# CITY OF LONG BEACH





Long Beach, CA 90802

(562) 570-6383

Fax (562) 570-6012

September 18, 2012

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

#### RECOMMENDATION:

Adopt the attached Resolution approving the Annual Assessment Report from October 1, 2012 to September 30, 2013 for the East Anaheim Street Parking and Business Improvement Area, declaring its intention to levy the annual assessment, and setting the date of hearing for October 16, 2012. (Districts 3 and 4)

#### DISCUSSION

The East Anaheim Business Association promotes and markets the East Anaheim Street commercial area, using funds generated through the assessment of area businesses located in the East Anaheim Street Parking and Business Improvement Area (EASPBIA). State law governing Parking and Business Improvement Areas require that an annual assessment report be submitted to the City Council by the Advisory Commission designated for the Assessment District. At its July 24, 2012 meeting, the EASPBIA Advisory Board voted to adopt the Fiscal Year 2013 EASPBIA Assessment Report (attached).

The Assessment Report describes the boundaries, proposed activities and budgetary information, as well as the method and basis for continuation of the assessment. The report proposes no change in the method of levying the assessment and no significant changes to proposed activities.

The recommended Resolution of Intention grants approval of the assessment report, declares the intention of the City Council to levy the assessment for proposed activities and sets the date of a public hearing for October 16, 2012.

This matter was reviewed by Assistant City Attorney Charles Parkin on August 21, 2012, and Budget Management Officer Victoria Bell on August 27, 2012.

#### TIMING CONSIDERATIONS

The EASPBIA contract year begins October 1, 2012. City Council action is requested following public hearing on October 16, 2012 to allow purchase order and contract modifications to be completed so that Fiscal Year 2013 (FY 13) assessment transfers may be made as required by the Agreement for Funding with the EASPBIA.

HONORABLE MAYOR AND CITY COUNCIL September 18, 2012 Page 2

#### FISCAL IMPACT

It is estimated that the EASPBIA will generate \$147,880 in FY 13 through the proposed continuation of the existing assessment. Sufficient funds are included in the FY 13 Budget in the Parking and Business Area Improvement Fund (SR 132) in the Department of Public Works (PW). There is no fiscal impact to the General Fund and no local job impact associated with this action.

#### SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

DIRECTOR OF PUBLIC WORKS

APPROVED:

MANAGER

MPC:VSG:jsf 09.18.12 FY13 EASPBIA ROI v1

Attachments:

East Anaheim Street Parking and Business Area

Initial Report and Proposed Service Plan

Resolution of Intention Approving Annual Report and Levy

# **East Anaheim Street Parking and Business Improvement Area**

# Initial Assessment Report and Proposed Service Plan

For the period

October 1, 2012 – September 30, 2013

August 2012

The East Anaheim Street Parking and Business Improvement Area is a benefit assessment district formed under the authority of the State of California, Streets and Highways Code Part 6 (commencing with Section36500) of Division 18; the Parking and Business Improvement Area Law of 1989.

EASBA Assessment Report and Service Plan - 083111

# East Anaheim Street Parking and Business Improvement Area Assessment Report and Proposed Service Plan

# City of Long Beach, California

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Appendix 1 – East Anaheim Street Business Improvement Area Map

Appendix 2 – East Anaheim Street Business Improvement Area Business
Assessment Roll

#### I. DISTRICT OVERVEW

Conceived by a coalition of business owners located along Anaheim Street east of Junipero, the East Anaheim Street Parking and Business Improvement Area (the "EASPBIA" or the "District") is a benefit assessment district proposed to provide a more attractive and vibrant business environment in the East Anaheim Street business area.

The goal of the district will be to promote and market the East Anaheim Street business area through events and advertising. The East Anaheim Street Business Alliance (EASBA), under contract with the City of Long Beach, will manage the District.

