

May 7, 2019

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach, California

#### RECOMMENDATION:

Approve the first reading of an Ordinance conferring upon and delegating to the Board of Harbor Commissioners the authority to enforce statutes and ordinances at designated locations within the Civic Center Complex in Long Beach.

#### DISCUSSION

Section 1203(b) of the Long Beach City Charter provides the Long Beach Board of Harbor Commissioners the power and duty for and on behalf of the City to operate publicly owned facilities incident to the operation of the Harbor District both inside and outside of the Harbor District.

The Board of Harbor Commissioners has adopted Ordinance No HD-1903 authorizing designated security officers of the Harbor Department Security Division ("Harbor Patrol") to enforce statutes and ordinances within the Harbor District of the City of Long Beach.

On January 27, 2014, the Board of Harbor Commissioners approved the second reading of Ordinance Number HD-2180 that gave the Harbor Patrol authority to enforce key sections of the Penal Code and Long Beach Municipal Code within the Port of Long Beach's ("Port's") Interim Administrative Offices building.

The City of Long Beach, acting by and through its Board of Harbor Commissioners, recently purchased property and constructed an office building at 415 W. Ocean Blvd in Long Beach, which is part of the new Civic Center Complex, to serve as the headquarters of the Harbor Department ("Port Headquarters"). It is the desire of the Board of Harbor Commissioners that the Harbor Patrol continue to provide security services at the new Port Headquarters and associated areas. Therefore the Board of Harbor Commissioners adopted a resolution at their regular meeting on April 22, 2019, which requests an ordinance from the City Council that will confer upon and delegate to the Board of Harbor Commissioners the ability to confer authority upon the Harbor Patrol to enforce specific sections of the California Penal Code and Long Beach Municipal Code necessary to protect the Port employees, customers, and other visitors within the Port Headquarters

HONORABLE MAYOR AND CITY COUNCIL May 7, 2019 Page -2-

building, underground parking garage, and Central Utility Plan and Utility Yard, and at the shared use spaces of City Hall and the Council Chambers during Port events. This request has been discussed and coordinated with the Long Beach Police Department, City Attorney's Office and the Human Resources Department.

It is requested that the City Council, pursuant to Section 1204 of the Long Beach City Charter, approve the first reading of the Ordinance to confer upon and delegate to the Board of Harbor Commissioners the ability to amend Ordinance No. HD-1903 to allow the Director of Security, the Chief Port Security Officer and Security Officers of the Harbor Patrol to have clearly defined authority to enforce specific statutes and ordinances at designated locations within the Civic Center Complex in Long Beach.

This item was reviewed by Deputy City Attorney, Dawn McIntosh, on April 19, 2019.

# **TIMING CONSIDERATIONS**

This matter is time critical because the required Council and Board actions and appropriate public notices related thereto need to be completed prior to the scheduled move-in date at the Port Headquarters which is July 2019.

# **FISCAL IMPACT**

This action will have no fiscal impact.

#### SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

MARIO CORDERO EXECUTIVE DIRECTOR

MC:CH

#### Attachments:

- 1. Resolution of the Board of Harbor Commissioners
- 2. Ordinance of the City Council Delegating Authority to the Board of Harbor Commissioners

1

2

3

4

5

6

7

8

9

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

### RESOLUTION NO. HD- 2954

A RESOLUTION OF THE BOARD OF HARBOR COMMISSIONERS OF THE CITY OF LONG BEACH REQUESTING AN ORDINANCE OF THE CITY COUNCIL OF LONG BEACH CONFERRING **UPON** AND DELEGATING TO THE **BOARD** OF HARBOR COMMISSIONERS THE AUTHORITY TO **ENFORCE** STATUTES AND ORDINANCES, TO ARREST AND TO PREPARE, ISSUE AND DELIVER WRITTEN NOTICES TO APPEAR AT SPECIFIC PREMISES AND UNDER LIMITED CIRCUMSTANCES OUTSIDE THE HARBOR DISTRICT.

