

OVERSIGHT BOARD

OF THE CITY OF LONG BEACH AS THE SUCCESSOR AGENCY TO THE REDEVELOPMENT AGENCY OF THE CITY OF LONG BEACH

333 West Ocean Blvd., 3rd Floor, Long Beach, CA 90802 Phone: 562.570.6615 Fax: 562.570.6215

May 7, 2012

OVERSIGHT BOARD MEMBERS

RECOMMENDATION:

Approve the Recognized Obligation Payment Schedule for the period of July 1, 2012 through December 31, 2012; and

Approve the proposed Administrative Budget for the period of July 1, 2012 through December 31, 2012.

DISCUSSION

The attached Recognized Obligation Payment Schedule (ROPS) represents the enforceable obligations of the Successor Agency for the period of July 1 through December 31, 2012 (Exhibit A). It was approved by the Successor Agency on April 17, 2012.

Section 34177(I)(2)(A) of the California Health and Safety Code, as adopted by AB1X 26 (the "Dissolution Act"), requires that each ROPS be presented to the Oversight Board for review and approval. A copy of the approved ROPS must be submitted to the Los Angeles County Auditor-Controller, the State Controller's Office, the State Department of Finance (DOF), and be posted on the Successor Agency's website.

On June 1, the Auditor-Controller will distribute property tax revenue funds to the Successor Agency from the Redevelopment Property Tax Trust Fund (RPTTF) for payments listed on the July through December ROPS. This distribution will be from property taxes the Auditor-Controller collected from Long Beach Redevelopment Project Areas for the months of February through May 2012.

Pursuant to Health and Safety Code (HSC) section 34169 (g) (1), the Long Beach Redevelopment Agency submitted its EOPS to the California Department of Finance (DOF). The DOF is required to review the EOPS for compliance with the characteristics of enforceable obligations in accordance with HSC section 34171 (d). On March 30, 2012, the DOF provided the SA with its EOPS review findings. The DOF opined that several EOPS items do not meet the characteristics of an enforceable obligation pursuant to HSC section 34171 and instructed the SA to remove the items from all ROPS. However, SA's are provided the opportunity to discuss and provide the DOF with further evidence that the questioned items meet the definition of an Enforceable Obligation. Subsequently, the SA

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is requesting Oversight Boards approval of the ROPS as submitted, pending resolution of the questioned items. See Exhibit D for correspondence from SA counsel on this issue.

Additionally, pursuant to Section 34177(j) of the Dissolution Act, the Successor Agency is allowed an administrative allowance, subject to Oversight Board approval. Beginning with the 2012-13 fiscal year (July 1, 2012), the allowance is capped at an amount not to exceed three percent of the property tax allotted to the Successor Agency.

The administrative cost allowance includes items such as salaries, including departmental overhead costs for Successor Agency staff carrying out the necessary actions to wind down the Redevelopment Agency's affairs; preparation of the EOPS, ROPS and Administrative Budgets; and operational costs associated with these actions (Exhibit C).

Exhibit B outlines the proposed Administrative Budget for the Successor Agency and Housing Successor Agency for the period of July 1 through December 31, 2012. Because the Dissolution Act does not explicitly exclude Housing Successor Agency administrative costs as part of the administrative cost allowance and the City has retained both roles, both Successor Agency and Housing Successor Agency administrative costs have been included. The Successor Agency approved the Administrative Budget on April 17, 2012.

The proposed Administrative Budget from July through December is approximately \$2.9 million, and exceeds the prescribed three percent by an estimated \$2.0 million. The ROPS identifies approximately \$30 million in obligations to be paid by the RPTTF, which converts to a \$900,000 administrative allocation.

While the proposed Administrative Budget does not conform to the administrative cost allowance prescribed by AB1X 26, it is a legitimate representation of the costs necessary to perform the functions of the Successor Agency. In the event that all of the administrative costs on the attached budget are not reimbursed, Successor Agency fund balance, housing program income funds and potential increases in property tax distributions to the City of Long Beach from the former redevelopment project areas could help address the shortfall.

This matter was reviewed by Deputy City Attorney Richard Anthony on April 30, 2012.