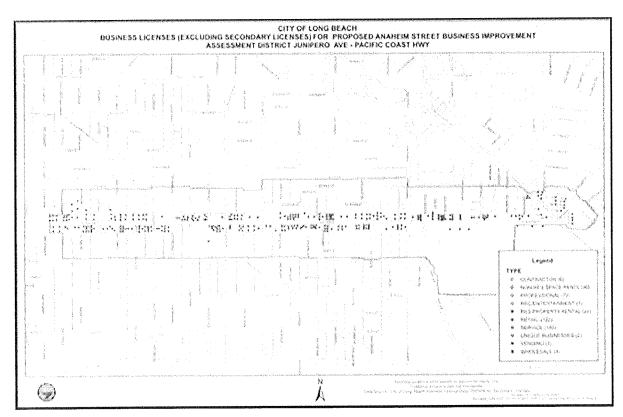
- A. Location: The East Anaheim Street Parking and Business Improvement Area is bound by Junipero Avenue to the west, Pacific Coast Highway to the east, 11<sup>th</sup> Street to the south, 14<sup>th</sup> Street to the north. (See map in Section II)
- B. Services: Marketing, promotions and cleanliness programs to improve the appearance and attractiveness of the business district.
- C. Method of Assessment: Special benefit assessment for marketing and promotion of businesses operating within the area. The estimated 2011-2012 fiscal year revenue from business assessments is \$147,880: Assessments are calculated as follows:
  - <u>Type of Businesses:</u> Retail, recreation and entertainment, and unique businesses shall pay annual assessment fees of:
    - Base Fee: \$300 per year except that secondary licensees in these classes are exempt, and.
    - Employee Fee: \$15 per employee up to \$300 maximum.
  - <u>Type 2 Business</u>: Service, vending, professional, wholesale, contractor, manufacturing and miscellaneous mobile businesses shall pay annual assessment fees of:
    - Base Fee: \$200 per year, except that secondary licensees in these classes shall pay a base fee of \$120, and
    - Employee Fee: \$15 per employee up to \$300 maximum
  - <u>Type 3 Businesses</u>: Non-residential space rental businesses shall pay annual assessment fees of:
    - Base Fee: \$120 per year
    - Employee Fee: not applicable

Residential property rental, home-based and secondary licensees are exempt from the assessment.

- **D. Method of Collection:** District assessments will be invoiced and due with annual City of Long Beach Business License renewal statements. Assessment revenue received will be segregated into a special fund for transfer to the EASBA.
- E. The EASPBIA is a benefit assessment district formed under the authority of the State of California, Streets and Highways Code Part 6 (commencing with Section 36500) of Division 18, the Parking and Business Improvement Area Law of 1989 (the "District Law").

# II. East Anaheim Street Parking and Business Improvement Area Boundary

A. District Map – Junipero Avenue to the west, Pacific Coast Highway to the east, 11<sup>th</sup> Street to the south, 14<sup>th</sup> Street to the north.



(East Anaheim Street Business Improvement Area Boundary)

B. General Description: Based on the results of the 2008 Business Survey taken by business owners in the district area, the East Anaheim Street Business Alliance (EASBA) has been working with member business on enhancing the identity and promoting the area for the benefit of all businesses. EASBA has also coordinated with the city to conduct street clean-up activities, public safety programs and to deliver marketing and promotional services using funds received from EASPBIA assessments.

#### III. SERVICE PLAN AND BUDGET

- A. District Needs and Purposes. The East Anaheim Street business area offers a unique neighborhood service dining and shopping area. This area along Anaheim Street is a major east/west corridor and surrounded by quaint neighborhoods. East Anaheim Street businesses have made strides in promoting the district in recent years. Working together as the East Anaheim Street Business Alliance, they have held regular meetings, gained the participation of the majority of the businesses in the area, involved the local residential neighborhood associations and have identified future events for the district such as:
  - Build upon the unique identity for the area
  - Sidewalk sales
  - Holiday Open House events
  - Street fairs
  - Street Banners/Signs
  - Regular street clean ups
  - Marketing and advertising Business alliance brochure and website
  - Safety, video cameras monitoring intersections

The assessment district will enable the EASBA to improve their ability to hold special events and increase funding for promotional activities while maintaining local control and accountability. Proposed additional services and programs include:

- Regular sidewalk and street cleaning
- Increased working with law enforcement and security
- East Anaheim Street gateway signs and light pole banners
- Increased marketing and promotion
- Improved overall sanitation services
- Additional street festivals, sidewalk sales and other public events
- Safety, providing video cameras as designate intersections
- **B.** Service Plan. The EASPBIA Service Plan provides for funding for marketing and promoting and maintaining the cleanliness and attractiveness of the shopping area. Services to be provided are:
  - Marketing Media and Materials
  - Promotional Events
  - Security, Streetscape and Cleanliness
- C. Service Budget: Services are based on the following estimated allocation of EASPBIA revenue totaling \$147,880 in the Fiscal Year 2012-2013.

## Program Year FY 2012 – 2013 Budget Amount

### October 1, 2012 - September 30, 2013

Income		¢147.890.00
Member Assessr	\$147,880.00	
Allowance for U	\$(17,745.60)	
Monthly Lunch	Reimbursement	\$1,500.00
•	Total Income	\$131,634.10
Expenses		
Administrative		
	Franchise Tax Board	\$800.00
	Accounting	\$1,000.00
	Administration	\$6,000.00
	Contigency	\$2,000.00
	Insurance	
	Liability	\$1,000.00
	Directors & Officers	\$1,000.00
	Supplies & Postage	\$1,500.00
Total Administra	\$13,300.00	
Program Expens	se	
	\$7,500.00	
	Matching Grant Fund  Administrative Coordination	\$18,000.00
	Promotional Events	\$19,834.24
	Marketing Materials	\$8,000.00
	Newsletter	\$4,000.00
	Brochure	\$700.00
	Advertising	\$1,000.00
	Special Projects: Gateway signs	\$15,998.25
	Dues & Memberships	\$300.00
	Monthly meeting lunch	\$3,000.00
	Permits & Fees	\$200.00
	Security Surveillance Cameras	\$25,000.00
	Street Banners & maintenance	\$1,000.08
	Trash & Weed abatement	\$19,000.08
	Power wash	\$6,200.00
	Website Maintenance	\$4,800.00
Total Program E	expense	\$134,532.65
Total Expense		\$147,832.65

