

### OFFICE OF THE CITY AUDITOR

Long Beach, California

LAURA L. DOUD, CPA City Auditor

January 12, 2010

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

#### RECOMMENDATION:

Receive and file the Quarterly Report of Cash and Investments for the quarter ending March 31, 2009.

#### DISCUSSION:

Pursuant to Section 803 of the City Charter, the Office of the City Auditor is charged with verifying cash in the City Treasury on a quarterly basis and providing a written report to the City Council. Attached is the Quarterly Report of Cash and Investments for the quarter ending March 31, 2009.

#### TIMING CONSIDERATIONS:

This item is not time sensitive.

#### FISCAL IMPACT:

There is no fiscal impact.

#### SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

Laura L. Doud, CPA

CITY AUDITOR

Attachment

## Audit Report

## **Quarterly Audit of Cash & Investments**

As of March 31, 2009

December 2009



#### **Audit Staff**

City Auditor: Laura L. Doud
Assistant City Auditor: James Johnson
Deputy City Auditor: Janet Day
Senior Auditor: Sotheary Hul
Staff Auditor: Scott Gardiner
Audit Intern: Minh-Duc Pham

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### **EXECUTIVE SUMMARY**

The Office of the City Auditor has completed the quarterly audit of the cash and investment balances of the City of Long Beach as of March 31, 2009. The City of Long Beach's management is responsible for the schedules of cash and investments. Our responsibility is to verify cash on a quarterly basis and provide a written report to the City Council. As of March 31, 2009, the City's cash and investment portfolio totaled over \$1.97 billion.

Based on the results of audit procedures performed as described below, cash and investment balances as recorded on the City's books as of March 31, 2009 agree as to the amount and description with outside depositories. Also, we found the City to be in compliance with the California Government Code and the City's Investment Policy.

### **BACKGROUND**

City Charter Mandate

Pursuant to Section 803 of the Charter of the City of Long Beach, California, the Office of the City Auditor is charged with verifying cash in the City Treasury on a quarterly basis and providing a written report to the City Council.

This performance audit of the cash and investment balances of the City of Long Beach includes verifying cash and investments with outside depositories and evaluating the City Treasurer's compliance with the California Government Code Section 53601 and the City's Investment Policy, which is adopted annually by the City Council.

#### Pooled Cash and Investments

The City's pooled cash is a grouping of the City's available cash for investments. The larger amount of money involved in a pool allows the City to earn a higher rate of return than each fund could receive by itself. The Treasury Bureau invests pooled funds that are not needed for operations. The interest income earned in pooled cash and investments is apportioned to funds based on the ratio of daily cash balances to the total of pooled cash and investments.

Non-pooled Cash and Investments

Generally, non-pooled cash is used for specific project operations or pledged for reserves or interest payments of outstanding debt.

### **AUDIT OBJECTIVES, SCOPE, AND METHODOLOGY**

The objectives of our audit were to agree cash and investments as to the amount and description recorded on the City's books with outside depositories and to evaluate the City's compliance with provisions of the California Government Code Section 53601 and the City's Investment Policy.

The scope of this audit was limited to the quarter ending March 31, 2009.

We performed the following procedures in our audit:

- Conducted interviews of management personnel to gain an understanding of the internal controls in place surrounding the safeguarding of City's cash and investments.
- Obtained written confirmations of all cash held by banks and investments held by the City Treasurer's safekeeping agent and other custodians as of March 31, 2009 and agreed them to the City's general ledger.
- Traced the balance of total investments on the City Treasurer's Investment Holdings Report as of March 31, 2009 to the City's general ledger.
- Analyzed the bank account and investment reconciliations as of March 31, 2009 and agreed them to the City's general ledger. This included testing, on a sample basis, the various adjustments made on the reconciliations.
- Compared investments listed on the City Treasurer's Investment Activity Portfolio Statistics Report as of March 31, 2009 to the types of investments authorized for the City in accordance with the City's Investment Policy and California Government Code Section 53601.
- Compared the portfolio mix of investment types listed in the City Treasurer's Investment Activity Portfolio Statistics Report as of March 31, 2009 to the portfolio mix limitations imposed by the City's Investment Policy and California Government Code Section 53601 for specific investment types.
- Recomputed and reviewed supporting documentation, on a sample basis, relevant to the purchase, sale and maturity of individual investments to determine compliance with the following provisions of the California Government Code Section 53601 and the City's Investment Policy:
  - Purchase of investments meet minimum rating requirements and maximum allowable maturity periods.
  - All sections of the investment transaction record are properly completed and authorized by the City Treasurer.
  - Transactions are supported by documentation from third-party sources (individual broker confirmations, safekeeping statements, custodian statements, etc.).

The City finalizes its calculations of accrued interest at the end of the fiscal year; thus, testing of this interest is conducted as part of our fourth quarter cash and investments audit. As such, we did not test accrued interest, which is excluded from the balance of Total Cash and Investments as of March 31, 2009, listed below and in Attachments I and II. The allocation of pooled cash and investments between funds was outside the scope of this audit.