Respectfully submitted,

PHW:AJB:RMZ:DLH

PATRICK H. WEST CITY MANAGER

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Attachments: Exhibit A – Recognized Obligation Payment Schedule for July 1 - December 31, 2012
Exhibit B – Administrative Budget for July 1 - December 31, 2012
Exhibit C – Administrative Functions
Exhibit D – Rutan & Tucker, LLP Letter

Project Area(s) Name of Redevelopment Agency:

City of Long Beach North, Central, Downtown, West Beach, West Long Beach Industrial, Poly High, Los Altos

RECOGNIZED OBLIGATION PAYMENT SCHEDULE (ROPS) JULY 1 through DECEMBER 31, 2012

(35)	(34)	(33)	(32)	(31)	(30)	(29)	(28)	(27)	(26)	(25)	(24)	(23)	(22)	(21)	(20)	(19)	(18)	(17)	(16)	(15)	(14)	(13)	(12)	(11)	(10)	(9)	(8)	(7)	(6)	(5)	(4)	(3)	(2)	(1)			A
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Cherry Avenue Widening	1900 Atlantic	1500 Pine # 8 - LBHDC	1500 Pine # 8 - LBHDC	Property Maintenance	Property Maintenance	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration/Affordable Housing Anal Keyser Marston Associates	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration			Neighborhood Stabilization Program (NSP2)	Neighborhood Enhancement Area	Graffiti Abatement	Employee Costs	Dues & Subscriptions	Code Enforcement	City Indirect Cost Allocation	City Department Services	Calpers/Post Ret. Health/WC/Vacation/Severance	Bond Administration	Affordable Housing Projects	20% TI to Housing	Project Name / Debt Obligation		C
Hahn & Hahn	Overland, Pacific & Cutler	Millennia Development, Inc.	City of Long Beach	Overland, Pacific & Cutler	Equity North Investments	Weststar Loan Servicing	United Parcel Services (UPS)	Rutan & Tucker	Office Depot	National Council for Comm Dev	Lidgard & Associates	Keyser Marston Associates	Kane, Ballmer, & Berkman	Iron Mountain	Foster Hooper	Experian	DataQuick	City of Long Beach Billing& Collections	Chicago Title Company or North American T	Best, Best & Krieger	Bergman & Allderdice	A-Throne	Contractors	City of Long Beach, Development Services	Public Works	Employees of Agency and Housing	CRA/APA/IEDC/ICSC/ULI/Architect Record	City of Long Beach	City of Long Beach	City of Long Beach	City of Long Beach	U.S.Bank	Leibold McClendon & Mann	Low-Mod Housing Fund	Payee		D
Legal Services Agreement	Property Management/Maintenance	Carrying costs - Residential Condo HOA Dues	Carrying Costs - Residential Condo utilities	Property Maintenance Agency-wide	Property Maintenance Agency-wide	Loan Servicing Fees	Overnight shipping services	Legal Services .	Office Supplies	Section 108 Loan Consulting	Appraisal services	Financial Consulting Services	Legal Services Agreement	Storage space rental	Storage space rental - Housing/RDA	Credit profiles	Property/Title services			Legal Services Agreement	Legal Services	Fence Rental	Single Family Rehabilitation Grants	Single Family Residential Rebate	Graffiti Abatement	Payroll for Employees	Memberships and Subscriptions-Professional Dev & Organizational support	City Code Enforcement	City Department Costs, Tech Srvcs MOU, Civic Center Rent, Workers Comp, Emp Parking, Prop Ins., Eng. Serv	Grants Acct, City Atty, Asset Mngmnt Services, City Auditor, Department Admin, & Finance	Unfunded RDA share Liability/Severance Costs/WC/Vacation	Annual Bond Administration Fees	Legal Services	Deferred TI for SERAF FY10 Payment	Description		П
2,194.00	11,347.00	400.00	200.00	76,691.00	88,708.00	37,950.00	900.00	8,000.00	4,000.00	7,660.00	565,000.00	29,018.00	46,559.00	470.00	3,300.00	91.00	0.00	4,000.00	50,000.00	98,000.00	3,000.00	198.00	657,599.00	84,887.00	5,738,955.00	5,773,674.00	30,520.00	8,063,471.00	4,492,692.00	7,037,856.00	15,359,542.00	0.00	100,000.00	12,540,909.00	Debt/Obligation	Total Outstanding	
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Project Area: A All D Downtown

