

### CITY OF LONG BEACH

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Blvd., 3rd Floor, Long Beach, CA 90802 (562) 570-5237

June 19, 2018

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

#### RECOMMENDATION:

Receive supporting documentation into the record, conclude the public hearing, and adopt Negative Declaration (ND) 05-17;

Declare an Ordinance amending and restating in its entirety Chapter 5.58; and amending various sections of Title 21 (Zoning Regulations) of the Long Beach Municipal Code, all relating to regulation of massage establishments, read the first time and laid over to the next regular meeting of the City Council for final reading; and,

Adopt a Resolution directing the Director of Development Services to submit a request to the California Coastal Commission to certify an amendment to the Certified Local Coastal Program. (Citywide)

#### **DISCUSSION**

The Long Beach Municipal Code (LBMC) contains regulations for massage establishments and massage technicians for the protection of public health, safety, and welfare in both Title 5, Regulation of Businesses, Trades, and Professions, and Title 21, Zoning. LBMC Title 5 sets forth licensing and operational standards while LBMC Title 21 sets forth land use and location standards. Changes in State law have triggered the need to update the City's regulation of massage establishments. In 2008, Senate Bill 731 (SB 731) authorized the creation of the Massage Therapy Act (effective through December 31, 2014). Subsequently, Assembly Bill 1147 (AB 1147) was enacted (effective January 1, 2015) to replace and "fix" SB 731.

SB 731 was intended to professionalize the massage industry and create universal, Statewide standards for massage businesses and practitioners. SB 731 prohibited local jurisdictions from imposing land use regulations on massage businesses that were different from those imposed on other professional services, provided operators and practitioners were certified by the California Massage Therapy Council (CAMTC). This stripping of local controls had the unintended consequence of causing the proliferation of unpermitted massage establishments and an increase in prostitution and human trafficking cases in many jurisdictions.

HONORABLE MAYOR AND CITY COUNCIL June 19, 2018 Page 2 of 5

AB 1147 restored local regulatory authority of massage businesses and practitioners by allowing jurisdictions to use their regulatory and land use authority to ensure the best interests of the community are met via the establishment of reasonable regulations on licensing, operations, and business locations. SB 1147 also standardized the certification of massage practitioners through the CAMTC, managed solely by the State, thereby dividing regulatory responsibility between the State and local governments. Assembly Bill 2194 (AB 2194) extended the Massage Therapy Act for an additional four years and clarified a local jurisdiction's right to impose and enforce reasonable and necessary fees and regulations on massage businesses, among other provisions.

The proposed Ordinance responds to provisions of AB 1147 and AB 2194 and is reflective of the gradual erosion of stigmas associated with massage establishments. Massage is now seen as a mainstream practice with recognizable therapeutic benefits. Properly regulated massage uses have evolved into a personal service suitable for location within shopping centers and other commercial areas.

#### LBMC Title 5 Amendments

Currently, Title 5 of the LBMC contains massage operator and practitioner licensing requirements, facility standards, and inspection criteria. These regulations, contained in LBMC Chapter 5.58, Massage, and last amended in 1998, are proposed to be amended and restated entirely. The proposed amendments to LBMC Title 5 are intended to provide safeguards against personal injury and economic loss due to improperly trained or undereducated massage practitioners and safeguards against prostitution, sex trafficking, and other unlawful sexual activities that have been known to occur in establishments offering massage services. The proposed amendments further seek to maintain consistency with changes in State law.

Specific amendments to LBMC Title 5 include requiring CAMTC certification for all individuals providing massage therapy services. Individuals currently providing massage therapy services under a City permit will have one year from the effective date of this Ordinance to become certified by the State to continue operating in the City. Massage establishment owners who are not certified by the State will undergo background checks to be completed by the Long Beach Police Department. Massage establishments will be required to obtain a Massage Establishment Permit, Business License, Health Permit, and Administrative Use Permit (where massage is the primary use). Businesses who currently offer massage therapy services as an accessory use will have 180 days from the effective date of this Ordinance to apply for, and be issued, the massage establishment permit and license. The massage permit requirements do not apply to hotels over 100 rooms, physicians, chiropractors, barbers, cosmetologists, hospitals, and other specified persons and entities engaged in the performance of their duties and operating in compliance with applicable law.

City officials, and their authorized designees, will have inspection rights for purposes of enforcing massage regulations. Massage establishments will be required to follow facilities and operating requirements, including meeting specified standards to ensure health and cleanliness, a requirement that massage activities take place between 7:00

HONORABLE MAYOR AND CITY COUNCIL June 19, 2018 Page 3 of 5

a.m. and 10:00 p.m., and a prohibition on the use, possession, or sale of adult-oriented merchandise, alcohol, or controlled substances, except where authorized by law and, where applicable, approved by the Development Services Department.

#### LBMC Title 21 Amendments

On February 15, 2018, the Planning Commission held a public hearing on amendments to Chapters 21.15, 21.32, 21.33, 21.34, 21.35, and 21.52 related to defining and permitting massage establishments (Attachment A – Planning Commission Report). The Planning Commission received a staff presentation, closed the public hearing, deliberated, and found the amendments consistent with the General Plan. The Planning Commission unanimously recommended that the City Council approve the Zoning Code Amendment.

Currently, LBMC Title 21, Zoning, identifies uses where massage services are the primary business conducted on the premises as a massage parlor and classifies them as an Adult Entertainment Business, as defined in Section 21.15.110. Other uses sharing this classification include adult book stores, adult motion picture theaters, cabarets, and sexual encounter centers. Adult Entertainment Business uses are subject to Special Development Standards located in Section 21.45.110. These standards include separation from residential zones, schools, parks, churches, and other Adult Entertainment Businesses; a prohibition along street sections identified by the Long Beach Police Department as problematic (experiencing a high rate of arrests for prostitution, lewd behavior, and disorderly conduct); a restriction on business hours (mandatory ceasing of operations between 12:00 a.m. and 9:00 a.m.); and site security requirements. Massage services are a permitted, by-right accessory use (accessory use being defined in the City of Long Beach as no more than 49 percent floor area occupancy within an establishment) when associated with a primary use hotel over 100 rooms, a physician's or chiropractor's office, health club, beauty salon, nail salon, or similar business. Massage services are prohibited as a home occupation use.

Proposed LBMC Title 21 amendments redefine a business offering massage services as a Massage Establishment (Attachment B - Draft Zoning Code Amendments). The amendments remove primary massage uses from the Adult Entertainment Business classification and reclassify them as personal service uses subject to approval of an Administrative Use Permit (AUP) in all commercial zones and Planned Development District subareas that permit commercial uses. The AUP process allows for public notification of new requests, a decision in a public forum (Zoning Administrator action, subject to Planning Commission appeal), and a case-by-case evaluation of the proposed Additionally, the AUP requirement creates an location and business operations. additional enforcement tool for permitted establishments that are found to be in violation of their conditions of approval. Enforcement actions could include a revocation hearing for those permitted establishments that do not come into compliance for identified violations. Massage services as an accessory use to specific commercial uses, will remain a permitted, by-right approval; and, massage services, as a home occupation, will remain prohibited.

HONORABLE MAYOR AND CITY COUNCIL June 19, 2018 Page 4 of 5

The amendments include the addition of special development standards for primary use Massage Establishments to Chapter 21.52. These conditions include a 750-foot buffer between primary use Massage Establishments, street-facing window coverage restrictions, and a requirement to post an on-premises notice containing resource information related to human trafficking. When added to the operating and licensing restrictions proposed in LBMC Title 5 and possible, request-specific conditions added through the AUP process, the special development standards for primary use Massage Establishments will prevent an overconcentration of such uses and ensure such uses will have minimal impact on the surrounding community.

This recommendation is consistent with the General Plan, specifically upholding the Land Use Element's emphasis on maintaining and improving the quality of life and the Public Safety Element's emphasis on creating safer physical environments.

Public hearing notices were published in the Long Beach Press-Telegram and distributed on May 25, 2018, and no responses were received as of the date of preparation of this report.

In accordance with the Guidelines for implementation of the California Environmental Quality Act (CEQA), a Negative Declaration (ND 05-17) was prepared for the proposed massage amendments (Attachment C – Negative Declaration). The Negative Declaration was made available for a 30-day public review and comment period that began on December 20, 2017, and ended on January 19, 2018. No comment letters were received.

A Resolution directing the Director of Development Services to submit a request to the California Coastal Commission to certify an amendment to the Certified Local Coastal Program has been prepared.

This matter was reviewed by Deputy City Attorney Monica J. Kilaita on May 31, 2018 and by Budget Management Officer Rhutu Amin Gharib on June 1, 2018.

#### TIMING CONSIDERATIONS

City Council action is requested on June 19, 2018, to ensure implementation of the amendments occurs expeditiously. Pursuant to Section 21.25.103 of the Zoning Regulations, this request must be presented to the City Council within 60 days of the Planning Commission hearing, which took place on February 15, 2018. However, due to the significant changes made to Title 5, the City required additional time.

#### FISCAL IMPACT

There is no fiscal or local job impact associated with this recommendation.

HONORABLE MAYOR AND CITY COUNCIL June 19, 2018 Page 5 of 5

#### **SUGGESTED ACTION:**

Approve recommendation.

Respectfully submitted,

LINDA F. TATUM, FAICP

Sunda J. Jahum

DIRECTOR OF DEVELOPMENT SERVICES

**JOHN GROSS** 

**DIRECTOR OF FINANCIAL MANAGEMENT** 

LFT:CT:MH

Massage v5 CA-LT.docx

City Council Ordinance

City Council Resolution

Attachment A – Planning Commission Report Attachment B – Draft Zoning Code Amendments

Attachment C - Negative Declaration

APPROVED:

CITY MANAGER

# OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach. CA 90802-4664

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

#### ORDINANCE NO.

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LONG BEACH AMENDING THE LONG BEACH MUNICIPAL CODE BY AMENDING AND RESTATING IN ITS ENTIRETY CHAPTER 5.58; **AMENDING** SECTION 21.15.110, SECTION 21.15.1725, SECTION 21.32.035, TABLE 32-1 OF CHAPTER 21.32, SECTION 21.33.050, SECTION 21.34.030, AND SECTION 21.35.030; ADDING AND REPEALING SECTION SECTION 21.52.030: ALL REGARDING MASSAGE 21.51.243. ESTABLISHMENTS.

WHEREAS, in 2008, the California Legislature passed Senate Bill 731, adding a new Chapter 10.5 to the California Business and Professions Code which provided for the formation of a nonprofit Massage Therapy Organization to oversee a state-sanctioned program of voluntary certification for massage practitioners so that such persons could avoid being required to obtain local massage permits; and

WHEREAS; Senate Bill 731 had a sunset date of January 2, 2015; and WHEREAS, in September 2014, the California Legislature adopted Assembly Bill 1147, the Massage Therapy Act, amending the laws enacted by Senate Bill 731 and the various amendments thereto; and

WHEREAS, Assembly Bill 1147, which became effective January 2015, restored much of the local and land use authority to local governments which had been usurped by Senate Bill 731 and the various amendments thereto, and allows the City to use its regulatory and land use authority to ensure the best interests of the community, such as ensuring public safety, reducing human trafficking, and enforcing local standards for the operation of massage therapy businesses within Long Beach; and

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

WHEREAS, Assembly Bill 1147 prohibits the City from (1) prohibiting a person of one sex from engaging in the massage of a person of the other sex; (2) defining a massage establishment as an adult entertainment business, or otherwise regulating a massage establishment as adult entertainment; (3) requiring a massage establishment to have windows or walls that do not extend from the floor to ceiling or have other internal physical structures (such as windows) that interfere with a client's privacy; (4) imposing client draping requirements or otherwise requiring clients to wear special clothing; (5) prohibiting a massage establishment from locking its external doors if the business is owned by one individual with one or no employees; (6) requiring a massage establishment to post any notice in an area that may be viewed by clients that contain explicit sexual language; (7) requiring a person certified by the CAMTC to take any test, medical examination or background check; (8) requiring a person certified by the CAMTC to get a license, permit or other authorization to provide massage unless that person is a business owner; (9) imposing a dress code stricter than that imposed by Assembly Bill 1147; or (10) prohibiting massage techniques permitted by the CAMTC; and

WHEREAS, Assembly Bill 2194, which went into effect on January 1, 2017, revised the Massage Therapy Act, and extended the Act for an additional four years, clarified that local governments may impose and enforce reasonable and necessary fees and regulations on massage businesses and massage establishments, in keeping with the requirements of existing law and being mindful of the need to protect legitimate business owners and massage professionals, particularly sole providers; and

WHEREAS, Assembly Bill 2194 further mandated that local governments cannot require massage businesses or establishments to have a shower or bath, should give strong consideration to establishing a registration program that they have the ability

to either suspend or revoke a registration of a massage business for specific violations
and cannot require a CAMTC certificate holder to submit fingerprints for a state or
federal background check; and
WHEREAS, the City wishes to amend the LBMC to exercise its authority
granted by, and to remain in compliance with, Assembly Bills 1147 and 2194;

NOW, THEREFORE, the City Council of the City of Long Beach ordains as follows:

Section 1. Chapter 5.58 of the Long Beach Municipal Code is amended and restated in its entirety to read as follows:

## Chapter 5.58 MASSAGE ESTABLISHMENTS

5.58.010 Purpose and intent.

The purpose of this Chapter is to promote the public health, safety and welfare as follows:

- A. This Chapter will regulate lawful massage businesses pursuant to Government Code sections 51030, et seq., and 37101, and California Business and Professions Code sections 4600, et seq., 16000, and 16100, and by virtue of Section 7 of Article XI of the Constitution of the State of California.
- B. There is significant risk of injury to massage clients by improperly trained and/or uneducated massage therapists and this Chapter provides reasonable safeguards against injury and economic loss.
- C. There is opportunity for acts of prostitution, sex trafficking, and/or other unlawful sexual activity to occur in massage establishments, and this Chapter provides safeguards against these practices.
  - D. The permit requirements and restrictions imposed by this

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

Chapter are reasonably necessary to protect the health, safety and welfare of the citizens of the City of Long Beach, as well as to ward against illegal sexual commerce.

