

#### OFFICE OF THE CITY ATTORNEY

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R-17 **REVISED** 

City Attorney

Assistant City Attorney

DAWN A. MCINTOSH Assistant City Attorney

**GARY J. ANDERSON** 

August 9, 2022

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

#### **RECOMMENDATION:**

Recommendation to adopt resolution requesting the Registrar-Recorder/County Clerk to call, provide and give notice of a General Municipal Election to be consolidated with the Statewide General Election to be held in the City of Long Beach on Tuesday, November 8, 2022 and include the proposed Charter amendment to a vote of the qualified electors residing within Long Beach Unified School District Boundaries (LBUSD) to align the Long Beach Board of Education's primary election date with the State's primary and general election dates held in even-numbered years; directing the City Attorney to prepare an impartial analysis of the Charter amendment; and providing for the filing of primary and rebuttal arguments and setting rules for the filing of written arguments regarding a proposed Charter amendment to be submitted at said election. (Citywide)

#### DISCUSSION

The City Council and the Charter Amendment Committee concluded two joint public hearings to discuss a proposed Charter Amendment that would align the Long Beach Board of Education's (LBUSD) primary election date with the State's primary and general election dates held in even-numbered years. The meetings were held on June 14, 2022 and July 19, 2022, respectively; and a third and final public meeting was noticed for August 9, 2022.

This third meeting fulfills the requirements in City Charter §1903 and California Government Code §34458 for placing a City Charter amendment on the November 8, 2022 ballot for voter for consideration.

Upon meeting the requirements of City Charter §1903 and California Government Code §34458, it recommended the proposed Charter Amendment to align the Long Beach Board of Education's primary election date with the State's primary and general election dates held in even-numbered years be placed on the November 8, 2022 ballot. This action requires the City Council to adopt a resolution that:

Requests the Registrar-Recorder/County Clerk to call, provide and give notice of a General Municipal Election to be consolidated with the Statewide General Election to be held in the City of Long Beach on Tuesday, November 8, 2022 and include the proposed Charter amendment to a vote of the qualified electors of the City relating to align the

#### HONORABLE MAYOR AND CITY COUNCIL August 9, 2022 Page 2

Long Beach Board of Education's primary election date with the State's primary and general election dates held in even-numbered years; and

- Directs the City Attorney to prepare an impartial analysis of the Charter amendment;
- Provides for the filing of primary and rebuttal arguments; and
- Sets rules for the filing of written arguments regarding a proposed Charter amendment to be submitted at said election.

A copy of resolution described above, inclusive of the text of the proposed Charter Amendment, is attached (Attachment A).

#### SUGGESTED ACTION:

Approve recommendations.

Very truly yours,

CHARLES PARKIN, City Attorney

Ву

Taylor M. Anderson Deputy City Attorney

Attachment: A – Resolution necessary to place the measure on the November 8, 2022 ballot

# OFFICE OF THE CITY ATTORNEY CHARLES PARKIN City Attorney 411 West Ocean Boulevard, 9th Floor Long Beach. CA 90802-4664

#### RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LONG BEACH ORDERING, CALLING AND PROVIDING FOR AND GIVING NOTICE OF A GENERAL MUNICIPAL ELECTION TO BE CONSOLIDATED WITH THE STATEWIDE GENERAL ELECTION TO BE HELD IN THE CITY OF LONG BEACH ON TUESDAY, NOVEMBER 8, 2022, FOR THE PURPOSE OF SUBMITTING A CHARTER AMENDMENT BALLOT PROPOSITION TO A VOTE OF THE QUALIFIED ELECTORS OF THE CITY; DIRECTING THE CITY ATTORNEY TO PREPARE AN IMPARTIAL ANALYSIS OF THE CHARTER AMENDMENT; AND PROVIDING FOR THE FILING OF PRIMARY AND REBUTTAL ARGUMENTS AND SETTING RULES FOR THE FILING OF WRITTEN ARGUMENTS REGARDING A CITY MEASURE TO BE SUBMITTED AT SAID ELECTION

WHEREAS, the Long Beach Board of Education ("Board of Education") desires to align with the City of Long Beach in holding municipal elections during the State's primary and general elections to facilitate higher voter participation and to save taxpayer dollars expended on elections; and

