



CITY OF LONG BEACH

TRANSACTIONS AND USE TAX CITIZENS' ADVISORY COMMITTEE

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October 29, 2020

TRANSACTIONS AND USE TAX CITIZENS' ADVISORY COMMITTEE MEMBERS

City of Long Beach
California

RECOMMENDATION:

Recommendation to confirm that the City Council's adopted Measure A FY 21 and out year plan, made as part of the Fiscal Year 21 Budget, conforms with the intent of Resolutions No. RES-16-0018 and RES-19-0127 prioritizing spending and with the language contained in the ballot measures as expressed in Resolution No. RES-16-0017 and RES-19-0173.

DISCUSSION

On September 8, 2020, the City Council adopted the City Manager's Proposed FY 21 Budget with no changes related to the Measure A spending plan. This plan was reviewed with the Citizen's Advisory Committee during the last meeting held on August 21, 2020. Details regarding proposed Measure A FY 21 revenue and expense budgets, the FY 21 infrastructure list, and the out-year plan that were adopted can be found on Attachments A, B, C, and D.

SUGGESTED ACTION:

Approve recommendation.

Measure A
Summary of FY 21 Sources and Uses

Attachment A

	Total	Structural Portion ¹	One-time Portion			
Measure A Revenue in FY 21 <i>Estimate Net of State Board of Equalization Fees</i>	\$ 62,688,149	\$ 62,688,149	\$ -			
Set aside for Out-Year Measure A Plan ²	\$ (1,977,816)	\$ -	\$ -			
	Total	Structural Uses	One-time Uses	Sworn FTEs Maintained ³	Sworn FTE Added	Non-Sworn FTE Added
Total Uses of Measure A	\$ 60,710,333	\$ 34,995,688	\$ 25,714,645	143.0	37.0	3.0
Invest in Infrastructure (Attachment)	18,514,645	-	18,514,645	-	-	-
Enhance and Maintain Public Safety³						
Maintain Police Services	18,833,581	18,833,581	-	102.0	-	-
Maintain Fire Services	7,600,717	7,600,717	-	41.0	-	-
Reestablish Police's South Division	1,538,272	1,538,272	-	-	8.0	2.0
Restore Fire Engine 8	2,296,881	2,296,881	-	-	12.0	-
Restore Police Academy Staffing	1,408,805	1,408,805	-	-	9.0	-
Restore Paramedic Rescue 12	1,110,176	1,110,176	-	-	6.0	-
Quality of Life Officers	371,917	371,917	-	-	2.0	-
Neighborhood Safe Streets	2,200,000	-	2,200,000	-	-	
Police Communications Technology	2,600,000		2,600,000			
Set aside funds for Engine 17	2,400,000		2,400,000			
Investment in Community Hospital⁴	1,000,000	1,000,000				
Contribute to Rainy Day Fund (Measure B)	626,881	626,881	-	-	-	-
Administer Measure A Tax	208,458	208,458	-	-	-	1.0

¹ Structural portion is available for either ongoing operations or one-time purposes.

² Per the FY 20 approved Measure A Plan for out-year funding, funds are being accumulated for future projects such as the rebuilding of the Police and Fire Academies and funding public safety communication technology upgrades.

³ The FY 21 budget continues to use Measure A to help maintain existing levels of Police and Fire services and has an increased level of structural funding. "Sworn FTEs Maintained" represents the equivalent number of sworn FTEs retained in FY 21 that may have otherwise been reduced but for Measure A funding.

⁴ The addition of Community Hospital costs (based on the approval of the 2020 Measure A ballot questions) is the only change to the overall Measure A plan as approved in FY 20.

Measure A – FY 21 Infrastructure Projects		
Program Area	Amount	Scope
Mobility	\$ 15,200,000	
	1,200,000	Alley Improvements
	7,500,000	Arterial Street Improvements
	6,500,000	Curbs and Sidewalks
Parks & Recreation	\$ -	
Public Facilities	\$ 3,314,645	
	1,700,000	Facility Condition Assessment Building Improvements
	1,614,645	Station 9
Beaches	\$ -	
Utilities	\$ -	
Total	\$ 18,514,645	