5.58.020 Definitions.

- A. "Acupuncture" is the stimulation of a certain point or points on or near the surface of the body by the insertion of needles to prevent or modify the perception of pain or to normalize physiological functions, including pain control, for the treatment of certain diseases or dysfunctions of the body and includes the techniques of electro acupuncture, cupping, and moxibustion; "Acupressure" is based on a theory similar to acupuncture except that it stimulates acupuncture points by the application of pressure rather than needling.
- "Adult-oriented merchandise" is any sexually-oriented B. implements, paraphernalia, or novelty items, such as but not limited to: condoms and sexually-oriented items that are designed or marketed primarily for the stimulation of human genital organs.
- C. "Applicant", in the case of a massage establishment permit, means an individual, or if not an individual, the general partner, chief executive officer, chief advisor, or other person(s) responsible for the ownership and operation of the massage establishment, who applies to obtain a permit under this Chapter.
- "California Massage Therapy Council" or "CAMTC" means the D. Massage Therapy organization formed pursuant to California Business and Professions Code Sections 4600, et seq.
- E. "Certified massage practitioner" or "practitioner" means a person who is currently certified as a massage practitioner by the CAMTC.
  - F. "City" shall mean the City of Long Beach, California.
  - "Chief of Police" is the Chief of Police of the Long Beach G.

- H. "Director of Financial Management" is the Director of Financial Management or his or her designee.
- I. "Employee" means any owner, partner, operator, manager, supervisor or worker, (whether part-time, full-time, temporary, or permanent) whether paid or not, who renders personal services of any nature in the operation of a massage establishment in exchange for any form of compensation from the business.
- J. "Independent contractor" means a certified massage practitioner who works at a separate massage establishment, but is not a salaried employee and does not share a percentage of massage proceeds with that massage establishment. An independent contractor is also considered an individual massage establishment for purposes of compliance with this Chapter.
- K. "Massage", "massage therapy", or "bodywork" means the skillful application of touch, including but not limited to, pressure, stroking, kneading, compression on or movement of the external surfaces of the body to produce increased awareness, relaxation, pain relief, injury rehabilitation, or neuromuscular re-education. Examples of massage include but are not limited to Swedish massage, sports massage, shiatsu, polarity therapy, rolfing, hellerwork and reflexology.
- L. "Massage establishment" means any business that offers massage therapy in exchange for compensation. Any business that offers any combination of massage and bath facilities, including, but not limited to, showers, baths, wet and dry heat rooms, pools and hot tubs shall be deemed a massage establishment under this Chapter. Massage establishment includes a certified massage practitioner who is the sole owner or operator of a massage establishment, or operating as a sole

proprietorship.

- M. "Massage therapist" means any person, including an independent contractor, who provides or administers massage therapy services to another person for any form of consideration or compensation whether for the massage, as part of other services or a product, or otherwise. For purposes of this definition, "massage therapist", "massage technician", "massage practitioner" and "masseuse" shall have the same meaning.
- N. "Managing employee" is any employee of a massage establishment who has been designated by the massage establishment permittee to manage the business.
- O. "Massage Establishment Permit" means the Massage
  Establishment Permit to engage in the business of massage therapy where
  required by this Chapter and as issued by the Director of Financial
  Management.
- P. "Permittee" is any person possessing a permit required and issued under this Chapter, or any owner or operator of the permitted massage establishment.
- Q. "Person" means any individual, co-partnership, firm, association, joint stock company, corporation, joint venture, or combination of individuals of whatever form or character.
- R. "Sexual or genital part" means the genitals, pubic area, anus, perineum of any person and the breasts of any female.
- S. "Sole proprietorship" means and includes any legal form of business organization where the business is owned by one individual (or "sole proprietor").
- 5.58.030 Massage Establishment Permit required.
  - A. No person shall engage in, carry on, or conduct the business

of a massage establishment without first having obtained a Business
License as prescribed by the provisions of Chapter 3.80, and, where
required by this Chapter, a Massage Establishment Permit, a Health Permit,
and an Administrative Use Permit as prescribed in Title 21.

- B. No person shall engage in, conduct, or carry on the function of a massage therapist, whether as an independent contractor, employee or owner of a massage establishment, without being certified by the CAMTC as a certified massage therapist, certified massage practitioner, or conditionally certified massage practitioner pursuant to California Business and Professions Code Sections 4600 et seq. Persons practicing acupressure under the direction of a licensed State of California acupuncturist shall obtain CAMTC certification as required in this Chapter.
- C. Massage Establishment Permit: A massage establishment, except an independent contractor, must be issued a Massage Establishment Permit. A Massage Establishment Permit issued under this Chapter does not authorize the permittee to commence operations pursuant to the permit until the permittee has complied with all business license requirements, zoning/planning requirements, and all other applicable federal, state, and City of Long Beach laws and regulations. A Massage Establishment Permit does not authorize the permittee to provide massage therapy services, and it is unlawful to do so without valid CAMTC certification.
- D. Health Permit. A massage establishment, except an independent contractor, must be issued a Health Permit. A Health Permit shall be issued by the Health Officer when investigation has determined that the proposed massage establishment and its facility and method of operation meets the specifications or conforms to the requirements of this Chapter and any applicable laws and regulations. A Health Permit, once

- E. Administrative Use Permit (AUP) for massage as a Primary Use. A massage establishment, other than an independent contractor, where massage is the primary use (over 50%) of the business must apply for and be issued, prior to operation, an Administrative Use Permit (AUP), and such AUP shall be maintained, in accordance with Chapters 21.25 and 21.32 of the Long Beach Municipal Code.
- F. A massage establishment shall not be issued a Business License without a Massage Establishment Permit, Health Permit, or Administrative Use Permit when required by this Chapter.
- 5.58.040 Massage Establishment Permit exemptions.
- A. The permit requirements of this Chapter shall not apply to the following persons or entities while engaged in the performance of their duties and operating in compliance with any applicable federal, state and/or local law:
- 1. Physicians, surgeons, chiropractors, osteopaths, nurses, physical therapists, or acupuncturists who are duly licensed to practice their respective professions in the State.
- 2. Barbers, beauticians, cosmetologists, and estheticians who are duly licensed under the laws of the State while engaging in practices within the scope of their licenses.
- 3. Hospitals, nursing homes, sanitariums, or any other health facility duly licensed by the State.
- 4. Accredited high schools, junior colleges, colleges, or universities whose coaches and trainers are acting within the scope of their

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attomey 333 West Ocean Boulevard, 11th Floor Long Beach. CA 90802-4664
--

employment.

- 5. Accredited colleges or universities that offer massage therapy programs whose instructors and students are acting within the scope of their employments or within the scope of their curriculum.
- 6. Trainers of amateur, semiprofessional or professional athletes or athletic teams while engaging in their training responsibilities for and with athletes; and trainers working in conjunction with a specific athletic event such as road races, track meets, triathlons, biathlons, or similar single occurrence athletic or recreational events.
- 7. Hotels with over one hundred (100) rooms.
   5.58.050 Massage Establishment Permit application process.
- A. Each applicant for a Massage Establishment Permit shall, for each separate massage establishment or place of business where massage is to occur, complete and file an application on forms provided by the Director of Financial Management. Such application forms shall require, at a minimum, the following information:
- The name, address and telephone number of the applicant and all other persons or owners having a financial interest in the operation of the massage establishment.
- 2. The location of the massage establishment or place of business where massage is to occur.
- 3. A brief description of the nature of the business and services to be provided.
- 4. Proof of Live Scan completion by a representative of the Long Beach Police Department and proof of fingerprint submission to the Department of Justice for processing pursuant to this Chapter for each owner, only if the owner is not CAMTC certified.
  - 5. If an applicant, himself or herself, intends to engage in,

conduct, or carry on the function of a massage therapist, said applicant must provide written proof of the applicant's current, valid certification by CAMTC, and applicants must provide proof of CAMTC certification for any employee(s) who will perform massage services at the applicant's massage establishment and who are known to the applicant at the time of application.

6. Such other information the Director of Financial

- 6. Such other information the Director of Financial Management, the Health Officer, or any concerned City department shall deem necessary for the proper processing and review of the application, in accordance with existing law.
- B. The person whose signature appears on the application shall attest that he or she is a duly authorized representative of the applicant and that the information contained in the application is true and correct.
- C. The application shall be filed under the penalty of perjury.

  False statements therein will constitute grounds for denial, suspension or revocation as applicable.
- D. An incomplete application shall not be accepted for processing.
- E. If required, each application shall be accompanied by a nonrefundable fee, in an amount established by resolution of the City Council. The application fee shall be used to defray, in part, the costs of the investigation, and is not made in lieu of any other fees or taxes required under this Code. Applicants are required to make separate payment to the Police Department for fingerprinting services as required by this Chapter.
- F. Upon receipt of a completed Massage Establishment Permit application, the Director of Financial Management shall refer the application to all concerned City departments. Such departments shall file a report providing recommendations regarding the approval or denial of the permit with the Director of Financial Management within sixty (60) calendar days

after the completed application is filed, except where circumstances beyond the control of the City justifiably delay such response.

- 5.58.060 Massage Establishment Permit issuance.
- A. The Director of Financial Management shall make or cause to be made an investigation of the place of business and the manner in which the massage establishment is to be conducted, and if it is found that all provisions of this Code and all applicable laws have been and will be complied with, the Director of Financial Management shall issue the Massage Establishment Permit; otherwise, the application for a Massage Establishment Permit shall be denied.
- B. Massage Establishment Permits shall be valid for one (1) year from the date of issuance, and shall be automatically renewed every year upon payment of the required permit fee, provided that the Director of Financial Management determines that the permittee has complied with the provisions of this Chapter and applicable laws during the preceding permit term.
- C. Every person maintaining, carrying on or conducting any business for which a permit is required by the provisions of this Chapter shall pay a permit fee in an amount established by the City Council by resolution adopted pursuant to Section 5.04.040 of this Code.
- 5.58.070 Massage Establishment Permit denial.
- A. If a City department determines that the applicant does not satisfy applicable requirements of this Chapter, the Director of Financial Management shall deny said permit application in accordance with the provisions set forth in Subsection 5.06.020.A of this Code. The applicant shall have the right of appeal as set forth in Section 5.06.030 of this Code.
- B. The Chief of Police shall recommend denial of a Massage Establishment Permit if, upon completion of a background check for an

individual owner(s) who is not CAMTC-certified, it is determined the owner(s) meets any of the following disqualifying grounds:

- The applicant has been successfully prosecuted under the Red Light Abatement Act (California Penal Code section 11225 et seq.) or any similar law in another jurisdiction.
- 2. The applicant has been convicted of any of the following offenses during the ten (10) years preceding the date of the application:
- a. Conduct which requires registration under California Penal Code section 290, or which is a violation of Penal Code sections 220, 245.3, 245.5, 266(h), 266(i), 266(j), 286, 288, 314, 315, 316, 318, 647(a), 647(b), 647(d), the sections in Part 1, Title 9, Chapters 7.5 or 7.6 of the Penal Code or equivalent offenses under the laws of another jurisdiction, or any offense involving sexual misconduct with children or adults even if expunged pursuant to Penal Code section 1203.4.
- b. Conviction of, or entry of a plea of guilty or no contest to, an offense involving the sale of a controlled substance specified in sections 11054, 11055, 11056, 11057, 11058, 11351, 11352, 11358 through 11363 or 11378 through 11380 of the California Health and Safety Code, or equivalent offenses under the laws of another jurisdiction, even if expunged pursuant to Penal Code section 1203.4.
- c. Crimes that are designated in California
  Government Code section 51032(b).
- d. Any crime involving dishonesty, fraud, deceit, violence, or moral turpitude.
- e. Conspiracy or attempt to commit any of the aforementioned designated offenses.
  - f. Convictions to a charge of a violation of

California Penal Code sections 415 or 602, or any lesser included or related offense, in satisfaction of, or as a substitute for, any of the previously listed crimes, or any crime committed while engaged in the ownership of a massage establishment or the practice of massage therapy.

- g. Conviction of Health and Safety Code section 11550 or any offense involving the illegal sale, distribution or possession of a controlled substance specified in Health and Safety Code sections 11054, 11055, 11056, 11057 or 11058.
- h. Convictions under the laws of other jurisdictions which proscribe the same or similar conduct as the crimes designated above. Convictions that have been expunged and convictions under the laws of other jurisdictions which proscribe the same or similar conduct as the crimes designated above shall be reported.
- 3. The applicant has been subjected to a permanent injunction against the conducting or maintaining of a nuisance pursuant to California Penal Code sections 11225 et seq. or any similar provisions of law in a jurisdiction outside the state.
- C. The Chief of Police may postpone decision on a permit application until the City of Long Beach receives the applicant's fingerprint review results from the California Department of Justice.
- 5.58.080 Suspension or revocation of Massage Establishment Permit.
- A. Noncompliance. Failure to comply with any provision of this Chapter pertaining to a Massage Establishment Permit issuance, or any rule or regulation adopted pursuant hereto, or with any other provision or requirement of law, including, but not limited to, this Code and any grounds that would warrant the denial of initial issuance of a permit hereunder, will constitute grounds for suspension or revocation of the permit. The suspension or revocation of the provisions

of Chapter 5.06 of this Code.