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D 1992 Tax Allocation Bonds Series		_	_		WS 1650 Seabright/188-91 W. 16th Street	W/D/ L/C/ N 2005 Tax Allocation Bonds	P/W/ WS/ N 2002 Tax Allocation Bonds	P Poly Gateway Monument Signs	P Poly Gateway		_	N Ramona Park Apartments	N Oregon Park Development	N Oregon Park Development	N Oregon Park Development	N Oregon Park Development			North Neighborhood Library		Long Beach Blvd./Couplets Street Improvement N (Bond Project)		N Fire Station 12			N Fire Station 12			N Expo Building (4321 Atlantic)			i	N BKBIA	L.,			N Belwood Apartments	≱ ঈ Project Name / Debt Obligation	peionq
U.S.Bank	Public Works	Kleinfelder	Willdan Associates	Olsson, Inc.	et 1600 Seabright, LLC (Parker Diving)	Bank of New York	Bank of New York	Equity North Investments				Palm Desert Development Company	So Cal Edison	City of Long Beach	Public Works	LA County	Orchard Supply	DM&A	City of Long Beach	LPA, Inc.			Vislink	Solis Group	Mary McGrath Architects	Kleinfelder	Gonzales Construction	CBM Consulting, Inc.	City of Long Beach	State Water Quality	LSA Associates	Bryan A Stirrat & Assoc.	Bixby Knolls Business Improvement Association	Bergman & Allderdice	GASKA	TBD	Hunt Capital Partners	Payee	
Bonds issue to fund RDA projects	Engineering / Construction Mgmt. Services	Materials Observation / Testing	Inspection services	Contractor	Performance Deposit	Bonds issue to fund RDA/Housing projects	Bonds issue to fund RDA projects	Electrical Work for Monument Signs	Architectural Services			New 61-unit low income senior rental housing	Reroute Utility/Plan Check	Construction	Plan Check, bidding, construction/project mngmnt	Easement Agreement/Plan Check	Sales Tax Rebate	Sprint Com Tower relocation valuation services	Sprint Comm Tower Relocation Eminent Domain Settlement	North Library Design	General Contractor	Alarm system	Communications tower	Labor Compliance	Contract administration/architecture	Inspection services	Construction	Construction management	Fire/Life Safety Renovations and Code Compliance	Environmental Approval/Monitoring	Prepare EIR	Landfill Closure/Land Use Consultant	Business Improvement District	Legal Services	Façade Improvement	Labor Compliance Monitoring	Rehabilitation of 34 rental units for low-income households	Description	
29,876,344.00	16,000.00	14,698.00	37,450.00	2,500,446.00	0.00	359,826,602.00	90,700,995.00	0,00	1,000.00	3,115,260.00	6,264.00	12,400,000.00	62,000.00	2,624,999.00	257,834.00	0.00	117,842.00	5,000.00	600,000.00	757,469.00	550,000.00	0.00	56,193.00	0.00	(124,169.00)	(49,269.00)	1,224,384.00	(164,059.00)	0.00	10,000.00	177,171.00	282,294.00	1,802,829.00	2,000.00	300,000.00	58,000.00	5,900,000.00	Debt/Obligation	Total
200	4,000					8,289,961	2,195,827	15,000							30,100	50,000	5,100		600,000	6,000			23,000	6,000	33,000	15,000						5,000	16,667	1,000				2012	
10 000 550	4,000			6				15,000	2,000			4,200,000			30,100			5,000		6,000	550,000			6,000	33,000	15,000	204,064	25,384				5,000	16,667				4,000,000	2012	August
1,672,156	4,000								2,000		106,264	400,000			30,100					6,000		59,026		6,000	33,000	15,000	204,064	25,384		10,000	30,000	5,000	16,667	1,000	500,000		300,000	2012	Sept
8 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6 6	4,000			65			1,276,245		1,000	50,000		400,000	62,000	218,000	30,100					6,000		59,026		6,000	33,000	15,000	204,064	25,384	100,000			5,000	16,667			10,000	300,000	2012	Oct
1 116 540					10,000							400,000		218,000	30,100					6,000				6,000	33,000				100,000			5,000	16,667			10,000		2012	Nov
8 020 457												400,000		218,000	30,100		5,800			6,000				6,000	33,000							5,000	16,667			10,000	300,000	2012	Dec
1,672,156 RPTTF	16,000 RF11F	14,700 RPTTF	37,450 RPTTF	2,500,448 RPTTF	10,000 Other revenue	8,289,961 RPTTF	3,472,072 RPTTF	30,000 RPTTF	5,000 RPTTF	50,000 RPTTF	106,264 RPTTF	-	62,000 RDA Bonds	654,000 RDA Bonds	180,600		10,900	5,000 RPTTF	600,000 RDA Bonds	36,000 RDA Bonds	550,000	118,052 RDA Bonds	1	-	198,000	90,000	1.		1	}		30,000	100,002 RPTTF	2,000 RPTTF		30,000 Low-Mod Fund	5,200,000	2	Total Due July to Funding

5/1/2012

_ !		- 1	- 1	3) Low-Mod Fund	2) Administrative Allowance	1) Redevelopment Property Tax Trust Fund (RPTTF)	Expenditures by Funding Source	WS West Side	W West Beach	P Poly High	N North	L Los Altos	C Central	Rroject Name / Debt Obligation	ect ,	ion-q
														Payee	-	
														Description		
707 005 707	95,187	9,955,413	597,405	25,841,927	17,389,113	731,086,249								Debt/Obligation	Outstanding	Total
16 918 819	-	1,445,047	1	1,066,163	516,503	13,874,196								2012	July	
13,228,559	41,725	1,322,047	27,500	9,528,423	485,984	1,822,880								2012	August	
7,758,420		950,209	67,500	1,606,163	482,150	4,652,398								2012	Sept	
8,648,912		1,146,073	27,500	1,915,863	482,150	5,077,326								2012	Oct	
4,116,540	10,000	1,025,047	32,500	1,967,363	482,150	599,480								2012	Nov	
8,029,457		1,020,04/	42,000	1,815,365	482,150	4,669,895								2012	Dec	
58,702,707	51,725	6,908,470	213,910	17,899,340	2,931,087	30,698,175								Dec. 2012	July to	Total Due
														Source	Funding	