WHEREAS, Section 1203(b) of the Long Beach City Charter provides the Long Beach Board of Harbor Commissioners the power and duty for and on behalf of the City to operate publicly owned facilities incident to the operation of the Harbor District, both inside and outside of the Harbor District; and

WHEREAS, the City of Long Beach, a municipal corporation acting by and through its Board of Harbor Commissioners, has recently constructed an office building at 415 W. Ocean Boulevard in Long Beach ("Building") which is part of the new Civic Center Plaza. The Civic Center Plaza is comprised of two buildings, the Building and a new City Hall with Council Chambers, as well as an outdoor plaza and an underground parking structure ("parking structure"). The Building is the new permanent headquarters for the Long Beach Harbor Department, Harbor Commission Meetings will be held in the Council Chambers, the Harbor Department will share the Central Utility Plant and Utility Yard for the Civic Center and various shared rooms in City Hall with other City departments, and the parking structure will primarily serve the Harbor Commissioners, Harbor Department staff and executive management, and Harbor Department visitors; and

WHEREAS, Section 1203(t) of the Long Beach City Charter provides that the Long Beach Board of Harbor Commissioners has the power and duty "to adopt and enforce such ordinances, orders, regulations, and practices as are necessary for the proper administration and discharge of its duties and powers, or for the management and government of the Harbor District and its facilities"; and

WHEREAS, the Board of Harbor Commissioners has adopted Ordinance
No. HD-1903 amending and restating the authority of designated security officers of the
Harbor Department Security Division to enforce statutes and ordinances, to arrest and to
prepare, issue and deliver written Notices to Appear within the Harbor District of the City
of Long Beach; and

WHEREAS, the Building, City Hall shared spaces, Council Chambers, Central Utility Plant and Utility Yard, and parking structure are located outside of the Harbor District of the City of Long Beach; and

WHEREAS, in order to properly secure the Building, Council Chambers, the Central Utility Plant and Utility Yard, shared spaces in City Hall, and parking structure, the Board of Harbor Commissioners desires the assistance of the Harbor Department Security Division onsite.

NOW, THEREFORE, the Long Beach Board of Harbor Commissioners requests as follows:

Section 1. That the City Council pursuant to Section 1204 of the Long
Beach City Charter confer upon and delegate to the Board of Harbor Commissioners, the
ability to amend Ordinance No. HD-1903, as it may be amended or replaced from time to

time, to allow the Director of Security, the Chief Port Security Officer and Security Officers of the Harbor Department Security Division ("Harbor Patrol Officers") to have clearly defined authority to enforce statutes and ordinances, to arrest, and to prepare, issue and deliver written notices to appear within the Building, Council Chambers (when used for Harbor Department business), the Central Utility Plant and Utility Yard, shared spaces in City Hall (when used for Harbor Department business), and within the underground parking structure.

Sec. 2. That the City Council pursuant to Section 1204 of the Long Beach City Charter confer upon and delegate to the Board of Harbor Commissioners, the ability to amend Ordinance No. HD-1903, as it may be amended or replaced from time to time, to allow the Harbor Patrol Officers to have clearly defined authority to enforce statutes and ordinances pertaining to direction of traffic on Magnolia Boulevard at the Magnolia Boulevard entrances to the parking structure.

Sec. 3. The delegation of such powers and duties requested herein would become operative upon adoption: (i) of a City Council ordinance conferring upon and delegating to the Harbor Department such powers and duties; (ii) of a Board of Harbor Commissioners' resolution accepting such delegation; and (iii) of a Board of Harbor Commissioners' ordinance amending Ordinance No. HD-1903 granting the following authorities to Harbor Patrol Officers:

a) Within the Building and parking structure (including the loading docks or ramps), the Central Utility Plant and Utility Yard for the Civic Center, and the Council Chambers and shared rooms in City Hall when such facilities are being used for Port business, the authority to enforce the following provisions and the authority, pursuant to California Penal Code Section 836.5, to arrest persons and to prepare, issue and deliver to any arrested person a written Notice to Appear in court and to release such person from custody upon receiving from him his written promise to appear in court for any violation of any provision enumerated herein:

California Penal Code Sections 148 (resisting public officer); 148.2 (interfering with firefighter or emergency rescue personnel); 403 (disrupting a public meeting); 415 (disturbing the peace); 484 (theft); 554 (property that may be posted); 555 (entry upon posted property); 556 (placing advertising signs on posted property); 588(b) (removing authorized barrier); 594 (vandalism); 602 (trespass); 647(f) (disorderly conduct); and

Long Beach Municipal Code Sections 2.03.104 (disturbing public meeting); 9.22.010 (public consumption of alcohol); and 18.48.730 (discharge of fireworks).

Arrests which require booking of the offender are to be handled and processed by the Long Beach Police Department.

b) At the Magnolia Boulevard entrances to the parking structure, including the portions of Magnolia Boulevard immediately outside the parking structure entrances, the authority to ensure entry to the parking structure is limited to authorized persons and vehicles and to direct traffic on Magnolia Boulevard when necessary to allow the safe egress of vehicles, pursuant to California Penal Code Section 836.5 and California Vehicle Code Section 21100. The authority granted pursuant to this subsection shall not include the authority to arrest persons or to issue Notices to Appear in court.

