



CITY OF LONG BEACH

DEPARTMENT OF DEVELOPMENT SERVICES

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August 17, 2017

CHAIR AND PLANNING COMMISSIONERS

City of Long Beach
California

RECOMMENDATION:

Find the projects listed in the Proposed Fiscal Year 2018 Capital Improvement Program (FY 2018 CIP) in conformity with the General Plan. (Citywide)

APPLICANT: City of Long Beach
Department of Public Works
333 West Ocean Boulevard, 9th Floor
Long Beach, California 90802
(Application No. 1707-12/GPC17-003)

DISCUSSION

The Capital Improvement Program (CIP) is a schedule of expenditures to build and maintain the public infrastructure throughout the City. Each year the Department of Public Works updates the CIP to adjust priorities, delete completed projects, add new projects, and then presents the CIP to the Mayor and City Council as part of the annual budget. The CIP represents a comprehensive and direct statement of how the City will maintain and enhance its infrastructure for the future.

In compliance with the Long Beach City Charter (Section 1002) and California Government Code (Section 65401), the Planning Commission must review the City's CIP (Exhibit A- FY 2018 CIP) for the purpose of determining that it is consistent with the City's General Plan. The intent of this review is to ensure that the General Plan directs all land use decisions and remains an effective tool for managing City resources and projects. All projects in the CIP must be found to conform to the maps and policies of the General Plan.

The Department of Public Works, in conjunction with other City departments, reviewed the City's capital needs and prioritized project submittals based on funding availability. This process to select the capital projects that best meet anticipated demands resulted in \$95,569,018 in new capital investment being proposed for FY 2018 by the City Council as part of the FY 2018 budget.

The FY 2018 CIP is divided into seven major sections according to the category of capital investment:

- Marinas, Beaches and Waterways
- Parks and Recreation
- Public Facilities
- Utilities (Storm Drains, Water, Gas and Oil)
- Mobility
- Airport
- Harbor

The Harbor, Gas & Oil, and Water Departments each develop a separate infrastructure plan and report to a separate, independent commission and fund improvements from an enterprise fund, but those improvements are nonetheless included in the CIP for informational purposes. The CIP contains a list of major programs receiving new FY 2018 funding allocations and a narrative description of each program.

GENERAL PLAN CONSISTENCY FINDINGS

The Department of Development Services staff has reviewed the FY 2018 CIP for conformity to the General Plan's eleven elements: Land Use, Open Space, Transportation, Noise, Historic Preservation, Conservation, Local Coastal Program, Housing, Air Quality, Public Safety, Seismic Safety, and Historic Preservation. Each element of the General Plan carries the same authority concerning land use issues.

The Land Use Element provides the most specific test for General Plan consistency. The guidelines for the CIP consistency test instruct that:

Capital Improvement Plan/Program are [sic] "consistent" when they conform, explicitly or implicitly, to the land use district policies or other policies of the Land Use Element or other elements of the General Plan. All CIP projects, which are intended to maintain/preserve the infrastructure and other capital investments in Long Beach are held to be "consistent" with the policies of the Plan. Proposals for new infrastructure or capital projects shall be examined for consistency on the basis of their ability to implement the goals of the Plan.

Most of the projects listed in the FY 2018 CIP fall into the category of maintenance and repair of existing facilities.

An analysis of the consistency of each CIP category receiving new funding allocations and the relevant elements of the General Plan is provided in Exhibit B. Staff has identified the General Plan goals and/or policies that pertain to each project. The Land Use Element includes the fifteen goals and objectives from *Long Beach 2000: The Strategic Plan* for setting a determined course for Long Beach (see Exhibit C - General Plan Goals). These goals and objectives are itemized in Exhibit C. While specific policies are noted for each project, there may be additional General Plan policies that apply. After a review of all the elements of the

General Plan, all of the proposed projects in the CIP are found to be consistent with the goals and policies of the City's General Plan.

The recently adopted Mobility Element guided the preparation of the FY 2018 CIP. For example, all resurfacing projects identified in the Major and Secondary Highway Program will be designed as complete streets with transit, bicycle and pedestrian amenities in addition to vehicle lanes.


In addition, the list of improvements within the CIP is consistent with recently adopted City policy documents. For example, park improvements to Admiral Kidd, Hudson and Veterans parks as well as Bret Harte library are proposed consistent with the Livable West Long Beach Implementation Plan. Likewise, public safety and library improvements make a down payment on the vision established in the CX3 community health plan.

Overall the CIP makes major investments in the City's infrastructure that are consistent with the goals and vision established within the General Plan.

ENVIRONMENTAL REVIEW

In accordance with the Section 15061(b)(3) of the Guidelines for Implementation of the California Environmental Quality Act, this action is not subject to environmental review as there is no potential for causing a significant impact to the physical environment. The action before the Planning Commission is a consistency finding on a budget document, not the design, approval or construction of any of the projects listed within the CIP. However, the potential environmental impacts associated with the actual construction of the projects in the FY 2018 CIP will be assessed in separate environmental documents prepared for each individual project at the time of approval or implementation.