DOF opined item is not an enforceable obligation. SA will contest.

						perty Tax Trust Fund (RPTTF)	Payee
							Description
784,965,294	95,187	9,955,413	597,405	25,841,927	17,389,113	731,086,249	Total Outstanding Debt/Obligation
16.918.819		1,445,047		1,066,163		13,874,196	July 2012
13 228 550	41,725	1,322,047	27,500	9,528,423	485,984	1,822,880	August 2012
7.758.420		950,209	67,500	1,606,163	482,150	4,652,398	Sept 2012
8,648,912	_	1,146,073	27,500	1,915,863	482,150	5,077,326	Oct 2012
4,116,540	10,000	1,025,047	32,500	1,967,363	482,150	599,480	Nov 2012
8,029,457	:	1,020,047	42,000	1,815,365	482,150	4,669,895	Dec 2012
58,702,707	51,725	6,908,470	213,910	17,899,340	2,931,087	30,698,175	Total Due July to Dec. 2012
							Funding Source

EXHIBIT B

Administrative Budget

Successor A	Successor Agency & Housing Successor Agency	essor Agency	
	ily i - December 51, 20	1	
		Housing	
	Successor	Successor	
	Agency	Agency	Total
	July-Dec	July-Dec	July-Dec
Personnel Costs	501,344	460,935	962,279
Personnel Count	8.25	6.75	15
City Department Services	906,402	266,574	1,172,976
City Indirect Cost Allocation	506,262	242,520	748,782
Operating Expenses	2,790	3,480	6,270
Prof & Specialized Services	40,780	1	40,780
Total Administrative Budget	1,957,578	973,509	2,931,087

Exhibit C

Long Beach Successor Agency Administrative Functions

Development

- Administer the wind down and completion of former RDA activities and operations
- Prepare Successor Agency ROPS and administrative budgets for Oversight Board approval
- Ensure compliance with bond indentures and maintain required reserves
- Coordinate communications and requests for information from Successor Agency, Oversight Board, L.A. County Auditor-Controller, State Department of Finance, and State Controller's Office
- Provide staff support to the Successor Agency and Oversight Board
- Enforce covenants and provisions associated with enforceable obligations

Financial

- Administer the Redevelopment Obligation Retirement Funds
- Ensure timely payments required by Enforceable Obligations
- Monitor AB 26 financial compliance
- Prepare continuing disclosure as required by debt indentures
- Ensure Debt covenant compliance
- Manage Successor Agency accounting, reporting and bank transaction
- Perform analysis and monitor of cash flow
- Maintain reserves in the amount of required indentures
- Coordinate completion of audited financial statements and agreed upon procedures

Legal

- Advise the Successor Agency and staff on all legal issues concerning AB 26 and prevailing law
- Represent the Successor Agency and staff either directly or through special counsel relationships before administrative bodies, such as the Oversight Board and before all courts in all litigation such as contract disputes and municipal litigation

Housing Successor Agency Administrative Functions

Affordable Housing Continuing Covenant Enforcement

 Assembles, organizes, and ensures that all documentation is complete in records and project files for a wide variety of projects with deed-restricted units

- Reviews all loans from low and moderate income housing funds to ensure that the terms of each loan are being met, proper reports are being filed by borrowers, and that residual receipts are being properly calculated.
- Monitors lease-up of vacated units to ensure compliance with regulatory restrictions.
- Conducts annual monitoring of deed restricted units, including preparation of letters, certification and related follow-up.
- Prepares correspondence and reports, completes a variety of forms and applications

Completion of Construction of Affordable Housing Developments

- Review construction budgets to ensure sufficient funds and cost reasonableness
- Reviews architectural plans and engineering reports to ensure compliance with building and zoning codes
- Ensure that projects meet code requirements and are in compliance with Affordable Housing Covenants
- Inspects and evaluates construction work in progress to ensure compliance with plans, specifications, workmanship and quality of work.
 Determines percentage f work completed for progress payments to contractors. Review all material and labor lien releases and Building and Safety sign-offs.
- Coordinates pre-construction meetings with contractor to review scope of work and provision of construction contract
- Reviews and recommends approval of change orders
- Coordinates review of Federal (Davis Bacon) Section 3 and State prevailing wage requirements
- Coordinates projects with other City departments and outside regulatory agencies
- Prepares reports and correspondence