Sec 4. Harbor Patrol Officers working at the Building, City Hall, Council Chambers or parking structure will travel to and from work in their personal vehicles, unarmed and out of uniform.

| '' |//

25 || //

26 || //

27 |

28 |

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney	333 West Ocean Boulevard, 11th Floor	Long Beach, CA 90802-4664
---	--------------------------------------	---------------------------

* 4	Sec. 5. This resolution shall take effect immediately upon its adoption by
the Board	of Harbor Commissioners, and the Secretary of the Board shall certify to the
vote adop	ting this resolution and shall cause a certified copy of this resolution to be filed
forth with	the City Clerk. The City Clerk shall post the resolution in three (3) conspicuous
places in t	the City of Long Beach.

I hereby certify that the foregoing resolution was adopted by the Board of Harbor Commissioners of the City of Long Beach at its meeting of <u>APRIL</u> 22 \_\_\_\_, 2019 by the following vote:

Ayes:	Commissioners:	EGOSCUE, LOWENTHAL, COLONNA
	7	
Noes:	Commissioners;	
Absent:	Commissioners:	GUZMAN, BYNUM
Not Voting:	Commissioners:	
		1

Secretary

# OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

#### ORDINANCE NO.

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LONG BEACH CONFERRING UPON AND **DELEGATING** TO THE BOARD OF **HARBOR** COMMISSIONERS THE AUTHORITY TO ENFORCE STATUTES AND ORDINANCES, TO ARREST AND TO PREPARE, ISSUE AND DELIVER WRITTEN NOTICES TO APPEAR AT THE OFFICE BUILDING AT 415 W. OCEAN BOULEVARD IN LONG BEACH, THE NEW CITY HALL WITH COUNCIL CHAMBERS AND THE UNDERGROUND PARKING STRUCTURE, WHICH ARE ALL PART OF THE NEW CIVIC CENTER PLAZA

WHEREAS, Section 1204 of the Charter of the City of Long Beach empowers the City Council, by ordinance, to confer upon and delegate to the Board of Harbor Commissioners such additional powers and duties which the City Council deems necessary or convenient to carry out the general purposes of such Board, subject to the approval of such delegation by the Board; and

WHEREAS, Section 1203(b) of the Long Beach City Charter provides the Long Beach Board of Harbor Commissioners the power and duty for and on behalf of the City to operate publicly owned facilities incident to the operation of the Harbor District, both inside and outside of the Harbor District; and

WHEREAS, the City of Long Beach, a municipal corporation acting by and through its Board of Harbor Commissioners, has recently constructed an office building at 415 W. Ocean Boulevard in Long Beach ("Building") which is part of the new Civic Center Plaza. The Civic Center Plaza is comprised of two buildings, the Building and a new City Hall with Council Chambers, as well as an outdoor plaza and an underground parking

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

structure ("parking structure"). The Building is the new permanent headquarters for the Long Beach Harbor Department, Harbor Commission meetings will be held in the Council Chambers, the Harbor Department will share the Central Utility Plant and Utility Yard for the Civic Center and various shared rooms in City Hall with other City departments, and the parking structure will primarily serve the Harbor Commissioners, Harbor Department staff and executive management, and Harbor Department visitors; and

WHEREAS, pursuant to Section 1203(d) of the Long Beach City Charter, the Long Beach Board of Harbor Commissioners has the power and duty on behalf of the City to control and have jurisdiction of the Harbor District and "to make and enforce in the Harbor District general rules and regulations, to the extent that may be necessary or requisite for port purposes and harbor development, and in carrying out the powers elsewhere vested in the Commission"; and

WHEREAS, Section 1203(t) of the Long Beach City Charter provides that the Long Beach Board of Harbor Commissioners has the power and duty "[t]o adopt and enforce such ordinances, orders, regulations, and practices as are necessary for the proper administration and discharge of its duties and powers, or for the management and government of the Harbor District and it facilities"; and

WHEREAS, the Board of Harbor Commissioners has adopted Ordinance No. HD-1903 amending and restating the authority of designated security officers of the Harbor Department Security Division to enforce statutes and ordinances, to arrest and to prepare, issue and deliver written Notices to Appear within the Harbor District of the City of Long Beach; and

WHEREAS, the Building, City Hall shared spaces, Council Chambers, Central Utility Plant and Utility Yard, and parking structure are located outside of the Harbor District of the City of Long Beach; and

WHEREAS, in order to properly secure the Building, Council Chambers, the Central Utility Plant and Utility Yard, shared spaces in City Hall, and parking structure, the Board of Harbor Commissioners desires the assistance of the Harbor Department

Security Division onsite.