**Measure A Five-Year Infrastructure Update
FY 17 - FY 21**

Attachment C

Measure A Infrastructure Project	Adjusted FY 17- FY 20 Budget	Adopted FY 21 Budget	Total FY 17- FY 21 Budget	Status
Mobility	\$ 53,697,478	\$ 15,200,000	\$ 68,897,478	
Alley Improvements	5,304,739	1,200,000	6,504,739	Ongoing
Arterial Street Improvements	13,492,739	7,500,000	20,992,739	Ongoing
Curbs and Sidewalks	11,700,000	6,500,000	18,200,000	Ongoing
Naples Bridge	250,000	-	250,000	Ongoing
Residential Street Repair (Overlay)	7,500,000	-	7,500,000	Ongoing
Residential Street Repair (Slurry)	14,000,000	-	14,000,000	Ongoing
Smart Street Light Technology	500,000	-	500,000	Ongoing
Street Signage	200,000	-	200,000	Ongoing
Traffic Circle Improvements	750,000		750,000	In Progress
Parks & Recreation	31,222,811	-	31,222,811	
4th St. Senior Center	820,000	-	820,000	*In Progress
Admiral Kidd Field Turf Improvements	-	-	-	Funding Redirected to Silverado Field Turf
Bixby Park Community Center	450,000	-	450,000	*Complete
Bixby Park Parcel 1	350,000	-	350,000	In Progress
Cherry Park Playground	400,000		400,000	In Progress
Citywide Park Irrigation	1,065,000	-	1,065,000	*In Progress
Community Center Restrooms	170,000	-	170,000	Complete
Davenport Park Phase II	2,550,000	-	2,550,000	*In Progress
Drake Park - Park to Field Connection	500,000		500,000	In Progress
Drake Park Playground	939,000	-	939,000	Complete
Drake Park - Restroom Replacement	630,000	-	630,000	In Progress
Drake/Chavez Greenbelt 4-acre Wetland - Expansion	1,000,000	-	1,000,000	In Progress
Rehabilitate El Dorado Duck Pond	1,754,000	-	1,754,000	In Progress
El Dorado Golden Grove Event Area	500,000		500,000	In Progress
EL Dorado Golden Grove Playground	400,000		400,000	In Progress
El Dorado Park - Restroom #40 Rehabilitation	180,000	-	180,000	In Progress
El Dorado Park - Restroom #41 Rehabilitation	180,000	-	180,000	In Progress
El Dorado Park Artificial Turf	2,350,000		2,350,000	*In Progress
El Dorado Restroom Replacement #38 & 43	110,000	-	110,000	In Progress
El Dorado Tennis Courts	150,000	-	150,000	Complete
Heartwell Field Turf	320,000	-	320,000	Complete
Houghton Park Community Center	5,741,896	-	5,741,896	Complete
Hudson Field Turf	-	-	-	Funding Redirected to Silverado Field Turf
Jackson Park Playground	150,000	-	150,000	*Complete
Jenni Rivera Park Playground	250,000	-	250,000	Complete
Los Cerritos Park	1,000,000		1,000,000	Complete
Los Cerritos Park Sports Courts	100,000	-	100,000	Complete
MacArthur Park	56,000	-	56,000	Complete
MacArthur Park - Restroom Replacement	750,000		750,000	In Progress
Martin Luther King Jr. Park	42,000	-	42,000	Complete
Pan American Park	160,000	-	160,000	Complete
Rancho Los Alamitos	1,000,000	-	1,000,000	*Complete
Rancho Los Cerritos	1,000,000	-	1,000,000	*In Progress
Recreation Park Playground	1,000,000	-	1,000,000	In Progress
Red Car Greenbelt (P.E. Right-of-Way)	300,000	-	300,000	*Complete
Restoration Work at Los Cerritos Wetlands	500,000	-	500,000	In Progress

