

## OVERSIGHT BOARD

OF THE CITY OF LONG BEACH AS THE SUCCESSOR AGENCY TO THE REDEVELOPMENT AGENCY OF THE CITY OF LONG BEACH

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May 7, 2012

## **OVERSIGHT BOARD MEMBERS**

## RECOMMENDATION:

Approve the Initial Recognized Obligation Payment Schedule for the period of January 1, 2012 through June 30, 2012; and

Approve the proposed Administrative Budget for the period of February 1, 2012 through June 30, 2012.

## **DISCUSSION**

Section 34177(I)(2)(A) of the California Health and Safety Code, as adopted by AB1X 26 (the "Dissolution Act"), requires the Successor Agency to prepare a Recognized Obligation Payment Schedule (ROPS) forward looking to each six-month fiscal period. Each ROPS must list dates, amounts and payment sources of the former Redevelopment Agency's enforceable obligations. The attached ROPS (Exhibit A) was approved by the Successor Agency on February 21, 2012.

The ROPS is based on the Enforceable Obligation Payment Schedule (EOPS), a list of the total outstanding debts and obligations of the former Long Beach Redevelopment Agency as of August 28, 2011. The EOPS was approved by the Successor Agency on February 21, 2012.

The Dissolution Act requires that each six-month ROPS identify the source of payment for each obligation from among the following:

- Low- and Moderate-Income Housing Fund
- Bond Proceeds
- Reserve Balances
- Administrative Cost Allowance
- The Redevelopment Property Tax Trust Fund (maintained by the County)
- Other revenue sources including rents, interest earnings and asset sale proceeds

The Dissolution Act also prescribes that the ROPS be presented to the Oversight Board for review and approval. A copy of the approved ROPS must be submitted to the Los Angeles County Auditor-Controller, the State Controller's Office, the State Department of Finance (DOF), and be posted on the Successor Agency's website.

Pursuant to Health and Safety Code (HSC) section 34169 (g) (1), the Long Beach Redevelopment Agency submitted its EOPS to the California Department of Finance (DOF). The DOF is required to review the EOPS for compliance with the characteristics of enforceable obligations in accordance with HSC section 34171 (d). On March 30, 2012 the DOF provided the SA with its EOPS review findings. The DOF opined that several EOPS items do not meet the characteristics of an enforceable obligation pursuant to HSC section 34171 and instructed the SA to remove the items from all ROPS. However, SA's are provided the opportunity to discuss and provide the DOF with further evidence that the questioned items meet the definition of an Enforceable Obligation. Subsequently, the SA is requesting Oversight Boards approval of the ROPS as submitted, pending resolution of the questioned items. See Exhibit D for correspondence from SA counsel on this issue.

Additionally, pursuant to Section 34177(j) of the Dissolution Act, the Successor Agency is allowed an administrative cost allowance, subject to Oversight Board approval. For the first Initial ROPS period, through June 30, 2012, the allowance is capped at an amount not to exceed five percent of the property tax allotted to the Successor Agency.

The administrative cost allowance includes items such as salaries, including departmental overhead costs for Successor Agency staff carrying out the necessary actions to wind down the Agency's affairs; preparation of the EOPS, ROPS and Administrative Budgets; and operational costs associated with these actions (Exhibit C).

Exhibit B outlines the proposed Administrative Budget for the Successor Agency and Housing Successor Agency for the period of July 1, 2012 through December 31, 2012. Because the Dissolution Act does not explicitly exclude Housing Successor Agency administrative costs as part of the administrative cost allowance, and the City has retained both roles, both Successor Agency and Housing Successor Agency administrative costs have been included. The Successor Agency approved the Administrative Budget on April 17, 2012.

The proposed Administrative Budget from February through June is approximately \$3.5 million, and exceeds the prescribed five percent by an estimated \$200,000. The ROPS identifies approximately \$66 million in obligations to be paid by the Redevelopment Property Tax Trust Fund, which converts to a \$3.5 million administrative allocation.

While the proposed Administrative Budget does not conform to the administrative cost allowance prescribed by AB1X 26, it is a legitimate representation of the costs necessary to perform the functions of the Successor Agency. In the event that all of the administrative costs on the attached budget are not reimbursed, Successor Agency fund balance, housing program income funds and potential increases in property tax distributions to the City of Long Beach from the former redevelopment project areas could help address the shortfall.

Prior to the Redevelopment Agency's (Agency) dissolution on February 1, 2012, the Los Angeles County Auditor-Controller had remitted nearly one-half of the tax increment revenue due for Fiscal Year 2012 to the Agency. Based on these remittances, the Auditor-Controller has taken the position that no additional funds will be disbursed to cover

OVERSIGHT BOARD MEMBERS May 7, 2012 Page 3 of 3

enforceable obligations and administrative costs for the February to June period. Subsequently, all enforceable obligations and administrative costs through June 2012 have and will continue to be funded from existing Successor Agency fund balances.

This matter was reviewed by Deputy City Attorney Richard Anthony on April 30, 2012.

Respectfully submitted,

PATRICK H. WEST CITY MANAGER

PHW:AJB:RMZ:DLH

S:\Successor Agency\Oversight Board\Staff Reports Oversight Board2012\May 7\ROPS Admin Budget 1-1-12 to 6-30-12 v3.doc

Attachments: Exhibit A – Initial Recognized Obligation Payment Schedule for

January 1 - June 30, 2012

Exhibit B – Administrative Budget for February 1 - June 30, 2012

Exhibit C – Administrative Functions Exhibit D – Rutan & Tucker, LLP Letter

Name of Redevelopment Agency: Project Area(s)

City of Long Beach North, Central, Downtown, West Beach, West Long Beach Industrial, Poly High, Los Altos

