



Date: December 16, 2005
To: State Legislation and Environmental Affairs Committee
From: Gerald R. Miller, City Manager *grm cfm*
Subject: Recommended Changes to 2006 State Legislative Agenda

Each year, City staff reviews the State Legislative Agenda and recommends changes to the State Legislation and Environmental Affairs Committee and the City Council to ensure that the State Legislative Agenda is up to date and addresses the legislative concerns of the City. The agenda was sent to all department heads for their input, and was circulated among the Council offices. Attached for your review are staff's proposed changes. Below is a summary of those proposed changes, which helps describe why deletions and additions were made.

The Boeing Company

Last year's State Legislative Agenda did not have any language on supporting Boeing on the State level. In order to convince the Pentagon to keep the C-17 program, State legislation and support may be needed. A sentence was added from the Federal Leg Agenda about supporting legislation that would create a more competitive business environment for Boeing and the aerospace industry.

CalOSHA

This language was erroneously located under the youth section. It was moved to Business Growth and Workforce Development.

Public Health

The phrase "including substance abuse programs" has been added to address substance abuse problems such as methamphetamine addiction per input from the Council offices.

Public Safety & Crime Prevention

Per the City Council's request, bullet point number 11 has been added to support legislation that would make it a specific crime to carry a weapon or engage in violent activity in or around a mass transit system. Bullet point 12 was added per input of the Council offices to address regulation of sex offender homes.

Air Quality

A new bullet on supporting ongoing AQMD and CARB efforts to regulate stationary and non-stationary sources of air pollution has been added in response to the City Council's votes to support these efforts.

Beach Erosion

This item was amended per input from the Council offices to include bluff erosion.

December 16, 2005

Page 2

Alternative Energy

A new bullet has been added to clarify that the City should support legislation that encourages the use of alternative energy, including solar, for the City or our community.

Oil Properties

Given the recent issues this year with Abandonment Fund, an item was added specifically stating that the City will support the full funding of the state's future obligation for abandonment and cleanup of oil fields located in the Long Beach Tidelands.

I-710 Freeway

The Gateway Council of Governments has stated that they have identified the \$30 million necessary for the environmental study of the I-710. Additional language has been added to allow the City to pursue next steps in the planning process for the I-710 Corridor.

Improve Freight Movement

Staff recommends deleting bullet point 2, as it is very similar to bullet point 1.

Prop 42 Funding:

Staff recommends adding "through ongoing annual appropriations" to the current Proposition 42 language to underscore the importance of advocating for a stable transportation revenue source that is appropriated consistently every year.

Youth & Education Section

The City's Commission on Youth and Children (CYC) has recommended new language for this section. The CYC recommended that the categories be changed to correspond to the six outcome areas they are currently using to measure the well being of the city's youth and children. The revised language essentially covers items A through D in last year's agenda.

Housing

Moved item L from "Additional Issues of State Legislative Importance" to this section as it deals with housing issues.

Telecommunications

Bullet points 5 and 6 were added to address current legislative efforts related to Telecom Reform. These were modeled after the US Conference of Mayors Guiding Principles.

Water Department

The Water Department has recommended that the City replace the outdated language with a statement that the City will consider supporting the policies and programs that the Water Board formally advocates for. This language is included for your review.

Planning

Moved this item to "Housing" as it deals with housing issues.

A State Legislation and Environmental Affairs Committee meeting will be convened soon to review and discuss these and other proposed changes to the legislative agenda. City

December 16, 2005

Page 3

Council discussion and approval of the Committee's recommendations is planned for early-January 2006.

If you have any questions, please contact Tom Modica, Manager of Government Affairs, at 8-5091.