- B. Cease activity. No person shall conduct any business or activity regulated by this Chapter during the pendency of a permit application or at any time after permit denial or revocation, or during the time a permit therefor has been suspended. Any person who engages in any business after a permit has been suspended or revoked and before such permit has been reinstated or a new permit issued, shall be guilty of a misdemeanor.
- C. Unless otherwise specifically provided by law, the burden is on the applicant or permittee in any hearing under this Chapter to prove that the determination of the City or an authorized representative which he or she is appealing is unreasonable, erroneous, or clearly abusive of discretion.
- 5.58.090 Massage Establishment Permit reapplication.
- A. Whenever a Massage Establishment Permit application has been denied or a Massage Establishment Permit has been revoked, no other such application or permit shall be considered for a period of one (1) year from either the date notice of the denial or revocation was mailed, or the date of the final decision of the City Council, whichever is later.
- B. For the purposes of this Section, the massage establishment business license and the Massage Establishment Permit shall be one and the same, and in the event one is suspended, denied or revoked, the other is simultaneously and automatically deemed suspended, denied or revoked.
- C. This Section applies to any person whose Massage
  Establishment Permit was revoked or whose Massage Establishment
  Permit application was denied who later becomes a director or officer of a corporation, profit or nonprofit, or a member of a partnership, or a person owning or possessing fifty percent (50%) or more of the shares of a

1

2

3

4

5

6

7

8

9

10

18

19

20

21

22

23

24

25

26

27

28

corporation, who seeks to obtain a new Massage Establishment Permit. This shall also apply to a corporation, profit or nonprofit, whose permit was revoked or application denied, and to any of its directors or officers or to any person who owned fifty percent (50%) or more of its shares, who attempts by way of a new corporation or by the use of their individual names or by becoming a member of a partnership or a director, officer or person owning or possessing fifty percent (50%) or more of the shares in another corporation to obtain a new Massage Establishment Permit. Whenever any Massage Establishment Permit is suspended, the provisions of this Section shall apply to the permittee during the period of suspension. Massage Establishment Permit nontransferable. 5.58.100

- No Massage Establishment Permit issued hereunder shall be A. sold, transferred, or assigned by the permittee, or by operation of law, to any other person, or from one location to another location for any purpose. Any such sale, transfer, assignment, attempted sale, attempted transfer or attempted assignment shall constitute an immediate revocation of the permit, and the permit shall thereafter be null and void.
- No permittee shall operate under any name or conduct any B. massage establishment under any designation or location not specified in the permit.
- C. If the information required in the permit application changes, a new Massage Establishment Permit is required before the business may continue to operate as a massage establishment. For example, if an owner or operator to whom a permit has been issued changes a business location, that owner or operator must apply for a new permit prior to operating a massage establishment at the new location; or, if the massage establishment business is sold or otherwise has a change in ownership, the new owner(s) must apply for a new permit for that location before the

business may operate as a massage establishment.

- D. Any application for an expansion of a building of a massage establishment shall require compliance with this Chapter and all other applicable laws.
- 5.58.110 Minimum age requirement.
- A. No person shall be employed in a massage establishment or perform massage therapy or manage or hold an ownership interest in a massage establishment who is not at least 18 years of age.
- B. It is a misdemeanor for the owner, proprietor, managing employee, or any other person in charge of any massage establishment to employ any person under eighteen (18) years of age.
- 5.58.120 Display of permit and certifications.

The Massage Establishment Permit and a copy of the CAMTC certification of each and every massage therapist employed in the massage establishment shall be displayed in an open and conspicuous place on the premises. The City massage establishment business license and the Massage Establishment Permit shall be one and the same, as one document shall be issued upon business license and permit approval.

- 5.58.130 Facilities and operating requirements.
- A. Every massage establishment and every massage therapist shall comply with local, state, and federal standards for such businesses and practitioners and the following facilities and operations requirements:
- 1. The massage establishment's premises and facilities shall meet and be maintained in a condition to comply with all applicable code requirements of the City, county, and state, including, but not limited to, those related to the safety of structures, adequacy of the plumbing, lighting, heating, ventilation, waterproofing of rooms in which showers, water or steam baths are used, and the health and cleanliness of the

facility.

- 2. Massage establishments and massage therapists shall at all times have an adequate supply of clean sanitary towels, coverings, and linens. Towels, non-disposable coverings, and linens shall not be used on more than one client, unless they have first been laundered and disinfected. Disposable towels and disposable coverings shall not be used on more than one client. Soiled linens and paper towels shall be deposited in separate receptacles.
- 3. In the massage establishment, wet and dry heat rooms, steam or vapor rooms or cabinets, toilet rooms, shower and bathrooms, tanning booths, whirlpool baths, and pools shall be thoroughly cleaned and disinfected with a disinfectant as needed, and at least once each day when the premises are open. Bathtubs shall be thoroughly cleaned with a disinfectant after each use. All walls, ceilings, floors, and other physical facilities for the establishment shall be in good repair, and maintained in a clean and sanitary condition.
- 4. All equipment used in the massage therapy operation shall be maintained in a clean and sanitary condition. Instruments utilized in performing massage therapy shall not be used on more than one client unless they have been sterilized, using standard sterilization methods.
- 5. Adequate dressing rooms shall be provided to patrons.
  Dressing rooms may be occupied by no more than one person at a time.
  Dressing rooms need not be separate from the room in which the massage therapy is being performed.
- 6. Separate toilet facilities and washbasins are required for each sex as provided by Sections 8.26.050 and 8.26.060 of this Code. All single-user toilet facilities shall be identified as all-gender toilet facilities by signage that complies with Title 24 of the California Code of Regulations,

and designated for use by no more than one occupant at a time or for family or assisted use, per California Health and Safety Code section 118600.

Toilet facilities shall be provided in convenient locations within the massage establishment and shall include lavatories or wash basins provided with soap and both hot and cold running water either in the toilet room or vestibule.

- 7. A minimum of one wash basin for employees shall be provided at all times. The basin shall be located within or as close as practicable to the area devoted to performing of massage therapy services. Soap and sanitary towels shall also be provided at each basin.
- 8. Massage therapy shall be provided or given only between the hours of 7:00 a.m. and 10:00 p.m. No massage establishment shall be open and no client shall be in the establishment between 10:00 p.m. and 7:00 a.m.
- 9. No alcoholic beverages shall be sold, served, furnished, kept, consumed, or possessed on the premises of any massage establishment, except where authorized by law and, where applicable, approved by the Department of Development Services.
- 10. Controlled substances must not be consumed in a massage establishment unless the person has a prescription for the substance.
- 11. No owner, manager, operator, responsible managing employee, or permittee shall permit, and no massage therapist contractor shall offer or perform, any service other than those permitted under this Chapter.
- 12. No permittee or employee of a massage establishment shall:
  - a. Expose the sexual or genital part of the

permittee or employee in the course of a massage therapy.

- b. Touch or expose the sexual or genital part of any other person in the course of a massage therapy.
- c. Perform massage therapy on a patron with the intent or purpose of arousing, appealing to, or gratifying the sexual desires of said patron.
- d. Perform any task or service associated with the massage establishment in attire prohibited by California Business and Professions Code section 4609(10).
- shall place, publish or distribute or cause to be placed, published or distributed any advertising matter that depicts any portion of the human body that would reasonably suggest to prospective customers that any service is available that is prohibited under this Chapter nor shall any massage establishment employ language in any advertising text or business name that would reasonably suggest to a prospective client that any service is available that is prohibited under this Chapter.
- 14. The use or possession of adult-oriented merchandise in or on any part of a massage establishment is expressly prohibited.
- 15. Condoms must not be kept or used for any purpose in the massage establishment.
  - 16. Recordings.
- a. No electrical, mechanical or artificial device shall be used by the operator and/or manager, massage therapist or any employee of the massage establishment for audio and/or video recording or for monitoring the performance of a massage therapy, or the conversation or other sounds in the massage rooms without the knowledge and written consent of the patron.

5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

2

- b. No surveillance cameras, or video recording devices of any type, may be installed into rooms in which massage services will be rendered.
  - 17. Locks prohibited.
- a. No massage therapy shall be conducted within any cubicle, room, booth or treatment room on the premises of a massage therapy business which is fitted with a lock.
- b. All entrance and exit doors on the premises of a massage establishment shall remain unlocked during business hours unless the massage establishment is a business entity owned by one individual with one or fewer employees or independent contractors.
- 18. All massage services shall be paid for in the reception area. Massage establishments may utilize a system where tip envelopes are provided in the treatment rooms to be utilized and deposited by the client in the reception area.
- 19. A massage establishment must not be used for residential or sleeping purposes unless the massage establishment is properly zoned and has all necessary use permits, and the massage establishment is owned by one individual with one or fewer employees or independent contractors.
- 20. No person other than the client and the client's immediate family or guardian is allowed in the massage room while the client is dressing or undressing.
- 21. No person other than the client, the massage therapist assigned to the client, and the client's immediate family or guardian are allowed in the massage room if any door into the massage room is closed. Others may be in the massage room so long as all doors to the room are fully open.

	22.	Massage establishment personnel or any massage
therapist mu	st not i	nquire as to whether any client is a peace officer.

- 23. Artificial or natural light must be provided to produce a minimum of ten (10) foot candles of light in all parts of the massage establishment, in accordance with OSHA Regulations, Standard 29 CFR, Standard Number 1926.56, Title Illumination, table D-3, and Article 220 of the National Electric Code.
- 5.58.140 Responsibility of employer/permittee.
- A. It shall be the responsibility of the massage establishment permittee who employs or allows any person acting or purporting to act as a massage therapist, or the employer of any person acting or purporting to act as a massage therapist, to ensure that such person complies with the requirements of this Chapter and all laws, including obtaining and maintaining CAMTC certification.
- B. The massage establishment permittee shall be held responsible for the conduct of all persons on the premises who engage in providing the service of massage therapy. Any act or omission of any person giving massage therapy, or any service of massage therapy, shall be deemed the act or omission of the holder of the Massage Establishment Permit for the purposes of determining whether the permit may be revoked, suspended, or denied. Proof of knowledge of any violation of this section shall not be required for purposes of suspension, revocation, or denial of a Massage Establishment Permit.
- 5.58.150 Applicability to existing businesses.
- A. Any business establishment operating as a massage establishment under an existing business license on the effective date of this Chapter shall be brought into full compliance with the provisions of this Chapter not later than one hundred eighty (180) days following the effective

date of this Chapter, except where otherwise specified herein.

- B. All persons currently holding a valid massage technician permit issued by the Chief of Police shall have one (1) year following the enactment of this Chapter in which to become a CAMTC certified massage therapist, certified massage practitioner, or conditionally certified massage practitioner pursuant to California Business and Professions Code Sections 4600 et seq.; failure to comply with this requirement shall result in immediate suspension and/or revocation of the existing permit and/or related license.
- C. Any business that holds itself out as a massage establishment in any way including, without limitation, the advertising and soliciting of massages, will be subject to the provisions of this Chapter, unless expressly exempt by this Chapter.
- 5.58.160 Cease of business.

A Massage Establishment Permit issued pursuant to this Chapter shall become null and void upon the cessation of the business operations and/or the relocation of the business to a different property or address. Permittees shall notify the Director of Financial Management in writing if at any time during the duration of a permit issued under this Chapter a permittee ceases to do business as a massage establishment.

5.58.170 Inspections.

A. The Director of Financial Management, the Health Officer, the Chief of Police, and authorized representatives of concerned City departments are empowered to enter any massage establishment, or other place of business where massage occurs or is suspected of occurring, during any hour in which a massage establishment, or other place of business where massage occurs or is suspected of occurring, is operating, for the purpose of inspection, including the taking of photographs, samples

or other items that are plainly visible, to the extent permissible by law, and to enforce any of the provisions of this Chapter, or of any applicable law, rule or regulation governing such places in the City.

- B. No person shall refuse to permit or allow the Director of Financial Management, the Health Officer, any authorized inspector, or any representatives of concerned City departments, to enter, inspect or examine any portion of any massage establishment or other place of business where massage occurs. No person shall interfere with, hinder, or harass, in any manner, any City representative in the inspection or the examination of such massage establishment or other place of business where massage occurs.
- 5.58.180 Enforcement and penalties.
- A. It is the duty of the Chief of Police, or other authorized City officials and their designees, to enforce the rules and regulations in accordance with this Chapter.
- B. Each day a violation exists constitutes a separate and distinct offense. Suspension or revocation of a Massage Establishment Permit shall be governed by the provisions of this Chapter.
- C. Pursuant to the City's prosecutorial discretion, the City may enforce violations of the provisions of this Chapter as criminal actions, and the City may also enforce violations of this Chapter as civil and/or administrative actions.
- D. If a person falsely states or advertises or puts out any sign or card or other device, or falsely represents to the public through any print or electronic media, that he or she or any other individual is licensed, certified, or registered by a governmental agency as a massage therapist or massage practitioner, that person shall be subject to a civil penalty not to exceed two thousand five hundred dollars (\$2,500) for each violation, to be

//

//

assessed and collected in a civil action brought by the City Attorney, District Attorney, or Attorney General.

