



# CITY OF LONG BEACH

DEPARTMENT OF DEVELOPMENT SERVICES

333 West Ocean Boulevard • Long Beach, CA 90802 • (562) 570-6194 FAX (562) 570-6068

August 18, 2016

## CHAIR AND PLANNING COMMISSIONERS

City of Long Beach  
California

### RECOMMENDATION:

Accept Categorical Exemption 16-199 and find the projects listed in the Proposed Fiscal Year 2017 Capital Improvement Program (FY 2017 CIP) in conformity with the General Plan. (Citywide)

APPLICANT: Long Beach Department of Public Works  
333 West Ocean Boulevard, 9<sup>th</sup> Floor  
Long Beach, CA 90802  
(Application No. 1607-26)

### DISCUSSION

The Capital Improvement Program (CIP) is a schedule of expenditures to build and maintain the public infrastructure throughout the City. Each year the Department of Public Works staff updates the CIP to adjust priorities, delete completed projects, add new projects, and present the CIP to the Mayor and City Council as part of the annual budget. The CIP represents a comprehensive and direct statement of how the City will maintain and enhance its infrastructure for the future.

In compliance with the Long Beach City Charter (Section 1002) and California Government Code (Section 65401), the Planning Commission must review the City's CIP for the purpose of determining that it is consistent with the City's General Plan. The intent of this review is to ensure that the General Plan directs all land use decisions and remains an effective tool for managing City resources and projects. All projects in the CIP must be found to conform to the maps and policies of the General Plan. On August 2, 2016, the City Council referred the Proposed Fiscal Year 2017 Capital Improvement Program (FY 2017 CIP) to the Planning Commission for review (Exhibit A – FY 2017 CIP).

The Department of Public Works, in conjunction with other departments, reviewed the City's capital needs and prioritized project submittals based on funding availability. This process to select the capital projects that best meet anticipated demands resulted in \$76,420,625 in new capital investment being proposed for FY 2017 by the City Council as part of the FY 2017 budget.

## CHAIR AND PLANNING COMMISSIONERS

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The FY 2017 CIP is divided into ten major sections according to the category of capital investment:

- |                                  |                               |
|----------------------------------|-------------------------------|
| ▪ Marinas, Beaches and Waterways | ▪ Transportation Enhancements |
| ▪ Parks and Recreation           | ▪ Airport                     |
| ▪ Public Facilities              | ▪ Gas and Oil                 |
| ▪ Storm Drains                   | ▪ Harbor                      |
| ▪ Street Rehabilitation          | ▪ Water                       |

The Harbor, Gas & Oil, and Water Departments each develop a separate infrastructure plan and report to a separate, independent commission and/or are an enterprise fund, but are included here for informational purposes. The CIP contains a list of major programs receiving new FY 2017 funding allocations and a narrative description of each program.

### **GENERAL PLAN CONSISTENCY FINDINGS**

The Department of Development Services staff has reviewed the FY 2017 CIP for conformity to the General Plan's eleven elements: Land Use, Open Space, Transportation, Noise, Historic Preservation, Conservation, Local Coastal Program, Housing, Air Quality, Public Safety, Seismic Safety, and Historic Preservation. Each element of the General Plan carries the same authority concerning land use issues.

The Land Use Element provides the most specific test for General Plan consistency. The guidelines for the CIP consistency test instruct that:

Capital Improvement Plan/Program are [sic] "consistent" when they conform, explicitly or implicitly, to the land use district policies or other policies of the Land Use Element or other elements of the General Plan. All CIP projects which are intended to maintain/preserve the infrastructure and other capital investments in Long Beach are held to be "consistent" with the policies of the Plan. Proposals for new infrastructure or capital projects shall be examined for consistency on the basis of their ability to implement the goals of the Plan.

Most of the projects listed in the FY 2017 CIP fall into the category of maintenance and repair of existing facilities.

