

# City of Long Beach Working Together to Serve

R-9

Date:

May 13, 2014

To:

Honorable Mayor and City Council

From:

Vice Mayor Robert Garcia, Chair, Housing Authority

Subject:

FULL FORGIVENESS OF \$2.9 MILLION IN AN OUTSTANDING LOAN MADE BY THE CITY OF LONG BEACH TO THE HOUSING AUTHORITY

The Housing Authority of the City of Long Beach, California, at its meeting held Tuesday, April 15, 2014, considered communications relative to the above subject.

It is the recommendation of the Housing Authority of the City of Long Beach, California to the City Council to approve the full forgiveness of \$2.9 million in an outstanding loan made by the City of Long Beach to the Housing Authority of the City of Long Beach, California under a Loan Agreement entered into on July 6, 2004.

Respectfully submitted,

HOUSING AUTHORITY OF THE CITY OF LONG BEACH, CALIFORNIA

Vice Mayor Robert Garcia, Chair

Prepared by: Megan Wiegelman



# CITY OF LONG BEACH



DEPARTMENT OF HEALTH AND HUMAN SERVICES

HOUSING AUTHORITY 521 E. 4<sup>TH</sup> STREET • LONG BEACH, CALIFORNIA 90802 • (562) 570-6985 • FAX: (562) 499-1052

April 15, 2014

HONORABLE HOUSING AUTHORITY COMMISSION City of Long Beach California

### RECOMMENDATION:

Approve recommendation to request full forgiveness of \$2.9 million in an outstanding loan made by the City of Long Beach to the Housing Authority of the City of Long Beach under a Loan Agreement entered into on July 6, 2004, and forward recommendation to the City Council for consideration. (Citywide)

# DISCUSSION

In the Spring of 2004, the Housing Authority faced significant financial issues caused by rising housing costs, decreasing income of participating families, and program funding changes implemented by HUD. To provide assistance, the City loaned the Housing Authority \$2.9 million (Exhibit A) from excess funds that were part of the City's Rental Rehabilitation Program (RRP), which utilized HOME funds through the Housing Services Bureau program. The RRP funds loaned to the Housing Authority (HA) could only be used for affordable housing programs and they were non-General Fund dollars.

## The loan documents state:

- Loan must be repaid on or before the 10<sup>th</sup> anniversary of the loan agreement (July 2014), with zero interest added to the loan.
- As an alternative to repayment of the loan, the principal balance of the loan can be reduced by an amount equal to the costs incurred by the Housing Authority for its programs and activities, plus the monetary contributions made by the Housing Authority for the furtherance and advancement of City Services.
- The City has the right to forgive all or a portion of the City Loan for services and/or facilities provided by the Housing Authority to support City of Long Beach activities pursuant to Section 2 of the loan agreement.

Since the inception of the loan, the Housing Authority, as outlined and allowed in the loan agreement, has made significant contributions to the City's Consolidated Plan, Continuum of Care for the Homeless Assistance and Housing Element.

Listed below are those Housing Authority Contributions to Affordable Housing to be considered as credit towards the loan payoff. Additional details are included in Exhibit B.

- Since Fiscal Year 2005, the Housing Authority has provided rental assistance to over 3,000 low-income, disabled and elderly families in Long Beach totaling over \$31 million through its "special needs" rental assistance programs: Non Elderly disabled (NED), Housing Choice Voucher (HCV), Housing Opportunities for Persons With AIDS (HOPWA), Veterans Affairs Supportive Housing (VASH), Disaster Voucher Program, Multi Service Center (MSC) for Homeless, Family Preservation and Project Based Voucher Program for youth aging out of the foster care system.
- In addition, the Family Self Sufficiency Program, a voluntary HA program designed to assist those families receiving HUD Housing Choice Voucher rental assistance to improve their economic situation and reduce their dependence on public assistance and welfare, awarded almost \$2.8 million in escrow money to 354 participants.

