

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Boulevard • Long Beach, CA 90802

(562) 570-6194 FAX (562) 570-6068

August 13, 2013

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

### RECOMMENDATION:

Adopt the attached Resolution certifying the 2012-2013 Local Development Report (LDR) and its conformance with the State-mandated Congestion Management Program (CMP). (Citywide)

### **DISCUSSION**

The Congestion Management Program (CMP) is a State-mandated program created to address the negative impacts of increasing urban traffic congestion on the State's economic vitality and quality of life. The CMP statute became effective with voter approval of Proposition 111 in June 1990. This statute links local land use decisions with their impacts on regional transportation and air quality, and develops a partnership among transportation planning decision-makers in order to devise appropriate transportation solutions that include all modes of travel.

In the past, compliance with the CMP was demonstrated by an annual Local Implementation Report, which calculated "debits" when issuing new building permits and "credits" when implementing strategies that improved transportation and reduced traffic congestion. However, in August 2003, the Metropolitan Transportation Authority Board authorized a Nexus Study to explore the feasibility of implementing a congestion mitigation fee to meet the CMP mandate. While this study is underway, the CMP debit and credit point system has been suspended.

Nevertheless, the City is still required to certify and report building permit data. In that regard, the Department of Development Services has prepared the 2012-2013 Local Development Report (LDR) (Exhibit A).

On July 18, 2013, the Planning Commission unanimously recommended that the City Council approve the resolution certifying the 2012-2013 LDR and its conformance with the CMP. The Planning Commission staff report is included for your reference (Exhibit B).

This matter was reviewed by Assistant City Attorney Michael J. Mais on June 28, 2013 and by Budget Management Officer Victoria Bell on July 23, 2013.

HONORABLE MAYOR AND CITY COUNCIL August 13, 2013 Page 2

### SUSTAINABLITY

The intent of the CMP is to better coordinate land use and transportation decisions to reduce vehicle miles traveled, which will have a positive impact on the environment by decreasing greenhouse gas emissions.

### TIMING CONSIDERATIONS

City Council action is requested on August 13, 2013, in order to submit the certified LDR to the Metropolitan Transportation Authority by the September 1, 2013 due date. Failure to adopt a resolution certifying the LDR and submittal to the Metropolitan Transportation Authority could result in the loss of State and Federal transportation monies.

### FISCAL IMPACT

There will be no fiscal impact and no local job impact as a result of the recommended action.

### SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

AMY J. BODEK, AICP

Green

DIRECTOR OF DEVELOPMENT SERVICES

AJB:DB:SV

P:\Planning\City Council Items (Pending)\Council Letters\2013\2013-08-20\CMP CC Letter.doc

Attachments:

Exhibit A - 2012-2013 Local Development Report Exhibit B - Planning Commission Staff Report City Council Resolution

APPROVED:

∣PATRICK H. WES' ∤CITY∖MANAGER

June 27, 2013

# CITY OF LONG BEACH

2013 CMP Local Development Report

Reporting Period: JUNE 1, 2012 - MAY 31, 2013

Contact: Steven Valdez Phone Number: 562-570-6571

> **CONGESTION MANAGEMENT PROGRAM** FOR LOS ANGELES COUNTY

**Date Prepared:** 

# 2011 DEFICIENCY PLAN SUMMARY

\* IMPORTANT: All "#value!" cells on this page are automatically calculated. Please do not enter data in these cells.

