OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 411 West Ocean Boulevard, 9th Floor Long Beach, CA 90802

ORDINANCE NO. ORD-21-0005

AN ORDINANCE OF THE CITY COUNCIL OF THE
CITY OF LONG BEACH AMENDING THE LONG BEACH
MUNICIPAL CODE BY ADDING CHAPTER 5.95, RELATED
TO THIRD-PARTY FOOD DELIVERY SERVICE FEES; AND
DECLARING THAT THIS ORDINANCE SHALL TAKE
EFFECT IMMEDIATELY

WHEREAS, on March 4, 2020, the Governor of California proclaimed a State of Emergency as a result of the novel coronavirus (COVID-19) global pandemic; and

WHEREAS, shortly thereafter, on March 10, 2020, the City Council of the City of Long Beach recognized that a local emergency existed and unanimously passed a Resolution ratifying the Long Beach City Manager's Proclamation of a Local Emergency and the Public Health Officer's Declaration of Local Health Emergency; and

WHEREAS, since then, both the State of California and the City of Long Beach have issued health orders, which have been amended from time to time, to mitigate the effects of COVID-19; and

WHEREAS, these health orders have placed limits on operations of businesses, including the restaurant and retail food establishment industry, resulting in economic hardship on these businesses; and

WHEREAS, on December 3, 2020, the State of California issued a revised Regional Stay At Home Order, and issued a supplemental order signed December 6, 2020, which goes into effect if intensive care unit (ICU) capacity drops below 15% in a region for at least 3 weeks, and which includes restrictions such as prohibiting the sale of food or drink for on-site consumption; and

WHEREAS, the Regional Stay At Home Order became effective for the

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Southern California region, including the City of Long Beach, at 11:59 p.m. on December 6, 2020, and the region continues to not meet criteria to exit the Order; and

WHEREAS, due to the continuous economic hardships faced by retail food establishments, on August 18, 2020, the City Council requested the Director of Economic Development and other relevant City departments to develop a Long Beach Restaurant Retention Plan designed to improve the economic survival of Long Beach retail food establishments impacted by the COVID-19 pandemic; and

WHEREAS, in response to such request, the Economic Development and Finance Committee reviewed and recommended to the City Council various actions to assist local retail food establishment owners; and

WHEREAS, one of the recommended actions, supported by the City Council on December 8, 2020, was to cap online, app-based delivery fees charged to retail food establishments at 15% of the total food order; and

WHEREAS, many local retail food establishments rely heavily on third-party delivery platforms, such as Postmates, Door Dash, Grub Hub, Uber Eats, and the like, to meet their delivery needs, and these companies have experienced a surge in demand during the COVID-19 pandemic; and

WHEREAS, these third-party delivery services typically charge fees or commissions for their services and, while each service agreement or commission model varies, restaurants and other retail food establishments are often charged as much as 30% of the purchase price per order for services from the platforms; and

WHEREAS, retail food establishments, particularly small, independentlyowned, family-owned, or minority-owned businesses, must accept the steep fees or risk closing due to lack of business, and many of these restaurants have limited bargaining power to negotiate lower fees due to the limited number of companies that provide such services which keep these restaurants in operation; and

WHEREAS, these steep fees or commissions on retail food establishments often force such establishments to increase their prices for customers, which in turn also

WHEREAS, for these reasons, this ordinance to, among other things, limit third-party food delivery service fees is immediately necessary to protect the health,

safety, and general welfare of the City of Long Beach; and

WHEREAS, the need for the continuation of this ordinance shall be reviewed every 90 days by the City Council following a report by the City Manager;

places economic hardship on residents who rely on restaurant food delivery; and

NOW, THEREFORE, the City Council of the City of Long Beach ordains as follows:

Section 1. The Long Beach Municipal Code is amended by adding Chapter 5.95 to read as follows:

