

# CITY OF LONG BEACH

**C-4** 

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Boulevard • Long Beach, CA 90802 • (562) 570-6194 FAX (562) 570-6068

August 16, 2011

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

#### RECOMMENDATION:

Adopt the attached resolution certifying the 2010-2011 Local Development Report and its conformance with the State-mandated Congestion Management Program. (Citywide)

#### DISCUSSION

The Congestion Management Program (CMP) is a state-mandated program created to address the negative impacts of increasing urban traffic congestion on the State's economic vitality and quality of life. The CMP statute became effective with voter approval of Proposition 111 in June 1990. This statute links local land use decisions with their impacts on regional transportation and air quality and develops a partnership among transportation planning decision-makers in order to devise appropriate transportation solutions that include all modes of travel.

In the past, compliance with the CMP was demonstrated by an annual Local Implementation Report, which calculated "debits" when issuing new building permits and "credits" when implementing strategies that improved transportation and reduced traffic congestion. However, in August 2003, the Metropolitan Transportation Authority Board authorized a Nexus Study to explore the feasibility of implementing a congestion mitigation fee to meet the CMP mandate. While this study is underway, the CMP debit and credit point system has been suspended.

Nevertheless, the City is still required to certify and report building permit data. In that regard, the Department of Development Services has prepared the 2010-2011 Local Development Report (LDR) (Exhibit A).

On July 21, 2011, the Planning Commission unanimously recommended that the City Council approve the resolution certifying the 2010-2011 LDR and its conformance with the CMP. The Planning Commission staff report is included for your reference (Exhibit B).

This letter was reviewed by Assistant City Attorney Michael J. Mais on July 11, 2011 and by Budget Management Officer Victoria Bell on July 29, 2011.

HONORABLE MAYOR AND CITY COUNCIL August 16, 2011 Page 2

#### SUSTAINABLITY

The intent of the CMP is to better coordinate land use and transportation decisions to reduce vehicle miles traveled, which will have a positive impact on the environment by decreasing greenhouse gas emissions.

#### TIMING CONSIDERATIONS

City Council action is requested on August 16, 2011 in order to submit the certified LDR to the Metropolitan Transportation Authority by the September 1, 2011 due date.

#### FISCAL IMPACT

Failure to adopt a resolution certifying the LDR and submittal to the Metropolitan Transportation Authority could result in the loss of state and federal transportation monies. There will be no fiscal impact and no local job impact as a result of the recommended action.

#### SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

AMÝ J. BODEK, AICP

spall.

DIRECTOR OF DEVELOPMENT SERVICES

AJB:DB:IB:RO

P:\Planning\Advance Planning\CMP\CMP 2011

Attachments:

Exhibit A - 2010-2011 Local Development Report Exhibit B - Planning Commission Staff Report

City Council Resolution

APPROVED:

PATRIOK H. WEST

City of Long Beach

Date Prepared:

July 5, 2011

2011 CMP Local Development Report

Reporting Period: JUNE 1, 2010 - MAY 31, 2011

Contact: Ira Brown Phone Number: (562) 570 - 5972

> **CONGESTION MANAGEMENT PROGRAM** FOR LOS ANGELES COUNTY

## 2010 DEFICIENCY PLAN SUMMARY<sup>1</sup>

\* IMPORTANT: All "#value!" cells on this page are automatically calculated. Please do not enter data in these cells.

#### **DEVELOPMENT TOTALS**

RESIDENTIAL DEVELOPMENT ACTIVITY **Dwelling Units** 41.00 Single Family Residential 239.00 Multi-Family Residential **Group Quarters** 14.00

#### COMMERCIAL DEVELOPMENT ACTIVITY

Commercial (less than 300,000 sq.ft.) Commercial (300,000 sq.ft. or more) Freestanding Eating & Drinking

#### NON-RETAIL DEVELOPMENT ACTIVITY

Lodging Industrial Office (less than 50,000 sq.ft.) Office (50,000-299,999 sq.ft.) Office (300,000 sq.ft. or more) Medical Government Institutional/Educational

#### OTHER DEVELOPMENT ACTIVITY

University (# of students)

**ENTER IF APPLICABLE** ENTER IF APPLICABLE

**EXEMPTED DEVELOPMENT TOTALS Exempted Dwelling Units** 

Exempted Non-residential sq. ft. (in 1,000s)

1,000 Net Sq.Ft. <sup>2</sup>	
(26.68)	]
0.00	]
0.00	1
	_

#### 1,000 Net Sq.Ft.2

0.00
136.00
(9.27)
(21.60)
0.00
0.00
11.46
0.00
0.00

#### **Daily Trips**

0.00	
0.00	

0

## 1. Note: Please change dates on this form for later years.

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<sup>2.</sup> Net square feet is the difference between new development and adjustments entered on pages 2 and 3.