ЕХНІВІТ А

# INITIAL RECOGNIZED OBLIGATION PAYMENT SCHEDULE JANUARY 1, 2012 through JUNE 30, 2012

(28)	(27)	(26)	(25)	(24)	(23)	(22)	(21)	(20)	(19)	(18)	(17)	(16)	(15)	· (14)	(13)	(12)	(11)	(10)	(9)	(8)	(7)	(6)	(5)	( <del>4</del> )	(3)	(2)	( <u>1</u> )	15.			>
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Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Neighborhood Stabilization Program (NSP2)	Neighborhood Enhancement Area	Housing Services Bureau	Graffiti Abatement	Employee Costs	Dues & Subscriptions	Code Enforcement	Calpers/Sick Leave/Post Ret. Health/WC/Vacation/Severance	Bond Administration	Art Projects	Affordable Housing Services	Affordable Housing Services	Affordable Housing Services	Affordable Housing Services	Affordable Housing Services	Affordable Housing Services	Compliance Monitoring		Administrative Costs	Administrative Costs		Project Name / Debt Obligation			О
CRA	City of Long Beach Billing& Collections	Chicago Title Company	Best, Best & Krieger	Bergman & Allderdice	A-Throne	Alteryx/DemogrpaphicsNow	Contractors	City of Long Beach, Development Services	110 Pine Avenue Holding LLC	Public Works	Employees of Agency and Housing	APA/IEDC/ICSC/ULI/Architect Record	City of Long Beach, Development Services	City of Long Beach	U.S.Bank	Arts Council for Long Beach	Southern Calif. Assoc. of Nonprofit Housing	Nat'l Assoc. of Local Housing Finance Agencies	ord. Housing Lenders		California Housing Consortium	al Housing Finance		зу		City of Long Beach		Payee			D
Professional Development and Organizational Support	Business License Fees	Title Services	Legal Services Agreement	Legal Services	Fence Rental	Demographic Information	Single Family Rehabilitation Grants	Single Family Residential Rebate	110 Pine Suite 1200 lease	Graffiti Abatement	Payroll for Employees	Memberships and Subscriptions	City Code Enforcement	Unfunded RDA share Liability/Severance Costs	Annual Administration Fees	FY11 Contract for Art and Administration	Annual Membership	Annual Membership	Annual Membership	Annual Membership	Annual Membership	Annual Membership	Administer required Monitoring Program	Office supplies/Training/Financial Auditing	Housing Services - 110 Pine Avenue #1200 Parking	General City Overhead, Engineering Services, Financial Management, Public Works, Civic Center Rent, Tech Services MOU, Workers Comp, KPMG Financial Audit Services, Property Insurance, Financial System Charges, Dept Admin Overhead, City Auditor Desk Audit, Employee Parking, Fleet Services	Deferred TI for SERAF FY10 Payment	Description			ш
				371			2,100	6,270	16,930	566,500	506,143		795,195		7,025	,							1		90	261,130	4,180,470	2012	Jan	Paid	_
2,000		5,000		2,741	66		18,410	10,000	16,930		506,143					8,408	275						9,727	100	90	261,130		2012	Feb	Π c+	د
	1,000				66	2,685	66,280	15,000	16,930		445,946	800		380,366	5,975	1,250							9,727	20,100	90	261,130		2012	March	Est	<b>x</b>
					66		66,280	20,000	16,930		127,385			72,059									9,727	20,100	90	261,130		2012	April	ES.	<b>-</b>
			2,000		66		359,515	30,000	16,930		127,385			72,059				1,300	500	500	500	275	9,727	20,500	90	261,130		2012	May Nay	Est.	Z.
					66		359,515	25,000	16,930		127,385			72,059									9,727	20,100		261,130		2012	June	Est.	Z
2,000	1,000	5,000	2,000	3,112	330	2,685	872,100	106,270	101,580	566,500	1,840,387	800	795,195	596,543	13,000	9,658	275	1,300	500	500	500	275	48,635	80,900		1,566,780	4,180,470		Jan to	Total Due	0
RPTTF	RPTTF	RPTF	RPTIF	RPTTF	RPTTF			-	Admin. cost	RPTTF	Admin. cost	Admin. cost	RPTTF	Admin. cost	RPTIF	RPTTF	Admin. cost	Admin. cost	Admin. cost	Admin. cost	Admin. cost	Admin. cost	Admin. cost	Admin, cost	Admin. cost	80 Admin. cost	RPTTF	Source	Funding		Q

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Atlantic Workforce Housing Groundwater Monitoring	Armory Lofts	Armory Lofts	345 E. 8th	3243 E. Anaheim	2175 Atlantic	20% II to Housing	oo mana	1900 Atlantic	1500 Pine # 8 - LBHDC	1500 Pine # 8 - LBHDC	1330 Gladys Avenue	101 W. PCH	State Water Board	Single-Family Owner-Occupied Home Rehab	Property Maintenance	Property Maintenance	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Area Administration	Project Name / Debt Obligation		
SCS Engineers	Appleby-Pickard	Appleby-Pickard	Equity North Investments	Howard CDM	Company	Low-Mod Housing Fund	Catholica Line	Overland, Pacific & Cutler	Millennia Development, Inc.	City of Long Beach	Jesse Dean	Wilmac Enterprises	SWRCB	Contractors	Overland, Pacific & Cutler	Equity North Investments	Weststar Loan Servicing	Wallin, Kress, Reisman & Kranitz, LLP	United Parcel Services (UPS)	Smith-Emery Laboratories	Rutan & Tucker	Office Depot	National Council for Comm Dev	Long Beach Nonprofit Partnership (LBNP)	Lidgard & Associates	Leibold McClendon & Mann	Konica/Minolta	Keyser Marston Associates	Kane, Ballmer, & Berkman	JCL Barricade	Iron Mountain	Howroyd Wright (Apple One)	HdL Coren	Hahn & Hahn	Foster Hooper	Flowers by Vicki - Mone Floral	Experian	Deli 456 NMHAGLA	DataQuick	Payee		
Groundwater Monitoring	Performance Deposit for ENA and OPA	OPA - Loan for Development Costs	Fence Installation	Façade Improvement - Construction	Purchase of 2175 Atlantic	20% 11 Obligation to Housing Fund - Certifal	200/ Ti Obligation to Univine Fund Control	Property Management/Maintenance	Carrying costs - Residential Condo HOA Dues	Carrying Costs - Residential Condo utilities	Creative Office Tenant Improvement	ENA Deposit-legal fees, financial analysis, or refund	Permit Fees	Owner-Occupied Mod-Income single-family home rehab Low-Mod Fund	Property Maintenance Agency-wide	Property Maintenance Agency-wide	Loan Servicing Fees	Legal Services	Overnight shipping services	Soil Testing	Legal Services	Office Supplies	Section 108 Loan Consulting	Annual Membership	Appraisal services	Legal Services	Copier Lease/Maintenance	Financial Consulting Services	Legal Services Agreement	Barricade Services	Storage space rental	Temp Staffing Services	Property Tax Consultant	Legal Services - ongoing eminent domain	Storage space rental - Housing/RDA	Grand opening-demolition ceremony flowers/balloons	Credit profiles	Grand opening-demolition ceremony Catering	Property/Title services	Description		
					222,750	213,145	242 445	5,673	200	100				ı	77,950	42,733	345		49			4,025	3,834			16,751	480	3,937	862	75	155	472	2,438		450	100	87	253	250	2012	Paid Jan	
2,000	10,000	28,900	1,900	106,789			-	5,673	200	100	48,793		2,000	10,800	25,000	22,917	345	1,000	20	13,000	1,000	850	3,834			5,000	300	4,000	1,000	125	155	472	27,536		450	161	87	150	250	2012	Est. Feb	1
								5,673	200	100				ŧ	25,000	22,000	345		25			850	3,834			5,000	300	4,000	1,000		155	472		4,000	450		87	150	250	2012	Est March	
								5,673	200	100				10,800	25,000	22,000	345		25			600	3,834			5,000	300	5,000	1,000		155	472	2,438		450		87	150	250	2012	Est. April	
								5,673	200	100		25,000		8,400	25,000	22,000	345					600	3,834	500	565,000	5,000	300	3,045	1,000	_	155				450		87	150	250	2012	Est.	1
								5,673	200	100				1	25,000	22,000	345					600	3,834			5,000	300		1,000		155		2,438		450		87		250	2012	Est. June	1
2,000	10,000	28,900	1,900	106,789	222,750	213,140	212 145	34,038	1,200	600	48,793	25,000	2,000	30,000	202,950	153,650	2,070	1,000	119	13,000	1,000	7,525	23,004	500	565,000	41,751	1,980	19,982		200		1,888	34,850	4,000	2,700	261	522	853	1,500	June, 2012	Total Due Jan to	
Low-Mod Fund	Reserve balance		_	RPTTF			RPTTE	RPTTF		Low-Mod Fund	RPTTF	Reserve balance	) RPTTF	RPTTF	RPTTF	RPTTF	Admin. cost		Admin, Cost	RPTTF	RPTTF	_	Admin. cost	Admin. cost	RPTTF	RPTTF	Admin. Cost	RPTTF	RPTTF	_		Admin. Cost				Admin. cost	Admin. cost	Admin. cost	RPTTF	Source	Funding	