WHEREAS, similar to the City of Long Beach, an amendment to the City Charter is necessary to make the changes necessary to allow Board of Education and City elections to be held during the State's primary and general elections; and

WHEREAS, on April 13, 2022 and May 4, 2022 the Board of Education adopted resolutions requesting that the City Council to submit to all voters residing within the Long Beach Unified School District (School District) boundaries an amendment to City

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Charter Article XXII, to follow suit with the City and align the Board of Education's elections with the State's primary and general elections; and

WHEREAS, pursuant to authority provided by California Constitution, Article XI Section 3, Long Beach City Charter Section 1903, California Government Code Sections 34450 et. seq. and California Elections Code Sections 1415 and 9255 et. seq., the City Council of the City of Long Beach desires to submit to the voters residing within School District boundaries a proposed charter amendment aligning the municipal primary and general election dates with those of the State of California, and making other related and technical changes to City election procedures ("Charter Amendment"); and

WHEREAS, California Constitution, Article XI, Section 3, requires that any charter amendment be approved by a majority of voters residing within School District boundaries voting at an election called for that purpose; and

WHEREAS, pursuant to California Government Code Section 34458(b), the City Council held a duly noticed public hearing on June 14, 2022 and a second duly noticed public hearing on July 19, 2022 to hear public comment and testimony and to consider the Charter Amendment, with the first public hearing being held at 5:00 p.m., outside normal City business hours; and

WHEREAS, pursuant to California Government Code Section 34458(b), this resolution is being adopted at a City Council meeting which is at least twenty-one (21) calendar days after the second public hearing referenced above; and

WHEREAS, pursuant to California Elections Code sections 1415 and 9255, the City Council is authorized by statute to submit the proposed Charter Amendment to the voters residing within Long Beach Unified School District boundaries at the General Municipal Election to be held on November 8, 2022; and

WHEREAS, the City Council desires to consolidate the General Municipal Election for the Charter Amendment described herein with the Statewide General Election to be held on November 8, 2022; and

WHEREAS, the City Council further desires to set deadlines and rules for

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primary and rebuttal arguments for and against the Charter Amendment;

NOW, THEREFORE, the City Council of the City of Long Beach resolves as follows:

Section 1. The foregoing recitals are true and correct and are hereby incorporated and made an operative part of this Resolution.

Section 2. That pursuant to the provisions of California Constitution, Art. XI, Section 3, Long Beach City Charter section 1903, California Government Code, Sections 34450 et. seq., and California Elections Code, Sections 1415 and 9255 et. seq., and any other applicable requirements of the laws of the State of California relating to charter cities, the City Council hereby calls and orders to be held a General Municipal Election in the City of Long Beach to be consolidated with the Statewide General Election on Tuesday, the 8th day of November, 2022, for the purpose of submitting to a vote of the qualified electors of the City of Long Beach the following proposed Charter amendment which, for identification purposes only, is marked as Proposition \_\_\_.

Realign Long Beach Unified School District and State	YES			
Election Dates.	120			
Shall the City Charter of Long Beach be amended to realign the				
Long Beach Unified School District's primary and general election				
dates with the State's primary and general election dates held in	NO			
even-numbered years, and make other related and technical NO				
changes to Long Beach Unified School District election				
procedures?				

That the text of the Charter Amendment to be submitted to the Section 3. voters residing within Long Beach Unified School District boundaries is attached hereto as Exhibit "A".

Section 4. That the minimum vote requirement for the Charter Amendment to pass is a simple majority (50% + 1) of the votes cast.

#### Section 5. Election Procedures.

A. Request for Consolidation. Pursuant to the requirements of §10403 of the Elections Code, the Board of Supervisors of the County of Los Angeles is

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hereby requested to consent and agree to the consolidation of a General Municipal Election with the Statewide General Election on Tuesday, November 8, 2022, for the purpose of submitting to the voters residing within Long Beach Unified School District boundaries the Charter Amendment.