It should also be noted that, while the Housing Authority is not listed as a direct provider, it is counted on as a partner with the City, as follows:

- The Housing Authority provides assistance to the Housing Services Bureau by completing annual inspections of rental units for their HOME program. During the term of the loan, this averaged 50 inspections per year at an overall cost to the Housing Authority of \$45,000.
- The Housing Authority has also continued work with the City in the dissemination of information and data collection for Section 3 compliance. This partnership cost approximately \$20,000 for the term of the loan.
- The Housing Authority has been providing Housing Choice Vouchers to displaced lower-income residents due to redevelopment activities, code enforcement actions, witness protection assistance (as needed by law enforcement agencies), and other governmental actions, such as displacement due to school construction and/or enlargements, and development of the new courthouse complex.

As documented, the Housing Authority, pursuant to Section 2 in the loan agreement, has made significant contributions through its Federally Funded Grant Programs listed above to the City's Consolidated Plan, Continuum of Care for Homeless Assistance and Housing Element; therefore, the Housing Authority has contributed over \$33 million during the term of this loan towards affordable housing and housing services for low-income "special needs" residents through the use of the \$2.9 million loan.

This matter was reviewed by Deputy City Attorney Linda Vu on March 24, 2014 and by Budget Management Officer Victoria Bell on March 27, 2014.

# HONORABLE HOUSING AUTHORITY COMMISSION April 15, 2014 Page 3

# TIMING CONSIDERATIONS

Housing Authority Commission Action is requested on April 15, 2014 to ensure compliance with loan obligations prior to the due and payable date of July 2014.

# FISCAL IMPACT

Given that the Loan Agreement contemplates forgiveness of the loan, the Department of Development Services expected that the loan would eventually be forgiven in exchange for resources provided by the Housing Authority and, therefore, did not account for these resources for its on-going programs. As a result, the requested action will not have a fiscal impact on the Department of Development Services existing programs.

# SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted:

KELLY COLOPY

ASSISTANT EXECUTIVE DIRECTOR

APPROVED:

\PATÆICK H. WEST

TEXECUTIVE DIRECTOR

Attachments:

Exhibit A: Loan Agreement

Exhibit B: Summary of Housing Authority Contributions

# Robert E. Shunnon ('ily Attorney of Long Beach 333 West Ocean Bouleyard ong Beach, ('alifornia 90802-4664 Telephone (562) 570-2200

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# LOAN AGREEMENT

### BETWEEN

## CITY OF LONG BEACH

## AND

# THE HOUSING AUTHORITY

# OF THE CITY OF LONG BEACH, CALIFORNIA

THIS LOAN AGREEMENT ("Agreement") Is entered into this <u>06</u> day of <u>July</u>, 2004, between THE HOUSING AUTHORITY OF THE CITY OF LONG BEACH, CALIFORNIA (the "Authority") and the CITY OF LONG BEACH, a municipal corporation ("City").

# Recitals:

- A. The Authority was established by the City in 1969 to meet the housing needs of the low-income residents of the City and, as part of its service to said residents provides rental housing assistance payments ("HAP") to persons of very low, low, and moderate income residents of the City as well as disabled residents of the City utilizing funds allocated to the Authority under to the U.S. Department of Housing and Urbar Development ("HUD") Section 8 Program.
- B. In an effort to achieve one nundred (100%) percent lease up prior to the end of the current HUD reporting cycle, and consistent with industry practice, the Authority issued HAP vouchers ("Vouchers") for a total amount that exceeded the Authority's baseline budget for HAP (the "Budget").
- C. Due to the recent amendment of HUD rules and regulations concerning the allocation of funding for HAP, including the rule change prohibiting funding for HAP is excess of the Budget, the Authority has a deficit of approximately \$2.9 million in it obligation under the Vouchers (the "Voucher Obligations").
  - C. The City, through its departments and bureaus, provides home ownershi

funding and rehabilitation assistance for qualified very low, low and moderate-income residents and owners of rental units.

D. In order to assist the Authority, the City is willing to loan funds to enable the Authority to meet the Voucher Obligations.

