#### ORD-24

## 1

#### 2

### 3

#### 4 5

#### 6

#### 7

#### 8

#### 9 10

#### 11

#### 12

# 13

#### 14 15

OFFICE OF THE CITY ATTORNEY ROBERT E. SHANNON, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

#### 16

#### 17 18

#### 19

#### 20

#### 21 22

#### 23

#### 26

#### 27 28

# 24 25

#### ORDINANCE NO.

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LONG BEACH AMENDING THE LONG BEACH CHAPTER 9.35, **ADDING** CODE BY MUNICIPAL RELATING TO AGGRESSIVE SOLICITATION

WHEREAS, the City of Long Beach (the "City") is a municipal corporation and Charter City duly organized and existing under its Charter (the "Charter") and the Constitution of the State of California; and

WHEREAS, it is the intent of the City Council in enacting this Ordinance to improve the qualify of life and economic vitality of the City, and to protect the safety of the general public against certain abusive conduct of persons engaged in solicitation, by imposing reasonable manner and place restrictions on solicitation while respecting the constitutional rights of free speech for all citizens; and

WHEREAS, the City Council finds that an increase in aggressive solicitation throughout the city has become extremely disturbing and disruptive to residents and businesses, and has contributed not only to the loss of access to and enjoyment of public places, but also to an enhanced sense of fear, intimidation and disorder; and

WHEREAS, aggressive solicitation usually includes approaching or following pedestrians, the use of abusive language, unwanted physical contact, or the intentional blocking of pedestrian and vehicular traffic. The City Council further finds that the presence of individuals who solicit money from persons at or near banks or automated teller machines is especially threatening and dangerous; and

WHEREAS, the City Council further finds as abusive the solicitation of people in places where they are a "captive audience" in which it is impossible or difficult for them to exercise their own right to decline to listen to or to avoid solicitation from others. Such places include buses, parking lots and structures, and outdoor dining areas. Restricting

solicitation in such places will provide a balance between the rights of solicitors and the rights of persons who wish to decline or avoid such solicitations, and will help avoid or diminish the threat of violence in such unwarranted and unavoidable confrontations; and

WHEREAS, this law is timely and appropriate because current laws and City regulations are insufficient to address the aforementioned problems. The restrictions contained herein are neither overbroad nor vague and are narrowly tailored to serve a substantial governmental interest. Furthermore, in enacting this legislation, the City Council recognizes the availability of community service and other sentencing alternatives, which may be appropriate remedies for violations of this law. The goal of this law is to protect citizens from the fear and intimidation accompanying certain kinds of solicitation that have become an unwelcome and overwhelming presence in the City; and

WHEREAS, the City Council now desires to amend the Long Beach Municipal Code by adding Chapter 9.35;

NOW, THEREFORE, the City Council of the City of Long Beach ordains as follows:

Section 1. The Long Beach Municipal Code is amended by adding Chapter 9.35 to read as follows:

#### Chapter 9.35

#### Aggressive Solicitation

- 9.35.010 Aggressive solicitation prohibited.
  - A. It shall be unlawful for any person to solicit by threatening, harassing, intimidating or aggressively coercing another person on a public street or sidewalk or any place open to the general public. This Chapter does not regulate solicitation on private property.
    - B. "Solicitation" means any verbal request, or any non-verbal

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

request made with a sign, by a person seeking an immediate donation of money, food, cigarettes or items of value. Purchase of an item for an amount far exceeding its value, under circumstances where a reasonable person would understand that the purchase is in substance a donation, is a donation for purposes of this Chapter.

- "Solicit" means to be engaged in the act of solicitation. C.
- For purposes of this Section, a person aggressively D. coerces, threatens, harasses or intimidates another person when:
- The solicitor's conduct would cause a reasonable 1. person in the position of the solicitee to fear for his or her safety; or
- 2. The solicitor intentionally blocks the path of the solicitee; or
- 3. The solicitor persists in following the solicitee closely, and continues to demand money or other things of value after the solicitee has rejected the solicitation by words or conduct.
  - E. For purposes of this Section, the following facts, among others, are relevant in deciding whether a reasonable person would have cause to fear for his or her safety:
- 1. The solicitor makes physical contact with the solicitee or the solicitor uses verbally abusive language;
  - The proximity of the solicitor to the solicitee; or 2.
- 3. The duration of the solicitation; or the solicitor makes threatening gestures or other threatening conduct, including closely following the solicitee.
- Prohibited locations. 9.35.020
- A. It shall be unlawful for any person to solicit another person who is in or at any of the following locations:

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

- In a public transportation bus or public transportation bus stop;
- 2. Within twenty feet (20') of an automated teller machine that is adjacent to a public sidewalk or street;
  - a. "automated teller machine" shall mean any electronic information processing device which accepts or dispenses cash in connection with a credit, deposit or convenience account:
    - 3. In a City-owned parking structure or surface lot:
- 4. In the outdoor dining area of a restaurant, café or similar establishment which serves food or drinks for immediate consumption.

#### 9.35.030 Exception.

The prohibitions listed in Section 9.35.020 shall not apply to solicitations related to business which is being conducted on the subject premises or location by the owner or responsible party.

#### 9.35.040 Penalty.

Violation of, or failure to comply with, any provision of this Chapter 9.35 constitutes a criminal offense punishable as an infraction for the first offense, and a misdemeanor for any subsequent offense committed within a twelve (12) month period, with criminal penalties set forth in Chapter 1.32 of this Code.

#### 9.35.50 Severability.

In the event any portion of Chapter 9.35 is deemed to be unenforceable, or is in conflict with applicable law, the remainder of Chapter 9.35 will be enforced and will remain in full force and effect.

OFFICE OF THE CITY ATTORNEY ROBERT E. SHANNON, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

	Sect	ion 2. The City Cle	rk shall certify to the passage of this	
	ordinance by the City Council and cause it to be posted in three (3) conspicuous			
	places in the City of Long Beach, and it shall take effect on the thirty-first (31st)			
	day after it is approved by the Mayor.			
	I hereby certify that the foregoing ordinance was adopted by the C			
	Council of the City of Long Beach at its meeting of, 20, by the			
following vote:				
	Ayes:	Councilmembers:		
	Noes:	Councilmembers:		
	A h = = = 4.	Caunailmamhara		
	Absent:	Councilmembers:		
			City Clerk	
	Approved:			
(Date)		(Date)	Mayor	