- B. Necessary Steps. The Board of Supervisors is requested to issue instructions to the Los Angeles County Registrar of Voters/Elections Official to take any and all steps necessary for the holding of the consolidated election.
- C. Canvass of Returns. The Los Angeles County Registrar of Voters/Elections Official is authorized to canvass the returns and perform all other proceedings incidental to and connected with the General Municipal Election for the Charter Amendment. The Election shall be held in all respects as if there were only one election, and only one form of ballot shall be used. Pursuant to California Elections Code Sections 10403 and 10418, the election will be held and conducted in accordance with the provisions of law regulating the Statewide General Election.
- D. Costs. The City Council determines and declares that the City will pay to the County the reasonable and actual expenses incurred by the County by the consolidation of the General Municipal Election with the Statewide General Election. The City shall reimburse the County for services performed when the work is completed and upon presentation to the City of a properly approved bill.
- E. Form of Ballot. The ballots to be used at the election shall be in the form and content as required by law.
- F. City Clerk Authorized to Coordinate with County. The City Clerk is authorized, instructed and directed, in coordination with the Los Angeles County Registrar of Voters/Elections Official, to procure and furnish any and all official ballots, notices, printed matter and all supplies, equipment and paraphernalia that may be necessary in order to properly and lawfully conduct the election.
- G. Opening and Operation of Polls, Vote Centers, Etc. The polls, vote centers and/or vote-by-mail drop-off boxes shall be open and the procedures for

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submitting votes-by-mail or votes at polls and vote centers shall be in accordance with those times and procedures established by the County of Los Angeles, except as otherwise provided in the Elections Code of the State of California.

- Notice of Election. Notice of the time and place of holding the election is given and the City Clerk is authorized, instructed and directed to give further or additional notice of the election, in time, form, and manner as required by law.
- Tallying of Ballots. All ballots shall be tallied at a central counting place and not at the precincts. Said central counting place shall be at a County
- Receipt of Election Results. The City Clerk of the City of Long Beach shall receive the canvass as it pertains to the election on the Charter Amendment measure, and shall certify the results to the City Council, as required by law.

Section 6. That pursuant to California Elections Code Section 9280 and Long Beach Municipal Code Section 1.24.100, the City Council hereby directs the City Clerk to transmit a copy of the Charter Amendment to the City Attorney. The City Attorney shall prepare an impartial analysis of the Charter Amendment, not to exceed 500 words in length, showing the effect of the Charter Amendment on the existing law and the operation of the Charter Amendment, and transmit such impartial analysis to the City Clerk not later than the deadline for submittal of primary arguments for or against the Charter Amendment.

The impartial analysis shall include a statement indicating whether the Charter Amendment was placed on the ballot by a petition signed by the requisite number of voters or by the City Council. In the event the entire text of the Charter Amendment is not printed on the ballot, nor in the voter information portion of the sample ballot, there shall be printed immediately below the impartial analysis, in no less than 10-font bold type, the following: "The above statement is an impartial analysis of Ordinance or Measure ". If you desire a copy of the ordinance or measure, please call the Office of the City Clerk at 562-570-6101 and a copy will be mailed at no cost to you."

> Primary Arguments. That the City Council authorizes (i) the Section 7.

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City Council or any member(s) of the City Council, (ii) any individual voter eligible to vote on the above measure, (iii) a bona fide association of such citizens or (iv) any combination of voters and associations, to file a written argument in favor of or against the City measure, accompanied by the printed name(s) and signature(s) of the author(s) submitting it, in accordance with Article 4, Chapter 3, Division 9 of the Elections Code of the State of California, and to change the argument until and including the date fixed below by the City Clerk, after which no arguments for or against the City measure may be submitted to the City Clerk.

Section 8. Pursuant to Long Beach Municipal Code Section 1.24.020, the Mayor, with the approval of the City Council, may designate a person, or association of persons, to write arguments either for or against or both for and against the adoption of any measure or proposition placed on the ballot.

Section 9. The deadline to submit arguments for or against the City Measure pursuant to this Resolution is declared by the City Clerk to be Friday, August 19, 2022, at 5:00 p.m. Each argument shall not exceed three hundred (300) words and shall be filed with the City Clerk, signed, and include the printed name(s) and signature(s) of the author(s) submitting it, or if submitted on behalf of an organization, the name of the organization, and the printed name and signature of at least one of its principal officers who is the author of the argument.