CC: Mayor and Members of the City Council
Christine F. Shippey, Assistant City Manager
Reggie I. Harrison, Deputy City Manager
Suzanne R. Mason, Deputy City Manager
All Department Heads
Tom Modica, Manager of Government Affairs
Carl Kemp, Director of Community Relations and Government Affairs (Harbor)
Ryan Alsop, Manager of Government and Public Affairs (Water)
Jyl Marden, City Council Liaison
Mike Arnold and Associates



DRAFT 2006 State Legislative Agenda

Title	Section
<p>BUSINESS GROWTH & WORKFORCE DEVELOPMENT</p>	<p>A. Workforce Development: Support legislation that ensures flexibility for the City Council and avoidance of mandates in connection with any State actions to implement federal welfare reform and workforce development.</p> <p>B. Aerospace Industry: Support legislation that creates a more competitive business environment for the Aerospace Industry.</p> <p>C. Space Technology: Support legislation that promotes the development of space oriented technology for commercial uses, space-oriented development, and space exploration.</p> <p>D. Enterprise Zones:</p> <ol style="list-style-type: none"> 1. Pursue and support legislation that protects and/or increases the value of State Enterprise Zones, and 2. Support legislation that would extend the life of the State Enterprise Zone. <p>E. Economic Development:</p> <ol style="list-style-type: none"> 1. Support efforts to develop and promote policies that help urban areas foster greater economic opportunity. 2. Support efforts to retain, expand, and attract manufacturing, technology and other high value businesses. <p>F. Workers' Compensation: Support efforts to reform workers' compensation statutes to simplify the system and reduce costs to employers while ensuring adequate protection for injured workers.</p> <p>G. The Boeing Company: Support legislation that creates a more competitive business environment for the Boeing Company and the aerospace industry overall.</p> <p>H. Cal/OSHA: Support legislation that would ensure new safety regulations be made available for review and comment by employers prior to implementation.</p>
<p>COMMUNITY SAFETY</p>	<p>A. Public Health:</p> <ol style="list-style-type: none"> 1. Support legislation and grants that provide additional funding for public health programs, including substance abuse programs services, infrastructure, debt service relief, seismic upgrades, and bioterrorism response enhancements. 2. Support the implementation of a pilot needle exchange program for the prevention of the spread of HIV disease and the provision of swift treatment to individuals impacted by HIV. 3. Support legislation and grants that provide for the reduction of youth obesity. <p>B. Public Safety & Crime Prevention:</p> <ol style="list-style-type: none"> 1. Support legislative efforts to improve local law enforcement, fire suppression and prevention, hazardous materials mitigation, rescue, emergency medical services and disaster preparedness initiatives. 2. Support legislation and pursue grants to fund new apparatuses, technology and equipment, improve existing apparatuses, technology and equipment, and replace obsolete apparatuses, technology and equipment for Police and Fire. 3. Support legislation and pursue grants that would provide funding for maintenance and construction of public safety facilities. 4. Support legislation that reduces the percentage required for passage of public safety bonds to the same percentage as school bonds (55%) 5. Support legislation that provides immunity to public safety personnel who have been trained and assigned to take emergency calls from the public.

