

# **CITY OF LONG BEACH**

DEPARTMENT OF PUBLIC WORKS 333 West Ocean Boulevard 9<sup>th</sup> Floor • Long Beach, CA 90802 •

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October 15, 2013

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

**RECOMMENDATION:** 

Receive supporting documentation into the record, conclude the hearing, and adopt the attached Resolution continuing the East Anaheim Street Parking and Business Improvement Area program and assessment for the period of October 1, 2013 through September 30, 2014; and authorize the City Manager to execute an agreement with the East Anaheim Street Business Association for a one-year term. (Districts 3, 4)

## DISCUSSION

The East Anaheim Street Business Association (EASBA) uses business license assessment funds to promote and market the commercial area along East Anaheim Street on behalf of businesses located in the East Anaheim Street Parking and Business Improvement Area (EASPBIA). The EASBA governs the assessment to be collected. To continue the assessment levy, State law requires that a public hearing be held on the proposed program and assessment.

The Assessment Report (attached to the Resolution as Exhibit A) describes boundaries, proposed activities and budgetary information, as well as the method and basis for continuation of the assessment. The Assessment Report proposes no change in the boundaries, basis and method of levying the assessment, and no significant change in proposed activities.

At its September 10, 2013 meeting, City Council approved Resolution No. RES-13-0080 granting approval of the Assessment Report, declaring the intention of the City Council to levy the assessment, and set October 15, 2013 as the date of the public hearing. A hearing notice, including a copy of the Resolution, was published in local media within seven days of the hearing date, as required.

State law provides that the City Council shall hear and consider all protests against the assessment, program activities, boundaries of the area, and/or any benefit zone, as proposed in the Assessment Report. The Fiscal Year 2014 (FY 14) Assessment Report, transmitting the recommendations of the EASPBIA Advisory Commission, proposes the following assessment rates:

HONORABLE MAYOR AND CITY COUNCIL October 15, 2013 Page 2

<u>Type 1 Businesses</u>: Retail, recreation and entertainment, and unique businesses shall pay annual assessment fees of:

- Base Fee: \$300 per year, except that secondary licensees in these classes are exempt, and;
- Employee Fee: \$15 per employee up to \$300 maximum.

<u>Type 2 Businesses</u>: Service, vending, professional, wholesale, contractor, manufacturing and miscellaneous mobile businesses shall pay annual assessment fees of:

- Base Fee: \$200 per year, except that secondary licensees in these classes shall pay a base fee of \$120, and;
- Employee Fee: \$15 per employee up to \$300 maximum.

<u>Type 3 Businesses</u>: Non-residential space rental businesses shall pay annual assessment fees of:

- Base Fee: \$120 per year
- Employee Fee: not applicable

Residential property rental, home-based and secondary licensees are exempt from the assessment.

The California State law provides that protests may be made orally or in writing. Protests regarding the regularity or sufficiency of the proceedings shall be in writing. If written protests are received from area business owners representing 50 percent or more of the proposed assessments, the City Council shall not levy the assessment. If protests in such quantity are directed against a specific portion of the program, the City Council shall eliminate that portion.

Should the Assessment Report be approved, the City Council is requested to authorize the execution of an agreement with the EASBA for the use of assessment funds for promotional purposes.

This matter was reviewed by Deputy City Attorney Amy Webber on August 26, 2013 and Budget Management Officer Victoria Bell on September 20, 2013.

# TIMING CONSIDERATIONS

City Council action is requested on October 15, 2013 to allow purchase order and contract modifications to be completed so that FY 14 assessment transfers may be made, as required by the Agreement of Funding with the EASBA.

# FISCAL IMPACT

It is estimated that the EASPBIA will generate \$123,937 in FY 14 through continuation of the existing assessment. Sufficient funds are included in the FY 14 Budget in the Parking and Business Area Improvement Fund (SR 132) in the Department of Public Works (PW). Approval of this recommendation will provide continued support to the local economy.