### **DEVELOPMENT TOTALS**

RESIDENTIAL DEVELOPMENT ACTIVITY	<b>Dwelling Units</b>
Single Family Residential	8.00
Multi-Family Residential	47.00
Group Quarters	0.00

### COMMERCIAL DEVELOPMENT ACTIVITY

COMMERCIAL DEVELOPMENT ACTIVITY	1,000 Net Sq.Ft. <sup>2</sup>
Commercial (less than 300,000 sq.ft.)	13.20
Commercial (300,000 sq.ft. or more)	0.00
Freestanding Eating & Drinking	0.00

### NON-RETAIL DEVELOPMENT ACTIVITY

NON-RETAIL DEVELOPMENT ACTIVITY	1,000 Net Sq.Ft. <sup>2</sup>
Lodging	0.00
Industrial	224.20
Office (less than 50,000 sq.ft.)	0.00
Office (50,000-299,999 sq.ft.)	107.30
Office (300,000 sq.ft. or more)	0.00
Medical	0.00
Government	0.00
Institutional/Educational	0.00
University (# of students)	0.00

### OTHER DEVELOPMENT ACTIVITY

OTHER DEVELOPMENT ACTIVITY	Daily Trips
ENTER IF APPLICABLE	0.00
ENTER IF APPLICABLE	0.00

### **EXEMPTED DEVELOPMENT TOTALS**

Exempted Dwelling Units	129
Exempted Non-residential sq. ft. (in 1,000s)	7

2013 CMP Local Development Report

Reporting Period: JUNE 1, 2012 - MAY 31, 2013

Date Prepared: June 27, 2013

Enter data for all cells labeled "Enter." If there are no data for that category, enter "0."

PART 1: NEW DEVELOPMENT ACTIVITY	
RESIDENTIAL DEVELOPMENT ACTIVITY	
Category	Dwelling
	Units
Single Family Residential	14.00
Multi-Family Residential	61.00
Group Quarters	0.00
COMMERCIAL DEVELOPMENT ACTIVITY	
Category	1,000 Gross
	Square Feet
Commercial (less than 300,000 sq.ft.)	20.40
Commercial (300,000 sq.ft. or more)	0.00
Freestanding Eating & Drinking	0.00
NON-RETAIL DEVELOPMENT ACTIVITY	
Category	1,000 Gross
	Square Feet
Lodging	0.00
Industrial	411.00
Office (less than 50,000 sq.ft.)	0.00
Office (50,000-299,999 sq.ft.)	162.60
Office (300,000 sq.ft. or more)	0.00
Medical	0.00
Government	0.00
Institutional/Educational	0.00
University (# of students)	0.00
OTHER DEVELOPMENT ACTIVITY	
Description	Daily Trips
(Attach additional sheets if necessary)	(Enter "0" if none)
ENTER IF APPLICABLE	0.00
ENTER IF APPLICABLE	0.00

2013 CMP Local Development Report

Reporting Period: JUNE 1, 2012 - MAY 31, 2013

Date Prepared: June 27, 2013

Enter data for all cells labeled "Enter." If there are no data for that category, enter "0."

# PART 2: NEW DEVELOPMENT ADJUSTMENTS

IMPORTANT: Adjustments may be claimed only for 1) development permits that were both issued and revoked, expired or withdrawn during the reporting period, and 2) demolition of any structure with the reporting period.

RESIDENTIAL DEVELOPMENT ADJUSTMENTS		
Category	Dwelling	
	Units	
Single Family Residential	6.00	
Multi-Family Residential	14.00	
Group Quarters	0.00	
COMMERCIAL DEVELOPMENT ACTIVITY		
Category	1,000 Gross	
	Square Feet	
Commercial (less than 300,000 sq.ft.)	7.20	
Commercial (300,000 sq.ft. or more)	0.00	
Freestanding Eating & Drinking	0.00	
NON-RETAIL DEVELOPMENT ACTIVITY		
Category	1,000 Gross	
	Square Feet	
Lodging	0.00	
Industrial	186.80	
Office (less than 50,000 sq.ft.)	0.00	
Office (50,000-299,999 sq.ft.)	55.30	
Office (300,000 sq.ft. or more)	0.00	
Medical	0.00	
Government	0.00	
Institutional/Educational	0.00	
University (# of students)	0.00	
OTHER DEVELOPMENT ACTIVITY		
Description	Daily Trips	
(Attach additional sheets if necessary)	(Enter "0" if none)	
Enter if Applicable	0.00	
Enter if Applicable	0.00	