(105)	(104)	(103)	(102)	(101)	(100)	(99)	(98)	(97)	(96)	(95)	(94)	(93)	(92)	(91)	(90)	(89)	(88)	(87)	(86)	(85)	(84)	(83)	(82)	(81)	(80)	(79)	(78)	(77)	(76)	(75)	(74)	(73)	(72)	(71)	(70)	(69)	(68)			A
(5) C	0		(2) (C	<u>1</u> )	0) C	9) C	8) C	7) C	6) C	5) C	4) C	3) C	$\neg$						6) C		4) C				o) c				<u>၂</u> ဂ	1	<del>ф</del> С		<u>ი</u>	0	0		3) C	этА	toejon <sup>c</sup>	- B
Senior Art Colony and Annex - Phase I	Senior Art Colony and Annex - Phase I	Pine Avenue Residential Rehab	Pine Avenue Residential Rehab	PE Row	PE Row	PE Row	Pass Through Payments	Palace Hotel	Orizaba Train - Art Installation	Orizaba Train - Art Fabrication	Orizaba Park Expansion	Orizaba Park Expansion	Orizaba Park Expansion	Orizaba Park Community Center	Orizaba Park Community Center	MIG Daisy Avenue	McBride Senior Center	McBride Senior Center	McBride Park Teen Center	Homeland TI	Homeland TI	Homeland Cultural Theater	Homeland Cultural Theater	Homeland Cultural Center - MacArthur Park	Habitat Homes - Pine/14th	Deukmejian Courthouse	Craftsman Park	Craftsman Park	Coronado	City Loan	Cherry Avenue Widening	Cherry Avenue Widening	Cherry Avenue Widening	Project Name / Debt Obligation		С				
Long Beach Senior Artists Colony - LP Long Beach Regal	Comprehensive Housing Services	Comprehensive Housing Services	Jamboree Housing Corporation	Transystems	Landmark Site Contractors	County of LA	Various	LINC Housing	Patrick Vogel Design	Patrick Vogel Design	Public Works	Mackone Development, Inc.	Kleinfelder	Totum Corp.	Fernald, Inc.	Sully-Miller Contracting Company	Totum Corp.	Martinez Architects	Totum Corp.	Public Works	Perceptive Enterprises	Martinez Architects	Construct 1 One Corp.	Public Works	Fernald	Padilla Inc.	AM&C	KOAM Corp (CBM Consulting)	Habitat for Humanity of Greater Los Angeles	Administrative Office of the Courts	Totum Corp.	Melendrez	Brookfield Homes	City of Long Beach	Hit & Miss Enterprises/LA Superior Court	Hahn & Hahn	Flavell	Payee		0
	Labor compliance monitoring	Labor compliance monitoring	Rehab family affordable rental housing. 14 units. 100% affordable.	Construction Management	Contractor	Plan Check	FY11-12 Pass Through Payments - Central Project Area	Affordable Housing Rehab Project	Installation	Fabrication	Construction Inspection / Mgmt.	Contractor	on / 1	Construction Mgmt. Services	Architectural Services	Contractor	Construction Manager	Architect	Construction Manager	Inspection services	Labor Compliance	Architect	Contractor	Plan Check / Bidding / Project Mgmt.	Architect - Design/Construction Administration	Labor Compliance Auditor	Surety	Construction Mgmt. Services	Rehab/New Construction Single-Family homes	Reimbursement for Off-Site Improvements	Construction Manager	Architectural Services/Project Management	Development/Second Mortgage Assistance Loans - New affordable ownership condos. 48 units. 100% affordable.	Central Project Area blight removal	1925 E. PCH Goodwill	Legal Services Agreement	Appraisal services = 1925 E. PCH	Description		m
1,089,695			337,179	5,075	1			16,062	6,715	22,476	3,651	18,585				68,121			178	378			196,710	173				650						1,867,380	705,610	37,806	5,180	2012	Paid Jan	
842,061			1,500,000	10,000	77,000	1,500		672,116	3,000		3,000	133,709	785		5,000		2,000	1,688		-	2,500	9,170	49,640	1,000	2,000	4,696	259,599			2,000,000	2,276	4,778	600,000			5,000		2012	Est.	
842,061				9,925			2,889,311		30,000		2,000	133,710		3,000	5,000		2,000	2,000			2,500		50,000	1,000	2,000						2,500	5,000				5,000		2012	Est March	×
842,061														3,000	5,000		2,000	2,000					230,000	1,000	2,000						2,500	2,500						2012	Est. April	
842,061	50,000	50,625												3,000	5,000		2,000	2,000						1,000	2,000				537,200		2,500	2,500						2012	Est. May	M
842,061														3,000	5,000		2,000	2,000						1,000	2,000						3,500							2012	Est. June	z
5,300,000	50,000	50,625	1,837,179	25,000	77,000	1,500	2,889,311	688,178	39,715	22,476	8,651	286,004	785	12,000	25,000	68,121	10,000	9,688	178	378	5,000	9,170	526,350	5,173	10,000	4,696	259,599	650	537,200	2,000,000	,276		600,000	1,867,380	705,610	806	0		Total Due Jan to	0
Low-Mod Fund	Low-Mod Fund			OS Bonds				Low-Mod Fund		RPTTF	RDA Bonds	RDA Bonds	RDA Bonds	RDA Bonds	RDA Bonds	RPTTF	OS Bonds		_						OS Bonds	OS Bonds		OS Bonds	Low-Mod Fund	RPTTF			Low-Mod Fund	RPTTF	RPTTF	RPTTF	RPTTF	Source	Funding	۵

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3361 Andy Street	2010 Tax Allocation Bonds	20% TI to Housing	Los Altos Project Area	Los Altos Project Area	Los Altos Project Area	20% It to Housing	The Designory Cusiness (Section)	The Designory Business Refention	SBDC Consultant	Property Based Improvement District	Promenade South Block	Promenade North Block	Promenade Maintenance District	Pine Court Conversion	Pacific & 3rd/4th	Downtown Long Beach Associates (DLBA) Support	City Place Garage	City Place Garage	City Loan	Broadway & Promenade	Broadway & Elm	Bikestation Long Beach	Bikestation Long Beach	309 Pine	20% TI to Housing	Project Area Administration	Central/Downtown Parking Lots	Willmore Rehab-734 Maine	Willmore Rehab-734 Maine	Willmore Rehab-226 10th Street	Washington School HAP Focus Area Scattered Sites Development	The Courtyards	Shoreline Gateway	Shoreline Gateway	Shoreline Gateway	Project Name / Debt Obligation	
ILBHUC	Bank of New York	Low-Mod Housing Fund	LA County Flood Control District	LA County Office of Educ.	Various	Low-Mod Housing Fund	In Mod Housing Fund	The Designory	SBDC/LBCC	DLBA	ValleyCrest Landscape Development, Inc.	ValleyCrest Landscape Development, Inc.	Reserve Data Analysis, LLC	Pacific Court - Pine Square Partners /KMA/Allderdice/Thimmig	City Ventures/KMA/Aliderdice	DLBA	City of Long Beach	Amano McGann, inc	City of Long Beach	Forest City California Residential Development Inc./KMA/Allderdice	City Ventures/KMA/Aliderdice	Public Works	Angeles Contractor, Inc.	Heery Int'l	Low-Mod Housing Fund	Pepper Russell	Central Parking	Troller Mayer	Hulean Tyler and Deborah Behar	Equity North Investments	Habitat for Humanity of Greater Los Angeles	Clifford Beers, Inc.	Keyser Marston Associates	ICB	Bergman & Allderdice	Payee	
4-unit affordable riousing reliab	Bonds issue to fund North RDA projects	20% TI Obligation to Housing Fund - North	Tax Sharing Agreement- HH&S 33676	Tax Sharing Agreement- HH&S 33676	Area Area		20% TI Obligation to Housing Fund - Los Alfos	Reimbursement of Parking Expenses	Consultant Services - SBDC	Property Assessments (Annual Prop Tax Assessment)	Streetscape improvements on The Promenade south block between Ocean Blvd. and First St.	Streetscape improvements on The Promenade north block between First St. and Broadway	Promenade Maintenance Fee Study	MOU Deposit-legal fees, financial analysis, bond counsel, or refund	ENA Deposit-legal fees, financial analysis, or refund	Economic Development, Marketing, Outreach, Special Events	Parking Structure Upgrade Cost Reimbursement	Automated Parking Equipment	Downtown redevelopment project area planning	ENA Deposit-legal fees, financial analysis, or refund	ENA Deposit-legal fees, financial analysis, or refund	Inspection services	Construction and sign	TIS	20% TI Obligation to Housing Fund - Downtown	PAC Secretarial Services	Parking Lot Management	Design Services for Landscaping	Construction Costs for Landscaping	Construction Costs for Landscaping	Development of three new single-family homes on Henderson and Chestnut, and the rehabilitation of the existing home at 1650 Magnolia, for low-income families.	Affordable Housing Rehab Project	Financial Consulting Services	RDA Guaranty on Predev Loan to Developer	Legal Services	Description	
4,940	1,249,938	395,815				0,377	6 977	3,150			4,054			-		38,473	828,625								182,715	4,471	1	ı	-	12,500				6,008,750		2012	Paid
	1,256,977								80,500	65,852		2,428,195	1,600	35,000	50,000	16,000		98,938	750,000	50,000	50,000	5,000	36,853	16,109		7,400	t	•	1							2012	Est.
			4,059,230	32,825	4,803				12,500				1,595			16,000								4,510				2,500	12,500		208,659	400,000	909		2,272	2012	Est
									12,500							16,000																	909		2,272	2012	Est. April
																16,000																	909		2,272	2012	Est.
	1,844,938							3,150								16,000											200,000						909		2,272	2012	Est.
1,010	4,351,853	395,815	4,059,230	32,825	4,803		6.977	9,450	105,500	65,852	4,054	2,428,195	3,195	35,000	50,000	118,473	828,625	98,938	750,000	50,000	50,000	5,000	36,853	20,619	182,715	11,871	200,000	2,500	12,500	12,500	208,659	400,000	3,636	6,008,750	9,088	2	Total Due
i de	3 RPITE				RPTTF			RPTTF	RPTTF	RPTTF	RPTTF	RPTTF	RPTTF	Other revenue	Other revenue	RPTTF	RPTTF	RPTTF	RPTTF	Other revenue	Other revenue	RPTTF			RPTTF	Admin. Cost		RPTTF	RPTTF	RPTTF	Low-Mod Fund	Low-Mod Fund		RPITE	RPTTF		Finding