We conducted this audit in accordance with Generally Accepted Government Auditing Standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

## **RESULTS AND CONCLUSIONS**

The City's cash and investment balances as of March 31, 2009 are summarized as follows:

Pooled Cash and Investments	\$ 1,743,446,348
Non-Pooled Cash and Investments	230,655,355
Total Cash and Investments	\$ 1.974.101.703

The Schedule of Pooled and Non-Pooled Cash and Investment Balances by Fund and the Schedule of Pooled and Non-Pooled Cash and Investment Balances by Security Type are attached.

Based on the results of audit procedures performed, cash and investment balances as recorded on the City's books as of March 31, 2009, agree as to the amount and description with outside depositories. Also, we found the City to be in compliance with the California Government Code and the City's Investment Policy.

Certain internal control recommendations not significant to our audit objectives have been communicated separately to management.

### MANAGEMENT COMMENTS

Management concurs with the report findings.

#### ATTACHMENT I

# POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY FUND AT MARCH 31, 2009 WITH COMPARATIVE TOTALS FOR MARCH 31, 2008

Fund #	Name of Fund	Pooled 3/31/2009		Non-Pooled 3/31/2009		Total at 3/31/2009	Total at 3/31/2008	
100	General Fund, General	<b>\$</b> 75,382,	808 \$	4,064,280	\$	79,447,088	\$	82,596,098
103	General Fund, Library	866,		20,705		887,444		(1,706,047)
105	General Fund, Parks and Recreation	3,556,		2,132,529		5,689,465		5,412,122
110	General Fund, Budget Stabalization	9,000,		-		9,000,000		_
120	Special Revenue, General Grants	3,020,		-		3,020,469		8,483,568
121	Special Revenue, Police & Fire	2,065,		-		2,065,387		2,677,666
130	Special Revenue, Health	(1,072,	142)	10,650		(1,061,492)		1,305,458
131	Special Revenue, CUPA	866,	031	-		866,031		648,429
132	Special Revenue, Parking & Business	925,	331	-		925,331		1,124,647
133	Special Advertising & Promotion	748,	500	281		748,781		2,104,880
134	Special Revenue, Upland Oil	7,804,	374	-		7,804,374		5,153,892
135	Housing Development	44,754,	162	9,344		44,763,506		44,506,712
136	Belmont Shore Parking Meters	762,	631	39,491		802,122		732,983
137	Planning & Building Department	3,502,	942	-		3,502,942		1,797,047
149	Special Revenue, Business Assistance	1,460,	777	-		1,460,777		2,221,316
150	Community Development Grants	1,053,	449	36,139		1,089,588		2,925,847
151	Housing Authority	12,339,	220	46,108		12,385,328		20,817,035
180	Special Revenue, Park Development	173,	437	-		173,437		287,550
181	Gas Tax Street Improvement	5,880,	987	-		5,880,987		7,902,612
182	Special Revenue, Transportation	41,112,	321	-		41,112,321		43,664,184
201	Capital Projects	17,258,	691	18,154,946		35,413,637		43,284,619
202	Assessment District-Capital Projects	2,607,	,062	102		2,607,164		2,674,061
220	RDA-LB Bond Authority		-	31,555		31,555		31,694
221	RDA-Poly High	739	421	217,561		956,982		1,080,188
222	RDA-West Beach	1,885	204	1,316,582		3,201,786		2,850,511
223	RDA-West Long Beach	21,582	617	3,114,703		24,697,320		24,956,409
224	RDA-Downtown	20,940	612	8,150,385		29,090,997		26,339,195
225	RDA-Project Income	2,924	,515	-		2,924,515		1,064,049
227	RDA-Los Altos	478	,454	407,967		886,421		819,016
228	RDA-Central	9,733	,856	10,302,439		20,036,295		17,266,175
230	RDA-North	22,195	,159	26,635,304		48,830,463		60,286,194
232	RDA-Housing	24	,750	29,958,042		29,982,792		34,022,625
301	Gas Revenue	4,586	,294	655,500		5,241,794		14,476,335
303	Gas Prepaid	51	,063	17,206,155		17,257,218		-
310	Water	19,632	,602	20,000		19,652,602		13,875,118
311	Sewer	3,067	,852	-		3,067,852		4,261,384
320	Airport	27,502	,938	3,938,026		31,440,964		25,741,227
330	Refuse/Recycling	23,840	,900	3,000		23,843,900		24,300,308
331	SERRF	33,083	,347	-		33,083,347		38,888,748
339	SERRF JPA	98	,316	11,318,855		11,417,171		12,540,335
340	Towing Operations	(147	,008)	3,700		(143,308)		703,969
380	Civic Center	8,099	,046	3,647,813		11,746,859		12,228,257

## ATTACHMENT I (continued)

# POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY FUND AT MARCH 31, 2009 WITH COMPARATIVE TOTALS FOR MARCH 31, 2008