CITY OF LONG BEACH			
CITY OF LONG BEACH		Date Prepared:	June 27, 2013
2013 CMP Local Development Report			
Reporting Period: JUNE 1, 2012 - MAY	31, 2013		
Enter data for all cells labeled "Enter." If there are	no data for that	category, enter "0."	
PART 3: EXEMPTED DEVELOPMEN	T ACTIVITY		
(NOT INCLUDED IN NEW DEVELOPMENT ACTI			
Low/Very Low Income Housing	0	Dwelling Units	
		•	
High Density Residential		Dwelling Units	•
Near Rail Stations			
Miyad Llaa Dayalanmanta			
Mixed Use Developments Near Rail Stations	7	1,000 Gross Square Fee	t
Near Hair Stations	129	Dwelling Units	
Development Agreements Entered	0	1,000 Gross Square Fee	<b>+</b>
into Prior to July 10, 1989	0	Dwelling Units	L
		2 Toming Office	
Reconstruction of Buildings	0	1,000 Gross Square Fee	t
Damaged due to "calamity"	0	Dwelling Units	
<u>.</u>		·	
Reconstruction of Buildings	0	1,000 Gross Square Fee	t
Damaged in Jan. 1994 Earthquake	0	Dwelling Units	
Total Dwelling Units	100		
Total Non-residential sq. ft. (in 1 000s)	129	,	

### Page 4

### **Exempted Development Definitions:**

- 1. Low/Very Low Income Housing: As defined by the California Department of Housing and Community Development as follows:
  - Low-Income: equal to or less than 80% of the County median income, with adjustments for family size.
  - Very Low-Income: equal to or less than 50% of the County median income, with adjustments for family size.
- 2. High Density Residential Near Rail Stations: Development located within 1/4 mile of a fixed rail passenger station and that is equal to or greater than 120 percent of the maximum residential density allowed under the local general plan and zoning ordinance. A project providing a minimum of 75 dwelling units per acre is automatically considered high density.
- 3. Mixed Uses Near Rail Stations: Mixed-use development located within 1/4 mile of a fixed rail passenger station, if more than half of the land area, or floor area, of the mixed use development is used for high density residential housing.
- 4. Development Agreements: Projects that entered into a development agreement (as specified under Section 65864 of the California Government Code) with a local jurisdiction prior to July 10, 1989.
- 5. Reconstruction or replacement of any residential or non-residential structure which is damaged or destroyed, to the extent of > or = to 50% of its reasonable value, by fire, flood, earthquake or other similar calamity.
- 6. Any project of a federal, state or county agency that is exempt from local jurisdiction zoning regulations and where the local jurisdiction is precluded from exercising any approval/disapproval authority. These locally precluded projects do not have to be reported in the LDR.



**EXHIBIT B** 

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Blvd., 5th Floor Long Beach, CA 90802

(562) 570-6194

FAX (562) 570-6068

July 18, 2013

CHAIR AND PLANNING COMMISSIONERS City of Long Beach California

### RECOMMENDATION:

Recommend that City Council adopt a resolution certifying the Local Development Report (LDR) and its conformance with the Congestion Management Program (CMP). (Citywide)

**APPLICANT:** 

City of Long Beach

Department of Development Services 333 West Ocean Boulevard, 5<sup>th</sup> Floor

Long Beach, CA 90802

### **DISCUSSION**

Each year the City of Long Beach reports, as required by State law, its aggregate new development totals in support of regional transportation modeling and planning. Proposition 111 was passed in 1990 from public concerns over the impact of traffic congestion and air pollution on the State's economic vitality and quality of life. Proposition 111 instituted the Congestion Management Program (CMP) and an increase in State gas tax for traffic reduction measures. The intent of this State-mandated program (California Government Code §65088 et seq.) is to address the impacts of local growth on the regional transportation system. The CMP comprises two main program areas: (1) traffic and building permit data collection and analysis, and (2) action plans to reduce traffic congestion on regional highways and corridors.