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Title	Section
<p>COMMUNITY SAFETY (CON'T)</p>	<ol style="list-style-type: none"> 6. Support legislation that seeks to reimburse the City for overtime costs paid to public safety personnel who are required to appear in State and/or County courts. 7. Support legislation to make state law enforcement grant funding less restrictive and allow more discretionary uses of funds for support staff within the jail, communications and records divisions. 8. Support legislation that enhances the ability of local public safety units to respond to, prevent, and prepare for terrorist threats. 9. Support legislation to strengthen penalties for those using motor vehicles to evade peace officers. 10. Support legislation and grants that promote the efforts of the City's gang prevention, diversion, and intervention programs. 11. Support legislation that would make it a specific crime to carry a weapon or engage in violent activity in or around a mass transit system and enact a non-depenalizing violation of that law. 12. Support legislation that provides more local government control on the regulation of re-entry points for sex offenders and parolees.
<p>ENVIRONMENTAL</p>	<ol style="list-style-type: none"> A. Air Quality: <ol style="list-style-type: none"> 1. Support legislation that improves the quality of air in the City of Long Beach by reducing particulate matter. 2. Support legislation that seeks to improve the air quality and health issues associated with the operation of the I-710 Freeway and the Port of Long Beach. 3. Support ongoing efforts by the California Air Resources Board (CARB) and the South Coast Air Quality Management District (SCAQMD) to increase regulatory control of stationary and non-stationary sources of air pollution in the Long Beach and greater Los Angeles air basin. B. Water Quality: Support efforts to improve clean-up and capital improvements for beaches, rivers, and waterways that affect the City and impaired water bodies within the City. C. Naples Sea Walls: Support legislation that will enable needed maintenance and improvements to the Naples Sea Wall System, with the most minimal cost to the City. D. Beach Erosion: Support legislation and pursue funding to protect our beaches and bluffs from erosion. E. Ocean Channel Dredging: Support legislation and grants, which fund the dredging of ocean channels to enhance navigation and recreation. F. SERRF: Support legislation that protects the City's ability to efficiently operate SERRF. G. Alternative Fuel/Energy: <ol style="list-style-type: none"> 1. Support legislation and grants that encourage the use of clean burning alternative fuels for vehicles and that provide incentives and rewards for cities with innovative alternative fuel programs. 2. Support efforts that promote the use of solar/alternative energy within city facilities and promote solar energy solution programs for residents. 3. Support alternative energy proposals that further the utilization of environmentally friendly energy applications at both the customer and utility levels.

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Title	Section
	<p>H. Department of Boating and Waterways (DBAW):</p> <ol style="list-style-type: none">1. Advocate for the protection of the proper use of funds from DBAW for recreational uses.2. Oppose the use of these funds for unrelated purposes. <p>I. Oil Properties:</p> <ol style="list-style-type: none">1. Seek funding for existing infrastructure maintenance, repair and improvement.2. Support the bill and oppose the state's future obligation for abandonment and clean up of oil fields located in the Long Beach oil fields.

Title	Section
<p>NEIGHBORHOOD DEVELOPMENT</p>	<p>A. <u>Library Construction & Development:</u></p> <ol style="list-style-type: none"> 1. Support legislation and grant programs that provide increased funding for library construction, renovation and development. 2. Support full funding of the Public Library Fund. <p>B. <u>Arts:</u> Support legislation that assists the City in obtaining funding for community arts programming.</p> <p>C. <u>Homeless Assistance:</u> Support legislation to reduce homelessness, including housing assistance and case management service funding, including those related to mental health.</p> <p>D. <u>Parks, Recreation, and Marine:</u></p> <ol style="list-style-type: none"> 1. Support legislation and grants to fund parks, recreation, and marine facilities, capital improvements, and programs to increase the quality of life for Long Beach residents. 2. Pursue the allocation of Proposition 40, and 50 funds for local parks and recreation projects. <p>E. <u>Senior Services:</u> Support legislation, which provides funding for enhanced services such as facilities, social services, mental health services health care, supportive care, recreational programs and transportation to address the diverse needs of Long Beach's senior community.</p> <p>F. <u>Drug and Alcohol Recovery Facilities:</u> Support legislation that provides more local government control on the regulation of drug and alcohol recovery facilities.</p>
<p>TRANSPORTATION</p>	<p>A. <u>I-710 Freeway:</u></p> <ol style="list-style-type: none"> 1. Pursue funding to improve, beautify, maintain, and increase the safety of the I-710 Freeway, which serves as a vital thoroughfare for residents, businesses and commerce. 2. Pursue funding for the environmental study of the I-710 Corridor and subsequent steps needed to proceed with I-710 planning <p>B. <u>Improve Freight Movement:</u></p> <ol style="list-style-type: none"> 1. Support efforts to maintain and enhance funding for the Alameda Corridor, including enhanced connections for trucks to Alameda Street and the development of shuttle rail for local container movements. 2. Support efforts to enhance funding for the Alameda Corridor truck connection to Alameda Street in the development of shuttle rail to be utilized for local container movements <p>C. <u>Advocate for continued Prop 42 Funding:</u> Strongly advocate for the State to repay previous loans from this source to cities and guarantee long-term preservation of these funds through ongoing annual appropriations which are sorely needed by cities for local roads.</p> <p>D. <u>Transportation Funding:</u></p> <ol style="list-style-type: none"> 1. Support efforts to increase funding for transportation programs and projects within the City. 2. Support efforts to increase funding for system preservation and relax funding requirements that prohibit the use of existing transportation funding for rehabilitation, resurfacing, and reconstruction of local streets. 3. Support efforts to secure the maximum amount of state funding for the construction and maintenance of local roads, infrastructure, transportation projects, and major corridors.