An analysis of the consistency of each CIP category receiving new funding allocations and the relevant elements of the General Plan is provided in Exhibit B. Staff has identified the General Plan goals and/or policies that pertain to each project. The Land Use Element includes the fifteen goals and objectives from *Long Beach 2000: The Strategic Plan* for setting a determined course for Long Beach (see Exhibit C – General Plan Goals). These goals and objectives are itemized in Exhibit C. While specific policies are noted for each project, there may be additional General Plan policies that apply. After a review of all the elements of the General Plan, all of the proposed projects in the CIP are found to be consistent with the goals and policies of the City's General Plan.

## ENVIRONMENTAL REVIEW

Respectfully submitted,

Linda J. Tatum

Appoden

AJB:LT:IB

Attachments: Exhibit A - Fiscal Year 2017 Capital Improvement Program  
Exhibit B - General Plan Findings for Fiscal Year 2017 CIP Improvement Program  
Exhibit C - General Plan Goals  
Exhibit D - Categorical Exemption

## **General Plan Consistency Findings for Fiscal Year 2017 Capital Improvement Program**

The Fiscal Year 2017 (FY 2017) Capital Improvement Program is divided into ten major sections according to the category of capital investment. The Index Page of each category of investment lists the programs that received new funding allocations in FY 2017, as well as the programs with carryover funding. However, only those programs that have new FY 2017 funding receive a narrative description of each project. Each program receiving new funding in the CIP is reviewed for conformance with goals and objectives of relevant elements of the General Plan. Appendix C includes a description of each goal and objective. Based on this review of the below goals and policies, staff finds the proposed FY 2017 CIP consistent with the Long Beach General Plan.

### **I. Marinas, Beaches, and Waterways**

The two assets that attract people to live, work, and play in Long Beach are its beaches and marinas. The following programs were allocated new funds to improve coastal access, water quality and recreational activity:

- Belmont Pool and Pier Improvements
- Rainbow Lagoon
- Rainbow Harbor
- Alamitos Bay Area Improvements
- Tidelands Critical Facilities

*General Plan Finding: Consistent with Facilities Maintenance and Quality Services Goals of the General Plan.*

### **II. Parks and Recreation**

There is a constant effort to address and balance the issues of aging facilities, demographic changes, and the uneven distribution of park acreage throughout the City. In a period of budget constraint, the City has managed to add park acreage and improve existing facilities. The following programs were allocated new funds to improve access to recreational opportunities:

- Park Bike Path Replacement
- Park Acquisition & Development

General Plan Finding:

- Consistent with the Neighborhood Emphasis Goal of the General Plan
- Open Space and Recreation Element: Policy 4.1: *Create additional recreation open space and pursue all appropriate available funding to enhance recreation opportunities;*

- Bicycle Master Plan Policy 7.1: *Ensure ongoing efforts that support the Bicycle Master Plan in relation to maintenance and monitoring.*

### **III. Public Facilities**

Functional and well-maintained public facilities are crucial to the safety and operation of healthy communities. Long deferred critical repairs are required to sustain the integrity of various health, library, fire, police, public works and other key facilities. All Civic Center projects are on hold due to the construction of the new Civic Center. Repairs are addressed on an as-needed basis moving forward. The following programs were allocated new funding:

- Civic Center Complex Improvements
- General City Building Refurbishment
- Regional Fuel Storage
- Queen Mary Projects

General Plan Finding:

- Consistent with the Facilities Maintenance and Quality Services Goals of the General Plan.

### **IV. Storm Drains**

Storm water is removed from City streets through a network of drains that channel the water into the ocean through the City's harbors, rivers, and bays. The City's Storm Drain Pump Stations have been in service since the 1950's and 60's and are in need of repairs and upgrades. Assessment of the City's pump stations was completed in January 2016. The following programs were allocated new funding:

- Storm Drain Pump Station Repair & Certification
- Storm Drain Refurbishment – Telemetry
- Storm Drain System & Water Quality Improvements

General Plan Finding:

