at the discretion of the City Manager. Chandler manages approximately 25 percent of the City's pooled investment portfolio on a non-discretionary basis and, in addition, provides ongoing oversight of investment activity including "best practice" recommendations, updates on both financial and regulatory developments, investment strategy review and performance and credit analysis related to investments in the City's investment pool.

#### AUDIT OBJECTIVES, SCOPE, AND METHODOLOGY

The objectives of our performance audit were to reconcile cash and investments as to the amount and description recorded on the City's books with outside depositories and to evaluate the City's compliance with the relevant provisions of the California Government Code Section 53601 and the City's Investment Policy.

The scope of this audit was limited to the quarter ended September 30, 2011.

We performed the following procedures:

- Obtained an understanding of the internal controls surrounding the City's cash and investments process.
- Obtained confirmations of all cash held by banks and investments held by the City Treasurer's safekeeping agent and other custodians as of September 30, 2011 and reconciled them to the City's general ledger.
- Reconciled the balance of total investments on the City Treasurer's Investment Activity Portfolio Statistics Report (APS2) at September 30, 2011 to the City's general ledger.
- Obtained bank and investment reconciliations at September 30, 2011 and traced balances to the City's general ledger. This also included testing, on a sample basis, the adjustments made on the reconciliation to ensure they are valid adjustments.

#### AUDIT OBJECTIVES, SCOPE, AND METHODOLOGY (CONTINUED)

- Compared investments listed on the City Treasurer's Investment Activity Portfolio Statistics Report (APS2) at September 30, 2011 to the types of investments authorized for the City in accordance with the City's Investment Policy and the relevant provisions of the California Government Code.
- Compared the portfolio mix of investment types listed in the City Treasurer's Investment Activity Portfolio Statistics Report (APS2) at September 30, 2011 to the portfolio mix limitations imposed by the City's Investment Policy and the relevant provisions of the California Government Code.
- Reviewed supporting documentation and recalculated, on a sample basis, the
  purchase, sale and maturity of individual investments to determine compliance with
  the following provisions of the California Government Code and the City's
  Investment Policy:
  - Purchases of investments meet minimum rating requirements and maximum allowable maturity periods.
  - o All sections of the investment transaction record are properly completed and authorized by the City Treasurer.
  - O Transactions are supported by documentation from third-party sources (individual broker confirmations, safekeeping statements, custodian statements, etc.)
- Recalculated accrued interest (in aggregate) to determine if accrued interest for investments held at September 30, 2011 was accurately stated on the City's general ledger.

The allocation of accrued interest and pooled cash and investments between funds was outside the scope of this audit. As such, the Schedule of Pooled and Non-Pooled Cash and Investment Balances by Fund and the Schedule of Pooled and Non-Pooled Cash and Investment Balances by Security Type are attached for informational purposes only.

#### **RESULTS AND CONCLUSIONS**

The City's cash and investment balances as of September 30, 2011 are summarized as follows:

Pooled Cash and Investments

\$1,754,154,106

Non-Pooled Cash and Investments

276,144,185

Total Cash and Investments

\$2,030,298,291

Based on the results of audit procedures performed, cash and investment balances as recorded on the City's books at September 30, 2011, agree as to the amount and description with outside depositories. Also, we found the City to be in compliance with the relevant provisions of the California Government Code and the City's Investment Policy.

#### MANAGEMENT COMMENTS

Management agrees with the results and conclusion.

Windes & Mc Claughy
Long Beach, California

May 3, 2012

# ATTACHMENT I

# POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY FUND AT SEPTEMBER 30, 2011 WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2010