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Title	Section
<p>YOUTH & EDUCATION</p>	<p>A. Gang Intervention: Support legislation and grants that promote the efforts of the city's successful gang prevention, diversion, and intervention programs.</p> <p>B. Youth Services: Support legislation and seek grants that enhance the capacity and quality of services provided to children, parents, and families, including early childhood education after school and weekend programs, and youth employment programs.</p> <p>C. Child Care and Development: Support legislation that will provide for increasing the availability of affordable, high quality, early childcare and education services to meet the needs of children and their families.</p> <p>D. Aquatic Education: Support legislation that will enhance Long Beach's ability to provide maximum educational opportunities regarding aquatic life, facilities, and recreation.</p> <p>E. CalOSHA: Support legislation that would ensure new safety regulations be made available for review and comment by employers and to implementation.</p> <p>A. Good Health: Support legislation and grants that enhance the health services provided to children and young adults, including prenatal services, infant and early childhood health care, access to affordable medical, dental and mental health care, and preventive and interventional services for children and youth who may be at risk for drug and alcohol dependency, (including tobacco), asthma, obesity, and other conditions that threaten health.</p> <p>B. Safety and Survival: Support legislation and grants that increase the level of safety and survival of youth and support programs which reduce child abuse, accidental injury, deaths, homicides of youth, gang involvement, misdemeanor and felony arrests, and incidents of violence among youth.</p> <p>C. Economic Well-Being: Support legislation and grants that assure youth have access to resources such as food, shelter, employment opportunities, and transportation, and that aim to reduce the poverty level of the City's youth.</p> <p>D. Social and Emotional Well-Being: Support legislation and grants that enhance social and emotional well-being, including literacy, childcare, teen pregnancy prevention, mental health, human and family foster and kinship care, after school and weekend enrichment activities, and other cultural enhancement programs.</p> <p>E. Education and Workforce Readiness: Support legislation and grants that enhance the effective education of the City's youth from preschool through post-secondary education, including educational enhancement institutions and organizations such as the Aquatic Institute Pacific and services aimed at increasing the employment rate and employability of young adults age 16-24.</p> <p>F. Meaningful Youth Engagement: Support legislation and grants that increase the presence of youth participation in all levels of government decision making, such as local youth councils and board participation, voting, and civic engagement.</p>
<p>HOUSING</p>	<p>A. Housing:</p> <ol style="list-style-type: none"> 1. Support the implementation of Proposition 46 and other efforts to maximize funding and funding flexibility for the development of affordable housing within the City. 2. Support efforts to enhance access, accommodations, and visitability in dwellings and businesses for all of Long Beach's residents. 3. Support efforts to ensure the fair allocation of tax credits for the Southern California region and prioritize local control over allocation of affordable housing tax credits. 4. Support legislation and grants that promote the development and enhancement of affordable and/or accessible housing within the City. 5. Support efforts to reform the Regional Housing Needs Assessment.