Traffic congestion is, in part, the result of intra-regional travel; as a result, the ability of one city to address traffic congestion within its jurisdiction is limited. Land use and transportation planning occurs individually within the 89 jurisdictions in Los Angeles County. The CMP encourages cities and counties to address traffic congestion on a regional scale. By utilizing a regional approach, the CMP seeks to maximize the effectiveness of local efforts to reduce traffic congestion and air pollution. The Metropolitan Transportation Authority (MTA), which administers the CMP in Los Angeles County, uses the traffic and building permit data collected from cities and the County to create a "snapshot" of how the County's highways and roadways operate as a regional system. This understanding of regional traffic congestion, and its relationship to local growth and transportation improvements, aids cities and the County in selecting the best

CHAIR AND PLANNING COMMISSIONERS July 18, 2013 Page 2 of 2

mix of projects and strategies to reduce traffic congestion.

In addition, the CMP requires cities and counties to offset a portion of the impact that their new development has on regional mobility by implementing coordinated inter-jurisdictional transportation improvements. Previously, cities and the County demonstrated compliance with the CMP by utilizing a point system — implementing tracking debits from new developments and credits from capital improvements and strategies to reduce traffic congestion — where cities and the County must have a positive balance of credits over debits to maintain CMP conformance, and to ensure receipt of Proposition 111 State gas tax funds.

However, in August 2003, the MTA Board authorized a Nexus Study to explore the feasibility of implementing a congestion mitigation fee to meet CMP Deficiency Plan requirements. While this study is underway, the CMP point system has been suspended. Nevertheless, the City is still required to certify and report building permit data on an annual basis. In that regard, the Department of Development Services has prepared the Development Activities, New Development Adjustments (i.e. demolition activity) and Exempt Development Activity (e.g., low-income housing). For this reporting period, residential permits have significantly shifted upwards while commercial building permits have continued to shift downward as a result of current economic conditions.

This report of development in Long Beach will aid the MTA's study on congestion management and alleviation. In order to comply with deadlines set forth by the MTA, the Local Development Report (LDR) must be certified by City Council and submitted to the MTA no later than September 1, 2013.

# **General Plan Consistency**

The proposed 2012-2013 Local Development Report of the Congestion Management Program is consistent with the goals and policies of the General Plan. The CMP is intended to allow for growth balanced with transportation improvements that will mitigate traffic impacts. Traffic improvements attract businesses while improving the quality of life for residents. These efforts are consistent with the growth management and economic development goals of the General Plan.

Respectfully submitted,

DEREK BURNHAM

PLANNING ADMINISTRATOR

AMY J. BODEK, AICP

DIRECTOR OF DEVELOPMENT SERVICES

AJB:DB:sv

Attachment: Exhibit A: Local Development Report 2012-2013: Congestion Management Program

# OFFICE OF THE CITY ATTORNEY ROBERT E. SHANNON, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

### RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE
CITY OF LONG BEACH FINDING THE CITY OF LONG
BEACH TO BE IN CONFORMANCE WITH THE
CONGESTION MANAGEMENT PROGRAM (CMP) AND
ADOPTING THE CMP LOCAL DEVELOPMENT REPORT, IN
ACCORDANCE WITH CALIFORNIA GOVERNMENT CODE
SECTION 65089

WHEREAS, California Government Code §65088, et seq., requires the Los Angeles County Metropolitan Transportation Authority ("LACMTA"), acting as the Congestion Management Agency for Los Angeles County, to annually determine that the County and cities within the County are conforming to all Congestion Management Plan (CMP) requirements; and

WHEREAS, LACMTA requires submittal of the CMP Local Development Report by September 1 of each year; and

WHEREAS, the City Council held a noticed public hearing on August 13, 2013;

NOW, THEREFORE, the City Council of the City of Long Beach resolves as follows:

Section 1. That the City of Long Beach (City) has taken all of the following actions, and that the City is in conformance with all applicable requirements of the 2010 CMP adopted by the LACMTA on October 28, 2010.