- E. Unless otherwise stated in this Chapter, violation of any provision of this Chapter is a misdemeanor and is punishable by a fine of not more than one thousand dollars (\$1,000) or by imprisonment for not more than six (6) months or by both such fine and imprisonment.

  Revocation of a license or permit or certificate shall not be a defense against prosecution.
- F. Any massage establishment operated, conducted or maintained contrary to the provisions of this Chapter shall be unlawful and a public nuisance, and the City may, in addition to or in lieu of prosecuting a criminal action hereunder, commence an action(s) or proceeding(s) for the abatement, removal and enjoinment thereof, in a manner provided by law.

  5.58.190 Severability.

If any section, subsection, subdivision, paragraph, sentence, clause or phrase of this Chapter, or its application to any person or circumstance, is for any reason held to be invalid or unenforceable, such invalidity or unenforceability shall not affect the validity of enforceability of the remaining sections, subsections, subdivisions, paragraphs, sentences, clauses or phrases of this Chapter, or its application to any other person or circumstance. The City of Long Beach declares that it would have adopted each section, subsection, subdivision, paragraph, sentence, clause or phrase hereof, irrespective of the fact that any one (1) or more sections, subsections, subdivisions paragraphs, sentences, clauses or phrases hereof be declared invalid or unenforceable.

Section 2. Section 21.15.110 of the Long Beach Municipal Code is amended to read as follows:

21.15.110 Adult entertainment business.

"Adult entertainment business" refers to any use defined in this Section.

- A. "Adult bookstore" means an establishment having twenty percent (20%) or more of its stock in trade in books, magazines and other periodicals, videotapes or other similar materials on display or available for sale or viewing on the premises which are distinguished or characterized by their emphasis on matter depicting, describing or relating to specified sexual activities or specified anatomical areas.
- B. "Adult mini motion picture theater" means an enclosed building with a capacity for less than fifty (50) persons, which is used for presenting, on a regular and substantial basis, material distinguished or characterized by an emphasis on matter depicting or relating to specified sexual activities or specified anatomical areas for observation by patrons in the facility.
- C. "Adult motion picture arcade" means any place to which the public is permitted or invited and where coin or slug operated or electronically, electrically or mechanically controlled still or motion picture machines, projectors or other image producing devices are maintained to show images on a regular and substantial basis, where the images so displayed are distinguished or characterized by an emphasis on depicting or describing specific sexual activities or specified anatomical areas.
- D. "Adult motion picture theater" means an enclosed building with a capacity of fifty (50) or more persons, which is used for representing on a regular and substantial basis, material distinguished or characterized by an emphasis on matter depicting, describing or relating to specified

sexual activities or specified anatomical areas for observation by patrons in the facility.

- E. "Cabaret" means a nightclub, theater or other establishment which features live performances by topless and/or bottomless dancers, exotic dancers, strippers, wrestlers, or similar entertainers, and where such performances are distinguished or characterized by an emphasis on specified sexual activities or display specified anatomical areas.
- F. "Model studio" means any premises on which there is conducted any business where, for any fee, compensation, consideration or gratuity, figure models who display specified anatomical areas are provided to be observed, sketched, drawn, painted, sculptured, photographed or otherwise depicted by persons paying such consideration or gratuity. For the purposes of this Section, "model studio" shall not be deemed to include:
- 1. Any art studio or art gallery maintaining a business license in the City where the activity described in this Subsection is carried on as an activity that is accessory to the principal use, provided that the operator complies with the additional conditions and specifications as set forth in Chapter 21.51 entitled "Accessory Uses"; or
- 2. Live nude art drawing or painting, or classes related thereto, that are conducted at an educational institution such as a private or public school, vocational school, college, or university qualified by the State Board of Education to give general academic instruction.
- G. "Sexual encounter center" means any business, agency or person who, for any form of consideration or gratuity, provides a place where three (3) or more persons may congregate, assemble or associate for the purpose of engaging in specified sexual activities or exposing specified anatomical areas.
  - H. For the purposes of this Section, "specified anatomical areas"

include the human male or female genitals, pubic hair, anus, cleft of the buttocks, or vulva with less than a fully opaque covering and/or covered male genitals in a turgid state. This provision may not be complied with by applying an opaque covering simulating the appearance of the specific anatomical part required to be covered.

- I. For the purpose of this Section, "specified sexual activities" include:
- 1. Actual or simulated sexual intercourse, anal intercourse, oral or anal copulation, bestiality, pedophilia, necrophilia, direct physical stimulation of unclothed genitals, flagellation or torture in the context of sexual relationship, or the use of excretory functions in the context of a sexual relationship; or
- 2. Clearly depicted human genitals in a state of sexual stimulation, arousal or tumescence; or
- 3. Use of human or animal masturbation, sodomy, oral copulation, coitus, ejaculation; or
- 4. Fondling or touching of nude human genitals, pubic region, buttocks or female breast; or
- 5. Masochism, erotic or sexually oriented torture, beating or the infliction of pain; or
- 6. Erotic or lewd touching, fondling or other contact with an animal by a human being; or
- 7. Human erection, urination, menstruation, vaginal or anal irrigation.
- J. For the purpose of this Section, "regular and substantial basis" means presenting such material on four (4) or more days within any calendar month. Presenting such material on three (3) or fewer nonconsecutive days within a calendar month with at least seven (7) days

//

//

between the days the material is presented shall be deemed occasional or incidental and not a violation. However, presenting such material on consecutive days or with less than a seven (7) day interval between showings is a violation. An establishment under one ownership or management at one (1) location shall be considered one (1) "business" even though there may be more than one (1) screening room or viewing room at that location.

Section 3. Section 21.15.1725 of the Long Beach Municipal Code is amended to read as follows:

21.15.1725 Massage establishment.

"Massage establishment" means any business that offers massage therapy in exchange for compensation, as more particularly defined in Section 5.58.020.L of this Code. "Massage establishment" includes massage as a primary use, or as an accessory use for a hotel over one hundred (100) rooms, physician, chiropractor, health club, beauty salon, nail salon, and the like.

Section 4. Section 21.32.035 of the Long Beach Municipal Code is amended to read as follows:

21.32.035 Adult entertainment business.

Any business considered an "adult Entertainment business" as defined in Subsection 21.15.110 of this Title shall be subject to special locational standards as indicated in Chapter 21.45 (Special Development Standards).

Section 5. Table 32-1 "Uses in All Other Commercial Zoning Districts" of Chapter 21.32 of the Long Beach Municipal Code shall be amended by amending "Massage therapy" and by adding "Massage Establishment (Primary Use)" as follows:

## TABLE 32-1 Uses in All Other Commercial Zoning Districts

Massage Establishment	Ne	Neighborhood			Community				Other	
	A	A	A	A	A	A	A	A A	Accessory use for hotel over one hundred (100) rooms, a physician, chiropractor, health club, beauty salon, nail salon, and the like.	
Massage Establishment (Primary Use)	AP	AP	AP	AP	AP	AP	AP	AP	AP	

Section 6. Section 21.33.050 of the Long Beach Municipal Code is amended to read as follows:

21.33.050 Adult entertainment businesses.

Any business considered an "adult entertainment business," as defined in Subsection 21.15.110 of this Title, shall be subject to the special locational standards contained in Chapter 21.45 (Special Development Standards).

Section 7. Section 21.34.030 of the Long Beach Municipal Code is amended to read as follows:

21.34.030 Adult entertainment business.

Any business considered an "adult entertainment business" as defined by Subsection 21.15.110 of this Title shall be subject to special locational standards as indicated in Chapter 21.45 (Special Development Standards).

Section 8. Section 21.35.030 of the Long Beach Municipal Code is amended to read as follows:

21.35.030 Adult entertainment business.

Pertaining to the proximity of such uses to parks, any business considered an "adult entertainment business" as defined by Subsection 21.15.110 of this Title shall be subject to special locational standards as indicated in Chapter 21.45, "Special Development Standards".

Section 9. Section 21.52.030 is added to the Long Beach Municipal Code to read as follows:

21.52.030 Massage establishments.

The following conditions shall apply to massage establishments indicated in Table 32-1 where massage is the primary use:

A. For new massage establishments, the proposed location for the massage establishment must not be fewer than seven hundred fifty (750) feet from another massage establishment as measured from the property lines. For existing massage establishments that are located within seven hundred fifty (750) feet of another massage establishment at the time this Section is enacted, those massage establishments are not required to relocate but are subject to the provisions of Chapter 5.58 and Title 21 of the

Long Beach Municipal Code, and any other applicable federal, state and local law.

- B. No massage establishment located in a building or structure with exterior windows fronting a public street, highway, walkway, or parking area shall block visibility into the interior reception and waiting area through the use of curtains, closed blinds, tints, or any other material that obstructs or substantially darkens the view into the premises at any time. The interior of the business shall be plainly visible from the exterior of the business by passing vehicles and pedestrians.
- C. A massage establishment shall post, near the public entrance of the establishment or in another conspicuous place in clear view of the public and employees where similar notices are customarily posted, a notice sized at least 8.5 inches by 11 inches with a minimum of 16-point font stating as follows:

If you or someone you know is being forced to engage in any activity and cannot leave —whether it is commercial sex, housework, farm work, construction, factory, retail, or restaurant work, or any other activity— call the National Human Trafficking Resource Center at 1-888-373-7888 or the California Coalition to Abolish Slavery and Trafficking (CAST) at 1-888-KEY-2-FRE(EDOM) or 1-888-539-2373 to access help and services.

Section 10. Section 21.51.243 of the Long Beach Municipal Code is hereby repealed.

// //

 $/\!/$ 

 $/\!/$ 

the City Council and cause it to be posted in three (3) conspicuous places in the City of 2 Long Beach, and it shall take effect on the thirty-first (31st) day after it is approved by the 3 Mayor. 4 I hereby certify that the foregoing ordinance was adopted by the City 5 Council of the City of Long Beach at its meeting of \_\_\_\_\_, 20\_\_\_\_, by the 6 7 following vote: 8 Councilmembers: 9 Ayes: 10 11 12 13 Noes: Councilmembers: 14 15 Absent: Councilmembers: 16 17 18 City Clerk 19 20 21 Approved: Mayor (Date) 22 23 24 25 26 27

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach. CA 90802-4664

1

Section 11. The City Clerk shall certify to the passage of this ordinance by

28

## OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

#### RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LONG BEACH AUTHORIZING THE DIRECTOR OF DEVELOPMENT SERVICES TO SUBMIT AMENDMENTS TO THE LONG BEACH ZONING REGULATIONS TO THE CALIFORNIA COASTAL COMMISSION FOR APPROVAL

WHEREAS, on \_\_\_\_\_\_, 2018, the City Council of the City of Long Beach amended certain provisions of the Long Beach Zoning Regulations, Title 21 of the Long Beach Municipal Code, relating to massage establishments; and

WHEREAS, it is the desire of the City Council to submit the above referenced zoning regulation amendments to the California Coastal Commission for its review; and

WHEREAS, the Planning Commission and City Council gave full consideration to all facts and the proposals respecting the amendments to the zoning regulations at a properly noticed and advertised public hearing; and

WHEREAS, the City Council approved the proposed amendments to the zoning regulations by adopting amendments to Title 21. The proposed zoning regulation amendments are to be carried out in a manner fully consistent with the Coastal Act and become effective in the Coastal Zone immediately upon Coastal Commission certification; and

WHEREAS, the City Council hereby finds that the proposed amendments will not adversely affect the character, livability or appropriate development in the City of Long Beach and that the amendments are consistent with the goals, objectives and provisions of the General Plan.

27 || ///

28 | ///

1	NOW, THEREFORE, the City Council of the City of Long Beach resolves as
2	follows:
3	Section 1. The amendments to the Long Beach Zoning Regulations of
4	the City of Long Beach adopted on, 2018, by Ordinance No.
5	ORD-18, a copy of which is attached to and incorporated in this
6	resolution is hereby submitted to the California Coastal Commission for its earliest review
7	as to that part of the ordinance that directly affects land use matters in that portion of the
8	California Coastal Zone within the City of Long Beach.
9	Section 2. The Director of Development Services of the City of Long
10	Beach is hereby authorized to and shall submit a certified copy of this resolution, together
11	with appropriate supporting materials, to the California Coastal Commission with a
12	request for its earliest action, as an amendment to the Local Coastal Program that will
13	take effect automatically upon Commission approval pursuant to the Public Resources
14	Code or as an amendment that will require formal City Council adoption after Coastal
15	Commission approval.
16	Section 3. This resolution shall take effect immediately upon its adoption
17	by the City Council, and the City Clerk shall certify the vote adopting this resolution.
18	///
19	///
20	///
21	
22	
23	
24	
25	///
26	<i> </i>
27	<i> </i>
28	

I hereby certify that the foregoing resolution was adopted by the City Council of the City of Long Beach at its meeting of \_\_\_\_\_\_, 2018, by the following vote: Councilmembers: Ayes: Councilmembers: Noes: Absent: Councilmembers: OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664 City Clerk 



## AGENDA ITEM No.

### CITY OF LONG BEACH

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Blvd., 5th Floor

Long Beach, CA 90802

(562) 570-6194

FAX (562) 570-6068

February 15, 2018

CHAIR AND PLANNING COMMISSIONERS
City of Long Beach
California

#### RECOMMENDATION:

Recommend that the City Council adopt Negative Declaration ND-05-17, and approve a Zoning Code Amendment (ZCA17-012) and submittal of a Local Coastal Program Amendment (LCPA17-007) to amend the Long Beach Municipal Code Chapter 21.15 and Sections 21.32, 21.33, 21.34 and 21.35, related to defining and permitting Massage Establishments. (Citywide)

APPLICANT:

City of Long Beach

333 West Ocean Boulevard Long Beach, CA 90802 (Application No. 1705-04)

#### DISCUSSION

The Long Beach Municipal Code contains regulations for massage establishments and massage technicians for the protection of public health, safety, and welfare. The regulations are located in both Title 5, Regulation of Businesses, Trades, and Professions, and Title 21, Zoning. Title 5 sets forth definitions and operational standards while Title 21 sets forth which zoning districts allow accessory massage establishments. Changes in State law triggered the need for cities to update regulation of massage establishments. In 2008, Senate Bill 731 was signed into law and authorized the creation of the Massage Therapy Act (set to conclude at the end of 2014). Subsequently, Assembly Bill 1147 (AB 1147) was enacted (effective January 1, 2015) to replace – and to some extent, "fix" – Senate Bill 731. The proposed ordinance responds to provisions of AB 1147.