**Measure A Five-Year Infrastructure Update
FY 17 - FY 21**

Attachment C

Measure A Infrastructure Project	Adjusted FY 17- FY 20 Budget	Adopted FY 21 Budget	Total FY 17- FY 21 Budget	Status
Silverado Field Turf	480,000	-	480,000	Complete; Budget Increased from Admiral Kidd and Hudson Park
Silverado Park	100,000	-	100,000	Complete
Silverado Park Sports Courts	100,000	-	100,000	In Progress
Stearns Community Center	800,915	-	800,915	Complete
Urban Forest Investment	845,000	-	845,000	Complete
Veterans Park Community Center	160,000	-	160,000	*In Progress; Previously Funded "Field Turf"
Veterans Park Playground	963,000	-	963,000	Complete
Whaley Park Playground	906,000	-	906,000	Complete
Public Facilities	24,398,645	3,314,645	27,713,290	
Alamitos Branch Improvements	1,061,000	-	1,061,000	In Progress
Animal Care Facility	450,000	-	450,000	In Progress
Bayshore Library Improvements	750,000	-	750,000	In Progress
Brewitt Branch Library	62,000	-	62,000	Complete
Burnett Branch Library	172,000	-	172,000	Complete
City Place Parking Garage	1,450,000	-	1,450,000	*In Progress
Dana Branch Library	103,000	-	103,000	Complete
El Dorado Branch Improvements	1,024,000	-	1,024,000	In Progress
Emergency Communications and Operations	830,000	-	830,000	In Progress
Expo Building	200,000	-	200,000	Complete
Facility Condition Assessment and Improvements	5,949,000	1,500,000	7,449,000	On Going
Fire Station 1 Improvements	495,000	-	495,000	In Progress
Fire Station 7	120,000	-	120,000	Complete
Fire Station 9	4,514,645	1,614,645	6,129,290	In Progress
Fire Station 10	250,000	-	250,000	Complete
Fire Station 14 Improvements	295,000	-	295,000	In Progress
Fire Station 17	35,000	-	35,000	*Complete
Fire Station Roofs (FS 2, 4, 7, 10 Gender Separation)	650,000	-	650,000	Complete
Fire Training Center	525,000	-	525,000	In Progress
Harte Branch Library	102,000	-	102,000	*Complete
Library Roof Improvements	280,000	-	280,000	Complete
Los Altos Library	47,000	-	47,000	Complete
Main Health Facilities Center	1,250,000	-	1,250,000	Complete
Mark Twain Library	47,000	-	47,000	Complete
North Health Facility Improvements	770,000	-	770,000	*In Progress
PD Academy Building	1,400,000	-	1,400,000	In Progress
Police Crime Lab	-	-	-	Funding Redirected to Public Safety Building
Public Safety Building	1,000,000	-	1,000,000	Complete
Ruth Bach Library	67,000	-	67,000	Complete
West Police Station Building Improvements	500,000	-	500,000	Complete
Critical Infrastructure Reserve	-	200,000	200,000	
Beaches	150,000	-	150,000	
Colorado Lagoon Improvements	150,000	-	150,000	FY 20 New Funding
Utilities	5,000,000	-	5,000,000	
Stormwater Protection (Pump Stations)	5,000,000	-	5,000,000	Ongoing
Grand Total	\$ 114,468,934	\$ 18,514,645	\$ 132,983,579	

(*) Indicates project scope changes have occurred since the project was initially funded in response to increased project expense needs or budget savings.

Adopted FY 21 - Measure A Allocations (FY 17 - FY 27)
Summary Detail

\$ in Millions	FY 2017 Actuals	FY 2018 Actuals	FY 2019 Actuals	FY 2020 Estimated	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL
Total Revenue	38.92	61.54	66.37	56.57	62.69	65.28	54.63	51.94	53.50	55.10	56.75	623.29
Total Uses	(35.61)	(52.56)	(64.83)	(65.64)	(60.71)	(65.05)	(54.01)	(34.89)	(34.90)	(35.92)	(35.94)	(540.07)
Surplus/(Shortfall)	3.31	8.98	1.54	(9.07)	1.98	0.22	0.61	17.05	18.59	19.18	20.82	83.22
Planned Releases/(Reserves) ¹	(3.31)	(8.98)	(1.54)	9.07	(1.98)	(0.22)	6.96					0.00
Net Surplus/(Shortfall) ²	-	-	-	-	-	-	7.58	17.05	18.59	19.18	20.82	83.22