Fund #	Name of Fund		Pooled 3/31/2009	Non-Pooled 3/31/2009		Total at 3/31/2009		Total at 3/31/2008	
385	General Services	\$	6,671,426	\$	3,041	\$	6,674,467	\$	3,355,385
386	Fleet Services Fund		8,196,544		2,871,162		11,067,706		12,192,156
390	Insurance		16,485,218		61		16,485,279		17,746,944
391	Employee Benefits		58,524,201		-		58,524,201		56,486,133
401	Tidelands Operations		45,371,632		12,736,429		58,108,061		55,496,438
403	Tidelands-Marina		10,102,841		15,600		10,118,441		7,535,572
410	Queen Mary		3,539,082		-		3,539,082		1,353,655
411	Tidelands Operating - Rainbow Harbor Area		4,447,951		4,561,656		9,009,607		7,339,018
413	Parking Authority- Rainbow Harbor Area		1		-		1		-
420	Tidelands Oil Revenue		10,327,049		3,000		10,330,049		40,787,957
421	Tidelands Reserve - Subsidence		162,216,008		2,428,492		164,644,500		161,108,937
430	Harbor - Operations		632,671,115		35,000		632,706,115		689,098,328
431	Harbor - Capital		(78,808,613)		-		(78,808,613)		(54,810,345)
432	Harbor Debt Service		420,336,514		57,134,508		477,471,022		471,328,360
433	Harbor - Clean Air Action Plan		(2,134,186)		-		(2,134,186)		-
440	Expandable Trusts		1,048,305		-		1,048,305		1,044,044
451	ICTF JPA		11,936,977		-		11,936,977		12,283,003
452	Earthquake Assessment Agency Funds		1,806,291		-		1,806,291		1,790,181
453	Other Special Assessment		2,259,207		-		2,259,207		2,227,727
455	Other Agency		3,132,151		1,500		3,133,651		2,682,771
460	Los Cerritos Wetlands Authority Agency Special Assessment CFD #5 LB		-		42,068		42,068		34,000
470	Towne Center Agency Special Assessment LBBFA Local		139,046		1,279,080		1,418,126		1,834,529
471	Agency Agency Special Assessment CFD#6 Pike		-		795,614		795,614		868,520
472	Pub Impv		48,286		4,453,849		4,502,135		4,464,565
473	Agency Special Assessment - Douglas Park		194,857		2,852,133		3,046,990		14,835,182
999	Accrued Interest	_	(9,455,605)		-		(9,455,605)		(17,185,447)
TOTAL	CASH AND INVESTMENTS	<u>\$</u>	1,743,446,348	* <u>\$</u>	230,655,355	\$	1,974,101,703	\$	2,088,244,029

<sup>\*</sup> We tested the City's Pooled Investment Fund in aggregate; the City's allocation of Pooled Investments is presented for informational purposes only (Note: Pooled interest accruals are included in each fund, but not in the totals).

#### ATTACHMENT II

# POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY SECURITY TYPE AT MARCH 31, 2009 WITH COMPARATIVE TOTALS FOR MARCH 31, 2008

		Pooled 3/31/2009		Non-Pooled 3/31/2009		Total 3/31/2009	Total 3/31/2008	
CASH:								
Cash in Banks	\$	122,721,088	\$	606,203	\$	123,327,291	\$	9,996,489
Cash with Fiscal Agents	_	-		164,084,995	_	<u>164,084,995</u>	_	195,581,516
	\$	122,721,088	<u>\$</u>	164,691,198	<u>\$</u>	287,412,286	<u>\$</u>	205,578,005
INVESTMENTS:								
U.S. Treasury Bills	\$	149,920,060	\$	-	\$	149,920,060	\$	-
U.S. Treasury Notes		241,488,344		-		241,488,344		104,479,867
Federal Farm Credit Bank		25,660,800		-		25,660,800		109,773,279
Federal Home Loan Bank		196,651,079		-		196,651,079		352,856,184
Federal National Mortgage Association		455,632,224		-		455,632,224		336,817,088
Federal Home Loan Mortgage Corporation		363,070,939		-		363,070,939		395,148,664
Medium Term Notes		-		-		-		64,409,022
Commercial Paper		-		-		-		257,899,518
L.A.I.F.		80,000,000		-		80,000,000		159,010,137
Money Market		105,530,720		-		105,530,720		-
Negotiable Certificates of Deposit		-		-		-		50,000,000
Certificates of Deposit		-		10,000,000		10,000,000		10,000,000
Guaranteed Investment Contracts		-		53,535,665		53,535,665		36,477,174
Special Assessment Bonds		-		1,588,492		1,588,492		1,488,929
Municipal Bonds		-		840,000		840,000		1,309,726
Savers Loan		2,771,094			_	2,771,094		2,996,436
Total Investments	\$	1,620,725,260	\$	65,964,157	\$	1,686,689,417	\$	1,882,666,024
TOTAL CASH AND INVESTMENTS	\$	1,743,446,348	\$	230,655,355	<u>\$</u>	1,974,101,703	\$	2,088,244,029