Financial

- Ensure timely payments required by Enforceable Obligations
- Manage Housing Successor Agency accounting, reporting and bank transaction
- Perform analysis and monitor of cash flow
- Prepare Housing Successor Agency ROPS and administrative budgets for Oversight Board approval

Legal

 Advise the Housing Successor Agency and staff on all legal issues concerning AB 26 and prevailing law



Jeffrey M. Oderman Direct Dial: (714) 641-3441 E-mail; joderman@rutan.com

May 2, 2012

VIA E-MAIL

Patrick H. West City Manager, City of Long Beach 333 West Ocean Boulevard Long Beach, CA 90802

Robert E. Shannon City Attorney, City of Long Beach 333 West Ocean Boulevard Long Beach, CA 90802

Re: Long Beach Oversight Board Approval of the City of Long Beach's Recognized

Obligations Payment Schedule ("ROPS")

Dear Mr. West and Mr. Shannon:

As special counsel to the City of Long Beach (the "City") with respect to implementation of ABx1 26, the bill that dissolved and calls for the winding up of the affairs of the former Redevelopment Agency of the City of Long Beach (the "RDA"), I have been asked to provide you with my firm's legal opinion as to two issues: (1) whether 2 City/RDA loan/reimbursement agreements listed on the City's initial Recognized Obligations Payment Schedule ("ROPS") for the January 1, 2012-June 30, 2012, time period and on its ROPS for the July 1, 2012-December 31, 2012, time period are in fact legitimate "enforceable obligations" of the former RDA; and (2) whether the City, as the housing successor to the RDA, is entitled to utilize unexpended proceeds from the RDA's \$55,665,000 2005 Tax Allocation Bond (Housing Projects) issue (the "2005 Housing Bonds") to fund 2 affordable housing projects identified on its ROPS. This letter is responsive to that request.

1. The City/RDA Loan/Reimbursement Agreements Are "Enforceable Obligations."

The 2 City/RDA loan/reimbursement agreements in question are the following: (1) the January 20, 2011, Amended and Restated Loan Agreement (Downtown Project Area) for project area planning entered into between the RDA, as borrower, and the City, as lender, in the principal sum of \$94,838,615.49 (referred to herein as the "City/RDA Loan Agreement" and identified as Line Item 122 on the initial 1/1/12-6/30/12 ROPS and as Line Item 59 on the 7/1/12-12/31/12 ROPS); and (2) the January 20, 2011, CityPlace Reimbursement Agreement



entered into between the RDA and City in the sum of \$4,955,213.00 (referred to herein as the "CityPlace Agreement" and identified as Line Item 60 on the 7/1/12-12/31/12 ROPS).¹

In our opinion, the obligations in question both qualify as "enforceable obligations" and are entitled to be approved by the Long Beach Oversight Board for the following reasons:

- A. The obligations were each lawfully entered into by the City and RDA and served valid redevelopment purposes. Consider the following:
 - With regard to the City/RDA Loan Agreement, the Community Redevelopment Law expressly authorized the City to provide financial assistance to the RDA (see, e.g., Health & Safety Code §§ 33220, 33600, 33601, 33610, 33614; see also Government Code § 53600 et seq.) and, as has been noted by a leading commentator "the community si.e., the city that activates a redevelopment agency] is [or was] often the primary source of 'seed' capital to fund the costs of adoption of a redevelopment plan and initial program activities." (Goldfarb Lipman, A Legal Guide to California Redevelopment (2006), p. 205.) If instead of "internally" borrowing seed money from the City the RDA had financed its activities with bonds issued to private third party lenders there is no question they would be "enforceable obligations" within the meaning of ABx1 26. (See Health & Safety Code § 34171(d)(1)(A) and (B).) Given that the City was willing to invest its own surplus funds in its RDA and took the financially prudent step of avoiding the need for the RDA to borrow money on the open market and pay interest to third parties, we see no fair or equitable rationale for concluding that the City's authorized investment should be wiped out.
 - With regard to the CityPlace Agreement, the Community Redevelopment Law
 expressly authorized the RDA's reimbursement and the City Council and RDA
 Board of Directors properly made all of the findings and determinations required

While both the City/RDA Loan Agreement and the CityPlace Agreement are dated subsequent to January 1, 2011, it is important to note that they restate and memorialize obligations and arrangements between the City and RDA that existed well prior to that date. The City/RDA Loan Agreement was originally entered into on September 11, 1974, and was subsequently amended and supplemented with similar agreements on December 5, 1977, July 11, 1978, November 14, 1983, October 20, 1992, and October 2, 2002, and the purpose of the January 20, 2011, City/RDA Loan Agreement was simply to consolidate the prior agreement(s), as amended, and establish a single repayment schedule. (*Id.*, Recitals D-H.) The CityPlace Agreement memorialized actions taken by the RDA and City in Fiscal Years 2009, 2010, and 2011 whereby the RDA, in light of the City's budget problems, agreed to pick up the City's Fiscal Year 2012-2017 annual debt service payments on the 2001 Plaza Parking Facility Lease Revenue Bonds that were issued in conjunction with the redevelopment of the former Long Beach Plaza site.