# HONORABLE MAYOR AND CITY COUNCIL October 15, 2013 Page 3

# SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

ARA MALOYAN, PE ACTING DIRECTOR OF PUBLIC WORKS

AM:VSG:jsf EASPBIA Pub Hrng v4.doc

Attachment: Resolution

**APPROVED**:

RICK H. WEST CITY/MANAGER

**RESOLUTION NO.** 1 2 A RESOLUTION OF THE CITY COUNCIL OF THE 3 CITY OF LONG BEACH CONFIRMING, FOLLOWING 4 HEARING, THE ANNUAL REPORT OF THE EAST ANAHEIM 5 STREET PARKING AND BUSINESS IMPROVEMENT AREA 6 ADVISORY COMMISSION, CONTINUING THE LEVY OF 7 ANNUAL ASSESSMENT AS SET FORTH IN SAID REPORT 8 AND SETTING FORTH OTHER RELATED MATTERS 9 10 WHEREAS, pursuant to Section 36533 of the California Streets and 11 Highways Code, the East Anaheim Street Parking and Business Improvement Area 12 Advisory Board has caused a Report to be prepared for October 1, 2013 through 13 September 30, 2014 relating to the East Anaheim Street Parking and Business 14 15 Improvement Area ("EASPBIA"); and WHEREAS, said Report contains, among other things, all matters required 16 17 to be included by the above cited Section 36533; and WHEREAS, on October 15, 2013 at 5:00 p.m., the City Council conducted a 18 public hearing relating to that Report in accordance with its Resolution of Intention No. 19 RES-13-0080, adopted September 10, 2013, at which public hearing all interested 20 persons were afforded a full opportunity to appear and be heard on all matters relating to 21 22 the Report; and 23 WHEREAS, a majority protest not having been received, it is the City Council's desire to confirm the Report as originally filed and impose and continue the levy 24 25 of the Annual Assessment as described in the Report; 26 NOW, THEREFORE, the City Council of the City of Long Beach resolves as 27 follows: 28 A public hearing having been conducted on October 15, 2013, Section 1. 1

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664 at 5:00 p.m., and all persons having been afforded an opportunity to appear and be
heard, the City Council hereby confirms the Report of the East Anaheim Street Parking
and Business Improvement Area Advisory Board, previously filed and approved by
Resolution No. RES-13-0080, adopted September 10, 2013, as originally filed, and
declares that this resolution shall constitute the levy of the Assessment referred to in the
Report for October 1, 2013 through September 30, 2014 as more specifically set forth in
Exhibit "A".

8 Section 2. This resolution shall take effect immediately upon its adoption
9 by the City Council, and the City Clerk shall certify the vote adopting this resolution.

I hereby certify that the foregoing resolution was adopted by the City
Council of the City of Long Beach at its meeting of \_\_\_\_\_\_, 2013, by the
following vote:

Councilmembers: Aves: Councilmembers: Noes: Councilmembers: Absent: City Clerk 2 ARW:bg A13-01640 (9/12/13) L:\Apps\CtyLaw32\WPDocs\D012\P020\00409458.DOC

OFFICE OF THE CITY ATTORNEY CHARLES PARKIN, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

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# EXHIBIT "A"

# East Anaheim Street Parking and Business Improvement Area

**Assessment Report and Proposed Service Plan** 

For the period

October 1, 2013 – September 30, 2014

August 2011

The East Anaheim Street Parking and Business Improvement Area is a benefit assessment district formed under the authority of the State of California, Streets and Highways Code Part 6 (commencing with Section 36500) of Division 18; the Parking and Business Improvement Area Law of 1989.

EASBA Assessment Report and Service Plan - 081513

# East Anaheim Street Parking and Business Improvement Area Assessment Report and Proposed Service Plan

# City of Long Beach, California

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Appendix 1 - East Anaheim Street Business Improvement Area Map

Appendix 2 - East Anaheim Street Business Improvement Area Business Assessment Roll

#### I. DISTRICT OVERVIEW

Conceived by a coalition of business owners located along Anaheim Street east of Junipero, the East Anaheim Street Parking and Business Improvement Area (the "EASPBIA" or the "District") is a benefit assessment district proposed to provide a more attractive and vibrant business environment in the East Anaheim Street business area.

The goal of the district will be to promote and market the East Anaheim Street business area through events and advertising. The East Anaheim Street Business Alliance (EASBA), under contract with the City of Long Beach, will manage the District.

- A. Location: The East Anahelm Street Parking and Business Improvement Area is bounded by Junipero Avenue to the west, Pacific Coast Highway to the east, 11<sup>®</sup> Street to the south, 14<sup>®</sup> Street to the north. See map in Section II.
- B. Services: Marketing, promotions and cleanliness programs to improve the appearance and attractiveness of the business district.