## City of Long Beach

2010 CMP Local Development Report

Reporting Period: JUNE 1, 2009 - MAY 31, 2010

Enter data for all cells labeled "Enter." If there are no data for that category, enter "0."

PART 1: NEW DEVELOPMENT ACTIVITY	
RESIDENTIAL DEVELOPMENT ACTIVITY	
Category	Dwelling
	Units
Single Family Residential	59.00
Multi-Family Residential	242.00
Group Quarters	14.00
COMMERCIAL DEVELOPMENT ACTIVITY	
Category	1,000 Gross
	Square Feet
Commercial (less than 300,000 sq.ft.)	27.76
Commercial (300,000 sq.ft. or more)	0.00
Freestanding Eating & Drinking	0.00
NON-RETAIL DEVELOPMENT ACTIVITY	
Category	1,000 Gross
	Square Feet
Lodging	0.00
Industrial	179.18
Office (less than 50,000 sq.ft.)	15.56
Office (50,000-299,999 sq.ft.)	87.22
Office (300,000 sq.ft. or more)	0.00
Medical	0.00
Government	11.46
Institutional/Educational	0.00
University (# of students)	0.00
OTHER DEVELOPMENT ACTIVITY	
Description	Daily Trips
(Attach additional sheets if necessary)	(Enter "0" if none)
Improvements to terminal area at Long Beach airport	0.00
ENTER IF APPLICABLE	0.00

Date Prepared:

July 25, 2011

Section I, Page 2

## City of Long Beach

Date Prepared:

July 25, 2011

2010 CMP Local Development Report

Reporting Period: JUNE 1, 2009 - MAY 31, 2010

Enter data for all cells labeled "Enter." If there are no data for that category, enter "0."

## PART 2: NEW DEVELOPMENT ADJUSTMENTS

IMPORTANT: Adjustments may be claimed only for 1) development permits that were both issued and revoked, expired or withdrawn during the reporting period, and 2) demolition of any structure with the reporting period.

RESIDENTIAL DEVELOPMENT ADJUSTMENTS	
Category	Dwelling
	Units
Single Family Residential	18.00
Multi-Family Residential	3.00
Group Quarters	0.00
COMMERCIAL DEVELOPMENT ACTIVITY	
Category	1,000 Gross
	Square Feet
Commercial (less than 300,000 sq.ft.)	54.44
Commercial (300,000 sq.ft. or more)	0.00
Freestanding Eating & Drinking	0.00
NON-RETAIL DEVELOPMENT ACTIVITY	
Category	1,000 Gross
	Square Feet
Lodging	0.00
Industrial	43.18
Office (less than 50,000 sq.ft.)	24.83
Office (50,000-299,999 sq.ft.)	108.83
Office (300,000 sq.ft. or more)	0.00
Medical	0.00
Government	0.00
Institutional/Educational	0.00
University (# of students)	0.00
OTHER DEVELOPMENT ACTIVITY	
Description	Daily Trips
(Attach additional sheets if necessary)	(Enter "0" if none)
ENTER IF APPLICABLE	0.00
ENTER IF APPLICABLE	0.00

Section I, Page 3

City of Long Beach 2010 CMP Local Development Report Reporting Period: JUNE 1, 2009 - MAY 31, 20	Date Prepared: July 25, 2011
Enter data for all cells labeled "Enter." If there are no dat	a for that category, enter "0."
PART 3: EXEMPTED DEVELOPMENT ACTIVITY T	
Low/Very Low Income Housing	Dwelling Units
High Density Residential Near Rail Stations	Dwelling Units
Mixed Use Developments  Near Rail Stations	0 1,000 Gross Square Feet 0 Dwelling Units
Development Agreements Entered into Prior to July 10, 1989	1,000 Gross Square Feet Dwelling Units
Reconstruction of Buildings Damaged in April 1992 Civil Unrest	<ul><li>1,000 Gross Square Feet</li><li>Dwelling Units</li></ul>
Reconstruction of Buildings  Damaged in Jan. 1994 Earthquake	<ul><li>1,000 Gross Square Feet</li><li>Dwelling Units</li></ul>
Total Dwelling Units Total Non-residential sq. ft. (in 1,000s)	0

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#### **Exempted Development Definitions:**