Section 10. Rebuttal Arguments. Pursuant to Section 9285 of the Elections Code of the State of California, when the City Clerk has selected the primary arguments for and against the City Measure which will be printed and distributed to the voters, the Clerk shall send copies of the primary argument in favor of the Measure to the authors of the primary argument against, and copies of the primary argument against to the authors of the primary argument in favor. The authors or persons designated by them may prepare and submit rebuttal arguments not exceeding two hundred fifty (250) words. The rebuttal arguments shall be filed with the City Clerk not later than Tuesday, August 29, 2022 at 5:00 p.m. Rebuttal arguments shall be printed in the same manner as the primary arguments.

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Each rebuttal argument shall immediately follow the primary argument which it seeks to rebut. That notice of the time and place of holding the election is hereby given and the City Clerk is authorized, instructed and directed to give further or additional notice of the election, in time, form and manner as required by law.

Section 11. The full text of the Charter Amendment shall not be printed in the voter information guide, but a statement shall be printed in the ballot pursuant to Section 9223 of the Elections Code advising voters that they may obtain a copy of this Charter Amendment/Measure, at no cost, upon request made to the City Clerk.

Section 12. Pursuant to Elections Code section 9295, this Measure will be available for public examination for no fewer than ten (10) calendar days prior to being submitted for printing in the voter information guide. The City Clerk shall post notice in the Clerk's office of the specific dates that the examination period will run.

Section 13. That in all particulars not recited in this resolution, the election shall be held and conducted as provided by law for holding municipal elections.

Section 14. The City Treasurer is hereby authorized and directed to appropriate the necessary funds to pay for the City's cost of placing the Charter Amendment on the election ballot.

Section 15. The City Council finds that this Resolution is not subject to the California Environmental Quality Act (CEQA) pursuant to Sections 15060(c)(2) (the activity will not result in a direct or reasonably foreseeable indirect physical change in the environment), and 15060(c)(3) (the activity is not a project as defined in Section 15378) of the CEQA Guidelines, California Code of Regulations, Title 14, Chapter 3, because it has no potential for resulting in physical change to the environment, directly or indirectly.

Section 16. The provisions of this Resolution are severable and if any provision of this Resolution is held invalid, that provision shall be severed from the Resolution and the remainder of this Resolution shall continue in full force and effect, and not be affected by such invalidity.

> This resolution shall take effect immediately upon its adoption Section 17.

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by the	e City Council	, and the City Clerk sl	hall certify the vote adopting this resolu	tion.
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	I here	eby certify that the fore	egoing resolution was adopted by the C	ity Counci
of the	of the City of Long Beach at its meeting of, 2022			
follow	ving vote:			
	Ayes:	Councilmembers:		
	Noes:	Councilmembers:		
	Absent:	Councilmembers:		
	Recusal(s):	Councilmembers:		
			City Clerk	

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### **EXHIBIT "A"**

Text of Charter Amendment [attached behind this page]

MEASURE " "

THE PEOPLE OF THE CITY OF LONG BEACH DO HEREBY AMEND THE LONG

BEACH CITY CHARTER AS FOLLOWS:

SECTION 1. Text of Charter Amendment. Subject to the approval of a majority of

the voters residing within Long Beach Unified School District boundaries at the scheduled

election so designated by City Council resolution placing the proposal on the ballot for

such election, Article XXII of the Long Beach City Charter is hereby amended to read as

follows:

"ARTICLE XXII. - EDUCATION

SEC. 2204. - ELIGIBILITY.

No person shall be eligible to hold office as a member of the

Board of Education unless such person is a legally registered

voter and resident of the School Board district from which

nominated for at least thirty (30) days immediately preceding the

last day upon which candidates are permitted to file nominating

petitions for such office with the Los Angeles Registrar-Recorder

or, in the case of being appointed to fill a vacancy, for at least

thirty (30) days immediately preceding the date of the

appointment.

SEC. 2205. - TERM OF OFFICE.

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Except when filling a vacancy the members of the Board of Education shall be elected at a School Board election as provided in this Chapter. The term of office shall be for four (4) years, except as hereafter provided. The terms of office for those members of the Board of Education elected from odd-numbered districts in the 2018 School Board municipal election shall be extended to the second Friday in December 2022, with all elected members of the Board of Education thereafter serving four-year terms. In order to maintain staggered terms for members of the Board of Education, the election for members in even-numbered School Board districts shall occur on the primary and general election dates for the City in 2024 and each fourth year thereafter and the election for members in odd-numbered School Board districts shall occur on the next primary and general election dates for the City in 2026 and each fourth year thereafter. Future school board elections shall continue in that staggered cycle.