to justify it, including that the publicly owned CityPlace parking structure improvements are of benefit to the Downtown Redevelopment Project Area, that the improvements help to alleviate conditions of blight in the redevelopment project area, and that "no other reasonable means of financing the . . . improvements are available to the community." (See Health & Safety Code § 33445, RDA Resolution Nos. R.A. 16-2009, 17-2009, 13-2010, and City Council Resolution Nos. 09-0059 and 10-0107.) Given the City's budget shortfalls, the RDA's agreement to "step up" and cover the City's debt service payments on the 2001 Plaza Parking Facility Revenue Bonds through Fiscal Year 2017 was necessary and appropriate "for the purpose of securing or repaying those indebtedness obligations" (Health & Safety Code § 34171(d)(2)).

- B. The obligations both provide for repayment over a reasonable term of years at reasonable interest rates. The City/RDA Loan Agreement is repayable at a modest 3%/year interest rate. (*Id.*, Section 1.) The reimbursements under the CityPlace Agreement are simply a "pass through" rate based on the debt service provided for in the 2001 Plaza Parking Facility Revenue Bonds.
- C. The obligations were both initially approved prior to January 1, 2011 (see footnote 1, *supra*), as part of the issuance of indebtedness obligations and solely for the purpose of securing or repaying those indebtedness obligations, all within the meaning of Health & Safety Code Section 34171(d)(2)(A) (part of the definition of "enforceable obligations" in ABx1 26). Neither of them was a last minute attempt to avoid Governor Brown's or the California Legislature's efforts in early 2011 to eliminate redevelopment agencies.
- D. Our opinion that the obligations in question are "enforceable obligations" under ABx1 26 is consistent with the interpretation given to that phrase by the California Attorney General's office. On January 27, 2012, Ross Moody, Deputy Attorney General, acknowledged in open court in the case of *City of Cerritos v. State of California*, Sacramento County Superior Court Case No. 34-2011-80000952, that "to the extent [a] city has entered into indebtedness or contract [with its redevelopment agency] for those same purposes [i.e., in reliance upon being repaid with tax increment revenues] there is no reason that AB 26 would invalidate those contracts." (See Reporter's Transcript, pp. 61-65, a copy of which is being provided herewith.)
- E. If ABx1 26 were interpreted such that the RDA obligations to the City cannot be repaid and the other payment priorities in Health & Safety Code §§ 34183 and 34188 are enforced as written, the result would be a legislative reallocation of property tax revenues among taxing entities on something other than a pro rata basis and without the requisite 2/3 vote, in violation of Article 13, § 25.5(a)(3) of the California Constitution (Proposition 1A). So including the City/RDA Loan Agreement and CityPlace Agreements on the City's ROPS is, we



believe, essential to ensuring that ABx1 26 is implemented in a manner that meets constitutional requirements.

- F. We acknowledge ABx1 26 is ambiguous on this issue, but we are hopeful the ambiguity will be clarified by the Legislature in AB 1585, which recently passed the California Assembly with a 2/3 vote (as urgency legislation) and is now pending in the State Senate. (See proposed amendments to Health & Safety Code §§ 34171(d)(2)(C) and 34180(k).) The City/RDA Loan Agreement and CityPlace Agreement would fit within the criteria for "enforceable obligations" as proposed in AB 1585.
- G. If the City/RDA Loan Agreement and CityPlace Agreement are *not* listed on the ROPS there is a danger that funds owing to the City will be "swept" to the Los Angeles County Auditor-Controller and disbursed to other taxing entities that are not entitled to receipt of the funds, which will result in accounting problems, confusion, potential offsets of funds owing to the taxing entities at a later date, and even litigation.
- H. We recognize that the Department of Finance is taking a contrary position to the position set forth in this letter. Nevertheless, successor agencies and Oversight Boards statewide are approving hundreds of ROPS that include city/RDA and county/RDA loan and reimbursement agreements in them. We believe the Long Beach Oversight Board should do likewise, if for no other reason than to keep this issue alive for Long Beach. If the issue is not settled by AB 1585 or similar legislation, it likely will end up being resolved in the courts. In our opinion, there is no good reason why Long Beach should be deprived of the opportunity to pursue its legal rights and remedies on this issue, just as hundreds of other cities and counties statewide are doing.
- I. Finally, it is worth mentioning that under ABx1 26 even if the existing City/RDA agreements are for some reason deemed to be invalid and not binding, the City, in its capacity as successor agency to the dissolved RDA, expressly retains the authority to "enter or reenter" into the very same agreements with the City in its "normal" city capacity "upon obtaining the approval of its oversight board." (Health & Safety Code § 34178(a). We are not at the point of needing to ask the City (in its 2 capacities) to "enter or reenter" into the City/RDA Loan Agreement or the CityPlace Agreement, nor are we at the point of needing to ask the Oversight Board to approve the re-approval of those agreements, as authorized by this statute, but given that ABx1 26 authorizes such a procedure we believe it should make the Oversight Board more comfortable approving them as "enforceable obligations" if for no other reason than to resolve the status of the agreements more quickly.