NOW THEREFORE, The City Council of the City of Long Beach ordains as follows:

Section 1. The City Council of the City of Long Beach ("City Council"), pursuant to Section 1204 of the Charter of the City of Long Beach, confers upon and delegates to the Board of Harbor Commissioners the ability to amend Ordinance No. HD-1903, as it may be amended or replaced from time to time, to allow the Director of Security, the Chief Port Security Officer and Security Officers of the Harbor Department Security Division ("Harbor Patrol Officers") to have clearly defined authority to enforce statutes and ordinances, to arrest, and to prepare, issue and deliver written notices to appear within the Building, Council Chambers (when used for Harbor Department business), the Central Utility Plant and Utility Yard, shared spaces in City Hall (when used for Harbor Department business), and within the underground parking structure.

Section 2. The City Council, pursuant to Section 1204 of the Long Beach City Charter, confers upon and delegates to Board of Harbor Commissioners, the ability to amend Ordinance No. HD-1903, as it may be amended or replaced from time to time, to allow the Harbor Patrol Officers to have clearly defined authority to enforce statutes and ordinances pertaining to directions of traffic on Magnolia Boulevard at the Magnolia Boulevard entrances to the parking structure.

Section 3. The delegation of powers and duties provided for herein shall become operative upon adoption: (i) of a resolution of the Board of Harbor Commissioners approving and accepting the powers and duties so conferred and delegated; and (ii) of a Board of Harbor Commissioners ordinance amending Ordinance No. HD-1903 granting the following authorities to Harbor Patrol Officers:

a) Within the Building and parking structure (including the loading docks or ramps), the Central Utility Plant and Utility Yard for the Civic Center, and the Council Chambers and shared rooms in City Hall when such facilities are being used for Harbor Department business, the authority to enforce the following provisions and the authority,

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

pursuant to California Penal Code Section 836.5, to arrest persons and to prepare, issue and deliver to any arrested person a written Notice to Appear in court and to release such person from custody upon receiving from him his written promise to appear in court for any violation of any provision enumerated herein:

California Penal Code Sections 148 (resisting public officer); 148.2 (interfering with firefighter or emergency rescue personnel); 372 (maintain a nuisance); 403 (disrupting a public meeting); 415 (disturbing the peace); 484 (theft); 554 (property that may be posted); 555 (entry upon posted property); 556 (placing advertising signs on public property); 588(b) (removing authorized barrier); 594 (vandalism); 602 (trespass); 647(f) (disorderly conduct); and

Long Beach Municipal Code Sections 2.03.104 (disturbing public meeting); 9.22.010 (public consumption of alcohol); and 18.48.730 (discharge of fireworks).

Arrests which require booking of the offender are to be handled and processed by the Long Beach Police Department.

b) At the Magnolia Boulevard entrances to the parking structure, including the portions of Magnolia Boulevard immediately outside the parking structure entrances, the authority to ensure entry to the parking structure is limited to authorized persons and vehicles and to direct traffic on Magnolia Boulevard when necessary to allow the safe egress of vehicles, pursuant to California Penal Code Section 836.5 and California Vehicle Code Section 21100. The authority granted pursuant to this subsection shall not include the authority to arrest persons or to issue Notices to Appear in court.

Section 4. Harbor Patrol Officers working at the Building, City Hall, Council Chambers or parking structure will travel to and from work in their personal vehicles, unarmed and out of uniform.

Section 5. The City Clerk shall certify to the passage of this ordinance by City Council and cause it to be posted in three (3) conspicuous places in the City of Long OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664 ORDINANCE [04-19-19]

Mayor.	all take effect on the thir	ly-liist (3 ist) day alle	r it is approved by	/ the
	araby cortify that the for	agoing ordinance was	adopted by the	City.
	ereby certify that the for			
	ty of Long Beach at its r	meeting of	, 2019, by the	e following
vote:				
Ayes:	Councilmembers:			
7,4900.	Godffollmorriboro.	-		
Noes:	Councilmembers:			
		-		
Absent:	Councilmembers:			
			City Clerk	
			only coom	
Approved:				
	(Date)		Mayor	
		*		
	*			
ll .				