By June 15, of odd-numbered years, the City will conduct annual traffic counts and calculated levels of service for selected arterial intersections, consistent with the requirements identified in the CMP Highway and Roadway System chapter.

The City has locally adopted and continues to implement a transportation

//

demand management ordinance, consistent with the minimum requirements identified in the CMP Transportation Demand Management chapter.

The City has locally adopted and continues to implement a land use analysis program, consistent with the minimum requirements identified in the CMP Land Use Analysis Program chapter.

The City has adopted a Local Development Report, attached hereto and made a part hereof, consistent with the requirements identified in the 2010 CMP. This report balances traffic congestion impacts due to growth within the City with transportation improvements, and demonstrates that the City is meeting its responsibilities under the Countywide Deficiency Plan consistent with the LACMTA Board adopted 2003 Short Range Transportation Plan.

Sec. 2. The Director of Development Services is hereby directed to forward a copy of this Resolution to the Los Angeles County Metropolitan Transportation Authority.

Sec. 3. This resolution shall take effect immediately upon its adoption by the City Council, and the City Clerk shall certify the vote adopting this resolution.

OFFICE OF THE CITY ATTORNEY ROBERT E. SHANNON, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664 

I her	eby certify that the foregoir	ng resolution was ac	lopted by the City
Council of the City	of Long Beach at its meet	ing of	, 2013, by the
following vote:			
Ayes	Councilmembers:		
Noes:	Councilmembers:		
Absent:	Councilmembers:		
		C	itv Clerk

Date Prepared:

June 27, 2013

2013 CMP Local Development Report

Reporting Period: JUNE 1, 2012 - MAY 31, 2013

Contact: Steven Valdez Phone Number: 562-570-6571

CONGESTION MANAGEMENT PROGRAM FOR LOS ANGELES COUNTY

# **2011 DEFICIENCY PLAN SUMMARY**

\* IMPORTANT: All "#value!" cells on this page are automatically calculated.

Please do not enter data in these cells.

### **DEVELOPMENT TOTALS**

RESIDENTIAL DEVELOPMENT ACTIVITY	Dwelling Units
Single Family Residential	8.00
Multi-Family Residential	47.00
Group Quarters	0.00

COMMERCIAL DEVELOPMENT ACTIVITY	1,000 Net Sq.Ft. <sup>2</sup>
Commercial (less than 300,000 sq.ft.)	13.20
Commercial (300,000 sq.ft. or more)	0.00
Freestanding Eating & Drinking	0.00

NON-RETAIL DEVELOPMENT ACTIVITY	1,000 Net Sq.Ft. <sup>2</sup>
Lodging	0.00
Industrial	224.20
Office (less than 50,000 sq.ft.)	0.00
Office (50,000-299,999 sq.ft.)	107.30
Office (300,000 sa.ft. or more)	0.00

Office (50,000-299,999 sq.ft.)	107.30
Office (300,000 sq.ft. or more)	0.00
Medical	0.00
Government	0.00
Institutional/Educational	0.00
University (# of students)	0.00
	100 V 100

OTHER DEVELOPMENT ACTIVITY	Daily Trips
ENTER IF APPLICABLE	0.00
ENTER IF APPLICABLE	0.00

### **EXEMPTED DEVELOPMENT TOTALS**

Exempted Dwelling Units	129
Exempted Non-residential sq. ft. (in 1,000s)	7

2013 CMP Local Development Report

Reporting Period: JUNE 1, 2012 - MAY 31, 2013

Enter data for all cells labeled "Enter." If there are no data for that category, enter "0."