- Consistent with the Facilities Maintenance and Quality Services Goals,

### **V. Street Rehabilitation**

The Street Rehabilitation section is designed for neighborhood street repairs. Preserving our neighborhoods is a key element in the Long Beach Strategic Plan. The Street Rehabilitation Program is designed to help meet that goal. The program delivers improvements including reconstructing and resurfacing major, secondary, and residential streets; upgrading accessibility of curb ramps to comply with current disabled access regulations; replacing of street signs; repairing neighborhood sidewalks, curbs,



and gutters; and rehabilitating bridges to repair deficiencies identified by the annual bridge inspection report. Public Works continues to update the Pavement Management System annually and utilizes the information to prioritize the streets that need to be resurfaced or reconstructed. The following programs were allocated new funding:

- Proposition A Transit Related Improvements
- Major & Secondary Highway Program
- Bridge Rehabilitation & Seismic Retrofit
- Citywide Residential Street Repair
- Citywide Infrastructure Improvements (Sidewalks)
- ADA Response Program

General Plan Finding:

- Consistent with the Functional Transportation, Facilities Maintenance and the Quality Services Goals of the General Plan.
- Consistent with the context-sensitive street classification system and complete street policies ( MOP 1-1 to MOP 1-18) of the Mobility Element.

## **VI. Transportation Enhancements**

This category is designed for projects that enhance access and add capacity to City roadways. These funds include Proposition A & C, Gas Tax Street Improvement Capital, Transportation Improvement Fees, and Federal and County grants. The transportation improvements include street and intersection widening, traffic signal system expansion and upgrades, transit improvements, replacement parking, neighborhood traffic management, and bike lanes. This category also includes programs that monitor and evaluate traffic congestion areas throughout the City and respond with projects to relieve congestion or enhance traffic safety. The following programs were allocated new funding:

- Sustainable Transportation Improvements
- Citywide Signage Program
- Traffic Mitigation Program
- Traffic & Pedestrian Signals

General Plan Finding:

- Consistent with the Managed Growth, Facilities Maintenance and the Quality Services Goals of the General Plan
- Bicycle Master Plan Objective 1.0: *Develop a comprehensive Bikeway network*
- Consistent with the Bike Plan Map (Map 14) and Transit-Priority Street (Map 15) of the Mobility Element.

## **VII. Airport**

The Long Beach Airport offers a variety of services required by commercial and general aviation users. Funding for airport-related improvements comes from Federal Aviation Administration grants, airport fees and facility charges, loans, and bonds. Improvements are intended to accommodate the needs of 41 commercial flights and over three million passengers annually.

- Airport Terminal Area Improvements
- Airfield Pavement Rehabilitation
- Rental Car Facility

General Plan Finding:

- Consistent with the Economic Development, Facilities Maintenance and Quality Services Goals of the General Plan

## **VIII. Gas and Oil**

The Long Beach Energy natural gas pipeline is a City asset with a \$400 million replacement value. A primary objective of the Department is to maintain the highest standards of pipeline integrity. These projects are administered by Long Beach Energy.

## **IX. Harbor**

The Harbor Department develops a separate CIP and reports to an independent commission. However, their key projects include Middle Harbor Terminal Development, Port-wide Security & Safety Projects, and Gerald Desmond Bridge Replacement.

## **X. Water**

The Water Department develops a separate CIP and reports to an independent commission. However, their key projects include Potable Water Facility Upgrades, Reclaimed Water System Expansion, and Sanitary Sewer Collection System Improvements.

GENERAL PLAN GOALS  
FOR THE YEAR 2000

**Managed Growth:** Long Beach accepts the population and economic growth anticipated through the year 2000, and intends to guide that growth to have an overall beneficial impact upon the City's quality of life.

**Economic Development:** Long Beach will pursue economic development, which focuses upon international trade, while maintaining and expanding its historic economic strengths in aerospace, biomedicine and tourism.

**Downtown Revitalization:** Long Beach will build its downtown into a multi-purpose activity center of regional significance, emphasizing a quality physical environment, a pedestrian focus, and a wide variety of activities and architectural styles.

**New Housing Construction:** Long Beach encourages the development of 24,000 new housing units through the year 2000, with emphasis upon filling the gaps which exist or are anticipated in certain sectors of the City's housing market. In the immediate future, such emphasis should be upon for-sale housing for first-time homebuyers and upon upscale residential development in and around the downtown area.