Structural Portion

Revenue	23.76	26.55	33.18	28.28	62.69	65.28	54.63	51.94	53.50	55.10	56.75	511.66
Uses												
Public Safety Maintenance	(3.16)	(8.29)	(19.34)	(21.90)	(26.43)	(26.43)	(26.43)	(26.43)	(26.43)	(26.43)	(26.43)	(237.73)
Public Safety Restorations & Enhancements	(5.34)	(6.35)	(7.16)	(7.16)	(6.73)	(6.73)	(6.73)	(6.73)	(6.73)	(6.73)	(6.73)	(73.09)
Fire Engine 8	(2.30)	(2.30)	(2.30)	(2.30)	(2.30)	(2.30)	(2.30)	(2.30)	(2.30)	(2.30)	(2.30)	(25.27)
Paramedic Rescue 12	(0.65)	(1.11)	(1.11)	(1.11)	(1.11)	(1.11)	(1.11)	(1.11)	(1.11)	(1.11)	(1.11)	(11.75)
HEART Team	-	-	(0.44)	(0.44)	-	-	-	-	-	-	-	(0.87)
Police South Division	(1.54)	(1.54)	(1.54)	(1.54)	(1.54)	(1.54)	(1.54)	(1.54)	(1.54)	(1.54)	(1.54)	(16.92)
Police Academy Staffing	(0.85)	(1.41)	(1.41)	(1.41)	(1.41)	(1.41)	(1.41)	(1.41)	(1.41)	(1.41)	(1.41)	(14.94)
Quality of Life Unit	-	-	(0.37)	(0.37)	(0.37)	(0.37)	(0.37)	(0.37)	(0.37)	(0.37)	(0.37)	(3.35)
Measure B	(0.39)	(0.62)	(0.66)	(0.57)	(0.63)	(0.65)	(0.55)	(0.52)	(0.53)	(0.55)	(0.57)	(6.23)
Admin	(0.15)	(0.22)	(0.15)	(0.21)	(0.21)	(0.21)	(0.21)	(0.21)	(0.21)	(0.21)	(0.21)	(2.19)
One-Time Uses	-	-	-	-	-	-	-	-	-	-	-	-
Infrastructure*	(13.86)	(2.46)	-	-	-	-	-	-	-	-	-	(16.32)
South Division One-Times	(0.83)	-	-	-	-	-	-	-	-	-	-	(0.83)
Police Academy	-	(4.30)	-	-	-	-	-	-	-	-	-	(4.30)
Network Camera Modernization	-	(0.75)	-	-	-	-	-	-	-	-	-	(0.75)
Police Overtime	-	(1.00)	-	-	-	-	-	-	-	-	-	(1.00)
Public Safety Handhelds	-	(0.54)	-	-	-	-	-	-	-	-	-	(0.54)
Subtotal One-Time Uses	(14.69)	(9.05)	-	-	-	-	-	-	-	-	-	(23.75)
Total Uses	(23.73)	(24.54)	(27.31)	(29.83)	(34.00)	(34.02)	(33.92)	(33.89)	(33.90)	(33.92)	(33.94)	(342.99)
Structural Available / (Shortfall)	0.03	2.02	5.87	(1.55)	28.69	31.25	20.71	18.05	19.59	21.18	22.82	168.68