(181)	(180)	(179)	(178)	(177)	(176)	(175)	(174)	(173)	(172)	(171)	(170)	(169)	(168)	(167)	(166)	(165)	(164)	(163)	(162)	(161)	(160)	(159)	(158)	(157)	(156)	(155)	(154)	(153)	(152)	(151)	(150)	(149)	(148)	(147)	(146)	(145)	(144)	(143)	(142)	(141)				<del></del>
		79) N	78) N	77) N	76) N	75) N	7 <u>4)</u> N	3) Z	'2) N	( <u>1</u> )		39) N		<sup>5</sup> 7		コ			z	z	z	z	z	z	z			一	z	z :	z	z i	z	z	z.	z	z	z	z	z		sojon	d	w
Oregon Park Development	Oregon Park Development	Oregon Park Development	Oregon Park Development	Oregon Park Development	Oregon Park Development	Orchard Supply Lease Agreement	Orange Twist	North Neighborhood Library	Fire Station 12	Fire Station 12	Fire Station 12	Fire Station 12	Fire Station 12	Fire Station 12	Fire Station 12	Expo Building (4321 Atlantic)	Davenport Park Development	Davenport Park Development	Davenport Park Development	BKBIA	Bixby Knolls Shopping Center	Belwood Apartments	Belwood Apartments	Atlantic Ave. Median improvement	Atlantic Ave. Median Improvement	Atlantic Ave. Median Improvement	Artesia Blvd Median Improvement	Artesia Blvd Median Improvement	Artesia Blvd. Median Improvement	Admiral Kidd Park	5414 I ong Beach Blvd	5376-5390 LBB CFIP	5376-5390 LBB CFIP	5368 Long Beach Blvd (Paseo)	5301   BB Parking (FI Ranchito)	5299 Long Beach Blvd	4306 Atlantic - EJ Malloys	3853 Atlantic - Nino's Rest.	3853 Atlantic - Nino's Rest.	3756 LB Blvd - Bike Shop	Project Name / Debt Obligation			C
So Cal Edison	City of Long Beach	Public Works	RJM Design Group	LA County	City Development Dept.	Orchard Supply	Gordia Group	LPA, inc.	Westnet	Vislink	Solis Group	Mary McGrath Architects	Kleinfelder	Gonzales Construction	CBM Consulting, Inc.	City of Long Beach	State Water Quality	LSA Associates	Bryan A Stirrat & Assoc.	Improvement Association	GASKA	TBD	Hunt Capital Partners	Public Works	City of Long Beach	AECOM	Public Works	City of Long Beach	AECOM	Padilla Inc.	Urban Arena	Urban Arena	Overland, Pacific & Cutler	Addscape, Inc.	Overland, Pacific & Cutter	Urban Arena	International City Escrow	RRM	International City Escrow	Howard CDM	Payee			D
Reroute Utility/Plan Check	Construction	Plan Check, bidding, construction/project mngmnt	Landscape Architect	Easement Agreement/Plan Check	City Plan Check/Permit/Inspection Fees	Sales Tax Rebate	Project Management Fees	North Library Design	Alarm system	Communications tower	Labor Compliance	Contract administration/architecture	Inspection services	Construction	Construction management	Fire/Life Safety Renovations and Code Compliance	Environmental Approval/Monitoring	Prepare EIR	Landfill Closure/Land Use Consultant	Business Improvement District	Façade improvement	Labor Compliance Monitoring	Rehabilitation of 34 rental units for low-income households	Plan Check, bidding, construction/project mngmnt	Construction	Landscape Architect	Plan Check, bidding, construction/project mngmnt	Construction	Landscape Architect	Labor Compliance Auditor	Façade Design	Architectural design services	Sign (Furniture Warehouse)	Construction	SCS site remediation work	Façade Design	Façade Improvement - Escrow Services	Façade Improvement - Architect	Façade Improvement - Construction	Façade Improvement - Construction	Description			П
								5,133				26,000	2,450		29,229	1		1	1,843	12,731	1								20,366										117,859		2012	Jan	D Sid	_
18,000		933	9,333	50,000	10,000	11,500	518	6,000			6,000	33,000	15,000		42,530	1	10,000	30,000	6,000	59,272	1			2,500		25,000				18,769	3,000	5,000	7,500	37,440	40,000	3,000	35,294	2,000		1,904	2012	Feb :	Π C+	J
		933	9,333					6,000		67,299	6,000	33,000	15,000	750,000	42,500	100,000			6,000	16,667	500,000					74,772	1		9,634					20,240	40,000			2,000		4,238	2012	March	Π 2 +	<b>X</b>
	291,667	30,100	9,334					6,000	59,026		6,000	33,000	15,000	750,000	42,500	100,000			6,000	16,667				20,833	208,333		16,668	166,666							40,000			2,180	1		2012	April	TI St	
	291,667	30,100						6,000		67,299	6,000	33,000	15,000	1,000,000	42,500	-			6,000	16,667				20,833	208,333		16,666	166,667							40,000				ŧ		2012	May	TI S	M
	291,667	30,100						6,000	59,025		6,000	33,000	15,000	1,000,000	42,616	t			6,000	16,667		15,000	3,300,000	20,833	208,333		16,666	166,667							40,000				1		2012	June	TI St	Z
18,000			28,000	50,00	10,00	11,50	518	35		134,598	30,000	191,000		3,500,000			10,000	30,000	31,843	138,671	500,000	15,000	3,300,000	64,999	624,999	99,772	50,000	500,000	30,000	18,769	3,000	5,000	7,500	57,680	200,000	3,000	35,294	6,180		6,142	June, 2012	Jan to	Total Due	0
0 RDA Bonds		-					RPT TF			-						RPTTF	OS Bonds				RPITE	Low-Mod Fund		RDA Bonds		RDA Bonds	_	_	RDA Bonds	OS Bonds	RPTTF			RPTTF							Source	Funding		Q