**Affordable Housing:** Long Beach views its existing housing stock as its greatest resource of affordable housing, and will stimulate and support continued maintenance and reinvestment in that housing stock. It will take advantage of every available state and federal program to make its housing affordable to its population, but it will not sacrifice long-term quality for short-term affordability in rehabilitated housing.

**Neighborhood Emphasis:** Long Beach recognizes the strong neighborhood to be the essential building block of a citywide quality living environment, and will assist and support citizen efforts to maintain and strengthen their neighborhoods.

**Quality Services:** Long Beach will emphasize quality in the provision of services to its residents and businesses and will strive to make public services readily accessible to all citizens.

**Citizen Opportunity:** Long Beach finds strength in the increasing diversity of its population, and will seek to ensure that opportunities are available to our new citizens to fully participate in the community and to achieve their personal goals.

**Quality Education:** Long Beach recognizes that quality education is a key ingredient in building a successful community through the year 2000 and it will foster community-wide support of education on all levels and for all age groups.

**Facilities Maintenance:** Long Beach will maintain its physical facilities and public rights-of-way at a high level of functional and aesthetic quality, manifesting the pride of



the citizens in their City and ensuring that future generations need not bear the burden of deferred maintenance.

**Adequate Water Supply:** Long Beach will continue to take the actions that are necessary to preserve an adequate supply of water for domestic, commercial and industrial purposes.

**Functional Transportation:** Long Beach will maintain or improve the current ability to move people and goods to and from development centers while preserving and protecting residential neighborhoods.

**Art and Culture Support:** Long Beach recognizes art and culture to be necessary ingredients of a quality living environment, and will create and support mechanisms through which private individuals and organizations can expand cultural opportunities for all residents.

**Citizen Participation:** Long Beach will pursue increased opportunities for citizen participation in public decision-making, and will encourage voluntary efforts to provide and improve local facilities and services.

**Financial Stability:** Long Beach will make efforts necessary to maintain stable local government financing; to identify and to prioritize existing and potential financing resources; and to make those fiscal allocations required to meet the goals which have been established through the strategic planning process.



# NOTICE of EXEMPTION from CE

# EXHIBIT D

DEPARTMENT OF DEVELOPMENT SERVICES  
333 W. OCEAN BLVD., 5<sup>TH</sup> FLOOR, LONG BEACH, CA 90802  
(562) 570-6194 FAX: (562) 570-6068  
lbds.longbeach.gov

**TO:** ☐ Office of Planning & Research  
1400 Tenth Street, Room 121  
Sacramento, CA 95814

**FROM:** Department of Development Services  
333 W. Ocean Blvd, 5<sup>th</sup> Floor  
Long Beach, CA 90802

☒ L.A. County Clerk  
Environmental Fillings  
12400 E. Imperial Hwy., Room 1201  
Norwalk, CA 90650

Project Title: CE- 16-199

Project Location/Address: Citywide \_\_\_\_\_

Project Activity/Description: General Plan consistency finding for the FY 2017 Capital Improvement Program. \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Public Agency Approving Project: **City of Long Beach, Los Angeles County, California**

Applicant Name: Malcolm Oscarson \_\_\_\_\_

Mailing Address: 333 West Ocean Boulevard \_\_\_\_\_

Phone Number: (562) 570-6325 \_\_\_\_\_ Applicant Signature: Malcolm Oscarson

BELOW THIS LINE FOR STAFF USE ONLY

Application Number: 1607-26 \_\_\_\_\_ Planner's Initials: IB \_\_\_\_\_

Required Permits: General Plan Consistency Finding \_\_\_\_\_

THE ABOVE PROJECT HAS BEEN FOUND TO BE EXEMPT FROM CEQA IN ACCORDANCE WITH  
STATE GUIDELINES SECTION 15306 \_\_\_\_\_  
\_\_\_\_\_

Statement of support for this finding: \_\_\_\_\_

The action is a finding of conformity with existing plans and programs that will result in the adoption or  
approval of this development proposals \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Contact Person: Ira Brown Ira Brown Contact Phone (562) 570-5972 \_\_\_\_\_

Signature: Ira Brown Date: August 3, 2016 \_\_\_\_\_