- 1. Low/Very Low Income Housing: As defined by the California Department of Housing and Community Development as follows:
  - Low-Income: equal to or less than 80% of the County median income, with adjustments for family size.
  - Very Low-Income: equal to or less than 50% of the County median income, with adjustments for family size.
- 2. High Density Residential Near Rail Stations: Development located within 1/4 mile of a fixed rail passenger station and that is equal to or greater than 120 percent of the maximum residential density allowed under the local general plan and zoning ordinance. A project providing a minimum of 75 dwelling units per acre is automatically considered high density.
- 3. Mixed Uses Near Rail Stations: Mixed-use development located within 1/4 mile of a fixed rail passenger station, if more than half of the land area, or floor area, of the mixed use development is used for high density residential housing.
- 4. Development Agreements: Projects that entered into a development agreement (as specified under Section 65864 of the California Government Code) with a local jurisdiction prior to July 10, 1989.
- 5. Reconstruction or replacement of any residential or non-residential structure which is damaged or destroyed, to the extent of > or = to 50% of its reasonable value, by fire, flood, earthquake or other similar calamity.
- 6. Any project of a federal, state or county agency that is exempt from local jurisdiction zoning regulations and where the local jurisdiction is precluded from exercising any approval/disapproval authority. These locally precluded projects do not have to be reported in the LDR.

#### AGENDA ITEM No.



## CITY OF LONG BEACH

**EXHIBIT B** 

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Blvd., 5th Floor Long Beach, CA 90802

(562) 570-6194

FAX (562) 570-6068

July 21, 2011

CHAIR AND PLANNING COMMISSIONERS
City of Long Beach
California

#### RECOMMENDATION:

Recommend that the City Council adopt a resolution certifying the Local Development Report and its conformance with the Congestion Management Program. (Citywide)

APPLICANT:

City of Long Beach

333 W. Ocean Boulevard Long Beach, CA 90802

### **DISCUSSION**

Public concern over the impacts of traffic congestion and air pollution on the State's economic vitality and quality of life contributed to the passage of Proposition 111 in 1990. Proposition 111 instituted the Congestion Management Program (CMP) and an increase in State gas tax for traffic reduction measures. The intent of this State-mandated program (§65088 et seq.) is to address the impacts of local growth on the regional transportation system. The CMP comprises two main program areas: (1) traffic and building permit data collection and analysis, and (2) action plans to reduce traffic congestion on regional highways and corridors.

Traffic congestion is, in part, the result of intra-regional travel; as a result, the ability of one city to address traffic congestion within its jurisdiction is limited. Land use and transportation planning occurs individually within the 89 jurisdictions in Los Angeles County. The CMP encourages cities and counties to address traffic congestion on a regional scale. By utilizing a regional approach, the CMP seeks to maximize the effectiveness of local efforts to reduce traffic congestion and air pollution. The Metropolitan Transportation Authority (MTA), which administers the CMP in Los Angeles County, uses the traffic and building permit data collected from cities and the County to create a "snapshot" of how the County's highways and roadways operate as a system. This understanding of regional traffic congestion, and its relationship to local growth and transportation improvements, aids cities and the County in selecting the best mix of projects and strategies to reduce traffic congestion.

In addition, the CMP requires cities and counties to offset a portion of the impact that their new development has on regional mobility by implementing coordinated transportation improvements. Previously, cities and the County demonstrated compliance with the CMP by utilizing a point system – implementing tracking debits from new developments and credits from capital improvements and strategies to reduce traffic congestion – where cities and the County must have a positive balance of credits over debits to maintain CMP conformance and to ensure receipt of Proposition 111 State gas tax funds.

However, in August 2003, the MTA Board authorized a Nexus Study to explore the feasibility of implementing a congestion mitigation fee to meet CMP Deficiency Plan requirements. While this study is underway, the CMP point system has been suspended. Nevertheless, the City is still required to certify and report building permit data on an annual basis. In that regard, the Department of Development Services has prepared the Local Development Report (LDR) (Exhibit A). The LDR is organized into three parts: New Development Activities, New Development Adjustments (i.e., demolition activity) and Exempt Development Activity (e.g., low income housing). For this reporting period, residential permits have significantly shifted upwards while commercial building permits have continued to shift downward as a result of current economic conditions.