Fund Number	Name of Fund		Pooled eptember 30, 2011		Non-Pooled ptember 30, 2011	Total at September 30, 2011		Total at September 30, 2010	
100	General Fund, General	\$	35,896,359	\$	338,799	\$	36,235,158	\$	50,025,217
103	General Fund, Library	•	83,838	•	21,020	•	104,858		56,442
105	General Fund, Parks and Recreation		2,599,301		34,865		2,634,166		4,787,778
110	Budget Stabilization		9,000,000		- 1,		9,000,000		9,000,000
120	Special Revenue, General Grants		2,154,339		_		2,154,339		1,677,911
121	Special Revenue, Police & Fire		684,312		_		684,312		355,080
130	Special Revenue, Health		460,725		15,650		476,375		830,898
131	Special Revenue, CUPA		797,298		-		797,298		438,734
132	Special Revenue, Parking & Business		487,979		-		487,979		289,652
133	Special Advertising & Promotion		2,491,876		281		2,492,157		1,003,252
134	Special Revenue, Upland Oil		25,283,691		-		25,283,691		11,588,182
135	Housing Development		43,333,661		19,365		43,353,026		31,972,815
136	Belmont Shore Parking Meters		993,942		57,291		1,051,233		826,502
137	Planning & Building Department		6,213,009		, _		6,213,009		5,070,707
149	Special Revenue, Business Assistance		1,013,724		-		1,013,724		821,585
150	Community Development Grants		87,163		12,000		99,163		11,221
151	Housing Authority		13,057,070		111,223		13,168,293		12,715,775
180	Special Revenue, Park Development		250,000		, -		250,000		941,466
181	Gas Tax Street Improvement		11,518,296		-		11,518,296		4,799,062
182	Special Revenue, Transportation		33,570,709		-		33,570,709		32,817,849
201	Capital Projects		16,964,303		8,237,007		25,201,310		27,399,181
202	Assessment District-Capital Projects		1,524,339		857,479		2,381,818		3,197,202
221	RDA-Poly High		519,955		219,414		739,369		615,824
222	RDA-West Beach		797,230		791,519		1,588,749		2,418,745
223	RDA-West Long Beach		12,368,169		3,169,396		15,537,565		22,095,624
224	RDA-Downtown		12,874,269		8,260,874		21,135,143		19,077,019
225	RDA-Project Income		21,648		_		21,648		4,401,188
227	RDA-Los Altos		375,896		407,967		783,863		745,608
228	RDA-Central		12,663,597		4,150,472		16,814,069		13,465,412
230	RDA-North		42,165,904		31,878,270		74,044,174		76,650,542
232	RDA-Housing		22,232		22,895,314		22,917,546		27,286,203
301	Gas Revenue		13,300,016		655,500		13,955,516		15,671,935
303	Gas Prepaid		11,913		22,685,073		22,696,986		23,212,589
310	Water		50,154,408		3,139,579		53,293,987		43,886,226
311	Sewer		10,018,332		_		10,018,332		8,139,522
320	Airport		35,933,043		52,293,727		88,226,770		82,142,137
330	Refuse/Recycling		20,963,955		3,000		20,966,955		23,725,247
331	SERRF		30,215,768		-		30,215,768		31,536,148
339	SERRF JPA		128,091		11,551,741		11,679,832		11,543,298
340	<b>Towing Operations</b>		1,155,979		4,000		1,159,979		572,167
380	Civic Center		6,445,403		180		6,445,583		6,874,866
385	General Services		12,205,815		5,000		12,210,815		9,686,846

### ATTACHMENT I

# POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY FUND AT SEPTEMBER 30, 2011 WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2010 (Continued)