(219)	(218)	(217)	(216)	(215)	(214)	(213)	(212)	(211)	(210)	(209)	(208)	(207)	(206)	(205)	(204)	(203)	(202)	(201)	(200)	(199)	(198)	(197)	(196)		(195)	(194)	(193)	(192)	(191)	(190)	(189)	(188)	(187)	(186)	(185)	(184)	(183)	(182)			Þ
	2/4	₩S	SM	ws	ws	SW	WS	WS	WS	S/W	WS.	WS	WS	ws	WS	WS	WS	WS	WS	z () ()	\$	\$	z §	PW/	P	ס	U	v	٦	٥	P	יסי	v	z	z	z	z	z		bəjor9	В
WS Westside Storm Drain	Westside Storm Drain	Westside Storm Drain	Westside Storm Drain	Westside Storm Drain	West Long Beach Project Area	Pass Through Payments	Cowles Street	Convention Center	2200 W. 16th St.	20% TI to Housing	1690 Hayes - Bruno & Sons	1690 Hayes - Bruno & Sons	1655 Cota Ave A&A Aerospace	1650 Seabright/188-91 W. 16th Street	1570 Cota - Atlas Marine	1560 W. PCH - Golden Star	1539 Santa Fe Ave.	1461-65 Cota Ave.	1300 W. 14th St.	2005 Tax Allocation Bonds	Pass Through Payments	20% TI to Housing	2002 Tax Allocation Bonds		Poly Gateway Monument Signs	Poly Gateway Monument Signs	Poly Gateway Monument Signs	Poly Gateway	Poly Gateway	Poly Gateway	Pass Through Payments	Neighborhood Development Program	20% TI to Housing	Vons Lease Agreement	Sprint Cell Tower - Project Admin.	South Waterfront Hotels Street Improvement	Ramona Park Apartments	Pass Through Payments	Project Name / Debt Obligation		С
Public Works	Kleinfelder	Willdan Associates	Olsson, Inc.	AECOM	Westside Project Area Committee	Various	City Light and Power	City of Long Beach	ВОА	Low-Mod Housing Fund	International City Escrow	BOA	BOA	1600 Seabright, LLC (Parker Diving)	Environ	Aichemy	International City Escrow	Lester Box	Avaion Boats	Bank of New York	Various	Low-Mod Housing Fund	Bank of New York		Frank R. Webb architects	Equity North Investments	Equity North Investments	Public Works	Fast-Track Construction	Melendrez	Various	City of Long Beach	Low-Mod Housing Fund	Vons	DM&A	Portside Partners (The Ensemble Group)	Palm Desert Development Company	Various	Payee		D
Engineering / Construction Mgmt. Services	Materials Observation / Testing	Inspection services	Contractor	Phase 1,2&3 Design	PAC Administration	FY11-12 Pass Through Payments - West Side	Alley Lighting	Convention Center expansion	Façade Improvement - Architect	20% TI Obligation to Housing Fund - West Side	Façade Improvement - Construction	Façade Improvement - Architect	Façade Improvement - Architect	Performance Deposit	Façade Improvement - Architect	Façade Improvement - Architect	Façade Improvement - Construction	Performance Deposit	Façade Improvement - Construction	Bonds issue to fund RDA/Housing projects	FY11-12 Pass Through Payments - West Beach	20% TI Obligation to Housing Fund - West Beach	Bonds issue to fund RDA projects		Sign design	Fabrication / Installation	Electrical Work for Monument Signs	Construction Inspection / Mgmt.	Contractor	Architectural Services	FY11-12 Pass Through Payments - Poly High	Poly High Public Improvements	20% TI Obligation to Housing Fund - Poly High	Sales Tax Rebate	Relocation valuation services	Public Improvement Reimb. Marriott and Hotel Maya	New 61-unit low income senior rental housing	FY11-12 Pass Through Payments - North Project Area	Description		П
	847	10,260	82,197		16,806		6,225			108,406			340							4,494,018		14,529	553,188			10,000							7,549		,				2012	Paid Jan	_
2,000	10,000	12,730	84,737		4,000			538,181	340		30,850	340			556	1,500	30,000		56,668	5,041,867			1,856,272		2,252	10,000	15,000		13,040	2,000		25,000		49,735	,				2012	Est. Feb	_
3,000	10,000	11,000	70,000			500,872												10,000			44,805					20,000	15,000	1,000		2,000	32,432				6,250			6,684,264	2012	Est March	
3,000	10,000	15,000	120,000	25,000																															6,250				2012	Est. April	-
3,000	2,000	15,000	500,000	25,000																			2,181,595												6,250	213,736			2012	Est. May	- -
3,000	2,000	15,000	600,000	35,000										10,000						9,986,174			10,775,366												6,250		8,640,000		2012	Est. June	
14,00	34,84	78,99	1,456,93	85,000	20,806	500,872	6,225	538,181	340		30,850		340	10,000	556	1,500		70,000		19,522,059	44,805		15,366,421		2,252	40,000	30,000	1,000	13,040	4,000	32,432	25,000	7,549	49,735	25,000	213,736	8,640,000	6,684,264	June, 2012	Total Due Jan to	0
RPTTF	7 RPTTF	RPITE	4 RPITF	RPITE	RPITE										_						77	_			RPTTF	RPTTF	RPTTF	RPTTF	RPTTF	RPTIF	RPTTF				RPTTF			RPTTF	Source	Funding	Q

O:	Other Revenue	RDA Bonds	OS Bonds	Low-Mod Fund	Admin. Cost	Reserve Balance	Redevelopment Property Tax Trust Fund (RPTTF	Expenditures by Funding Source	And Andrews	Most Olds	West Beach	Poly High	North	Los Altos	C Central	Downtown	All	i ojovi i ou.
							PTTF)											
25,579,346	1	105,414	205,007	1,454,546	799,014	***	23,015,365											
22,255,486	185,000	360,790	492,616	3,644,887	808,619	38,900	t	T										
19,163,935   3	10,000	<del>                                     </del>		Ī	ļ		15,238,772	T										
3,800,612 9		1,663,127 1	╽	Ī,			447,005 4											
9,058,446	,	1,912,065	18,000		T	25,000	t	$\dagger$										
44,485,138	210,000	1,903,907	16,500	13,181,876	513,102	1	28,659,753											
124,342,963	405,000	7,103,484	1,063,048	22,611,951	4,293,648	63,900	88,801,932											

Grand total	WS/ WS/ 1992 Tax Allocation Bonds Series	ଚ Project Name / Debt Obligation	ject	ଠୀୟ	A B C
	U.S.Bank	Payee			D
	Bonds issue to fund RDA projects	Description			m
25,579,346		2012	Jan	Paid	
22,255,486	1,672,156	2012	Feb	Est.	ل
19,163,935		2012	March	Est	<b>X</b>
3,800,612		2012	April	Est.	
9,058,446	1,056,500	2012	May	Est.	M
44,485,138	5,251,600	2012	June	Est.	z
124,342,963	7,980,256 RPTTF	June, 2012	Jan to	Total Due	0
	RPTTF	Source	Funding		Ð

