

CITY OF LONG BEACH

DEPARTMENT OF FINANCIAL MANAGEMENT

411 West Ocean Boulevard 6th Floor • Long Beach, CA 90802 • (562)

August 20, 2019

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

RECOMMENDATION:

Receive and file a report on the City's pension costs and trends impacted by changes implemented by the California Public Employees Retirement System (CalPERS) Board over the past several years. (Citywide)

DISCUSSION

On July 23, 2019, the Financial Management Department presented to the Budget Oversight Committee (BOC) an overview of the City's pension and unfunded liabilities (Attachment A). The BOC requested the presentation be made to the full City Council. The attached presentation will be updated and will provide an overview of the City's pension costs and discuss the City's pension trends impacted by recent changes implemented by the California Public Employees Retirement System (CalPERS) Board.

This matter was reviewed by Principal Deputy City Attorney Gary J. Anderson and by Budget Management Officer Rhutu Amin Gharib on August 6, 2019.

TIMING CONSIDERATIONS

City Council action on this item is not time critical.

FISCAL IMPACT

There is no fiscal or local job impact associated with this recommendation.

SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

APPROVED:

JOHN GROSS DIRECTOR OF FINANCIAL MANAGEMENT

PATRICK H. WEST **CITY MANAGER**

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CITY OF LONG BEACH

CalPERS and Unfunded Liabilities

Budget Oversight Committee Meeting | July 23, 2019

CALPERS FUNDING CHANGES FROM 2013 - 2019

Contribution Policy Change

No asset smoothing (Approved in 2013; impact started FY 16)

Assumption Changes

Mortality and other demographic assumption improvements (Approved in 2014; impact started in FY 17)

Risk Mitigation Strategy

Move to more conservative investments over time – likely to get to 6% over 20 years (Approved in 2015; impact was slated to start in FY 18)

Discount Rate Changes

Lower discount rate from 7.5% to 7.0%; suspend risk mitigation strategy until FY 21 (Approved in 2016; impact starts in FY 19)

Amortization Changes

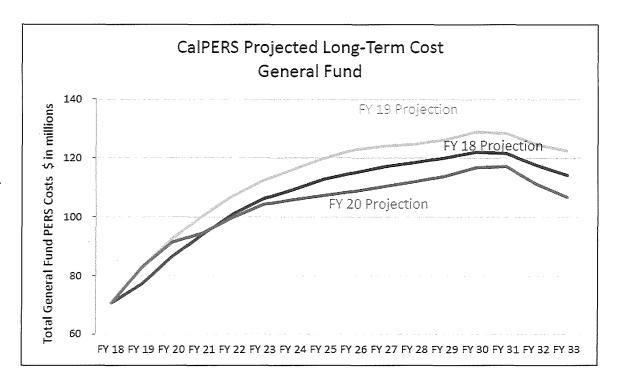
Amortizes gains/losses over 20 years instead of 30 years, which reduces total interest paid over time (Approved in 2018; impact starts FY 22)

PENSION REFORM IMPLEMENTED

- Benefit Formula Reduction —In 2006, changed from 2.7% @ 55 to 2.5% @ 55 for Misc
- Employee Contribution Rate (PERS pick up) Employees paying full rate of 8% for Misc and 9% for Safety
 - Previously City paid 6% for Misc and 7% for Safety
 - Savings of \$13.8 million per year in the General Fund (\$24.7 million in All Funds)
- Public Employees' Pension Reform Act (PEPRA) 2% @ 62 for Misc / 2.7% @ 57 for Safety
 - Previously, new employees received 2.5% @ 55 for Misc and 3% @ 50 for Safety
- City's Stabilization Fund Established in 2014, helped to smooth short-term impact of rate volatility. Discontinued the use of fund due to CalPERS risk mitigation changes that make it unlikely fund can be funded in the future.
- Early Unfunded Liability Payment
 — Beginning in FY 18, made early payment of unfunded liability costs. In FY 20, this saves \$2.8 million in All Funds (\$1.7 million in General Fund)

PAYING DOWN OUR UNFUNDED LIABILITY

- Increased annual pension payments will pay down the unfunded pension liability
- Pension rates and costs are increasing each year and will peak in FY 31
- This rate of growth is expected to slow and projected to drop after FY 31



CONTRIBUTION RATES ARE INCREASING TO PAY DOWN UNFUNDED LIABILITY

City's CalPERS Contribution Rate (as a Percentage of Payroll)

	FY 19	FY 20	FY 21	FY 25	FY 31	FY 35	FY 49
Safety	41.0%	44.2%	46.6%	53.3%	58.2%	47.0%	16.2%
Misc.	25.8%	28.1%	29.1%	32.6%	35.5%	28.5%	9.6%

GOOD INVESTMENT RETURNS HAVE LIMITED IMPACT WITH RISK MITIGATION

- From FY 19 to FY 21, CalPERS will be lowering the discount rate from 7.5 percent to 7.0 percent, resulting in higher costs even with good returns.
- Beyond FY 21, CalPERS expected to implement risk mitigation approach that uses years of good investment returns to change the investment mix to lower risk.
- Once risk mitigation strategy is implemented, there will be more impact from losses than gains

UNFUNDED LIABILITIES FOR EMPLOYEE BENEFITS

Current Unfunded Liabilities \$ in Millions						
Pension	\$1,056					
Sick Leave	139					
Retiree Health Subsidy	52					
Worker's Compensation	135					
Total	\$1,382					

MOVING FORWARD

- Continue city-wide cost control strategies to reduce or minimize growth of other costs
- Continue to explore ways to increase pension funding further (reduces future costs)
- Stay on track to continue plan to eliminate pension unfunded liabilities
- Continue early payment of pension contributions to reduce annual cost.

CITY OF LONG BEACH

PERS and Unfunded Liabilities

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