AMENDED IN ASSEMBLY APRIL 6, 2010 AMENDED IN ASSEMBLY MARCH 16, 2010

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

ASSEMBLY BILL

No. 1818

Introduced by Assembly Member Blumenfield

February 11, 2010

An act to amend Section 33200 of, and to add Chapter 4 (commencing with Section 33220) to Division 23 of, the Public Resources Code, relating to the Santa Monica Mountains Conservancy, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 1818, as amended, Blumenfield. Santa Monica Mountains Conservancy: Upper Los Angeles River and Watershed Protection Program.

(1) Existing law establishes the Santa Monica Mountains Conservancy within the Natural Resources Agency and prescribes its functions with respect to the Santa Monica Mountains Zone, as defined.

This bill would establish the Upper Los Angeles River and Watershed Protection Program. The program would be administered by the Santa Monica Mountains Conservancy to address the resource protection, public recreation, water conservation, and water quality goals of the Upper Los Angeles River watershed in a coordinated, comprehensive, and effective way.

The bill would establish the Upper Los Angeles River and Watershed Protection Program Stakeholder Advisory Committee, comprised of a specified membership, with certain duties regarding proposing and reviewing projects for funding. The bill would authorize the conservancy

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to undertake projects and award grants to an eligible entity, as defined, for a project that is consistent with the program and meets other requirements. The conservancy would be authorized to adopt grant approval criteria, which would not be regulations subject to the rule-making provisions of the Administration Procedure Act. The stakeholder committee conservancy would be required to submit-an in its annual report to the Governor and Legislature certain information regarding the projects funded by the program.

The bill would establish the Upper Los Angeles River and Watershed Protection Program Account within the Santa Monica Mountains Conservancy Fund and would continuously appropriate the money in the account to the conservancy to undertake projects and award grants. The bill would specify the funds that may be transferred into that account.

(2) Existing law specifies the membership of the Santa Monica Mountains Conservancy as consisting of 9 voting members and 3 ex officio members.

This bill would additionally add to the membership of the conservancy, the chairperson of the Upper Los Angeles River and Watershed Protection Program Stakeholder Advisory Committee, except the bill would authorize that person to vote only upon a project within the Upper Los Angeles River Watershed.

Vote: majority. Appropriation: yes-no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Section 33200 of the Public Resources Code is amended to read:
- 3 33200. (a) The Santa Monica Mountains Conservancy is 4 hereby established within the Natural Resources Agency. The
- 5 conservancy is composed of 10 voting members and three ex
- 6 officio members. The voting members are as follows:

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- (1) The Superintendent of the Santa Monica Mountains National Recreation Area, or his or her designee.
- 9 (2) A member representing the City of Los Angeles, appointed by the mayor with the approval of the city council.
- 11 (3) Three public members who shall be residents of either the
- 12 County of Los Angeles or the County of Ventura, one of whom
- 13 shall be appointed by the Governor, one of whom shall be

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appointed by the Senate Committee on Rules, and one of whom shall be appointed by the Speaker of the Assembly. At least one of the public members shall reside within the San Fernando Valley statistical area, as described in subdivision (c) of Section 11093 of the Government Code. The seat of a public member shall be deemed vacant if the member changes his or her residence to a county other than Los Angeles or Ventura County.

- (4) An elected official who is a representative nominated by the city councils of those cities, which have at least 75 percent of their areas within the zone, who shall be appointed by the Board of Supervisors of the County of Los Angeles or a member appointed by the Board of Supervisors of the County of Los Angeles, or that member's designee.
- (5) An elected official who is either a member of the City Council of the City of Thousand Oaks or a member of the Board of Supervisors of the County of Ventura and who shall be appointed by the Board of Supervisors of the County of Ventura, or the elected official's designee.
- (6) The Secretary of the *Natural* Resources Agency or an employee of the agency designated by the secretary.
- (7) The Superintendent of the Angeles District of the Department of Parks and Recreation, or his or her designee.
- (8) The chairperson of the Upper Los Angeles River and Watershed Stakeholder Advisory Committee, except that person shall vote only upon a project in the watershed of the Los Angeles River upstream of the northernmost boundary of the City of Vernon, as specified in Section 79508 of the Water Code.
- (b) (1) (A) The California Coastal Commission and the State Coastal Conservancy shall each appoint an ex officio member who shall be either a member or employee of their respective agency. The ex officio member appointed by the California Coastal Commission and the State Coastal Conservancy shall be nonvoting members, except that the ex officio member appointed by the State Coastal Conservancy may vote on any matter relating to a project undertaken within the coastal zone portion of the zone.
- (B) On the 10th working day after certification pursuant to Chapter 6 (commencing with Section 30500) of Division 20 of any local coastal program, or any portion thereof, for any portion of the zone, the ex officio member appointed by the California Coastal Commission may vote on any matter relating to a project

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undertaken within the coastal zone portion of the zone and the ex officio member appointed by the State Coastal Conservancy may not vote on the matter.