Adopted FY 21 - Measure A Allocations (FY 17 - FY 27)
Summary Detail

Attachment D

\$ in Millions	FY 2017 Actuals	FY 2018 Actuals	FY 2019 Actuals	FY 2020 Estimated	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	TOTAL
One-Time												
Revenue	15.16	34.99	33.18	28.28	-	-	-	-	-	-	-	111.62
Uses												
Community Hospital ³	-	-	-	-	(1.00)	(1.00)	(1.00)	(1.00)	(1.00)	(2.00)	(2.00)	(9.00)
Irrigation Pumps	-	-	-	(0.10)	-	-	-	-	-	-	-	(0.10)
Magnolia Tree Program and Stump Removal	-	-	-	(0.20)	-	-	-	-	-	-	-	(0.20)
Infrastructure ⁴	(11.88)	(28.03)	(31.88)	(26.36)	(18.51)	(13.33)	(16.90)	-	-	-	-	(146.89)
Fire Recruit Academy	-	-	(0.90)	-	-	-	-	-	-	-	-	(0.90)
HEART Team Vehicle	-	-	(0.13)	-	-	-	-	-	-	-	-	(0.13)
Police Recruit Academy	-	-	(2.10)	(3.20)	-	-	-	-	-	-	-	(5.30)
Police Body-Worn Cameras	-	-	-	(1.36)	-	-	-	-	-	-	-	(1.36)
Neighborhood Safe Streets	-	-	(1.90)	(2.20)	(2.20)	(2.20)	(2.20)	-	-	-	-	(10.70)
Public Safety Communications Technology	-	-	-	(0.10)	(2.60)	(14.50)	-	-	-	-	-	(17.20)
Police Jail Clinician Program	-	-	-	-	-	-	-	-	-	-	-	-
Set Aside for Engine 17	-	-	-	(2.30)	(2.40)	-	-	-	-	-	-	(4.70)
Network Camera Modernization	-	-	(0.60)	-	-	-	-	-	-	-	-	(0.60)
	-	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	-	-	-
Total Uses	(11.88)	(28.03)	(37.51)	(35.81)	(26.71)	(31.03)	(20.10)	(1.00)	(1.00)	(2.00)	(2.00)	(197.08)
One-time Available / (Shortfall)	3.28	6.96	(4.33)	(7.53)	(26.71)	(31.03)	(20.10)	(1.00)	(1.00)	(2.00)	(2.00)	(85.46)
TOTAL AVAILABLE / (SHORTFALL)	3.31	8.98	1.54	(9.07)	1.98	0.22	0.61	17.05	18.59	19.18	20.82	83.22
CUMULATIVE	3.31	12.30	13.84	4.76	6.74	6.96	7.58	24.63	43.22	62.40	83.22	NA
*Total infrastructure <i>(From combined one-time and structural portions)</i>	25.74	30.49	31.88	26.36	18.51	13.33	16.90	-	-	-	-	163.22

¹. Planned Releases/(Reserves) account for the setting aside of surplus in the current year or the release of any surplus accumulated from prior years to fund the approved Measure A out-year plan or to provide funding for projects in future years. In FY 20, additional reserves (beyond the original plan) are anticipated to be released to offset the FY 20 revenue loss due to the COVID-19 pandemic. With the rearrangement of surplus releases and projected revenue increased in out-years all previously approved projects are able to be funded in this plan.

². Net Surplus/(Shortfall) figures represent additional funds not yet allocated as a result of either the recent ballot measure that made Measure A funding permanent or revenue projection changes. Due to the uncertainty of revenue projections as impacted by the pandemic and the very uncertain future budget status, it is not recommended to allocate these funds at time. This will be included in a future recommendation to be brought to City Council once more information on the pandemic's impact on revenue and future shortfalls becomes available

³. The addition of Community Hospital costs (based on the approval of the 2020 Measure A ballot questions) is the only change to the overall Measure A plan as approved in FY 20.

⁴. Amounts in the Infrastructure Category include costs for public safety facilities, including the Police and Fire Academy rebuilds at \$15 million and \$6.5 million, respectively. As part of the FY 20 Budget adoption night actions, an additional \$3.0 million was allocated for Station 9 bringing the total allocated to \$7.7 million between FY 20 and FY 23.

Adopted FY 21 - Measure A Allocations (FY 17 - FY 27)
Summary Detail

Infrastructure Category (\$ in Millions)	FY 17 Adjusted	FY 18 Adjusted	FY 19 Adjusted	FY 20 Adjusted	FY 21 Adopted	FY 22 Planned Uses	FY 23 Planned Uses	Total Planned Uses
Beaches & Marinas	-	-	-	0.2	-	-	0.5	0.7
Mobility	16.5	16.3	9.5	11.3	15.2	2.8	0.2	71.9
Parks & Recreation	6.1	9.3	11.5	4.3	-	1.5	-	32.7
Public Facilities	3.1	3.3	9.0	9.0	3.3	9.0	16.2	52.9
<i>Police Academy Facility Rebuild</i>	-	-	-	0.5	-	7.0	7.0	14.5
<i>Fire Academy Facility Rebuild</i>	-	-	-	-	-	0.8	5.7	6.5
<i>Station 9</i>				4.5	1.6	0.5	1.1	7.7
<i>Other Public Facilities / (Cost & Revenue Variances)</i>	-	-	-	4.0		0.7	2.4	7.1
Utilities (Stormwater Protection)		1.6	1.9	1.5	-	-	-	5.0
Grand Total (\$ in Millions)	\$ 25.7	\$ 30.5	\$ 31.9	\$ 26.3	\$ 18.5	\$ 13.3	\$ 16.9	\$ 163.1