2. The City Has the Authority as Housing Successor to the RDA to Expend Housing Bond Proceeds for Affordable Housing Purposes.

The 2 affordable housing projects in question are: (1) the Belwood Apartments project (identified as Line Items 158 and 159 on the initial 1/1/12-6/30/12 ROPS and as Line Items 78 and 79 on the 7/1/12-12/31/12 ROPS); and (2) the Ramona Park Apartments project (identified as Line Item 183 on the initial 1/1/12-6/30/12 ROPS and as Line Item 103 on the 7/1/12-12/31/12 ROPS).

In our opinion, the City has the authority to retain unexpended proceeds from the 2005 Housing Bonds to fund the Belwood and Apartments and Ramona Park Apartments (and other) affordable housing projects for the following reasons:

- A. Pursuant to Health & Safety Code §34176(a), the City of Long Beach timely elected to act as the "housing successor" to the RDA, which entitles the City to "retain the housing assets and functions of the [RDA], excluding [only] any amounts on deposit in the [RDA's] Low and Moderate Income Housing Fund."
- B. Unexpended proceeds of the 2005 Housing Bonds constitute "housing assets" of the former RDA. Those unexpended proceeds are *not* "amounts on deposit in the [RDA's] Low and Moderate Income Housing Fund" within the meaning of Health & Safety Code § 34176(a). In this regard, the February 1, 2005, Indenture of Trust entered into by and between the former RDA and The Bank of New York Trust Company, N.A. ("Trustee"), for the 2005 Housing Bonds required the bond proceeds to be deposited in a "Housing Proceeds Fund" established and held by the Trustee, *not* in the RDA's Low and Moderate Income Housing Fund (*id.*, see definitions of "Housing Proceeds Fund" and "Trustee" in Section 1.01, Section 2.01, and Sections 3.02-3.03).
- C. The only authorized use of the unexpended proceeds of the 2005 Housing Bonds is for affordable housing purposes. In this regard, the Indenture of Trust requires bond proceeds to be used for "the financing of the housing activities of the Agency, consistent with the requirements of [Health & Safety Code] Section 33334.3 and other applicable provisions of the Redevelopment Law." It would violate the Indenture of Trust for unexpended proceeds to be disbursed to the County Auditor-Controller for allocation among the taxing entities.
- D. The 2005 Housing Bonds and, in particular, the Indenture of Trust clearly constitute "enforceable obligations" of the former RDA. (See Health & Safety Code § 34171(d)(1)(A) and (B).) Section 34174(a) provides that "nothing in [ABx1 26] is intended to be construed as an action or circumstance that may give rise to an event of default under any of the documents governing the enforceable obligations." Section 34175(a) further provides that



"[i]t is the intent of this part that pledges of revenues associated with enforceable obligations of the former redevelopment agencies are to be honored. . . ." Finally, and most directly on point, Section 34177(b) expressly provides that "[b]ond proceeds shall be used for the purposes for which bonds were sold unless the purposes can no longer be achieved, in which case the proceeds may be used to defease the bonds." (Emphasis added.) Since the purposes for which the 2005 Housing Bonds—financing affordable housing activities of the former RDA—still can be achieved, through the City acting as the former RDA's housing successor, the unexpended bond proceeds must be used for those purposes. It would be a violation of ABx1 26 to prevent the City from using the bond proceeds to implement the Belwood Apartments and Ramona Park Apartments affordable housing projects.

Please let me know if you have any questions or comments regarding the subjects addressed in this letter.

Very truly yours,

RUTAN & TUCKER, LLP

Jeffrey M. Oderman

JMO:jmo Enclosure

cc: Amy Bodek, Director of Development Services Richard Anthony, Deputy City Attorney Section 16 of the State Constitution and other Supreme Court authority.

So 34171 D2 does protect -- excuse me, does protect enforceable obligations that -- some enforceable obligations between the city and the redevelopment agency, and there is also a process in AB 26 for placing what are claimed enforceable obligations onto the obligation payments schedule and that is present in AB 26 itself.