- (2) The Supervisor of the Angeles National Forest shall also serve as an ex officio, nonvoting member of the conservancy.
- (c) The chairperson and vice chairperson of the conservancy shall be selected by the voting members of the conservancy for a one-year term. A majority of the total authorized and appointed voting membership of the conservancy constitutes a quorum for the transaction of any business under this division.
- (d) (1) The following members of the conservancy shall be compensated for attendance at regular meetings of the conservancy at the rate of one hundred dollars (\$100) per day:
 - (A) The public members.
- (B) The member appointed by the Board of Supervisors of the County of Los Angeles or that member's designee, unless the member or designee is also a member of the board of supervisors, in which case no compensation shall be paid.
- (C) The member appointed by the Board of Supervisors of the County of Ventura or that member's designee, unless the member or designee is also a member of a board of supervisors, in which case no compensation shall be paid.
- (D) The members appointed by the State Coastal Conservancy and the California Coastal Commission if these members are not employees of their respective agency or are not full-time compensated elected officials.
 - (E) The appointed member representing the City of Los Angeles.
- (2) All members of the conservancy shall be reimbursed for actual and necessary expenses, including travel expenses, incurred in the performance of their duties.
- SEC. 2. Chapter 4 (commencing with Section 33220) is added to Division 23 of the Public Resources Code, to read:

Chapter 4. Upper Los Angeles River and Watershed Protection Program

33220. (a) The Upper Los Angeles River and Watershed Protection Program is hereby established, to be administered by the Santa Monica Mountains Conservancy, to address the resource protection, public recreation, water conservation, and water quality

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goals of the Upper Los Angeles River and Watershed in a coordinated, comprehensive, and effective way.

(b) The Upper Los Angeles River and Watershed Protection Program established by this chapter is in addition to existing regulatory and planning programs.

- 33221. The Legislature finds and declares both of the following to be the objectives of this chapter:
- (a) The Upper Los Angeles River and Watershed, focused on the Upper Los Angeles River and its tributaries, comprises a unique and valuable economic, environmental, educational, and recreational resource that should be protected for the use and enjoyment of present and future generations.
- (b) Subject to the highest priority for the protection of public safety and flood protection, the conservation, restoration, recreation, water quality, and economic development projects along the Upper Los Angeles River and its tributaries funded through the program should achieve multiple benefits and have stakeholder consensus to the greatest extent possible consistent with these objectives.
- 33222. Unless the context requires otherwise, the definitions set forth in this section shall govern the interpretation of this chapter.
- (a) "Account" means the Upper Los Angeles River and Watershed Protection Program Account established pursuant to Section 33228.
- (b) "Conservancy" means the Santa Monica Mountains Conservancy.
- (c) "Eligible entity" means a state agency, city, county, joint powers authority, or nonprofit organization qualified pursuant to Section 501(c)(3) of the Internal Revenue Code.
- (d) "Los Angeles River Master Plan" means the plan adopted in 1996 by the Board of Supervisors of the County of Los Angeles and any amendments to that plan.
- (e) "Los Angeles River Revitalization *Master* Plan" means the plan adopted by the Los Angeles City Council in April of 2007 and any amendments to that plan.
- 37 (f) "Program" means the Upper Los Angeles River and 38 Watershed Protection Program established pursuant to this chapter.

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(g) "Stakeholder committee" means the Upper Los Angeles River and Watershed Protection Program Stakeholder Advisory Committee established pursuant to Section 33224.