Fund Number	Name of Fund	Pooled September 30, 2011		Non-Pooled September 30, 2011		Total at September 30, 2011		Total at September 30, 2010	
386	Fleet Services Fund	\$	18,398,539	\$	2,876,126	\$	21,274,665	\$	17,040,588
390	Insurance	*	29,713,971	Ψ	61	Ψ	29,714,032	•	26,846,765
391	Employee Benefits		74,104,335		-		74,104,335		66,465,625
401	Tidelands Operations		112,104,611		16,104,819		128,209,430		76,772,137
403	Tidelands-Marina		15,230,078		15,600		15,245,678		14,234,252
410	Queen Mary		1,644,046		-		1,644,046		1,610,420
411	Tidelands Operating - Rainbow		1,011,010				1,011,010		1,010,120
	Harbor Area		5,130,822		4,362,308		9,493,130		8,345,510
420	Tidelands Oil Revenue		36,783,276		-		36,783,276		36,617,859
421	Tidelands Reserve - Subsidence		156,754,281		1,818,253		158,572,534		157,213,845
430	Harbor - Operations		956,368,949		35,000		956,403,949		633,191,548
431		(	403,494,850)		_	(	403,494,850)	( .	225,619,763)
432	Harbor Debt Service		269,339,150		63,859,553	`	333,198,703	`	471,293,200
433	Harbor - Clean Air Action Plan	(	3,389,104)		· · · · · -	(	3,389,104)		141,524
440	Expandable Trusts	`	943,818		-	`	943,818		971,904
451	ICTF JPA		6,420,650		-		6,420,650		8,576,610
452	Earthquake Assessment Agency Fund	is	1,059,155		-		1,059,155		2,170,736
453	Other Special Asssessment		1,328,198		-		1,328,198		1,320,965
455	Other Agency		3,364,664		1,500		3,366,164		3,384,755
460	Los Cerritos Wetlands Authority Agency Special Assessment								
	CFD #5 LB		-		67,450		67,450		70,072
470	Agency Special Assessment CFD #5								
	Long Beach Towne Center		22,638		1,311,434		1,334,072		1,350,710
471	Agency Special Assessment LBBFA				***		100 556		.01 (10
450	Local Agency		-		183,576		183,576		181,618
472	Agency Special Assessment CFD#6		451 200		£ 357 010		£ 000 010		£ 419 007
472	Pike Public Improvements		451,308		5,356,910		5,808,218		5,418,097
473	Agency Special Assessment – Douglas Park		250 606		1 512 002		1 773 770		1 751 255
474	CFD 2007 Belmont 2004 Spcl		259,686		1,513,092		1,772,778		1,751,255
4/4	Tx Bd		36,737		365,610		402,347		562,785
475	AD 2008-1 Toledo Underground		30,737		303,010		402,347		302,763
475	Utility 20B		46,591		113,964		160,555		158,347
600	Debt Service		725,000		6,342,923		7,067,923		130,347
000	Door bolling	-	120,000		V,UT4,74J		1,001,723		
Total (	Cash and Investments	<u>\$</u>	1 <u>,754,154,106</u> *	<u>\$ 2</u>	76,144,185	\$ 2	2,030,298,291	<u>\$ 1</u>	,934,445,021

<sup>\*</sup> The City's pooled cash and investments was audited in aggregate and the allocation among funds was outside the scope of the performance audit. The allocation is presented for informational purposes only.

## ATTACHMENT II

# POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY SECURITY TYPE AT SEPTEMBER 30, 2011 WITH COMPARATIVE TOTALS FOR SEPTEMBER 30, 2010

	s	Pooled September 30, 2011		Non-Pooled eptember 30, 2011	S	Total at eptember 30, 2011	Total at September 30, 2010	
CASH								
Cash in banks	\$	177,708,861	\$	668,719	\$	178,377,580	\$	101,538,244
Cash with fiscal agents	_		_	215,892,726	.—	215,892,726		119,789,957
Total cash	<u>\$</u>	177,708,861	<u>\$</u>	216,561,445	<u>\$</u>	394,270,306	<u>\$</u>	221,328,201
INVESTMENTS				•				
U.S. Treasury Bills	\$	-	\$	-	\$	-	\$	79,981,252
U.S. Treasury Notes		224,058,258		, -		224,058,258		333,900,012
Federal Farm Credit Bank		221,381,456		-		221,381,456		195,234,441
Federal Home Loan Bank		345,110,914		-		345,110,914		373,642,082
Federal National Mortgage Association								
(FNMA)		232,158,352		-		232,158,352		296,156,591
FNMA Discounts Notes		67,983,438		-		67,983,438		-
FFCB Discount Note		19,999,425		-		19,999,425		-
Federal Home Loan Mortgage Corporatio	n							
(FHLMC)		237,853,351		-		237,853,351		321,029,344
FHLMC Discount Notes		55,000,000		-		55,000,000		-
Federal Home Loan Discount		19,989,208		-		19,989,208		-
Certificate of Deposit		-		10,000,000		10,000,000		10,000,000
Local Agency Investment Fund		150,095,811		-		150,095,811		50,115,576
Guaranteed Investment Contracts		-		47,764,487		47,764,487		48,591,694
Special Assessment Bonds		-		1,818,253		1,818,253		1,726,349
Money Market		704,406		-		704,406		137,300
Savers Loan		2,110,626		-		2,110,626		2,382,573
Guaranteed Rate Management Account								
(GRMA)	_		_		_			219,606
Total investments	<u>\$</u>	1,576,445,245	<u>\$</u>	59,582,740	<u>\$</u>	1,636,027,985	<u>\$</u>	1,713,116,820
TOTAL CASH AND INVESTMENTS	<u>\$</u>	1,754,154,106	<u>\$</u>	276,144,185	<u>\$</u>	2,030,298,291	<u>\$</u>	1,934,445,021