#### State Law

The primary goals of SB 731 were to professionalize the massage industry and create universal, State-wide standards for massage businesses and practitioners. The Bill prohibited local jurisdictions from imposing land use regulations on massage businesses that were different from those imposed on other professional services, provided operators and practitioners within the establishment were certified by the California Massage Therapy Council (CAMTC). The CAMTC is a nonprofit public benefit corporation created under the Bill to oversee a voluntary certification process for massage practitioners. This stripping of local controls had the unintended consequence of causing the proliferation of illicit

CHAIR AND PLANNING COMMISSIONERS February 15, 2018 Page 2 of 4

massage establishments and an increase in prostitution and human trafficking cases in many jurisdictions.

Adoption of AB 1147 restored local regulatory authority over massage businesses and practitioners by allowing local governments to impose reasonable conditions on licensing, operations, and business locations. The Bill also made CAMTC certification mandatory, thereby dividing regulation responsibility between State and local governments. Assembly Bill 1147 allows local governments to use their regulatory and land use authority to ensure the best interests of the community, such as ensuring public safety, reducing human trafficking, and implementation of local standards.

Assembly Bill 2194, which went into effect on January 1, 2017, extended AB 1147 for an additional four years and expanded sections of the original bill related to regulatory fees, facility standards, and CAMTC background check policy.

#### **Proposed Ordinance Amendments**

Current Title 5 contains massage operator and practitioner licensing requirements, facility standards, and inspection criteria. These regulations, in Section 5.58, Massage Establishments, and last amended in 1998, are proposed to be amended and restated entirely. The proposed amendments to Title 5 are intended to provide safeguards against personal injury and economic loss due to improperly trained or undereducated massage practitioners and safeguards against prostitution, sex trafficking, and other unlawful sexual activities that have been known to occur in establishments offering massage services.

Specific amendments to Title 5 include requiring mandatory CAMTC certification – and certification maintenance; certification is for a two-year time period – for all massage practitioners, Police Department review of all massage operator and practitioner license applications, a prohibition on operating hours between 10:00 p.m. and 7:00 a.m., and a prohibition on the use, possession, or sale of adult-oriented merchandise, alcohol, or controlled substances. Information on the proposed Title 5 amendments is included in this report (and detailed in the report's ordinance exhibit) for contextual purposes only. The requested Planning Commission action is for a recommendation on proposed amendments to Title 21, only.

Currently, Title 21 identifies uses where massage services are the primary business conducted on the premises as a "Massage Parlor" and classifies them as an Adult Entertainment Business, as defined in Section 21.15.110. This classification includes uses such as adult book stores, adult motion picture theaters, cabarets, and sexual encounter centers. However, the stigma associated with massage uses has changed over time. By and large, massage establishments are now perceived as a personal service suitable to be located within shopping centers or other commercial areas.

Adult Entertainment Business uses are subject to Special Development Standards located in Section 21.45.110 that include restrictions on possible locations (separation

CHAIR AND PLANNING COMMISSIONERS February 15, 2018 Page 3 of 4

requirements from residential zones, schools, parks, churches, other Adult Entertainment Businesses). This section also includes outright prohibition of such uses on specific street sections identified by the Long Beach Police Department as problematic (experiencing a high rate of arrests for prostitution, lewd behavior, and disorderly conduct), business hours of operation (mandatory ceasing of operations between 12:00 a.m. and 9:00 a.m.), and site security.

The following section describes the proposed Zoning Code changes, which are contained in the Draft Zoning Code Amendment (Exhibit A – Draft Zoning Code Amendment and Redlined Text).

The proposed modifications to Title 21 would redefine a business engaged in primary use massage services as a "Massage Establishment". It would remove the use from the Adult Entertainment Business classification, instead defining it as a personal service use subject to approval of an Administrative Use Permit (AUP) in all commercial zones and Planned Development Districts that permit commercial uses. The AUP process would allow for public notification of new requests, a decision in a public forum (Zoning Administrator action, subject to Planning Commission appeal), and a case-by-case evaluation of the proposed location and business operations. Additionally, the AUP requirement creates an additional enforcement tool for permitted establishments that are found to be in violation of their conditions of approval. Such enforcement actions could include a revocation hearing for those permitted establishments that do not come into compliance for identified violations.

Massage services will remain a permitted, by-right accessory use (accessory use being defined in the City of Long Beach as no more than 49 percent floor area occupancy within an establishment) when associated with a primary use hotel over one-hundred (100) rooms, physician's or chiropractor's office, health club, beauty salon, nail salon, or similar business. Massage Establishments as a home occupation use will remain expressly prohibited.

Special development standards for Massage Establishments as a primary use will be added to Chapter 21.52. These conditions include a 500-foot buffer between primary use Massage Establishments, window coverage restrictions, and a requirement to post an onpremises notice containing resource information related to human trafficking. These special conditions when added to the operating and licensing restrictions proposed in Title 5 and the request-specific conditions added through the AUP process will ensure minimal impact on surrounding land uses and the prevention of overconcentration of Massage Establishment uses.

The Municipal Code does not set forth required findings for approval of a Zoning Code Amendment. However, the proposed amendments are consistent with the General Plan, specifically upholding the Land Use Element's emphasis on maintaining and improving the quality of life and the Public Safety Element's emphasis on creating safer physical environments. Staff recommends that the Planning Commission recommend that the City

CHAIR AND PLANNING COMMISSIONERS February 15, 2018 Page 4 of 4

Council approve Zoning Code Amendment No. 17-012 to modify provisions for Massage Establishments.

#### **PUBLIC HEARING NOTICE**

The required public hearing notice was provided in accordance with the Municipal Code. A public hearing notice was published in the Long Beach Press-Telegram, public hearing notices were mailed to the California Coastal Commission and all City libraries, and three public hearing notices were posted in public places within the City. No comments have been received as of the preparation of this report.

#### **ENVIRONMENTAL REVIEW**

Pursuant to the California Environmental Quality Act (CEQA) and the State CEQA Guidelines, Negative Declaration 05-17 has been prepared for the project and finds that the project would not have any potential significant adverse environmental impacts. The Negative Declaration was circulated for a 30-day public review period on December 20, 2017. No public comments were received during the review period.

Respectfully submitted,

LINDA F. TATUM, AICP

PLANNING BUREAU MANAGER

Lindu & Jakyon

TOM MODICA

INTERIM DIRECTOR OF DEVELOPMENT SERVICES

TM:LFT:CT:MH/CJ

Attachments:

Exhibit A – Draft Zoning Code Amendment and Redlined Text

Exhibit B - Negative Declaration 05-17

12

13 14

15 16

CHARLES PAk. ...\, City Attorney 333 West Ocean Boulevard, 11th Floor

Y ATTORNEY

17

19

18

21

20

22 23

24

26

25

27 28

#### REDLINED VERSION

21.15.110 - Adult entertainment business.

Adult entertainment business" refers to any use defined in this Section.

A. "Adult bookstore" means an establishment having twenty percent (20%) or more of its stock in trade in books, magazines and other periodicals, videotapes or other similar materials on display or available for sale or viewing on the premises which are distinguished or characterized by their emphasis on matter depicting, describing or relating to specified sexual activities or specified anatomical areas.

B. "Adult mini motion picture theater" means an enclosed building with a capacity for less than fifty (50) persons, which is used for presenting, on a regular and substantial basis, material distinguished or characterized by an emphasis on matter depicting or relating to specified sexual activities or specified anatomical areas for observation by patrons in the facility.

C. "Adult motion picture arcade" means any place to which the public is permitted or invited and where coin or slug operated or electronically, electrically or mechanically controlled still or motion picture machines, projectors or other image producing devices are maintained to show images on a regular and substantial basis, where the images so displayed are distinguished or characterized by an emphasis on depicting or describing specific sexual activities or specified anatomical areas.

D. "Adult motion picture theater" means an enclosed building with a capacity of fifty (50) or more persons, which is used for representing on a regular and substantial basis, material distinguished or characterized by an emphasis on matter depicting, describing or relating to specified sexual activities or specified anatomical areas for observation by patrons in the facility.

00738975

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

E. "Cabaret" means a nightclub, theater or other establishment which features live performances by topless and/or bottomless dancers, exotic dancers strippers, wrestlers, or similar entertainers, and where such performances are distinguished or characterized by an emphasis on specified sexual activities or display specified anatomical areas.

F. "Massage parlor" means an establishment regulated as a massage parlor pursuant to Chapter 5.58 of the municipal code where, for any form of consideration or gratuity, massage, alcohol rub, administration of fomentations, electric or magnetic treatments or any other treatment or manipulation of the human body occurs.

A massage parlor is a principal land use where the massage service is the primary business conducted on the premises.

GF. "Model studio" means any premises on which there is conducted any business where, for any fee, compensation, consideration or gratuity, figure models who display specified anatomical areas are provided to be observed, sketched, drawn, painted, sculptured, photographed or otherwise depicted by persons paying such consideration or gratuity. For the purposes of this Section, "model studio" shall not be deemed to include:

- 1. Any art studio or art gallery maintaining a business license in the City where the activity described in this Subsection is carried on as an activity that is accessory to the principal use, provided that the operator complies with the additional conditions and specifications as set forth in Chapter 21.51 entitled "Accessory Uses"; or
- 2. Live nude art drawing or painting, or classes related thereto, that are conducted at an educational institution such as a private or public school, vocational school, college, or university qualified by the State Board of Education to give general academic instruction.

HG. "Sexual encounter center" means any business, agency or

	1
	2
	3
	4
	5
	6
	7
	8
	9
	10
	11
	12
	13
	14
	15
	16
	17
	18
	19
	20
	21
	22
	23
	24
	25
1	26
	27

person who, for any form of consideration or gratuity, provides a place where three (3) or more persons may congregate, assemble or associate for the purpose of engaging in specified sexual activities or exposing specified anatomical areas.

- include the human male or female genitals, pubic hair, anus, cleft of the buttocks, or vulva with less than a fully opaque covering and/or covered male genitals in a turgid state. This provision may not be complied with by applying an opaque covering simulating the appearance of the specific anatomical part required to be covered.
- JI. For the purpose of this Section, "specified sexual activities" include:
- 1. Actual or simulated sexual intercourse, anal intercourse, oral or anal copulation, bestiality, pedophilia, necrophilia, direct physical stimulation of unclothed genitals, flagellation or torture in the context of sexual relationship, or the use of excretory functions in the context of a sexual relationship; or
- 2. Clearly depicted human genitals in a state of sexual stimulation, arousal or tumescence; or
- 3. Use of human or animal masturbation, sodomy, oral copulation, coitus, ejaculation; or
- 4. Fondling or touching of nude human genitals, pubic region, buttocks or female breast; or
- 5. Masochism, erotic or sexually oriented torture, beating or the infliction of pain; or
- 6. Erotic or lewd touching, fondling or other contact with an animal by a human being; or
  - 7. Human erection, urination, menstruation, vaginal or anal irrigation.
- KJ. For the purpose of this Section, "regular and substantial basis" means presenting such material on four (4) or more days within any calendar

month. Presenting such material on three (3) or fewer nonconsecutive days within a calendar month with at least seven (7) days between the days the material is presented shall be deemed occasional or incidental and not a violation. However, presenting such material on consecutive days or with less than a seven (7) day interval between showings is a violation. An establishment under one ownership or management at one (1) location shall be considered one (1) "business" even though there may be more than one (1) screening room or viewing room at that location.

#### 21.15.1725 - Massage therapy Establishment.

"Massage therapyestablishment" means the non-adult entertainment business of massage. Non-adult entertainment massage is limited to an accessor use to a physician, chiropractor, health club or beauty salenany business that offers massage therapy in exchange for compensation, as more particularly defined in Section 5.58.020.J of this Code. "Massage establishment" includes massage as a primary use, or as an accessory use for a hotel over one hundred (100) rooms, physician, chiropractor, health club, beauty salen, nail salen, and the like.

.A 90802-4664

OFFICE OF TH Y ATTORNEY CHARLES PAR..., Gity Attorney 333 West Ocean Boulevard, 11th Floor Long Beach. CA 90802-4664

21.32.035 - Adult Entertainment business.

Any business considered an "adult Entertainment business" as defined in Subsections 21.15.110. A through 21.15.110. K of this Title shall be subject to special locational standards as indicated in Chapter 21.45 (Special Development Standards).