#### C. Method of

Assessment: Special benefit assessment for marketing and promotion of businesses operating within the area. The estimated projected 2013-2014 fiscal year revenue from business assessments is \$147,880: Assessments are calculated as follows:

• <u>Type 1 Businesses</u>: Retail, recreation and entertainment, and unique businesses shall pay annual assessment fees of:

- Base Fee: \$300 per year except that secondary licensees in these classes are exempt, and:
- Employee Fee: \$15 per employee up to \$300 maximum.
- • <u>Type 2 Businesses</u>: Service, vending, professional, wholesale, contractor, manufacturing and miscellaneous mobile businesses shall pay annual assessment fees of:

• Base Fee: \$200 per year except that secondary licensees in these classes shall pay a base fee of \$120, and:

- Employee Fee: \$15 per employee up to \$300 maximum
- Type 3 Businesses: Non-residential space rental businesses shall pay annual assessment fees of:
  - Base Fee: \$120 per year
  - Employee Fee: not applicable

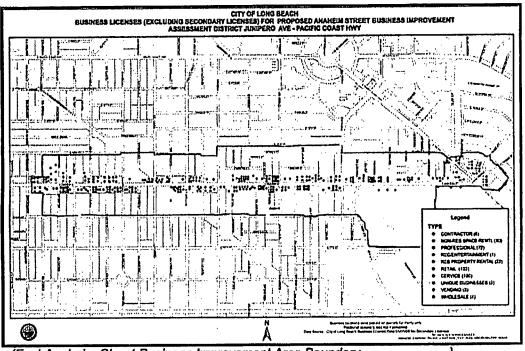
Residential property rental, home-based and secondary licensees are exempt from the assessment.

#### **D.** Method of

- Collection District assessments will be invoiced and due with annual City of Long Beach Business License renewal statements. Assessment revenue received will be segregated into a special fund for transfer to the EASBA.
- E. Authority The EASPBIA is a benefit assessment district formed under the authority of the State of California, Streets and Highways Code Part 6 (commencing with Section 36500) of Division 18; the Parking and Business Improvement Area Law of 1989 (the "District Law").

# II. East Anaheim Street Parking and Business Improvement Area Boundary

A. District Map – Junipero Avenue to the west, Pacific Coast Highway to the east, 11<sup>°</sup> Street to the south, 14<sup>°</sup> Street to the north



(East Anaheim Street Business Improvement Area Boundary

#### **B. General Description**

Based on the results of the 2008 Business Survey taken by business owners in the district area, the East Anaheim Street Business Alliance (EASBA) has been working with member business on enhancing the identity and promoting the area for the benefit of all businesses. EASBA has also coordinated with the city to conduct street clean-up activities, public safety programs and to deliver marketing and promotional services using funds received from EASPBIA assessments.

#### III. SERVICE PLAN AND BUDGET

#### A. District Needs and Purpose

The East Anaheim Street business area offers a unique neighborhood service, dining and shopping area. This area along Anaheim Street is a major east/west corridor and surrounded by quaint neighborhoods.

East Anaheim Street businesses have made strides in promoting the district in recent years. Working together as the East Anaheim Street Business Alliance, they have held regular meetings, gained the participation of the majority of the businesses in the area, involved the local residential neighborhood associations and have identified future events for the district such as:

- Build upon the unique identity for the area
- Sidewalk sales
- Holiday Open House events
- Street fairs
- Street Banners/Signs
- Regular street clean-ups
- Marketing and advertising Business alliance brochure and website
- Safety, video cameras monitoring intersections

The assessment district will enable the EASBA to improve their ability to hold special events and increase funding for promotional activities while maintaining local control and accountability. Proposed additional services and programs include:

- Regular sidewalk and street cleaning
- Increased working with law enforcement and security
- East Anaheim Street gateway signs and light pole banners
- Increased marketing and promotion
- Improved overall sanitation services
- Additional street festivals, sidewalk sales and other public events
- Safety, providing video cameras as designated intersections

#### B. Service Plan

The EASPBIA Service Plan provides for funding for marketing and promoting and maintaining the cleanliness and attractiveness of the shopping area. Services to be provided are:

Marketing Media and Materials Promotional Events Security, Streetscape and Cleanliness

#### C. Services Budget

Services are based on the following estimated allocation of EASPBIA revenue totaling \$147,880 in the 2012-2013.

# October 1, 2013 – September 30, 2014 ANNUAL BUDGET FOR EASBA

Allowance for Uncollectable Due Member Assessments - Other	-16,896.00 140,833.00
Total Member Assessments	123,937.00
Monthly Lunch Reimbursement	0.00
Total Income	123,937.00
	123,937.00
Expense	120,007.00
Accounting Administration Contingency Insurance Property Insurance	1,000.00 6,000.00 2,000.00 1,000.00 1,821.13
Liability Directors and Officers	1,100.00
Total insurance	3,921.13
Other Expense	1,000.00
Supplies & Postage	500.00
Total Administrative Expense	14,421.13
Program Expense Matching Grant Fund Administrative Coordination Marketing Promotional Events	2,500.00 18,000.00 24,675.84
Marketing Media / Materials	5,000.00
Total Marketing	29,675.84
Special Projects Grants	2,500.00
Total Special Projects	2,500.00
Meetings Montly Lunch Rolmbursement Monthly Meeting Lunch	-1,500.00 2,640.00
Total Meetings	1,140.00
Permits & Fees Security	200.00
DVR Internet Access Surveillance Cameras - Other	2,111.88 22,808.12
Total Surveillance Cameras	25,000.00
Total Security	25,000.00
Street Banners Banner Maintenance	1,200.00
Total Street Banners	1,200.00
Streetscape and Cleanlliness Trash and Weed Abatement Powerwash	18,999.98 5,500.00
Total Streetscape and Cleaniliness	24,499.98
Website Maintenance	4,800.00
	109,515.80