- (h) "Upper Los Angeles River and Watershed" or "watershed" means the watershed of the Los Angeles River upstream of the northernmost boundary of the City of Vernon, as specified in Section 79508 of the Water Code.
- 8 33223. (a) The Upper Los Angeles River and Watershed 9 Protection Program—shall may consist of all of the following 10 projects:
 - (1) All projects identified by the City of Los Angeles in the Los Angeles River Revitalization *Master* Plan.
 - (2) All projects identified by the County of Los Angeles in the Los Angeles River Master Plan.
 - (3) Any other project that may be recommended by the stakeholder committee and approved by the conservancy.
 - (4) Any other project that may be recommended by the conservancy.
 - (b) All projects for watershed protection identified pursuant to subdivision (a) shall be consistent with the San Gabriel and Los Angeles River Watershed and Open Space Plan, as adopted by the San Gabriel and Lower Los Angeles Rivers and Mountains Conservancy and the Santa Monica Mountains Conservancy, as specified pursuant to Section 79508 of the Water Code.
 - 33224. (a) There is hereby established the Upper Los Angeles River and Watershed Protection Program Stakeholder Advisory Committee. The committee shall be comprised of 10 voting members and five ex officio members, as follows:
 - (1) Three members of the public, who shall be appointed one each by the Governor, the Speaker of the Assembly, and the Senate Committee on Rules, and all of whom shall be residents within the Upper Los Angeles River Watershed.
 - (A) The member appointed by the Governor shall have demonstrated expertise in engineering, fluvial geomorphology, river restoration, or similar professional disciplines.
 - (B) The member appointed by the Senate Committee on Rules shall have demonstrated expertise in the private or nonprofit sector development of river revitalization projects.
- 39 (C) The member appointed by the Speaker of the Assembly 40 shall have demonstrated credentials representing local communities

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1 along the Upper Los Angeles River or the Upper Los Angeles2 River Watershed.

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- (2) The Director of the Los Angeles County Department of Public Works, or a designated employee thereof.
- (3) A member of the Board of Supervisors of Los Angeles County, to be appointed by the board, or a designee thereof.
- (4) The Los Angeles City Engineer or a designated employee thereof.
- (5) A member of the Los Angeles City Council, to be appointed by the Mayor *of the City of Los Angeles*.
- (6) A member of the city council of a city within the watershed, other than the City of Los Angeles, as determined by the city selection committee. The term of that member shall be one year, and thereafter another member shall be chosen, with the intent that a rotating membership shall include representation from the Cities of Flintridge, La Canada, Pasadena, San Fernando, and South Pasadena.
- (7) The Secretary of the Natural Resources Agency or his or her employee designee.
- (8) A member appointed by the conservancy to represent underserved communities, which person shall have had previous experience and expertise in the representation of those communities.
- (9) Five ex officio members, who shall have full rights of participation in the deliberations of the committee, but who shall have no vote:
- (A) The District Engineer of the United States Army Corps of Engineers, or his or her employee designee.
- (B) The executive officer of the San Gabriel and Lower Los Angeles River Mountains and Rivers Conservancy, or his or her employee designee.
- (C) The Chairperson of the Los Angeles and San Gabriel River Watershed Council.
- 34 (D) The Chairperson of the Los Angeles River Revitalization35 Corporation.
- 36 (E) The Director of the Department of Parks and Recreation, 37 or an employee designated thereby.
 - (b) The stakeholder committee shall do all of the following:

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1 (1) Encourage public participation in the development of projects 2 along the Upper Los Angeles River and Watershed and its 3 tributaries.

- (2) Propose projects for funding by the program.
- (3) As a body that is representative of stakeholders, review and coordinate projects to avoid duplication and to achieve maximum multiple benefits from projects funded by the program.
- (4) Annually review the program and solicit nominations of new projects from all affected constituencies and from all portions of the watershed.
- (5) Advise the conservancy with respect to project funding priorities.
- (c) The stakeholder committee shall annually select a chairperson and vice chairperson.
- (d) (1) The conservancy shall provide funding for the administrative implementation of this chapter using only existing state fiscal resources, including, but not limited to, funding for the stakeholder committee member expenses, funding for staff support of the activities of the stakeholder committee, and funding for the conservancy's implementation of this chapter.
- (2) Notwithstanding any other law, the conservancy may accept donations of money or services or utilize the staff of any *qualified* public or private entity *that shares the same mission or objectives* of the program, as determined by the conservancy, to assist the stakeholder committee and the conservancy in the implementation of this chapter.
- 33225. (a) The conservancy may undertake projects and award grants to an eligible entity pursuant to this chapter, in accordance with all of the following conditions:
- (1) The conservancy finds the project furthers the purposes and objectives of this chapter.
- (2) If the project is funded pursuant to subdivision (c) of Section 79570 of the Water Code, the conservancy finds the project is consistent with Section 79508 of the Water Code.
- (3) If the project is funded pursuant to paragraph (2) of subdivision (g) of Section 75050, the conservancy finds the project is consistent with the Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006 (Division 43 (commencing with Section 75001)).