THE COURT: Um-um. So what would be an example of a obligation that would not be enforceable as a result of this paragraph, paragraph 2 that you've been talking about here?

MR. ODERMAN: Was that directed at me, your Honor?

THE COURT: I am going to ask him, but I'll ask you in a second. I'll ask you first. Can you give me a specific example of what you think a contract would be that would not be honored in this context?

MR. ODERMAN: The City of Cypress entered into a loan agreement with its redevelopment agency some years ago in good-faith pursuant to then existing law to provide seed money to the redevelopment agency so that it could get going with its redevelopment program.

It's refinanced that loan in 2009, at a 5 percent interest rate, and there are 23 million

dollars remain due and owing on that loan.

It's wiped out by AB 26 by this provision of AB 26. It does not qualify within either of the two very limited exceptions to the general rule that contracts between the city and redevelopment agency are eliminated.

THE COURT: Let me get a comment from the State.

MR: MOODY: May I be heard?

THE COURT: Sure.

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MR. MOODY: I think that's far from clear.
Obviously what the legislature was trying to get
at here was once Governor Brown suggested he
thought redevelopment agencies should go away, all
shorts of shenanigans started to occur between
redevelopment agencies and their sponsors.

This is an attempt to prevent things like we're going to take all your cash and we're going to transfer it to the city.

And that's not going to be an enforceable obligation, but when you read the very terms of the section that they're citing, it says that written agreements entered into that are for the purpose of securing or repaying indebtedness may be deemed enforceable.

I would point out the fatal flaw in the argument being advanced by petitioners is that they do not ever deal with the Article 16 Section

16 requirement that this money flow to redevelopment obligations until the debts are paid.

And the discussion in the California Supreme Court opinion at pages 34 and 35 are very illuminating. And they talk about redevelopment agencies quote "Have a conditional right to the allocation of tax increment to the extent of any existing indebtedness," that's at the bottom of 34.

And then on 35 the Court notes that part 1.8 here in AB 26 respects the need to satisfy existing indebtedness. So if you have indebtedness that was incurred pursuant to Article 16 Section 16 tax increment you have people buying notes, signing contracts, purchasing bonds in reliance on tax increment backing that up AB 26 takes care of those people. And to the extent the city has entered into indebtedness or contract for those same purposes there is no reason that AB 26 would invalidate those contracts.

THE COURT: Now, I'm going to go back here, and I'm going to ask you to wrap it up. I want you to bring this back to the pro rata share.

MR. ODERMAN: Thank you, your Honor.

Before leaving this point, I'd like to also bring the Court's attention, section 34178 A at page 37 of the bill, which reads -- I'll read just the

beginning part of it commencing on the operative 1 date of this part which would now be February 1. 2 THE COURT: Wait just a second. 3 4 with you yet. Give me the cite again. Page 37? MR. ODERMAN: 37. 5 THE COURT: 37 is 34175. 6 7 MR. ODERMAN: 34178. It is 34178, I may be looking at a different version of the bill. 8 MR. MOODY: Page 28. 9 MR. GOLDSTEIN: Yeah, I think it is page 28. 10 MR. ODERMAN: 28. Okay. 11 THE COURT: Let me have just a moment to get 12 13 up with you. Okay. "Commencing on the operative MR. ODERMAN: 14 date of this part agreements, contracts or 15 arrangements between the city or county, or city 16 and county that created the redevelopment agency 17 and the redevelopment agency are invalid and shall 18 not be binding on the successor agency." 19 THE COURT: Right. 20 So this is one of --MR. ODERMAN: 21 Isn't that just an attempt THE COURT: 22 prevent -- excuse me, sweetheart arrangements? 23 MR. ODERMAN: No. Your Honor. 24 THE COURT: During the phase out and 25 transition period? 26 It's, it applies to any MR. ODERMAN: No. 27 contractual arrangements. The agency hasn't had 28

the authority to enter into a new contract since

June of last year.

THE COURT: I understand that And this

THE COURT: I understand that. And this would be in anticipation that they are about to be phased out, you enter into as many contracts as you can to have enforceable obligation that sustain the redevelopment agency contrary to the intent of the law.

MR. ODERMAN: Well.

THE COURT: It's a freeze.

MR. ODERMAN: If the legislature -- that's not what the legislature did.

THE COURT: I'm over here. Am I misconstruing this provision?

MR. MOODY: No, you're not, Judge. For him to stop at that point in his recitation is quite misleading.

THE COURT: I understand the notwithstanding and then the exceptions that are identified there.

MR. MOODY: Right. So there is a whole host of things.

THE COURT: Now, I want to get you back to the pro rata share.

MR. ODERMAN: Yes, your Honor. Again, there are five -- four we identified, five really elements to this waterfall that all come into play before the pro rata distribution.

And those are -- and they are not just