#### SEC. 2206. - ELECTIONS.

All elections for members of the Board of Education, or issuing bonds of the school districts, or on propositions to be submitted to the people of the school districts, shall be called, held, conducted and the vote canvassed and declared in accordance with the provisions of the Elections Code of the State of California

governing municipal elections except as otherwise provided by this Charter. The costs and expenses incurred in connection with or incident to any elections held under this Article shall not be a charge upon the funds of the City.

The primary and general election for members of the Board of Education shall be held concurrent with the primary and general election dates for the Officers and Council for the City of Long Beach.

Nominating petitions of candidates for election to the Board of Education shall be signed only by legally registered voters and residents of the School Board district from which the person named in the petition seeks to be elected, or in the case of a recall petition, of the School Board district from which such member of the Board of Education was elected, or the School Board district as it exists by reason of redistricting as otherwise provided in this Article.

In the event that no candidate for nomination as a member of the Board of Education receives a majority of the votes cast for all candidates for nomination to such office at any primary nominating election, the two candidates receiving the highest

number of votes for any given office at the primary nominating election shall be the candidates and the only candidates for such office whose names shall be printed upon the ballots to be used at the general School Board election.

In the event that any candidate for nomination as a member of the Board of Education shall receive a majority of the votes cast for all candidates for nomination to such office at any primary nominating election, the candidates so receiving such majority of votes shall be deemed to be declared by the Board of Education to be elected to such office.

The candidate who shall receive the highest number of votes in the general School Board election for his respective office shall be deemed to be and declared by the Board of Education to be elected to such office.

Any ties in voting shall be settled by the casting of lots under the supervision of, and in such manner and place as the Los Angeles Registrar-Recorder decides.

SEC. 2209. - ORGANIZATION AND MEETINGS OF THE BOARD OF EDUCATION.

The members of the Board of Education shall enter upon the discharge of their duties on the second Friday in December next succeeding the member's election. Any member of the Board of Education whose term has expired shall continue to discharge the duties of the office until the member's successor has qualified. The term of the successor shall begin upon the expiration of the term of her or his predecessor. The Board of Education shall meet upon the second Friday in December annually thereafter and organize by electing one of their number president, and one as vice-president, whose term of office shall be one year.

SECTION 2. Approval, Filing and Recordation of Charter Amendment. Pursuant to California Government Code Section 34460, if approved by a majority of voters residing within Long Beach Unified School District boundaries, the Mayor and City Clerk shall certify, authenticate and attest to the passage of this Charter Amendment. The City Clerk shall also (i) record one copy of this Charter Amendment with the Los Angeles County Recorder's Office, (ii) file one copy in the City's archives and (iii) file one copy with the California Secretary of State. Each copy recorded with the County Recorder and filed in the City's archives shall also be filed with the following documents:

A. Certified copies of all publications and notices required of the City by State law in connection with the calling of an election to propose the Charter Amendment.

- B. Certified copies of any arguments for or against the Charter Amendment that were mailed to voters pursuant to California Elections Code Sections 9281 <u>et</u>. <u>seq</u>.
- C. A certified abstract of the vote at the election at which the Charter Amendment was approved by the voters.

SECTION 3. Ratification and Effective Date. Pursuant to California Government Code Section 34459, this Charter Amendment shall be deemed ratified if approved by a majority of the eligible voters residing within Long Beach Unified School District boundaries voting at the General Municipal Election of November 8, 2022. However, this Charter Amendment shall not take effect until it has been accepted and filed by the Secretary of State pursuant to Government Code Section 34460.

SECTION 4. <u>Severability</u>. If any provision of this Charter Amendment or the application thereof to any person or circumstance is held invalid, the remainder of the Charter Amendment and the application of such provision to other persons or circumstances shall not be affected thereby.

PASSED, APPROVED and ADOPTED by the People residing within Long Beach Unified School District boundaries at a General Election held on November 8, 2022.

	ROBERT GARCIA Mayor of the City of Long Beach
Attest:	
Monique De La Garza City Clerk	
Approved as to form:	
Charles Parkin City Attorney	