## **EXHIBIT B**

## Administrative Budget Successor Agency & Housing Successor Agency February 1 - June 30, 2012

			Hor	Housing			
	Successory Ag	ory Agency	Success	Successor Agency	Total	Total	Total
	Feb	March-June	Feb	March-June	Feb	March-June	Feb-June
Personnel Costs	205,565	334,230	152,577	325,228	358,142	659,458	1,017,600
Personnel Count	19.91	8.25	15.75	6.75	35.66	15.00	
City Department Services	151,567	606,268	44,429	177,716			
City Indirect Cost Allocation	84,377	337,228	40,420	161,680	124,797	498,908	623,705
Operating Expenses	360	2,260	1,025	2,920	1,385	5,180	6,565
Prof & Specialized Services	4,738	18,808	275	3,575	5,013	22,383	27,396
Total Administrative Budget	446,607	1,298,794	238,726	671,119	685,333	1,969,913	2,655,246

			P	Housing			
	Success	Successory Agency	Success	Successor Agency	Total	Total	Total
	Feb	March-June	Feb	March-June	Feb	March-June	Feb-June
	205,565	334,230	152,577	325,228	358,142	659,458	1,017,600
	19.91	8.25	15.75	6.75	35.66	15.00	
	151,567	606,268	44,429	177,716			
Γ	84,377	337,228	40,420	161,680	124,797	498,908	623,705
	360	2,260	1,025	2,920	1,385	5,180	6,565
	4,738	18,808	275	3,575	5,013	22,383	27,396
	446,607	1,298,794	238,726	671,119	685,333	1,969,913	2,655,246

## **Exhibit C**

## **Long Beach Successor Agency Administrative Functions**

## Development

- Administer the wind down and completion of former RDA activities and operations
- Prepare Successor Agency ROPS and administrative budgets for Oversight Board approval
- Ensure compliance with bond indentures and maintain required reserves
- Coordinate communications and requests for information from Successor Agency, Oversight Board, L.A. County Auditor-Controller, State Department of Finance, and State Controller's Office
- Provide staff support to the Successor Agency and Oversight Board
- Enforce covenants and provisions associated with enforceable obligations

## **Financial**

- Administer the Redevelopment Obligation Retirement Funds
- Ensure timely payments required by Enforceable Obligations
- Monitor AB 26 financial compliance
- Prepare continuing disclosure as required by debt indentures
- Ensure Debt covenant compliance
- Manage Successor Agency accounting, reporting and bank transaction
- Perform analysis and monitor of cash flow
- Maintain reserves in the amount of required indentures
- Coordinate completion of audited financial statements and agreed upon procedures

## Legal

- Advise the Successor Agency and staff on all legal issues concerning AB 26 and prevailing law
- Represent the Successor Agency and staff either directly or through special counsel relationships before administrative bodies, such as the Oversight Board and before all courts in all litigation such as contract disputes and municipal litigation

## **Housing Successor Agency Administrative Functions**

## **Affordable Housing Continuing Covenant Enforcement**

 Assembles, organizes, and ensures that all documentation is complete in records and project files for a wide variety of projects with deed-restricted units

- Reviews all loans from low and moderate income housing funds to ensure that the terms of each loan are being met, proper reports are being filed by borrowers, and that residual receipts are being properly calculated.
- Monitors lease-up of vacated units to ensure compliance with regulatory restrictions.
- Conducts annual monitoring of deed restricted units, including preparation of letters, certification and related follow-up.
- Prepares correspondence and reports, completes a variety of forms and applications

## **Completion of Construction of Affordable Housing Developments**

- Review construction budgets to ensure sufficient funds and cost reasonableness
- Reviews architectural plans and engineering reports to ensure compliance with building and zoning codes
- Ensure that projects meet code requirements and are in compliance with Affordable Housing Covenants
- Inspects and evaluates construction work in progress to ensure compliance with plans, specifications, workmanship and quality of work.
   Determines percentage f work completed for progress payments to contractors. Review all material and labor lien releases and Building and Safety sign-offs.
- Coordinates pre-construction meetings with contractor to review scope of work and provision of construction contract
- Reviews and recommends approval of change orders
- Coordinates review of Federal (Davis Bacon) Section 3 and State prevailing wage requirements
- Coordinates projects with other City departments and outside regulatory agencies
- Prepares reports and correspondence

## Financial

- Ensure timely payments required by Enforceable Obligations
- Manage Housing Successor Agency accounting, reporting and bank transaction
- Perform analysis and monitor of cash flow
- Prepare Housing Successor Agency ROPS and administrative budgets for Oversight Board approval

## Legal

 Advise the Housing Successor Agency and staff on all legal issues concerning AB 26 and prevailing law





Jeffrey M. Oderman Direct Dial: (714) 641-3441 E-mail: joderman@rutan.com

May 2, 2012

## VIA E-MAIL

Patrick H. West City Manager, City of Long Beach 333 West Ocean Boulevard Long Beach, CA 90802

Robert E. Shannon City Attorney, City of Long Beach 333 West Ocean Boulevard Long Beach, CA 90802

Re: Long Beach Oversight Board Approval of the City of Long Beach's Recognized

Obligations Payment Schedule ("ROPS")

Dear Mr. West and Mr. Shannon:

As special counsel to the City of Long Beach (the "City") with respect to implementation of ABx1 26, the bill that dissolved and calls for the winding up of the affairs of the former Redevelopment Agency of the City of Long Beach (the "RDA"), I have been asked to provide you with my firm's legal opinion as to two issues: (1) whether 2 City/RDA loan/reimbursement agreements listed on the City's initial Recognized Obligations Payment Schedule ("ROPS") for the January 1, 2012-June 30, 2012, time period and on its ROPS for the July 1, 2012-December 31, 2012, time period are in fact legitimate "enforceable obligations" of the former RDA; and (2) whether the City, as the housing successor to the RDA, is entitled to utilize unexpended proceeds from the RDA's \$55,665,000 2005 Tax Allocation Bond (Housing Projects) issue (the "2005 Housing Bonds") to fund 2 affordable housing projects identified on its ROPS. This letter is responsive to that request.

## 1. The City/RDA Loan/Reimbursement Agreements Are "Enforceable Obligations."

The 2 City/RDA loan/reimbursement agreements in question are the following: (1) the January 20, 2011, Amended and Restated Loan Agreement (Downtown Project Area) for project area planning entered into between the RDA, as borrower, and the City, as lender, in the principal sum of \$94,838,615.49 (referred to herein as the "City/RDA Loan Agreement" and identified as Line Item 122 on the initial 1/1/12-6/30/12 ROPS and as Line Item 59 on the 7/1/12-12/31/12 ROPS); and (2) the January 20, 2011, CityPlace Reimbursement Agreement



entered into between the RDA and City in the sum of \$4,955,213.00 (referred to herein as the "CityPlace Agreement" and identified as Line Item 60 on the 7/1/12-12/31/12 ROPS).