TABLE 32-1
Uses in All Other Commercial Zoning Districts

	Neighborhood			Community				Regional	Other	
Massage therapyEstablishm ent	A	A	A	A	A	A	A	A	A	Accessory use for a hotel over one hundred (100) rooms, physician, chiropractor, health club, beauty salon, nail salon, and the like Special conditions (see Section 21-51-243)  Special adult entertainment standards for massage parlor (see Section 21-45-110).
Massage Establishment (Primary Use)	<u>AP</u>	AP	<u>AP</u>	AP	AP	AP	AP	AP	AP	

## CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach. CA 90802-4664

OFFICE OF THE CITY ATTORNEY

#### 21.33.050 - Adult entertainment businesses.

Any business considered an "adult entertainment business," as defined in Subsections 21.15.110. A through 21.15.110. K of this Title, shall be subject to the special locational standards contained in Chapter 21.45 (Special Development Standards).

#### 21.34.030 - Adult entertainment business.

Any business considered an "adult entertainment business" as defined by Subsections 21.15.110. A through 21.15.110. K of this Title shall be subject to special locational standards as indicated in Chapter 21.45 (Special Development Standards).

#### 21.35.030 - Adult entertainment business.

Pertaining to the proximity of such uses to parks, any business considered an "adult entertainment business" as defined by Subsections 21.15.110. A through 21.15.110. K of this Title shall be subject to special locational standards as indicated in Chapter 21.45, "Special Development Standards".

333 West Ocean Boulevard, 11th Floor CHARLES PAR. ..., City Attorney

OFFICE OF THI

1

16

indicated in Table 32-1 where massage is the primary use:

21.52.030 – Massage Establishments.

For new Massage Establishments, the proposed location for the Massage Establishment must not be fewer than seven hundred fifty (750) feet from another Massage Establishment as measured from the property lines. For existing Massage Establishments that are located within seven hundred fifty (750) feet of another Massage Establishment at the time this Section is enacted, those Massage Establishments are not required to relocate but are subject to the provisions of Chapter 5.58 and Title 21 of the Long Beach Municipal Code, and any other applicable federal, state and local law.

The following conditions shall apply to Massage Establishments

No massage establishment located in a building or structure with exterior windows fronting a public street, highway, walkway, or parking area shall block visibility into the interior reception and waiting area through the use of curtains, closed blinds, tints, or any other material that obstructs or substantially darkens the view into the premises at any time. The interior of the business shall be plainly visible from the exterior of the business by passing vehicles and pedestrians.

	1	
	2	
	3	
	4	
	5	
	6	
	7	
	8	
	9	
	10	
	11	
	12	
	13	
	14	
	15	
	16	
	17	
•:	18	
	19	
	20	
	21	
	22	
	23	
	24	
	25	
	26	
	27	

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attomey 333 West Ocean Boulevard, 11th Floor C. A Massage Establishment shall post, near the public entrance of the establishment or in another conspicuous place in clear view of the public and employees where similar notices are customarily posted, a notice sized at least 8.5 inches by 11 inches with a minimum of 16-point font stating as follows:

If you or someone you know is being forced to engage in any activity and cannot leave —whether it is commercial sex, housework, farm work, construction, factory, retail, or restaurant work, or any other activity— call the National Human Trafficking Resource Center at 1-888-373-7888 or the California Coalition to Abolish Slavery and Trafficking (CAST) at 1-888-KEY-2-FRE(EDOM) or 1-888-539-2373 to access help and services.

#### 21.51.243 - Massage therapy.

Massage therapy as a nonadult entertainment business shall be limited to an accessory use for a physician, chiropractor, health club, beauty salon, or hotel over one hundred (100) rooms.



# Long Beach Massage Establishment Municipal Code Amendment

NEGATIVE DECLARATION
ND 05-17

Prepared by:

**City of Long Beach**Department of Development Services
Planning Bureau

#### **INITIAL STUDY**

#### **Project Title:**

Long Beach Massage Establishment Municipal Code Amendment

#### Lead agency name and address:

City of Long Beach 333 W. Ocean Boulevard, 5<sup>th</sup> Floor Long Beach, CA 90802

#### Contact person and phone number:

Craig Chalfant, Senior Planner (562) 570-6368

#### **Project Location:**

City of Long Beach, County of Los Angeles, California.

#### Project Sponsor's name and contact information:

City of Long Beach, Long Beach Development Services c/o Christopher Koontz 333 W. Ocean Boulevard, 5<sup>th</sup> Floor Long Beach, CA 90802 (562) 570-6288

#### **General Plan:**

The proposed Massage Establishment Municipal Code Amendment would cover all General Plan Land Use Districts that apply to any commercial zoning district, Specific Plan or Planned Development (PD) district that permit commercial land uses in the City of Long Beach.

#### Zoning:

The proposed Municipal Code Amendment applies to all commercial zoning districts, except for the CS Commercial Storage district, and all Specific Plans and Planned Development districts that permit commercial land uses in the City of Long Beach.

#### **Project Background:**

In 2008 the State of California legislature adopted Senate Bill (SB) 731. The intent of this bill was to professionalize the massage industry and create universal, State-wide standards for massage establishments and practitioners. This bill prohibited local jurisdictions from imposing land use regulations on massage establishments that were different from those imposed on other professional services, provided operators and practitioners within the establishment were certified by the California Massage Therapy Council (CAMTC), a nonprofit public benefit corporation created under this bill to oversee a voluntary certification process for massage practitioners. This loss of local controls had the unintended consequence of causing the proliferation of illicit massage

establishments and a jump in prostitution and human trafficking cases in many jurisdictions. Efforts by local police departments to address these issues were met with resistance due to SB 731.

Assembly Bill (AB) 1147, effective January 1, 2015, restored local regulatory authority over massage establishments and practitioners by allowing local governments to impose reasonable conditions on licensing, operations, and business locations. This bill also made CAMTC certification mandatory, thereby dividing regulatory responsibility between the state and local governments. AB 1147 allows local governments to use their regulatory and land use authority to ensure the best interests in the community, such as ensuring public safety, reducing human trafficking, and implementation of local standards.

#### **Project Description:**

The proposed project (Application No. 1705-04), which includes a Zoning Code Amendment (ZCA17-012) and Local Coastal Program Amendment (LCPA17-007), involves amendments to the Long Beach Municipal Code (LBMC) to expand the procedural and operating requirements for massage establishments. Amendments to LBMC Title 5 (Regulation of Businesses, Trades and Professions) include mandatory CAMTC certification for all massage practitioners, Police Department review of all massage license applications, a prohibition on operating hours between 10:00 p.m. and 7:00 a.m., and a prohibition on the use, possession, or sale of adult-oriented merchandise, alcohol, or controlled substances. Amendments to LBMC Title 21 (Zoning Regulations) include removing primary use massage establishments from the "Adult Entertainment Business" definition, changing the "Massage Therapy" definition to "Massage Establishment," and requiring an Administrative Use Permit for primary Massage Establishment uses in commercial zoning districts. Additionally, special conditions for primary use Massage Establishments will be added to LBMC Chapter These conditions include a 500-foot buffer between primary use Massage Establishments, window coverage restrictions, and a requirement to post an onpremises notice containing resource information related to human trafficking. Massage operations in conjunction with select commercial uses (hotel over 100 rooms, physician, chiropractor, health club, beauty salon, nail salon, and similar uses) will remain a permitted as an accessory use only to these select commercial uses.

#### Surrounding land uses and settings:

The City of Long Beach is adjacent to the following municipalities: City of Los Angeles (Wilmington, Port of Los Angeles), Carson, Compton, Paramount, Bellflower, Lakewood, Hawaiian Gardens, Cypress, Los Alamitos and Seal Beach. It is also adjacent to the unincorporated communities of Rancho Dominguez and Rossmoor. In addition, the City of Signal Hill is completely surrounded by the City of Long Beach.

#### Public agencies whose approval is required:

Long Beach Planning Commission (recommend City Council adopt Negative Declaration 05-17 and approve Application No. 1705-04)

Long Beach City Council (adopt Negative Declaration 05-17 and approve Application No. 1705-04)

#### **ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:**

The environmental factors checked below would be potentially affected by this project involving at least one impact that is a "Potentially Significant Impact" as indicated by the checklist on the following pages:

Aesthetics	Greenhouse Gas Emissions	Population and Housing
Agricultural Resources	Hazards and Hazardous Materials	Public Services
Air Quality	Hydrology and Water Quality	Recreation
Biological Resources	Land Use and Planning	Transportation/Traffic
Cultural Resources	Mineral Resources	Utilities and Service Systems
Geology and Soils	Noise	Mandatory Findings of Significance

#### **DETERMINATION:**

and a NEGATIVE DECLARATION will be prepared.  I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.  I find that the proposed project MAY have a significant effect on the environment and ar ENVIRONMENTAL IMPACT REPORT is required.  I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards and 2) has been addressed by mitigation measures based on the earlier analysis, as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required but it must analyze only the effects that remain to be addressed.  I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed.	On the	e basis of this initial evaluation:
<ul> <li>environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.</li> <li>I find that the proposed project MAY have a significant effect on the environment and ar ENVIRONMENTAL IMPACT REPORT is required.</li> <li>I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards and 2) has been addressed by mitigation measures based on the earlier analysis, as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required but it must analyze only the effects that remain to be addressed.</li> <li>I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed.</li> </ul>	$\boxtimes$	I find that the proposed project COULD NOT have a significant effect on the environment and a NEGATIVE DECLARATION will be prepared.
<ul> <li>I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards and 2) has been addressed by mitigation measures based on the earlier analysis, as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required but it must analyze only the effects that remain to be addressed.</li> <li>I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed.</li> </ul>		I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because revisions in the project have been made by or agreed to by the project proponent. A MITIGATED NEGATIVE DECLARATION will be prepared.
significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards and 2) has been addressed by mitigation measures based on the earlier analysis, as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required but it must analyze only the effects that remain to be addressed.  I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed.		I find that the proposed project MAY have a significant effect on the environment and an ENVIRONMENTAL IMPACT REPORT is required.
environment, because all potentially significant effects (a) have been analyzed		I find that the proposed project MAY have a "potentially significant impact" or "potentially significant unless mitigated" impact on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures based on the earlier analysis, as described on attached sheets. An ENVIRONMENTAL IMPACT REPORT is required, but it must analyze only the effects that remain to be addressed.
standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or		I find that although the proposed project could have a significant effect on the environment, because all potentially significant effects (a) have been analyzed adequately in an earlier EIR or NEGATIAVE DECLARATION pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR or NEGATIVE DECLARATION, including revisions or mitigation measures that are imposed upon the proposed project, nothing further is required.
Craig Chalfant Date	 Craig	Chalfant Date
Senior Planner		

#### **EVALUATION OF ENVIRONMENTAL IMPACTS**

- A brief explanation is required for all answers except "No Impact" answers that are supported adequately by the information sources a lead agency cites in the parenthesis following each question. A "No Impact" answer is adequately supported if the referenced information sources show that the impact simply does not apply to projects like the one involved (e.g. the project falls outside a fault rupture zone). A "No Impact" answer should be explained where it is based on project-specific factors as well as general standards (e.g. the project will not expose sensitive receptors to pollutants, based on a project specific screening analysis).
- 2) All answers must take account of the whole action involved, including off-site as well as on-site, cumulative as well as project-level, indirect as well as direct, and construction as well as operational impacts.
- Once the lead agency has determined that a particular physical impact may occur, then the checklist answers must indicate whether the impact is potentially significant, less than significant with mitigation, or less than significant. "Potentially Significant Impact" is appropriate if there is substantial evidence that an effect may be significant. If there are one or more "Potentially Significant Impact" entries when the determination is made, an EIR is required.
- 4) "Negative Declaration; Less Than Significant With Mitigation Incorporation" applies where the incorporation of mitigation measures has reduced an effect from "Potentially Significant Impact" to a "Less Than Significant Impact." The lead agency must describe the mitigation measures, and briefly explain how they reduce the effect to a less than significant level (mitigation measures from "Earlier Analysis," as described in (5) below, may be cross-referenced).
- 5) Earlier analyses may be used where, pursuant to the tiering, program EIR, or other CEQA process, an effect has been adequately analyzed in an earlier EIR or Negative Declaration (per Section 15063(c)(3)(D)). In this case, a brief discussion should identify the following:
  - a) Earlier Analysis Used. Identify and state where they are available for review.
  - b) Impacts Adequately Addressed. Identify which effects from the above checklist were within the scope of and adequately analyzed in an earlier document pursuant to applicable legal standards, and state whether such effect were addressed by mitigation measures based on the earlier analysis.
  - c) Mitigation Measures. For effects that are "Less that Significant with Mitigation Measures Incorporated," describe the mitigation measures which were incorporated or refined from the earlier document and the extent to which they address site-specific conditions for the project.

December 2017

- 6) Supporting information Sources: A source list should be attached, and other sources used or individuals contacted should be cited in the discussion.
- 7) The explanation of each issue should identify:
  - a) The significance criteria or threshold. If any, used to evaluate each question; and
  - b) The mitigation measure identified, if any, to reduce the impact to less than significance.