Respectfully submitted,



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PLANNING BUREAU MANAGER



AMY J. BODEK, AICP
DIRECTOR OF DEVELOPMENT SERVICES

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Attachments: Exhibit A – Fiscal Year 2018 Capital Improvement Program
 Exhibit B – General Plan Findings
 Exhibit C - General Plan Goals

General Plan Consistency Findings for Fiscal Year 2017 Capital Improvement Program

The Fiscal Year 2018 (FY 2018) Capital Improvement Program is divided into ten major sections according to the category of capital investment. The Index Page of each category of investment lists the programs that received new funding allocations in FY 2018, as well as the programs with carryover funding. However, only those programs that have new FY 2018 funding receive a narrative description of each project. Each program receiving new funding in the CIP is reviewed for conformance with goals and objectives of relevant elements of the General Plan. Appendix C includes a description of each goal and objective. Based on this review of the below goals and policies, staff finds the proposed FY 2018 CIP consistent with the Long Beach General Plan.

I. Marinas, Beaches, and Waterways

The two assets that attract people to live, work, and play in Long Beach are its beaches and marinas. The City continues construction of the Seaside Pedestrian Bridge at the Convention Center and improvements of the Colorado Lagoon. Construction is anticipated to begin at the Leeway Sailing Center Pier, Bayshore Lifeguard Facility, and Rainbow Harbor Commercial Sewage EVAC System. The following programs were allocated new funds to improve coastal access, water quality and recreational activity:

- Beach Parking Lot Rehabilitation
- Alamitos Bay Area Improvements
- Tidelands Critical Facilities
- Colorado Lagoon
- Belmont Pool and Pier Improvements

General Plan Finding: Consistent with Facilities Maintenance and Quality Services Goals of the General Plan. Consistent with the Conservation element in that they promote and enhance the natural resources and preserve existing resources.

II. Parks and Recreation

Long Beach's 170 parks and open space generate property value and tax revenue, increase community health and reduce environmental impacts and costs. There is a constant effort to address and balance the issues of aging facilities, demographic changes, and the uneven distribution of park acreage throughout the City. The following programs were allocated new funds to improve access to recreational opportunities:

- Park Bike Path Replacement
- Rancho Los Alamitos
- Rancho Los Cerritos
- Park Acquisition & Development

- Game Field Upgrades
- Installation of Automated Park Irrigation Controllers
- Recreation Building Rehab
- Game Court Rehabilitation
- Tree Trimming – Parks
- Restroom Rehabilitation
- El Dorado Rehabilitation

General Plan Finding:

- Consistent with the Neighborhood Emphasis Goal of the General Plan
- Open Space and Recreation Element: Policy 4.1: Create additional recreation open space and pursue all appropriate available funding to enhance recreation opportunities;
- Bicycle Master Plan Policy 7.1: Ensure ongoing efforts that support the Bicycle Master Plan in relation to maintenance and monitoring.

III. Public Facilities

Functional and well-maintained public facilities are crucial to the safety and operation of healthy communities. Long deferred critical repairs are required to sustain the integrity of various health, library, fire, police, public works and other key facilities. All Civic Center projects are on hold due to the construction of the new Civic Center. Repairs are addressed on an as-needed basis moving forward. The following programs were allocated new funding:

- Convention Center
- Civic Center
- Citywide Reroofing
- General City Building Refurbishment
- Fire Facilities Modernization
- Facility Condition Assessment
- Queen Mary

General Plan Finding: Consistent with the Facilities Maintenance and Quality Services Goals of the General Plan.

IV. Utilities (Water, Gas and Oil and Stormwater Compliance)

The Utilities section comprises three services, Long Beach Gas and Oil, Long Beach Water Department and Stormwater/Environmental Compliance. Long Beach Gas and Oil oversees 1,900 miles of natural gas pipeline. A primary objective of the Department is to maintain the highest standards of pipeline integrity. The Water Department develops a separate CIP and reports to an independent commission. However, their key projects include continued replacement of infrastructure including pipelines, valves and meters. Stormwater/Environmental Compliance Division maintains the City's 300 miles of storm drains and sewer pipeline, pump stations and monitoring stormwater quality. A primary objective of the Division is to continue efforts to repair and upgrade storm drain system throughout the City.

The following programs were allocated new funding:

- Facility Work
- Gas Control and Cathodic Protection
- Gas Meter Replacement
- Service Pipeline Replacement
 - Pump Stations
 - Storm Drain System and Water Quality

General Plan Finding: Consistent with the Facilities Maintenance and Quality Services Goals. In addition, these projects are consistent with the Conservation element in that they promote and enhance water availability, reliability, and water quality/pollution reduction.