CHAPTER 5.95

THIRD-PARTY FOOD DELIVERY SERVICE FEES

5.95.010 Definitions.

- A. "City" means the City of Long Beach.
- B. "Delivery Fee" means a fee charged by a Third-Party Food
 Delivery Service for providing a Retail Food Establishment with a service
 that delivers food and beverages from such establishments to customers.
 The term does not include any other fee or cost that may be charged by a
 Third-Party Delivery Service to a Retail Food Establishment, such as fees
 for listing, marketing, or advertising the Retail Food Establishment on the
 Third-Party Food Delivery Service platform or fees related to processing the
 Online Order.
- C. "Online Order" means an order placed by a customer through or with the assistance of a platform provided by a Third-Party Food Delivery Service, including a telephone order, for delivery or pick-up within the City.
- D. "Purchase Price" means the price, as listed on the menu of the Retail Food Establishment, for the items contained in an Online Order,

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minus any applicable coupon or promotional discount provided to the customer by the Retail Food Establishment through the Third-Party Food Delivery Service. This definition does not include taxes, gratuities, and any other fees or costs that may make up the total amount charged to the customer of an Online Order.

- E. "Retail Food Establishment" means a restaurant, delicatessen, bakery, coffee shop, or other eat-in or carry-out service of processed or prepared raw and ready-to-eat food or beverages.
- F. "Third-Party Food Delivery Service" means any website, mobile application, or other internet service that offers or arranges for the sale of food and beverages prepared by, and the delivery or pick-up of food and beverages from, Retail Food Establishments located in the City.

5.95.020 Prohibitions.

- Α. It shall be unlawful for a Third-Party Food Delivery Service to charge a Retail Food Establishment a Delivery Fee that totals to more than fifteen percent (15%) of the total Purchase Price of each Online Order.
- B. It shall be unlawful for a Third-Party Food Delivery Service to charge a Retail Food Establishment any amount designated as a Delivery Fee for an Online Order that does not involve the delivery of food or beverages.
- C. It shall be unlawful for a Third-Party Food Delivery Service to charge a customer any Purchase Price for a food or beverage item that is higher than the price set by the Retail Food Establishment on the Third-Party Food Delivery Service platform or, if no price is set by the Retail Food Establishment on the Third-Party Food Delivery Service platform, the price listed on the Retail Food Establishment's own menu.
 - D. It shall be unlawful for a Third-Party Food Delivery Service to

reduce the compensation rates paid to the Third-Party Food Delivery Service drivers, or to garnish gratuities, as a result of any fee limitations instituted by this section.

5.95.030 Required disclosures.

At the time a final price is disclosed to a customer for the intended purchase and delivery of food from a restaurant through a Third-Party Food Delivery Service and before that transaction or Online Order is completed by the customer, the Third-Party Food Delivery Service shall disclose to the customer, in plain language and in a conspicuous manner, any commission, fee, or any other monetary payment charged to the customer by the Third-Party Food Delivery Service.

5.95.040 Enforcement.

Each day that a violation continues shall constitute a separate and distinct offense. A violation of this Chapter is subject to the following:

- A. An action in the Superior Court of the State of California to recover actual damages resulting from a violation of this Chapter.
- B. Reasonable attorneys' fees and costs awarded by a court to a plaintiff that prevails in an action against a Third-Party Food Delivery Service. If a plaintiff fails to prevail against a Third-Party Food Delivery Service, a court may award reasonable attorneys' fees and costs to the Third-Party Food Delivery Service upon a determination by the court that the plaintiff's action was frivolous.
- C. A civil action alleging a violation of any provision of this article shall commence only after the following requirements have been met:
- Written notice is provided to the Third-Party Delivery
 Service of the provisions of the Chapter alleged to have been violated and

the facts to support the alleged violation; and

- The Third-Party Food Delivery Service is provided at least 15 days from the date of the written notice to cure any alleged violation.
- D. A criminal penalty for each offense pursuant to Chapter 1.32 of this Code.