There have been a few noteworthy projects that received their building permits during this reporting period:

- The Long Beach Senior Arts Colony at Long Beach Boulevard and Anaheim Street provides affordable housing, promotes a healthy, active lifestyle, and is conveniently located near the Metro Blue Line.
- The Coronado Townhomes on Atlantic Avenue between 21<sup>st</sup> and Hill Street also provide affordable housing and play an integral role in revitalizing the Atlantic Avenue Corridor.
- North Long Beach's Fire Station 12 better serves firefighters with improved amenities and the community with decreased noise pollution through fire trucks having more efficient access to the garages.
- The construction of a new parking structure at the Long Beach Airport eliminated the need for a remote parking location and shuttle services to terminals, which decreases the airport's greenhouse gas emissions and increases convenience for travelers.
- Douglas Park permits mixed-use development, catering to a variety of business and retail interests.
- The Fresh & Easy on Atlantic Avenue and 33<sup>rd</sup> Street provides healthy, affordable food options and job opportunities for residents.
- The new Bikestation, located on the First Street Transit Mall, promotes the use of the City's extensive bike routes and transit by providing reliable bicycle parking, rentals, and retail.
- The Aubry homes at Alamitos Ridge are an attractive housing option for new and current Long Beach residents and the homes' exceptional energy efficiency aligns with the City's goals to be a leader in sustainability.

CHAIR AND PLANNING COMMISSIONERS July 21, 2011 Page 3 of 3

This report of development in Long Beach will aid the MTA's study on congestion management and alleviation. In order to comply with deadlines set forth by the MTA, the LDR must be certified by the City Council and submitted to the Metropolitan Transportation Authority by September 1, 2011.

#### **GENERAL PLAN CONSISTENCY**

The proposed 2010-2011 Local Development Report (LDR) of the Congestion Management Plan (CMP) is consistent with the goals and policies of the General Plan. The Congestion Management Program is intended to allow for growth balanced with transportation improvements that will mitigate traffic impacts. Traffic improvements attract businesses while improving the quality of life for residents. These efforts are consistent with the growth management and economic development goals of the General Plan.

Respectfully submitted,

AMY J. BODEK, AICP for

DIRECTOR OF DEVELOPMENT SERVICES

AJB:DB:IB:RO

P:\Planning\Advance Planning\CMP\CMP 2011

Exhibit A: Local Development Report 2010-2011: Congestion Management Program

# OFFICE OF THE CITY ATTORNEY ROBERT E. SHANNON, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

#### RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE
CITY OF LONG BEACH FINDING THE CITY OF LONG
BEACH TO BE IN CONFORMANCE WITH THE
CONGESTION MANAGEMENT PROGRAM (CMP) AND
ADOPTING THE CMP LOCAL DEVELOPMENT REPORT, IN
ACCORDANCE WITH CALIFORNIA GOVERNMENT CODE
SECTION 65089

WHEREAS, California Government Code §65088, et seq., requires the Los Angeles County Metropolitan Transportation Authority ("LACMTA"), acting as the Congestion Management Agency for Los Angeles County, to annually determine that the County and cities within the County are conforming to all Congestion Management Plan (CMP) requirements; and

WHEREAS, LACMTA requires submittal of the CMP Local Development Report by September 1 of each year; and

WHEREAS, the City Council held a noticed public hearing on August 16, 2011;

NOW, THEREFORE, the City Council of the City of Long Beach resolves as follows:

Section 1. That the City of Long Beach (City) has taken all of the following actions, and that the City is in conformance with all applicable requirements of the 2004 CMP adopted by the LACMTA on July 22, 2004.

By June 15, of odd-numbered years, the City will conduct annual traffic counts and calculated levels of service for selected arterial intersections, consistent with the requirements identified in the CMP Highway and Roadway System chapter.

The City has locally adopted and continues to implement a transportation

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demand management ordinance, consistent with the minimum requirements identified in the CMP Transportation Demand Management chapter.

The City has locally adopted and continues to implement a land use analysis program, consistent with the minimum requirements identified in the CMP Land Use Analysis Program chapter.

The City has adopted a Local Development Report, attached hereto and made a part hereof, consistent with the requirements identified in the 2004 CMP. This report balances traffic congestion impacts due to growth within the City with transportation improvements, and demonstrates that the City is meeting its responsibilities under the Countywide Deficiency Plan consistent with the LACMTA Board adopted 2003 Short Range Transportation Plan.

Sec. 2. The Director of Development Services is hereby directed to forward a copy of this Resolution to the Los Angeles County Metropolitan Transportation Authority.

Sec. 3. This resolution shall take effect immediately upon its adoption by the City Council, and the City Clerk shall certify the vote adopting this resolution.

OFFICE OF THE CITY ATTORNEY ROBERT E. SHANNON, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664 

I hereby certify that the foregoing resolution was adopted by the City				
Council of the City of Long Beach at its meeting of, 2011, by		ng of, 2011, by the		
following vote:				
Ayes	Councilmembers:			
Noes:	Councilmembers:			
Absent:	Councilmembers:			
		City Clerk		