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Title	Section
<p>ADDITIONAL ISSUES OF STATE LEGISLATIVE IMPORTANCE</p>	<p>A. <u>City Revenues:</u></p> <ol style="list-style-type: none"> 1. Oppose legislation that would reduce City revenues. 2. Support efforts to protect Vehicle License Fee (VLF) revenues currently allocated to cities. Vigorously oppose any effort to reduce the current allocation returned to cities. 3. Support legislation that would favorably address the State/local government fiscal relationship, including the capping and or return of ERAF dollars to cities. 4. Support League of California Cities sponsored initiative to protect city revenues from future seizure by the state for programs that would otherwise be funded by state agencies or the state general fund. 5. Support efforts to protect City revenue sources from diversion by the State Legislature and the Governor. 6. Oppose legislation that would reduce the City's autonomy and flexibility in dealing with the financing of public services. <p>B. <u>Contractor/Consultant Liability:</u> Oppose legislation that shifts financial liabilities from contractors and/or consultants to the City.</p> <p>C. <u>Preemption of Local Authority:</u></p> <ol style="list-style-type: none"> 1. Oppose legislation that preempts the current authority possessed by the City and delegates that authority to the State or other government jurisdiction. 2. Support legislation that protects and/or expands the City's authority and rights over its affairs. <p>D. <u>Sales Tax:</u></p> <ol style="list-style-type: none"> 1. Support legislation that would result in a more equitable distribution of sales taxes to the City. 2. Support efforts to exempt cities from paying State sales tax. 3. Support legislation that would result in an equitable distribution of taxes generated through Internet sales. <p>E. <u>Telecommunications:</u></p> <ol style="list-style-type: none"> 1. Support legislative efforts to ensure that the City maintains right-of-way control and allows our City to collect fair compensation for its use. 2. Support legislative efforts to ensure local taxation authority of products purchased through the Internet. 3. Support legislation that provides discount Internet access to schools and libraries. 4. Support legislation and grants to fund e-government initiatives. 5. Protect local government's ability to facilitate advanced communications services to their citizens. 6. Protect local authority to negotiate and contract with providers. <p>F. <u>Unfunded Mandates:</u> Oppose legislation that would place a mandate on the City without providing the funds necessary to carry out the mandated program.</p> <p>G. <u>Water Department:</u></p> <ol style="list-style-type: none"> 1. Support legislation that would allow the City to apply for federal assistance to fund a water conservation program. 2. Support legislation that would allow the City to apply for federal assistance to fund a water conservation program. 3. Support legislation that would allow the City to apply for federal assistance to fund a water conservation program.

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<p>ADDITIONAL ISSUES OF STATE LEGISLATIVE IMPORTANCE</p>	<p>4. Oppose legislation that would shift the cost of a proposed Long Beach water rate payers from those enjoying the benefits of the a debt or program.</p> <p>1. Consider support of legislation initiatives and policies initiated and/or advocated by the Long Beach Board of Water Commissioners on behalf of the Long Beach Water Department that are consistent with the Department's cost-effective and reliable local water supply reliability objectives.</p> <p>H. <u>Business Licenses:</u> Oppose legislation that compromises the City's ability to impose and/or collect appropriate business license fees from Long Beach businesses.</p> <p>I. <u>Pension/Labor Relations/ Health Benefits:</u></p> <ol style="list-style-type: none"> 1. Support legislation providing more flexibility in pension benefits. 2. Oppose legislation that precludes the City's right to negotiate for additional pension benefits. 3. Oppose legislation that would mandate additional benefits. 4. Pursue approaches to recapture PERS funds including, but not limited to, making Pension Obligation Bond payments. 5. Monitor legislative efforts to mandate increases in health benefit levels or increase the City's costs for changes to benefit levels for active employees. <p>J. <u>Municipal Elections:</u> Support efforts that enable cities to maximize their ability to efficiently and effectively administer local elections.</p> <p>K. <u>Stormwater:</u> Oppose legislation that increases NPDES Permit Fees and/or tries to remove Maximum Extent Practicable (MEP) language from MS4 permits.</p> <p>L. Planning: Support efforts to determine the Regional Housing Needs Assessment.</p> <p>M. <u>Fireworks Ban:</u> Support legislative efforts to ban the sale and use of fireworks in the State of California, with the exception of professional demonstrations.</p>