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(4) The conservancy may acquire real property or any interests in real property pursuant to Section 33203.

- (5) The conservancy may award a grant to a qualified nonprofit organization pursuant to Section 33204.2.
- (b) (1) The conservancy may, after public hearing and full consultation with the stakeholder committee, adopt grant approval criteria to carry out the chapter.
- (2) The criteria adopted pursuant to paragraph (1) are not regulations within the meaning of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code) and shall not be subject to that chapter.
- (c) The conservancy may approve, disapprove, or modify a grant or proposed project, or condition the approval thereof of a grant or proposal project, to better comply with the purposes of this chapter or to safeguard the expenditure of public funds.
- (d) The conservancy may undertake a project directly only if the conservancy makes a finding that the project is consistent with the objectives of subdivision (b) of Section-33222 33221.
- 33226. (a) Notwithstanding Section 10231.5 of the Government Code, on or before December 1 of each year, commencing December 1, 2011, the stakeholder committee shall forward an annual report to the conservancy for its approval and, upon approval, submit the annual report to the Governor and Legislature.
- (b) The annual report specified in subdivision (a) shall contain all of the following:
- 33226. In the annual report required pursuant to Section 33208, the conservancy shall include all of the following information:
- (1)

- (a) A listing and status of all projects funded by the program and the extent to which those projects meet the objectives of this chapter.
- 35 (2)
- 36 (b) The status of the account and any recommendations for additional funding necessary to meet the objectives of the program.
- 38 (3)

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(c) Recommendations for additional legislation or administrative actions that would better fulfill the purposes and objectives of this chapter.

33227. Any authority granted by this chapter is in addition to any other power the conservancy or any other state or local agency may exercise pursuant to any other provision of law.

33228. The Upper Los Angeles River and Watershed Program Protection Account is hereby established within the Santa Monica Mountains Conservancy Fund. Funds authorized pursuant to subdivision (c) of Section 79570 of the Water Code, funds authorized pursuant to paragraph (2) of subdivision (g) of Section 75050, future bond revenues, federal funds, and private funding may be transferred into the account. Notwithstanding Section 13340 of the Government Code, the funds in the account are hereby continuously appropriated to the conservancy to undertake projects and award grants pursuant to Section 33226.

- 33229. (a) This chapter shall be liberally construed so as to promote the coordinated and efficient achievement of the objectives of the chapter, as stated in Sections 33221 and 33222.
 - (b) This chapter does not affect any of the following:
- (1) The jurisdiction of the Los Angeles County Flood Control District, the Department of Public Works of the County of Los Angeles, the United States Army Corps of Engineers, the City of Los Angeles, or the San Gabriel and Lower Los Angeles Rivers and Mountains Conservancy.
- (2) The privileges and immunities of the Los Angeles County Flood Control District or the Los Angeles County Department of Public Works over land or waters under the jurisdiction thereof pursuant to any provision of law.
- (3) The jurisdiction of the City of Los Angeles over the Los Angeles River as secured by the Los Angeles City Charter or any other applicable provision of law.
- (4) The authority of the conservancy to exercise its fiduciary responsibilities with respect to any funds appropriated to it.
- (5) The responsibility or authority of the executive director of the conservancy to take any actions necessary to comply with the provisions of the Financial Integrity and State Manager's Accountability Act of 1983 (Chapter 5 (commencing with Section 13400) of Part 3 of Division 3 of Title 2 of the Government Code).

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(6) The authority of the Santa Monica Mountains Conservancy Advisory Committee to make a recommendation pursuant to subdivision (e) of Section 33213.

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to the program.

- (7) The privileges and immunities of any state agency over state owned state-owned land, including those of the conservancy as affirmed pursuant to subdivision (b) of Section 33008 and subdivision (d) of Section 33211.
- 7 8 SEC. 3. It is the intent of the Legislature that the Upper Los 9 Angeles River and Watershed Protection Program (Chapter 4 10 (commencing with Section 33220) of Division 23 of the Public Resources Code), as added by Section 2 of this act, shall be 11 12 implemented within existing budgetary resources, and that the 13 Santa Monica Mountains Conservancy shall utilize, to the greatest extent possible, the resources of other governmental entities and 14 15 nonprofit organizations in carrying out its responsibilities pursuant