_	ould the pro						
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
Estat vistas sceni distar well	olishment MC s or public vie ic vistas of the nt views of th as the Santa	A) wo ews of e ocea e Sar Ana	e Establishment ould not result in scenic vistas. The south and Gabriel and Sa Mountains to the sibility (primarily	signific The City nd Palc an Berr e east	cant adverse y topography os Verdes to nardino Mour are occasio	effects y is relat the wes ntains to nally av	to any sc ively flat, t. In addit the north
Code Imple	e regarding ementation of	the the	ment MCA invol- regulation of proposed Massa f massage estab	massa ige Est	age establi ablishment l	shment MCA wo	land usould allow
operanega of this	c protection frating in unsan tive impacts t s environmen ould the pro	om poitary of the tall iss	otential adverse oconditions). This City's visual envoice is necessary.	effects propos rironme mage s	of such land sed project w nt. Therefor scenic resou	l use ope vould no re, no fu urces, ir	erations (or tresult in the ranal ncluding,
operanegar of this	c protection frating in unsan tive impacts t s environmen ould the pro	om poitary of the tall issigned in the tall issigned in the tall is treet in the tall is t	otential adverse oconditions). This City's visual envalue is necessary.  Substantially dais, rock outcrop	effects propos rironme mage s	of such land sed project w nt. Therefor scenic resou	l use ope vould no re, no fu urces, ir	erations (or tresult in the ranal ncluding,
operanegar of this	c protection frating in unsan tive impacts t s environmen fould the pro ot limited to,	om poitary of the tall issigned in the tall issigned in the tall is treet in the tall is t	otential adverse oconditions). This City's visual envalue is necessary.  Substantially dais, rock outcrop	effects propos rironme mage s	of such land sed project w nt. Therefor scenic resou	l use ope vould no re, no fu urces, ir	erations (e t result in rther anal
operanega of this b. W no st	c protection frating in unsantive impacts to environment ould the protection of limited to, eate scenic has potentially significant limpact eare no State scenic has are scenic has are scenic has are no State scenic has a scenic	rom poitary control the tall issigned set in the tall is in the tall is in the tall is in the tall is in the tall in the tall is in the tall is in the tall is in the tall is in the tall in the tall is in the tall in tall is in the tall in tall is in tall in t	otential adverse conditions). This City's visual envalue is necessary.  Substantially dates, rock outcropersy?  Less Than Significant with Mitigation	effects s propos rironme mage s pings,  located ould be nere wo	of such land sed project want. Therefore scenic resou and historic less Than Significant Impact distribution within the damaged as uld therefore	use opervould no re, no fu urces, ir c buildi	erations (of the result in the rand)  ncluding, ngs with the rand with t
b. W no st  There resou Establinatur.  c. W	c protection frating in unsantive impacts to senvironmen  fould the protection from the protection of	itary con point itary con the tall issepped itall issepped italian ita italian	conditions). This conditions). This conditions). This conditions). This conditions is necessary. Substantially dates, rock outcropay?  Less Than Significant with Mitigation Incorporation cenic highways outcroppings wollementation. The	effects s propositionme mage s pings,  located ould be nere wo nalysis	of such land sed project went. Therefore scenic resource and historical Less Than Significant Impact distribution within the damaged as uld therefore is required.	use opervould no re, no fu urces, ir c buildi	erations (of the result in the rand)  ncluding, ngs with  No Impact  No scalt of Mass impact to

	Plea	se see Secti	ion I.a. a	and b. above fo	or discus	sion.		
			-	create a nev sely affect day			•	_
		Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
	appli Bead woul	cable regula ch Nuisance	itions, in Code) ly or in	olishment oper ncluding Long l . Since Mass ndirectly create ed.	Beach M sage Est	unicipal Cod tablishment	de Chapte MCA im	er 9.37 (Long plementation
11.	AGR	ICULTURE	RESOL	JRCES				
effects Asses	s, lead smen al mo	d agencies r it Model (19	nay refe 997) pro	s to agricultura er to the Califo epared by the ssing impacts	ornia Agri Califorr	icultural Lar nia Dept. of	nd Evalua f Conser	tion and Site vation as an
	F p	armland of repared pur	Statev rsuant	t convert Pr vide Importan to the Farmla urces Agency	ce (Farr nd Mapp	nland), as oing and Mo	shown conitoring	n the maps
		Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
		ould the pulicular of the pulicular of the vision of the v		onflict with e tract?	xisting z	zoning for a	agricultu	ral use, or a
		Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
	tł	nat, due to	their	involve other location or r ricultural use	nature,			

Incorporation

The Southern California Association of Governments (SCAG) has determined that if a project is consistent with the growth forecasts for the subregion in which it is located, it is consistent with the South Coast Air Quality Management District (SCAQMD) Air Quality Management Plan (AQMP), and regional emissions are mitigated by the control strategies specified in the AQMP. Since the Massage Establishment MCA does not propose any specific developments or growth inducing projects that would conflict with the SCAG growth forecasts, it would be consistent with the AQMP and therefore no further analysis is required.

			violate any air ed air quality vio			or con	tribute to an
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
qua Esta	lity standards o ablishment MC	or con A imp	t MCA impleme tribute to an air o pact on air quali nalysis is required	quality v ty woul	violation. Th	erefore,	the Massage
(	any criteria p under an ap	olluta plical easing	result in a cum ant for which to ble federal or g emissions wh	the pro	oject regior ambient a	n is no ir qual	n-attainment ity standard
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
Plea	ase see Section	ns III.a	a. and b. above f	or disc	ussion.		
d.	Would the propertions		expose sensit	ive rec	eptors to s	ubstan	tial pollutant
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation	$\boxtimes$	Less Than Significant Impact		No Impact
athle polle sen:	etes, elderly ar ution than the sitive receptors	nd sick popu s, incl	y Handbook de k individuals that ulation at large. luding, schools,	are mo Facili hospita	ore susceptib ities that se als, and sen	le to the rve vari ior care	e effects of air ous types of centers, are

permit and operating requirements to protect the public from any potential adverse effects of massage establishments. Please see Sections III.a. and b. above for further discussion.

	e. Would the project create objectionable odors affecting a substantial number of people?
	Potentially Less Than Significant Significant with Significant Impact Mitigation Impact Incorporation
	Land uses associated with odor complaints typically include agricultural uses, wastewater treatment plants, food processing plants, chemical plans, composting, refineries, landfills, dairies, and fiberglass molding. Potential sources of odors during construction include use of architectural coatings and solvents, and diesel-powered construction equipment. SCAQMD Rule 1113 limits the amount of volatile organic compounds (VOCs) from architectural coatings and solvents, which lowers odorous emissions.
	The Massage Establishment MCA would not allow operations that could directly or indirectly result in any significant adverse odors or intensification of odors beyond those typically associated with construction activities. No further environmental analysis is necessary.
IV.	BIOLOGICAL RESOURCES
	a. Would the project have a substantial adverse impact, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?
	Potentially Less Than Significant Significant with Significant Impact Incorporation Impact
	Wildlife habitats within the City are generally limited to parks, nature preserves, and water body areas. The Massage Establishment MCA would not promote activities that would remove or impact any existing or planned wildlife habitats. No further environmental analysis is required.
	b. Would the project have a substantial adverse effect on any riparian

Fish and Game or U.S. Fish and Wildlife Service?

habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of

	Potentially Significant Impact	Mitiga	icant with		Less Than Significant Impact		No Impact
Į	ırbanized area	s and woul	d not remov	e or ir	ject would occ npact any ripari nvironmental an	an ha	abitat or other
) (	protected wet including, bu	lands as o	defined by ed to, mars	Section <b>Section</b> Section <b>Section</b> Section <b>Section</b> Section	l adverse eff on 404 of the mal pool, coas uption, or othe	Clea stal, e	n Water Act etc.) through
	Potentially Significant Impact	Mitiga	icant with		Less Than Significant Impact	$\boxtimes$	No Impact
e	established urb	anized are	as and wou	ıld no	mplementation t promote or in vironmental ana	volve	alteration of
r r	native residen	t or migra It or migr	tory fish or atory wildli	wild	ly with the m life species or rridors, or im	with	established
	Potentially Significant Impact	Mitiga	cant with		Less Than Significant Impact	$\boxtimes$	No Impact
e	stablished urb	oanized are or migrator	eas and wo	uld no dlife s	mplementation ot alter or adve pecies, corridor I.	ersely	/ impact any
p					local policies a tree prese		
	Potentially Significant Impact	Mitiga	cant with		Less Than Significant Impact	$\boxtimes$	No Impact

Massage Establishment MCA implementation would be consistent with the General Plan and in conformity with all local policies and regulations. It would not alter or eliminate any existing or future policy or ordinance protecting biological resources. No further environmental analysis is required.

	C		ո Plan,	conflict with				
		Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
	exist		habita	ment MCA w t conservationussion.				
V.	CUL	TURAL RES	SOURC	ES				
				t cause a storical reso				
		Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
	withi beer woul degr	in the City (very control of the con	vith the disturbe te, ence ny way	h is an urba exception of ed and/or devourage or ena adversely ir s required.	areas su eloped. able proje	ich as prote The Massa cts or activi	ected parl ge Establ ities that o	k lands) have ishment MCA could remove
	s	Vould the ignificance 15064.5?	projec of a	et cause a n archaeole		ntial adve esource p		_
		Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
	requ	irements for	r mass	ment MCA wo sage establis ot result in a	hments.	Massage	e Establis	shment MCA

VI.

extensive excavation, and therefore would not be anticipated to affect or destroy any archaeological resources due its geographic location. Please see Section V.a. above for further discussion.

c. Would the project directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?									
Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact						
anticipated to	Establishment MCA does result in extensive excard resources or geologic feater discussion.	vation that could ac	lversely impact any						
	project disturb any hun formal cemeteries?	nan remains, includ	ding those interred						
Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact						
The Massage Establishment MCA does not propose any projects that would involve extensive excavation that could result in the disturbance of any designated cemetery or other burial ground or place of interment. Please see Sections V.a. through c. above for further discussion.									
GEOLOGY AN	ID SOILS								
	a. Would the project expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:								
m is s	Rupture of a known ear nost recent Alquist-Pri ssued by the State Geol ubstantial evidence of lines and Geology Speci	olo Earthquake F logist for the area a known fault? Re	ault Zoning Map or based on other						
Potentially Significant Impact	Less Than Significant with Mitigation Incorporation	Less Than Significant Impact	No Impact						

Per Plate 2 of the Seismic Safety Element of the General Plan, the most significant fault system in the City is the Newport-Inglewood fault zone. This fault zone runs in a northwest to southeast angle across the southern half of the City.

All land uses subject to the provisions of this project would be required to comply with applicable building codes that account for the possibility of seismic events. No further environmental analysis is necessary.

	ii) St	rong sei	smic ground sh	naking	?		
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
seisnother level deter not p seisn build	nic event or fault systems of ground the least	ccurred a em in Sou d shakin evel of da determine All land relative t	fault zone could along that fault. uthern California ag throughout the amage to a spece the level of dare uses must could be seismic safety.	Similar has the City. ific local mage the control of the control o	ly, a strong e potential to However, ation. Giver nat may occo to all applic	seismic o create numero these v ur on the	event on any considerable ous variables rariables, it is site during a te and loca
	iii) Se	eismic-re	elated ground fa	ilure, i	ncluding li	quefacti	on?
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
eithe south and the	r minimal neastern po the westerr 405 freewa	or low I ortion of n portion ay), whe	ic Safety Element iquefaction pote the City, where to (most of the are re there is eith ection VI.a.i. abou	ntial. there is ea wes er mo	The only essignificant of Pacific derate or s	exception liquefact Avenue ignificant	s are in the ion potential and south o
	iv) La	ındslide	s?				
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
			Element, the Ci (less than 50 fee				

1-1/2:1, horizontal to vertical). The State Seismic Hazard Zone map of the Long Beach Quadrangle indicates that the lack of steep terrain (except for a few slopes on Signal Hill and Reservoir Hill) results in only about 0.1 percent of the City lying within the earthquake-induced landslide zone for this quadrangle. Therefore, no impact would be expected and no further environmental analysis is required. Please see Section VI.a.i. above for further discussion.

	Vould the popsoil?	project	result ir	subst	antia	l soil	erosior	or	the	loss	of
	Potentially Significant Impact		Less Than Significant v Mitigation Incorporation			Less Th Signific Impact			No Ir	npact	
to a inclu	nd uses sub dhere to all ding best m earth-movir urther enviro	applica anager ng activ	able cons nent pract ities such	truction ices to as exca	stan minii avatic	dards i mize ru on, reco	regarding	g erd d ero	sion sion	conti	rol, cts
o re	ould the properties that would be suit in or or quefaction or quefaction or	l becor n- or	ne unstab off-site l	le as a	resu	It of the	e projec	t, an	d po	tentia	ılly
	Potentially Significant Impact		Less Than Significant v Mitigation Incorporatio		$\boxtimes$	Less The Signification Impact			No In	npact	
Please see Section VI.b. above for discussion. All land uses subject to the regulations of this project would be constructed in compliance with all applicable building code requirements regarding soil stability.											
	ould the p										he
	Potentially Significant Impact		Less Than Significant v Mitigation Incorporatio		$\boxtimes$	Less Th Significa Impact			No In	npact	
Pleas	se see Section	ons VI.Ł	o. and c. al	oove for	expla	anation					
0	ould the pr f septic ta ewers are n	nks o	r alternat	ive wa	stew	ater d	isposal	sys			

Negative Declaration ND 05-17

regulations related to the reduction of greenhouse gas emissions. No further environmental analysis is needed.