In our opinion, the obligations in question both qualify as "enforceable obligations" and are entitled to be approved by the Long Beach Oversight Board for the following reasons:

- A. The obligations were each lawfully entered into by the City and RDA and served valid redevelopment purposes. Consider the following:
  - With regard to the City/RDA Loan Agreement, the Community Redevelopment Law expressly authorized the City to provide financial assistance to the RDA (see, e.g., Health & Safety Code §§ 33220, 33600, 33601, 33610, 33614; see also Government Code § 53600 et seq.) and, as has been noted by a leading commentator "the community [i.e., the city that activates a redevelopment agency] is [or was] often the primary source of 'seed' capital to fund the costs of adoption of a redevelopment plan and initial program activities." (Goldfarb Lipman, A Legal Guide to California Redevelopment (2006), p. 205.) If instead of "internally" borrowing seed money from the City the RDA had financed its activities with bonds issued to private third party lenders there is no question they would be "enforceable obligations" within the meaning of ABx1 26. (See Health & Safety Code § 34171(d)(1)(A) and (B).) Given that the City was willing to invest its own surplus funds in its RDA and took the financially prudent step of avoiding the need for the RDA to borrow money on the open market and pay interest to third parties, we see no fair or equitable rationale for concluding that the City's authorized investment should be wiped out.
  - With regard to the CityPlace Agreement, the Community Redevelopment Law expressly authorized the RDA's reimbursement and the City Council and RDA Board of Directors properly made all of the findings and determinations required

While both the City/RDA Loan Agreement and the CityPlace Agreement are dated subsequent to January 1, 2011, it is important to note that they restate and memorialize obligations and arrangements between the City and RDA that existed well prior to that date. The City/RDA Loan Agreement was originally entered into on September 11, 1974, and was subsequently amended and supplemented with similar agreements on December 5, 1977, July 11, 1978, November 14, 1983, October 20, 1992, and October 2, 2002, and the purpose of the January 20, 2011, City/RDA Loan Agreement was simply to consolidate the prior agreement(s), as amended, and establish a single repayment schedule. (*Id.*, Recitals D-H.) The CityPlace Agreement memorialized actions taken by the RDA and City in Fiscal Years 2009, 2010, and 2011 whereby the RDA, in light of the City's budget problems, agreed to pick up the City's Fiscal Year 2012-2017 annual debt service payments on the 2001 Plaza Parking Facility Lease Revenue Bonds that were issued in conjunction with the redevelopment of the former Long Beach Plaza site.



to justify it, including that the publicly owned CityPlace parking structure improvements are of benefit to the Downtown Redevelopment Project Area, that the improvements help to alleviate conditions of blight in the redevelopment project area, and that "no other reasonable means of financing the . . . improvements are available to the community." (See Health & Safety Code § 33445, RDA Resolution Nos. R.A. 16-2009, 17-2009, 13-2010, and City Council Resolution Nos. 09-0059 and 10-0107.) Given the City's budget shortfalls, the RDA's agreement to "step up" and cover the City's debt service payments on the 2001 Plaza Parking Facility Revenue Bonds through Fiscal Year 2017 was necessary and appropriate "for the purpose of securing or repaying those indebtedness obligations" (Health & Safety Code § 34171(d)(2)).

- B. The obligations both provide for repayment over a reasonable term of years at reasonable interest rates. The City/RDA Loan Agreement is repayable at a modest 3%/year interest rate. (*Id.*, Section 1.) The reimbursements under the CityPlace Agreement are simply a "pass through" rate based on the debt service provided for in the 2001 Plaza Parking Facility Revenue Bonds.
- C. The obligations were both initially approved prior to January 1, 2011 (see footnote 1, *supra*), as part of the issuance of indebtedness obligations and solely for the purpose of securing or repaying those indebtedness obligations, all within the meaning of Health & Safety Code Section 34171(d)(2)(A) (part of the definition of "enforceable obligations" in ABx1 26). Neither of them was a last minute attempt to avoid Governor Brown's or the California Legislature's efforts in early 2011 to eliminate redevelopment agencies.
- D. Our opinion that the obligations in question are "enforceable obligations" under ABx1 26 is consistent with the interpretation given to that phrase by the California Attorney General's office. On January 27, 2012, Ross Moody, Deputy Attorney General, acknowledged in open court in the case of City of Cerritos v. State of California, Sacramento County Superior Court Case No. 34-2011-80000952, that "to the extent [a] city has entered into indebtedness or contract [with its redevelopment agency] for those same purposes [i.e., in reliance upon being repaid with tax increment revenues] there is no reason that AB 26 would invalidate those contracts." (See Reporter's Transcript, pp. 61-65, a copy of which is being provided herewith.)
- E. If ABx1 26 were interpreted such that the RDA obligations to the City cannot be repaid and the other payment priorities in Health & Safety Code §§ 34183 and 34188 are enforced as written, the result would be a legislative reallocation of property tax revenues among taxing entities on something other than a pro rata basis and without the requisite 2/3 vote, in violation of Article 13, § 25.5(a)(3) of the California Constitution (Proposition 1A). So including the City/RDA Loan Agreement and CityPlace Agreements on the City's ROPS is, we



believe, essential to ensuring that ABx1 26 is implemented in a manner that meets constitutional requirements.

- F. We acknowledge ABx1 26 is ambiguous on this issue, but we are hopeful the ambiguity will be clarified by the Legislature in AB 1585, which recently passed the California Assembly with a 2/3 vote (as urgency legislation) and is now pending in the State Senate. (See proposed amendments to Health & Safety Code §§ 34171(d)(2)(C) and 34180(k).) The City/RDA Loan Agreement and CityPlace Agreement would fit within the criteria for "enforceable obligations" as proposed in AB 1585.
- G. If the City/RDA Loan Agreement and CityPlace Agreement are *not* listed on the ROPS there is a danger that funds owing to the City will be "swept" to the Los Angeles County Auditor-Controller and disbursed to other taxing entities that are not entitled to receipt of the funds, which will result in accounting problems, confusion, potential offsets of funds owing to the taxing entities at a later date, and even litigation.
- H. We recognize that the Department of Finance is taking a contrary position to the position set forth in this letter. Nevertheless, successor agencies and Oversight Boards statewide are approving hundreds of ROPS that include city/RDA and county/RDA loan and reimbursement agreements in them. We believe the Long Beach Oversight Board should do likewise, if for no other reason than to keep this issue alive for Long Beach. If the issue is not settled by AB 1585 or similar legislation, it likely will end up being resolved in the courts. In our opinion, there is no good reason why Long Beach should be deprived of the opportunity to pursue its legal rights and remedies on this issue, just as hundreds of other cities and counties statewide are doing.
- I. Finally, it is worth mentioning that under ABx1 26 even if the existing City/RDA agreements are for some reason deemed to be invalid and not binding, the City, in its capacity as successor agency to the dissolved RDA, expressly retains the authority to "enter or reenter" into the very same agreements with the City in its "normal" city capacity "upon obtaining the approval of its oversight board." (Health & Safety Code § 34178(a). We are not at the point of needing to ask the City (in its 2 capacities) to "enter or reenter" into the City/RDA Loan Agreement or the CityPlace Agreement, nor are we at the point of needing to ask the Oversight Board to approve the re-approval of those agreements, as authorized by this statute, but given that ABx1 26 authorizes such a procedure we believe it should make the Oversight Board more comfortable approving them as "enforceable obligations" if for no other reason than to resolve the status of the agreements more quickly.



## 2. The City Has the Authority as Housing Successor to the RDA to Expend Housing Bond Proceeds for Affordable Housing Purposes.

The 2 affordable housing projects in question are: (1) the Belwood Apartments project (identified as Line Items 158 and 159 on the initial 1/1/12-6/30/12 ROPS and as Line Items 78 and 79 on the 7/1/12-12/31/12 ROPS); and (2) the Ramona Park Apartments project (identified as Line Item 183 on the initial 1/1/12-6/30/12 ROPS and as Line Item 103 on the 7/1/12-12/31/12 ROPS).