THE CITY AND THE AUTHORITY agree as follows:

Section 1. <u>City Loan</u>. The City agrees to loan to the Authority, from program income under the HUD Rental Rehabilitation Program Grant ("RRP Grant"), an amount not to exceed Two Million Nine Hundred Thousand Dollars (\$2,900,000.00) (the "City Loan"), without interest, for the purpose of meeting the Voucher Obligations of the Authority under the Section 8 Program.

Section 2. Repayment of City Loan. In consideration of City Loan, the Authority agrees to repay the City Loan on or before the tenth (10<sup>th</sup>) anniversary of the date of this Agreement from the excess administrative reserve funds and/or funds that are not committed to other project activities by the Authority. No minimum annual payment is required to be made by the Authority to repay the City Loan, and the Authority reserves the right to prepay all or any portion of the unpaid principal balance of the City Loan without the payment of penalty or premium. The foregoing to the contrary notwithstanding, the City reserves the right to forgive all or any portion of the City Loan in its sole and absolute discretion.

Section 3. Credit for Services and Contributions to the City. In addition to any repayments made pursuant to paragraph 2 above, the principal balance of the City Loan will be reduced by an amount equal to the costs incurred by the Authority for services and/or facilities provided to the City for City programs and activities and monetary contributions made by the Authority to the City for the furtherance of such City programs and activities. The Executive Director of the Authority shall submit an annual statement to the City Manager of the City indicating all costs and/or contributions incurred to be credited against the principal balance of the City Loan.

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(Tity Attorney of Long Beach 333 West (Ocean Boulevard Long Beach, ("alifornin 90802-4664 Frlephone (562) 570-2200	1	THE PARTIES have executed this Agreement as of the date first written above.
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	3	THE HOUSING AUTHORITY OF THE CITY OF LONG BEACH, CALIFORNIA
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	7	Executive Director
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	17	ROBERT E. SHANNON, City Attorney
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# SUMMARY OF HOUSING AUTHORITY CONTRIBUTIONS TO THE CITY'S STRATEGY FOR AFFORDABLE HOUSING Fiscal Years 2005 - 2013

337,222 198,571 45,000 19,800 262,556 2,421,638 7,286,796 2,678,659 17,857,728 \$ 31,043,170 2,171,848 \$ 6,411,930 | \$ 33,279,818 TOTALS \$ 6,065,986 268,836 137,642 5,000 2,400 338,544 397,654 2,788,563 322,603 2,150,688 2013 \$ 3,054,668 | \$ 3,791,338 | \$ 4,297,196 | \$ 5,765,041 | \$ 5,444,258 68,386 60,929 313,383 5,000 2,400 2,427,295 328,252 2,188,344 371,052 2012 \$ 3,489,214 | \$ 4,028,749 5,000 2,400 1,202,620 2,157,504 261,047 323,626 344,999 2011 5,558 706,359 2,089,176 294,924 5,000 2,200 374,745 313,376 2010 \$ 2,827,123 5,000 2,200 29,641 2,018,424 220,345 314,335 161,959 302,764 2009 \$ 2,518,418 | \$ 2,597,005 \$ 2,444,597 62,139 5,000 2,200 172,002 1,922,136 145,208 288,320 2008 Ş \$ 2,147,359 | \$ 2,303,330 | \$ 2,292,554 109,298 218,864 5,000 2,000 1,810,560 101,112 271,584 2007 55,920 5,000 \$ 2,308,105 | \$ 2,536,117 | 225,787 2,000 215,857 1,766,568 264,985 2006 263,149 153,746 5,000 2,000 1,754,328 129,882 2005 Ś 10ME Program (Housing Services Inspections) Section 3 Compliance (Flyers for training) Homeless Services - MSC Referrals Project Based - Palace Apartments PROGRAMS - HAP ASSISTANCE Subtotal of HAP Assistance DISASTER VOUCHER PROGRAM TOTAL CONTRIBUTIONS Family Self Sufficiency (FSS) Non-Elderly Disabled HCV Family Preservation OTHER PROGRAMS CONTRIBUTIONS HOPWA VASH