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#### IV. ASSESSMENTS

#### A. Methodology

Improvements and activities identified in the Service Plan are designed to improve the appearance of pedestrian areas, improve safety and make the area more attractive to customers. All businesses in the district will benefit from these improvements and will be assessed according to the fee schedule below.

Special benefit assessment revenue for 2011-2012 is estimated at \$147,880: Assessments are calculated as follows:

• <u>Type 1 Businesses</u>: Retail, recreation and entertainment, and unique businesses shall pay annual assessment fees of:

- Base Fee: \$300 per year except that secondary licensees in these classes are exempt, and:
- Employee Fee: \$15 per employee up to \$300 maximum.

• <u>Type 2 Businesses</u>: Service, vending, professional, wholesale, contractor, manufacturing and miscellaneous mobile businesses shall pay annual assessment fees of:

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- Type 3 Businesses: Non-residential space rental businesses shall pay annual assessment fees of:
- Base Fee: \$120 per year
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Residential property rental, home-based and secondary licensees are exempt from the assessment.

#### B. CPI Adjustments

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The assessment may be increased each year to reflect the annual change in the Consumer Price Index for All Urban Consumers in Los Angeles-Riverside-Orange County. The annual increase shall not exceed three (3%) percent of the previous year's assessment. The annual Consumer Price Index variance will be calculated in March and applied in July of each year at the discretion of the Advisory Board. The District will have a fiscal year of October 1 through September 30.

#### C. Time and Manner for Collecting Assessments

Business operator assessments will be invoiced and due with annual City of Long Beach Business License renewal statements or other appropriate means as determined by City of Long Beach Financial Management. Assessment revenue received will be segregated into a special fund for transfer to the EASIA.

#### VII. DISTRICT GOVERNANCE

## A. The East Anaheim Street Improvement Association

1. The East Anaheim Street Improvement Association shall manage the EASPBIA and shall exercise the powers of the Advisory Board set forth in the District Law including the following.

(a) The Advisory Board shall cause to be prepared a report for each fiscal year (October 1 through September 30) for which assessments are to be levied and collected to pay the costs of the improvements and activities described in the report. The report may propose changes, including, but not limited to, the boundaries of the parking and business improvement area or any benefit zones within the area, the basis and method of levying the assessments, and any changes in the classification of businesses, if a classification is used
(b) The report shall be filed with the clerk and shall refer to the parking and business improvement area by name, specify the fiscal year to which the report applies, and, with respect to that fiscal year, shall contain all of the following:

(1) Any proposed changes in the boundaries of the parking and business improvement area or in any benefit zones within the area.

(2) The improvements and activities to be provided for that fiscal year.

(3) An estimate of the cost of providing the improvements and the activities for that fiscal year.

(4) The method and basis of levying the assessment in sufficient detail to allow each business owner to

estimate the amount of the assessment to be levied against his or her business for that fiscal year.

(5) The amount of any surplus or deficit revenues to be carried over from a previous fiscal year.

(6) The amount of any contributions to be made from sources other than assessments levied pursuant to this part.

(c) The City Council may approve the report as filed by the Advisory Board or may modify any particular contained in the report and approve it as modified. The City Council shall not approve a change in the basis and method of levying assessments that would impair an authorized or executed contract to be paid from the revenues derived from the levy of assessments.

- 1. The East Anaheim Street Business Alliance board will serve and the EASPBIA Advisory Board and shall be appointed by the Mayor and confirmed by the City Council as required by District Law.
- 2. The EASPBIA Advisory Board shall comply with the Brown Act when discussing or acting on matters within the subject matter of the district (e.g. annual report assessment methodology, boundaries, budget and Service Plan).

#### **B**, Disestablishment

According to State law, any district where there is no outstanding indebtedness may be disestablished by resolution of the City Council. This may occur if the City Council finds that funds have been improperly used or if the assesses request disestablishment.

There will be a thirty-day window every year beginning on the one-year anniversary of the establishment of the District, in which business owners may petition to disestablish the District. If the assessees who pay 50% or more of the total assessments levied submit a written petition to disestablish the District, the City Council will do so.

**REVIEWED BY: DATE:** 

**APPROVED BY: DATE:**