VIII.	H <sub>A</sub> 7	ARDS	SAND	HA7	'ARDOI	IIS M	<b>ATERIALS</b>

	enviro	-	throu	ıgh the	_		hazard nsport,		-		
	Poten Signifi Impac	icant		Less Tha Significan Mitigation Incorpora	nt with	$\boxtimes$	Less Thar Significant Impact			No Imp	oact
proj disp disp com as	ect wo posal o posal o npliance	ould not of any h of hazar e with Lo	be a azaro dous ong B	enticipate dous ma or pote each Mu	d to inviterials. entially l inicipal C	olve a In ac hazard Code S	to the pro any subst Idition, a ous mate ections 8 further er	antial ny futi erials .86 thr	trans ure h would ough	port, andlir d be 8.88	use or ng and in full as well
(	enviror conditi	nment	throu	ıgh rea	sonably	/ fore	hazard seeable nazardou	upse	-	d ac	or the cident to the
	Potent Signifi Impac	cant		Less Than Significan Mitigation Incorpora	t with		Less Than Significant Impact			No Imp	pact
Plea	ase see	e Section	VIII.	a. above	for discu	ussion.					
;	acutely	hazard	lous		s, subs	tances	sions or s, or was				
	Potent Signifi Impac	cant		Less Than Significan Mitigation Incorpora	t with		Less Than Significant Impact			No Imp	pact
Plea	ase see	Section	VIII.a	a. above	for discu	ussion.					
							which is ursuant				

	ction 65962. public or th		d, as a result, wo vironment?	ould i	t create a sigi	nifica	nt hazard to
_ s	otentially Significant Signact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
docum CEQA materia provisi the pu	ent used by requirement als release sons of this police or the element of the ele	the the in sites. oropos	and Substances State, local ager providing informa Any future land sed project would ment by operating VIII.a. above for f	ncies ition uses not g at a	and develope about the loca that would be create any sign location include	rs to ition o regi nificai	comply with of hazardous ulated by the nt hazards to
pla use	n has not be airport, w	een a ould	ed within an airp dopted, within tw the project res in the project are	vo m sult i	iles of a public	airp	ort or public
s	otentially ignificant npact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact	$\boxtimes$	No Impact
MCA viconflictions.	en Cherry Av vould not alt t with establ All future d apliance with	enue er air ished evelo n all	is located within and Lakewood Bo traffic patterns of Federal Aviation pment in the vicin applicable local a further discussion	oulever r end Adm ity of and F	ard. The Mass ourage future printed in the contraction (FA) the Long Beach	age E projec A) flic ch Air	Establishment ts that could th protection
f. For res are	ult in a saf	withir ety h	n the vicinity of a azard for people	a pri	vate airstrip, v iding or worki	would ing in	I the project the project
S	otentially ignificant npact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
There are no private airstrips located within or adjacent to the City. No further environmental analysis is required.							
g. Would the project impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?							

b. Would the project substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?							
Potentially Less Than Less Than Significant Significant with Significant Impact Incorporation							
Please see Section IX.a. above for discussion. The City is a highly urbanized community with the water system infrastructure fully in place to accommodate future development consistent with the General Plan.							
c. Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?							
Potentially Less Than Less Than Significant Significant with Significant Impact Incorporation							
The proposed Massage Establishment MCA does not encourage or enable any alterations to existing drainage patterns or to the course of streams or rivers. Please see Section IX.a. above for further discussion.							
d. Would the project substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on-or off-site?							
Potentially Less Than Less Than No Impact Significant Significant with Significant Impact Mitigation Impact Incorporation							
Please see Sections IX.a. and c. above for discussion.							
e. Would the project create or contribute runoff water which would exceed the capacity of existing or planned storm water drainage systems?							

	ne failure of	a leve	e or dam?		J	<b>-</b>	is a result of
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact	$\boxtimes$	No Impact
		-	g. above for dis of a levee or da		. The City o	of Long	Beach is not
j. \	Nould the pr	oject r	esult in inunda	ation by	seiche, tsu	nami or	mudflow?
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact	$\boxtimes$	No Impact
is no Pote impi incre	ot within a zo ential tsunar rovements ne	ne influ ni haz ear the f inund	the Seismic Salenced by the interest would coastline. The ation to any p	nundatio be limi propose	n of seiche, ted to pro ed project w	tsunami perties ould not	i, or mudflow. and public result in any
	ID LIGE AND	DI ANII	NING.				
	ID USE AND Would the pr		NING hysically divid	de an es	tablished co	ommuni	ity?
				de an es	tablished co Less Than Significant Impact	ommuni 🖂	i <b>ty?</b> No Impact
The required contradictions	Potentially Significant Impact  Massage sirements for ctly or indirect	Establ massa etly dividiage es (e.g.,	Less Than Significant with Mitigation Incorporation ishment MCA ge establishmede any establis tablishments th	establents. The	Less Than Significant Impact lishes facili e proposed inmunity, but d protect the	ties an regulation rather v	No Impact  nd operating ons would not vould provide from potential

	n	nineral reso	urce	result in the los recovery site of er land use plai	delinea			
		Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
	Pleas	se see Sectio	n XI.a	. above for discu	ssion.			
XII.	NOIS	SE						
levels accou	typicant for	ally fluctuate	over t	sound that distui ime, and differer ise level measur urrence.	nt types	of noise de	escriptors	s are used to
due to	the a s, hot or rec	amount of noi els, schools,	se ex librar	d more sensitive posure and the t ies, churches, r ore sensitive to	types of nursing	f activities in homes, au	nvolved. uditoriums	Residences, s, parks and
	n	oise levels ir	n exce	result in expoess of standards or applicable st	s estab	lished in th	he local g	general plan
		Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
	proje moving and I Ording MCA any f Noise opera	ct could involung equipment land use oper nance (Long E implementation ordinance versions).	ve var t, and rations Beach ion wo es or i vould	rities related to la ious types of sho paving equipmes must be perfore Municipal Code ould not alter the mprovement procontinue to regular. No further expenses.	ort-terment. Homed in Section Noise Noise jects from	noise impa owever, all compliance n 8.80). Ma Ordinance om local noi future land	cts from to construct with the assage E provision se contro use cons	trucks, earth- tion activities City's Noise stablishment as or exempt ls. The local struction and
		•	-	result in expo		•	_	

The Long Beach Airport is located within the City just north of the 405 freeway between Cherry Avenue and Lakewood Boulevard. All future development in the vicinity of the Long Beach Airport would be in compliance with all applicable local and FAA requirements. The Massage Establishment MCA would not alter air traffic patterns or encourage developments that could conflict with established Federal Aviation Administration (FAA) flight protection zones. No further environmental analysis is necessary.

f. For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area excessive noise levels?
Potentially Less Than Less Than No Impact Significant Significant with Significant Impact Mitigation Impact Incorporation
There are no private airstrips located within or adjacent to the City. No further environmental analysis is required.
XIII. POPULATION AND HOUSING
The City of Long Beach is the second largest city in Los Angeles County. At the time of the 2000 Census, Long Beach had a population of 461,522, which was a 7.5 percent increase from the 1990 Census. The 2010 Census reported a total City population of 462,257.
a. Would the project induce substantial population growth in an area, either directly or indirectly?
Potentially Less Than Significant Significant with Significant Impact Incorporation
The Massage Establishment MCA sets forth special facilities and operating requirements for massage establishments. It is not intended to directly or indirectly induce population growth. No further environmental analysis is required.
b. Would the project displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere?
Potentially Less Than Less Than No Impact Significant Significant with Significant Impact Mitigation Impact Incorporation
The Massage Establishment MCA does not set forth or encourage any policies, projects or implementation measures that would directly or indirectly displace existing residential units in the City. No further environmental analysis is required.
c. Would the project displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?

The Massage Establishment MCA sets forth special facilities and operating requirements for massage establishments. It is not intended to directly or indirectly induce population growth that could result in increased demand for fire protection services or fire protection facilities. No further environmental analysis is required.

b. Police protection?								
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact	
signi	Similar to Section XIV.a. above, the Massage Establishment MCA would not significantly increase demands for police protection service, nor require provision of new police facilities.							
c. S	ichools?							
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact	
			a. above, the Ma ncreased demand	-				
d. F	arks?							
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation	$\boxtimes$	Less Than Significant Impact		No Impact	
gene		nificar	a. above, the Ma nt additional dema	_				
e. C	other public fa	aciliti	es?					
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact	$\boxtimes$	No Impact	
No other impacts have been identified that would require the provision of new or physically altered governmental facilities.								
RECREATION								
re	a. Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?							

XV.

Please see Section XVI.a. for discussion. Since the Massage Establishment MCA would not encourage or plan for significant traffic growth, there would be no significant impacts on levels of service. c. Would the project result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks? Less Than Less Than No Impact Potentially Significant Significant with Significant Impact **Impact** Mitigation Incorporation The Massage Establishment MCA regulatory requirements would have no impact on air traffic patterns. No further environmental analysis is required. d. Would the project substantially increase hazards to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)? Potentially Less Than Less Than No Impact Significant Significant with Significant Impact Mitigation Impact Incorporation The Massage Establishment MCA would not create or encourage any hazardous transportation related design features or incompatible uses. No further environmental analysis is required. e. Would the project result in inadequate emergency access? Potentially Less Than Less Than No Impact Significant Significant with Significant Impact Mitigation Impact Incorporation The Massage Establishment MCA would not propose or encourage any specific land uses or development projects or transportation network modifications that would have the potential to result in deficient or inadequate emergency access routes. No further environmental analysis is required. f. Would the project conflict with adopted policies supporting alternative transportation (e.g., bus turnouts, bicycle racks)? Potentially Less Than Less Than No Impact Significant Significant with Significant

Impact

Mitigation

Incorporation

Impact

The Massage Establishmen MCA would not propose or encourage any specific land uses or development projects or transportation network modifications that would conflict with adopted policies supporting alternative transportation. No further environmental analysis is required.

## XVI. TRIBAL CULTURAL RESOURCES

Would the project cause a substantial adverse change in the significance of a tribal cultural resource, defined in Public Resources Code Section 21074 as either a site, feature, place, cultural landscape that is geographically defined in terms of the size and scope of the landscape, sacred place, or object with cultural value to a California Native American tribe, that is:

Native American tribe, that is:						
a. Listed or eligible for listing in the California Register of Historic Resources, or in a local register of historic resources as defined in Public Resources Code Section 5020.1(k)?						
Potentially Less Than Significant Significant with Impact Mitigation Impact Incorporation Solution Impact Significant Significant Impact Impact Incorporation						
Please see Section V. above. Massage Establishment MCA implementation would not result in any specific construction activities involving extensive excavation, and therefore would not be anticipated to significantly affect or destroy any Native American tribal cultural resources. No further environmental analysis is required.						
b. A resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1? In applying the criteria set forth in subdivision (c) of Public Resources Code Section 5024.1, the lead agency shall consider the significance of the resource to a California Native American tribe.						
Potentially Less Than Less Than No Impact Significant Significant with Significant Impact Mitigation Impact Incorporation						
Please see Section XVI.a. above. No further environmental analysis is required.						

## XVIII. UTILITIES AND SERVICE SYSTEMS

a.			ect exceed wastev onal Water Quality			quire	ments of the
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
b	or wastewa	ter t	ect require or reso reatment facilities n of which coul	ore	expansion of o	existi	ng facilities,
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
C.	water drain	nage	ct require or resu facilities or ex which could caus	pans	ion of existi	ng fa	acilities, the
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
d.	the project	fron	ect have sufficien n existing entitler ement needed?		• •		
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact
e.	treatment p	rovid apad	ject result in a der which serves city to serve th provider's existing	or m	ay serve the roject's project	roje	ct that it has
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation	$\boxtimes$	Less Than Significant Impact		No Impact
f.			ect be served by emmodate the pro				•

Significant with

Incorporation

Mitigation

g. Would the project comply with federal, state, and local statutes and regulations related to solid waste?

Potentially Less Than
Significant Significant with
Impact Mitigation
Incorporation

Significant

Impact

Less Than Significant Impact

Significant

Impact

No Impact

For Sections XVIII.a. through g. The Massage Establishment MCA regulatory requirements would not be expected to place an undue burden on any utility or service system. The City of Long Beach is an urbanized setting with all utilities and services fully in place. Future demands for utilities and service systems have been anticipated in the General Plan goals, policies and programs for future growth. No further environmental analysis is necessary.

## XVIII. MANDATORY FINDINGS OF SIGNIFICANCE

a. Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?

Potentially Less Than Less Than Significant With Significant Impact Mitigation Impact Incorporation

As determined in Section IV. Biological Resources and Section V. Cultural Resources, the Massage Establishment MCA would have no significant adverse impacts on biological or cultural resources. The proposed project would not degrade the quality of the environment, impact any natural habitats, effect any fish or wildlife populations, threaten any plant or animal communities, alter the number or restrict the range of any rare or endangered plants or animals, or eliminate any examples of the major periods of California history or prehistory.

b. Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means that

С	onnection wit	th th	fects of a proje e effects of pas fects of probab	t proje	cts, the effe	ects of c		
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact	
to ar	The Massage Establishment MCA regulatory requirements would not contribute to any cumulative growth effects beyond what is anticipated for the City's future in the General Plan.							
s		-	have enviro se effects on				will cause directly or	
	Potentially Significant Impact		Less Than Significant with Mitigation Incorporation		Less Than Significant Impact		No Impact	

The land use requirements of this proposed project would not directly or indirectly cause any substantial adverse effects on human beings. For this reason, the City has concluded that the proposed Massage Establishment MCA can be implemented without causing significant adverse environmental effects and determined that the Negative Declaration is the appropriate type of CEQA documentation.