V. Mobility

The Mobility section is designed to enhance walkability, multimodal connectivity and driving efficiency. A majority of the mobility enhancements center on roadway improvements. Public Works continues to update the Pavement Management System, utilizing annual studies to prioritize the streets that need to be resurfaced or reconstructed. This category is designed for projects that enhance access and add capacity to City roadways. These funds include Proposition A & C, Gas Tax Street Improvement Capital, Transportation Improvement Fees, and Federal and County grants. The transportation improvements include street and intersection widening, traffic signal system expansion and upgrades, transit improvements, replacement parking, neighborhood traffic management, and bike lanes. This category also includes programs that monitor and evaluate traffic congestion areas throughout the City and respond with projects to relieve congestion or enhance traffic safety. The following programs were allocated new funding:

- Proposition A Transit Related Improvements
- Street Lighting Conversion
- Major Street Program
- Bridge Rehabilitation & Seismic Retrofit
- Citywide Residential Street Repair
- Citywide Infrastructure Improvements (Sidewalks)
- ADA Response Program
- Sidewalks/Curb Ramps
- Sustainable Transportation Improvements
- Neighborhood Traffic Calming
- Traffic Signal Modification

General Plan Finding:

- Consistent with the Functional Transportation, Facilities Maintenance and the Quality Services Goals of the General Plan.
- Consistent with the context-sensitive street classification system and complete street policies (MOP 1-1 to MOP 1-18) of the Mobility Element.
- Consistent with the Managed Growth, Facilities Maintenance and the Quality Services Goals of the General Plan
- Bicycle Master Plan Objective 1.0: Develop a comprehensive Bikeway

network

- Consistent with the Bike Plan Map (Map 14) and Transit-Priority Street (Map 15) of the Mobility Element

VI. Airport

The Long Beach Airport offers a variety of services required by commercial and general aviation users. Funding for airport-related improvements comes from Federal Aviation Administration grants, airport fees and facility charges, loans, and bonds. Improvements are intended to accommodate the needs of the commercial flights and the over three million passengers annually.

- Airport Terminal Improvements
- Airfield Pavement Rehabilitation

General Plan Finding: Consistent with the Economic Development, Facilities Maintenance and Quality Services Goals of the General Plan

VII. Harbor

The Harbor Department develops a separate CIP and reports to an independent commission. However, their key projects include Gerald Desmond Bridge replacement, Middle Arbor Redevelopment Project, enhancements to the Port's rail infrastructure, Port Security and Safety, fire station upgrades and the construction for one new fire boat.

General Plan Finding: Consistent with the Economic Development, Facilities Maintenance and Quality Services Goals of the General Plan

GENERAL PLAN GOALS
FOR THE YEAR 2000

Managed Growth: Long Beach accepts the population and economic growth anticipated through the year 2000, and intends to guide that growth to have an overall beneficial impact upon the City's quality of life.

Economic Development: Long Beach will pursue economic development, which focuses upon international trade, while maintaining and expanding its historic economic strengths in aerospace, biomedicine and tourism.

Downtown Revitalization: Long Beach will build its downtown into a multi-purpose activity center of regional significance, emphasizing a quality physical environment a pedestrian focus, and a wide variety of activities and architectural styles.

New Housing Construction: Long Beach encourages the development of 24,000 new housing units through the year 2000, with emphasis upon filling the gaps which exist or are anticipated in certain sectors of the City's housing market. In the immediate future, such emphasis should be upon for-sale housing for first-time homebuyers and upon upscale residential development in and around the downtown area.

Affordable Housing: Long Beach views its existing housing stock as its greatest resource of affordable housing, and will stimulate and support continued maintenance and reinvestment in that housing stock. It will take advantage of every available state and federal program to make its housing affordable to its population, but it will not sacrifice long-term quality for short-term affordability in rehabilitated housing.

Neighborhood Emphasis: Long Beach recognizes the strong neighborhood to be the essential building block of a citywide quality living environment, and will assist and support citizen efforts to maintain and strengthen their neighborhoods.

Quality Services: Long Beach will emphasize quality in the provision of services to its residents and businesses and will strive to make public services readily accessible to all citizens.

Citizen Opportunity: Long Beach finds strength in the increasing diversity of its population, and will seek to ensure that opportunities are available to our new citizens to fully participate in the community and to achieve their personal goals.

Quality Education: Long Beach recognizes that quality education is a key ingredient in building a successful community through the year 2000 and it will foster community-wide support of education on all levels and for all age groups.

Facilities Maintenance: Long Beach will maintain its physical facilities and public rights-of-way at a high level of functional and aesthetic quality, manifesting the pride of

the citizens in their City and ensuring that future generations need not bear the burden of deferred maintenance.

Adequate Water Supply: Long Beach will continue to take the actions that are necessary to preserve an adequate supply of water for domestic, commercial and industrial purposes.

Functional Transportation: Long Beach will maintain or improve the current ability to move people and goods to and from development centers while preserving and protecting residential neighborhoods.

Art and Culture Support: Long Beach recognizes art and culture to be necessary ingredients of a quality living environment, and will create and support mechanisms through which private individuals and organizations can expand cultural opportunities for all residents.

Citizen Participation: Long Beach will pursue increased opportunities for citizen participation in public decision-making, and will encourage voluntary efforts to provide and improve local facilities and services.

Financial Stability: Long Beach will make efforts necessary to maintain stable local government financing; to identify and to prioritize existing and potential financing resources; and to make those fiscal allocations required to meet the goals which have been established through the strategic planning process.