5.95.050 Expiration of Chapter.

Following adoption of this Chapter, and every ninety (90) days thereafter, the City Manager, or designee, shall report back to the City Council and Mayor on whether the provisions of this Chapter are still necessary based on the City's recovery from the health and economic impacts of the COVID-19 pandemic. The City Council will determine the sunset date of this Chapter based on relevant information contained in the ninety (90) day reports.

Section 2. Declaration of Urgency. This ordinance is urgently required to provide economic relief to retail food establishments, including small, independently-owned, family-owned, or minority-owned businesses, in light of the COVID-19 pandemic and related state and local "Safer at Home" health orders limiting business operations. Currently, Southern California faces a prohibition of on-site consumption of food or drink and, as a result, retail food establishments may only sell food to customers for delivery and pick-up. These establishments often rely heavily on third party delivery services and are forced to accept the steep fees charged by such platforms or risk closing due to lack of business. Due to steep fees, many of these establishments must also increase food prices to stay in business, and residents who rely on food delivery may not be able to absorb increased food prices. If these establishments close, their workers will lose employment, which affects their ability to feed and shelter their families. For these

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reasons, a limit on delivery fees charged to restaurants and other food establishments is immediately necessary.

Section 3. This ordinance is an emergency ordinance duly adopted by the City Council by a vote of five of its members and shall take effect immediately. The City Clerk shall certify to a separate roll call and vote on the question of the emergency of this ordnance and to its passage by the vote of five members of the City Council of the City of Long Beach, and cause the same to be posted in three (3) conspicuous places in the City of Long Beach, and it shall thereupon take effect and shall be operative immediately.

Section 4. This ordinance shall also be adopted by the City Council as a regular ordinance, to the end that in the event of any defect or invalidity in connection with the adoption of this ordinance as an emergency ordinance, the same shall, nevertheless, be and become effective on the thirty-first (31st) day after it is approved by the Mayor. The City Clerk shall certify to the passage of this ordinance by the City Council of the City of Long Beach and shall cause the same to be posted in three (3) conspicuous places in the City of Long Beach.

I hereby certify that on a separate roll call and vote which was taken by the City Council of the City of Long Beach upon the question of emergency of this ordinance //

at its m	neeting ofJa	anuary 19 , 2021, the	ordinance was declared to be an	
emergency by the following vote:				
	Ayes:	Councilmembers:	Zendejas, Allen, Price, Supernaw,	
			Mungo, Saro, Uranga, Austin,	
		-	Richardson.	
		•		
	Noes:	Councilmembers:	None.	
	Absent:	Councilmembers:	None.	
	Recusal(s)	Councilmembers:	None.	
		of the ordinance, it was ad	he same meeting, upon a roll call and opted by the City Council of the City of Zendejas, Allen, Price, Supernaw, Mungo, Saro, Uranga, Austin, Richardson.	
	Noes:	Councilmembers:	None.	
	Absent:	Councilmembers:	None.	
	Recusal(s)	Councilmembers:	None.	
//				

		g ordinance was thereafter adopted on final			
reading by the City Council of the City of Long Beach at its meeting of					
20, by the following vote:					
Ayes:	Councilmembers:				
Noes:	Councilmembers:				
Absent:	Councilmembers:				
Recusal(s)	Councilmembers:				
Approved:	2/2/ Date)	City Clerky Mayor			

AFFIDAVIT OF POSTING

STATE OF CALIFORNIA) ss COUNTY OF LONG BEACH

CITY OF LONG BEACH

Tamela Austin being duly sworn says: That I am employed in the Office of the City Clerk of the City of Long Beach; that on the 21st day of January, 2021, I posted three true and correct copies of Emergency Ordinance No. ORD-21-0005 in three conspicuous places in the City of Long Beach, to wit: One of said copies in the lobby of Civic Chambers; one of said copies in the Main Library; and one of said copies on the front counter of the

Tomela hut.

Office of the City Clerk.

Subscribed and sworn to before me

This 21st day of January 2021.

LITY CLERK