#### PART 1: NEW DEVELOPMENT ACTIVITY RESIDENTIAL DEVELOPMENT ACTIVITY Category Dwelling Units Single Family Residential 14.00 Multi-Family Residential 61.00 Group Quarters 0.00 COMMERCIAL DEVELOPMENT ACTIVITY Category 1,000 Gross Square Feet Commercial (less than 300,000 sq.ft.) 20.40 Commercial (300,000 sq.ft. or more) 0.00 Freestanding Eating & Drinking 0.00 NON-RETAIL DEVELOPMENT ACTIVITY Category 1,000 Gross Square Feet Lodging 0.00 Industrial 411.00 Office (less than 50,000 sq.ft.) 0.00 Office (50,000-299,999 sq.ft.) 162.60 Office (300,000 sq.ft. or more) 0.00 Medical 0.00 Government 0.00 Institutional/Educational 0.00 University (# of students) 0.00 OTHER DEVELOPMENT ACTIVITY Description **Daily Trips** (Attach additional sheets if necessary) (Enter "0" if none) ENTER IF APPLICABLE 0.00 ENTER IF APPLICABLE 0.00

Date Prepared:

June 27, 2013

2013 CMP Local Development Report

Reporting Period: JUNE 1, 2012 - MAY 31, 2013

Enter data for all cells labeled "Enter." If there are no data for that category, enter "0."

# PART 2: NEW DEVELOPMENT ADJUSTMENTS

IMPORTANT: Adjustments may be claimed only for 1) development permits that were both issued and revoked, expired or withdrawn during the reporting period, and 2) demolition of any structure with the reporting period.

Date Prepared:

June 27, 2013

structure with the reporting period.	
RESIDENTIAL DEVELOPMENT ADJUSTMENTS	
Category	Dwelling
	Units
Single Family Residential	6.00
Multi-Family Residential	14.00
Group Quarters	0.00
COMMERCIAL DEVELOPMENT ACTIVITY	
Category	1,000 Gross
	Square Feet
Commercial (less than 300,000 sq.ft.)	7.20
Commercial (300,000 sq.ft. or more)	0.00
Freestanding Eating & Drinking	0.00
NON-RETAIL DEVELOPMENT ACTIVITY	
Category	1,000 Gross
	Square Feet
Lodging	0.00
Industrial	186.80
Office (less than 50,000 sq.ft.)	0.00
Office (50,000-299,999 sq.ft.)	55.30
Office (300,000 sq.ft. or more)	0.00
Medical	0.00
Government	0.00
Institutional/Educational	0.00
University (# of students)	0.00
OTHER DEVELOPMENT ACTIVITY	
Description	Daily Trips
(Attach additional sheets if necessary)	(Enter "0" if none)
Enter if Applicable	0.00
Enter if Applicable	0.00

CITY OF LONG BEACH 2013 CMP Local Development Repo Reporting Period: JUNE 1, 2012 - M				
Enter data for all cells labeled "Enter." If there are no data for that category, enter "0."				
PART 3: EXEMPTED DEVELOPM				
(NOT INCLUDED IN NEW DEVELOPMENT A	CTIVITY TOTALS)			
Low/Very Low Income Housing	Dwelling Units			
High Density Residential Near Rail Stations	Dwelling Units			
Mixed Use Developments Near Rail Stations	7 1,000 Gross Square Feet 129 Dwelling Units			
Development Agreements Entered into Prior to July 10, 1989	0 1,000 Gross Square Feet 0 Dwelling Units			
Reconstruction of Buildings Damaged due to "calamity"	0 1,000 Gross Square Feet 0 Dwelling Units			
Reconstruction of Buildings Damaged in Jan. 1994 Earthquake	0 1,000 Gross Square Feet 0 Dwelling Units			
Total Dwelling Units Total Non-residential sq. ft. (in 1,000s)	129 7			

### Page 4

### **Exempted Development Definitions:**

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- 5. Reconstruction or replacement of any residential or non-residential structure which is damaged or destroyed, to the extent of > or = to 50% of its reasonable value, by fire, flood, earthquake or other similar calamity.
- 6. Any project of a federal, state or county agency that is exempt from local jurisdiction zoning regulations and where the local jurisdiction is precluded from exercising any approval/disapproval authority. These locally precluded projects do not have to be reported in the LDR.