In our opinion, the City has the authority to retain unexpended proceeds from the 2005 Housing Bonds to fund the Belwood and Apartments and Ramona Park Apartments (and other) affordable housing projects for the following reasons:

- A. Pursuant to Health & Safety Code §34176(a), the City of Long Beach timely elected to act as the "housing successor" to the RDA, which entitles the City to "retain the housing assets and functions of the [RDA], excluding [only] any amounts on deposit in the [RDA's] Low and Moderate Income Housing Fund."
- B. Unexpended proceeds of the 2005 Housing Bonds constitute "housing assets" of the former RDA. Those unexpended proceeds are *not* "amounts on deposit in the [RDA's] Low and Moderate Income Housing Fund" within the meaning of Health & Safety Code § 34176(a). In this regard, the February 1, 2005, Indenture of Trust entered into by and between the former RDA and The Bank of New York Trust Company, N.A. ("Trustee"), for the 2005 Housing Bonds required the bond proceeds to be deposited in a "Housing Proceeds Fund" established and held by the Trustee, *not* in the RDA's Low and Moderate Income Housing Fund (*id.*, see definitions of "Housing Proceeds Fund" and "Trustee" in Section 1.01, Section 2.01, and Sections 3.02-3.03).
- C. The only authorized use of the unexpended proceeds of the 2005 Housing Bonds is for affordable housing purposes. In this regard, the Indenture of Trust requires bond proceeds to be used for "the financing of the housing activities of the Agency, consistent with the requirements of [Health & Safety Code] Section 33334.3 and other applicable provisions of the Redevelopment Law." It would violate the Indenture of Trust for unexpended proceeds to be disbursed to the County Auditor-Controller for allocation among the taxing entities.
- D. The 2005 Housing Bonds and, in particular, the Indenture of Trust clearly constitute "enforceable obligations" of the former RDA. (See Health & Safety Code § 34171(d)(1)(A) and (B).) Section 34174(a) provides that "nothing in [ABx1 26] is intended to be construed as an action or circumstance that may give rise to an event of default under any of the documents governing the enforceable obligations." Section 34175(a) further provides that



"[i]t is the intent of this part that pledges of revenues associated with enforceable obligations of the former redevelopment agencies are to be honored. . . ." Finally, and most directly on point, Section 34177(b) expressly provides that "[b]ond proceeds shall be used for the purposes for which bonds were sold unless the purposes can no longer be achieved, in which case the proceeds may be used to defease the bonds." (Emphasis added.) Since the purposes for which the 2005 Housing Bonds—financing affordable housing activities of the former RDA—still can be achieved, through the City acting as the former RDA's housing successor, the unexpended bond proceeds must be used for those purposes. It would be a violation of ABx1 26 to prevent the City from using the bond proceeds to implement the Belwood Apartments and Ramona Park Apartments affordable housing projects.

Please let me know if you have any questions or comments regarding the subjects addressed in this letter.

Very truly yours,

**RUTAN & TUCKER, LLP** 

Jeffrey M. Oderman

JMO:jmo Enclosure

cc: Amy Bodek, Director of Development Services

Richard Anthony, Deputy City Attorney

Section 16 of the State Constitution and other Supreme Court authority.

So 34171 D2 does protect -- excuse me, does protect enforceable obligations that -- some enforceable obligations between the city and the redevelopment agency, and there is also a process in AB 26 for placing what are claimed enforceable obligations onto the obligation payments schedule and that is present in AB 26 itself.

THE COURT: Um-um. So what would be an example of a obligation that would not be enforceable as a result of this paragraph, paragraph 2 that you've been talking about here?

MR. ODERMAN: Was that directed at me, your Honor?

THE COURT: I am going to ask him, but I'll ask you in a second. I'll ask you first. Can you give me a specific example of what you think a contract would be that would not be honored in this context?

MR. ODERMAN: The City of Cypress entered into a loan agreement with its redevelopment agency some years ago in good-faith pursuant to then existing law to provide seed money to the redevelopment agency so that it could get going with its redevelopment program.

It's refinanced that loan in 2009, at a 5 percent interest rate, and there are 23 million

dollars remain due and owing on that loan.

It's wiped out by AB 26 by this provision of AB 26. It does not qualify within either of the two very limited exceptions to the general rule that contracts between the city and redevelopment agency are eliminated.

THE COURT: Let me get a comment from the State.

MR: MOODY: May I be heard?

THE COURT: Sure.

MR. MOODY: I think that's far from clear.
Obviously what the legislature was trying to get
at here was once Governor Brown suggested he
thought redevelopment agencies should go away, all
shorts of shenanigans started to occur between
redevelopment agencies and their sponsors.

This is an attempt to prevent things like we're going to take all your cash and we're going to transfer it to the city.

And that's not going to be an enforceable obligation, but when you read the very terms of the section that they're citing, it says that written agreements entered into that are for the purpose of securing or repaying indebtedness may be deemed enforceable.

I would point out the fatal flaw in the argument being advanced by petitioners is that they do not ever deal with the Article 16 Section

16 requirement that this money flow to redevelopment obligations until the debts are paid.

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And the discussion in the California Supreme Court opinion at pages 34 and 35 are very illuminating. And they talk about redevelopment agencies quote "Have a conditional right to the allocation of tax increment to the extent of any existing indebtedness," that's at the bottom of 34.

And then on 35 the Court notes that part 1.8 here in AB 26 respects the need to satisfy existing indebtedness. So if you have indebtedness that was incurred pursuant to Article 16 Section 16 tax increment you have people buying notes, signing contracts, purchasing bonds in reliance on tax increment backing that up AB 26 takes care of those people. And to the extent the city has entered into indebtedness or contract for those same purposes there is no reason that AB 26 would invalidate those contracts.

THE COURT: Now, I'm going to go back here, and I'm going to ask you to wrap it up. I want you to bring this back to the pro rata share.

MR. ODERMAN: Thank you, your Honor.

Before leaving this point, I'd like to also bring
the Court's attention, section 34178 A at page 37
of the bill, which reads -- I'll read just the

beginning part of it commencing on the operative 1 2 date of this part which would now be February 1. THE COURT: Wait just a second. with you yet. Give me the cite again. Page 37? 4 MR. ODERMAN: 37. 5 THE COURT: 37 is 34175. MR. ODERMAN: 34178. It is 34178, I may be looking at a different version of the bill. 8 MR. MOODY: Page 28. 9 MR. GOLDSTEIN: Yeah, I think it is page 28. 10 MR. ODERMAN: 28. Okay. 11 THE COURT: Let me have just a moment to get 12 up with you. Okay. 13 "Commencing on the operative MR. ODERMAN: 14 date of this part agreements, contracts or 15 arrangements between the city or county, or city 16 and county that created the redevelopment agency 17 and the redevelopment agency are invalid and shall 18 not be binding on the successor agency." 19 THE COURT: Right. 20 So this is one of --MR. ODERMAN: 21 THE COURT: Isn't that just an attempt 22 prevent -- excuse me, sweetheart arrangements? 23 MR. ODERMAN: No. Your Honor. 24 THE COURT: During the phase out and 25 transition period? 26 It's, it applies to any MR. ODERMAN: No.27 contractual arrangements. The agency hasn't had 28

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the authority to enter into a new contract since 1 June of last year. I understand that. And this THE COURT: 3 would be in anticipation that they are about to be phased out, you enter into as many contracts as 5 you can to have enforceable obligation that 6 sustain the redevelopment agency contrary to the 7 intent of the law. 8 Well. MR. ODERMAN: 9 It's a freeze. THE COURT: 10 If the legislature -- that's MR. ODERMAN: 11 not what the legislature did. 12 THE COURT: I'm over here. Am I 13 misconstruing this provision? 14 MR. MOODY: No, you're not, Judge. 15 to stop at that point in his recitation is quite 16 misleading. 17 I understand the notwithstanding THE COURT: 18 and then the exceptions that are identified there. 19 Right. So there is a whole host MR. MOODY: 20 of things. 21 Now, I want to get you back to THE COURT: 22 the pro rata share. 23 Yes, your Honor. Again, there MR. ODERMAN: 24 are five -- four we identified, five really 25 elements to this waterfall that all come into play 26

And those are -- and they are not just

before the pro rata distribution.

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