#### IV. ASSESSMENTS

A. Methodology. Improvements and activities identified in the Service Plan are designed to improve the appearance of pedestrian areas, improve safety and make the area more attractive to customers. All businesses in the district will benefit from these improvements and will be assessed according to the fee schedule below.

Special benefit assessment revenue for 2011-2012 is estimated at \$147,880: Assessments are calculated as follows:

- <u>Type of Businesses:</u> Retail, recreation and entertainment, and unique businesses shall pay annual assessment fees of:
  - Base Fee: \$300 per year except that secondary licensees in these classes are exempt, and.
  - Employee Fee: \$15 per employee up to \$300 maximum.
- <u>Type 2 Business</u>: Service, vending, professional, wholesale, contractor, manufacturing and miscellaneous mobile businesses shall pay annual assessment fees of:
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Residential property rental, home-based and secondary licensees are exempt from the assessment.

B. CPI Adjustments. The assessment may be increased each year to reflect the annual change in the Consumer Price Index for All Urban Consumers in Los Angeles-Riverside-Orange County. The annual increase shall not exceed three (3%) percent of the previous year's assessment. The annual Consumer Price Index variance will be calculated in March and applied in July of each year at the discretion of the Advisory Board. The District will have a fiscal year of October 1 through September 30.

Estimated Future Assessment Under Various CPI Increases Year 1% / yr 2% / yr 3% / yr 2009-2010 \$144,980 2010-2011 \$146,430 \$147,880 \$149,329 2011-2012 \$147,894 \$150,837 \$153,809 2012-2013 \$149,373 \$153,854 \$158,424 2013-2014 \$150,867 \$156,931 \$163,176

C. Time and Manner for Collecting Assessments. Business operator assessments will be invoiced and due with annual City of Long Beach Business License renewal statements or other appropriate means as determined by the City of Long Beach Financial Management Assessment revenue receied will be segregated into a special fund for transfer to the EASIA.

#### VII. DISTRICT GOVERNANCE

#### A. The East Anaheim Street Improvement Association

- 1. The East Anaheim Street Improvement Association shall manage the EASPBIA and shall exercise the powers of the Advisory Board set forth in the District Law including the following.
  - a. The Advisory Board shall cause to be prepared a report for each fiscal year (October 1 through September30) for which assessments are to be levied and collected to pay the costs of the improvements and activities described in the report. The report may propose changes, including, but not limited to, the boundaries of the parking and business improvement area or any benefit zones within the area, the basis and method of levying he assessments, and any changes in the classification of businesses, if a classification is used.
  - b. The report shall be filed with the clerk and shall refer to the parking and business improvement area by name, specify the fiscal year to which the report applies, and, with respect to that fiscal year, shall contain all of the following:
    - i. Any proposed changes in the boundaries of the parking and business improvement area or in any benefit zones within the area
    - ii. The improvements and activities to be provided for that fiscal year.
    - iii. An estimate of the cost of providing the improvements and the activities for that fiscal year.
    - iv. The method and basis of levying the assessment in sufficient detail to allow each business owner to estimate the amount of assessment to be levied against his or her business for that fiscal year.
    - v. The amount of any surplus or deficit revenues to be carried over from a previous fiscal year.
    - vi. The amount of any contributions to be made from sources other than assessments levied, pursuant to this part.
  - c. The City Council may approve the report as filed by the Advisory Board or may modify any particular contained in the report and approve it as modified. The City Council shall not approve a change in the basis and method of levying assessments that would impair an authorized or executed contract to be paid from the revenues derived from the levy of assessments.
- 2. The East Anaheim Street Business Alliance board will serve and the EASPBIA Advisory Board and shall be appointed by the Mayor and confirmed by the City Council as required by District Law.
- 3. The EASPBIA Advisory Board shall comply with the Brown Act when discussing or acting on matters within the subject matter of the district (e.g. annual report assessment methodology, boundaries, budget and Service Plan).

B. Disestablishment. According to Sate Law, any district where there is no outstanding indebtedness may be disestablished by resolution of the City Council. This may occur if the City Council finds that funds have been improperly used or if the assessees request disestablishment.

There will be a thirty-day window every year beginning on the one-year anniversary of the establishment of the District, in which business owners may petition to disestablish the District. If the assessees who pay 50 percent or more of the total assessments levied submit a written petition to disestablish the District, the City Council will do so.

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DATE:

#### RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF LONG BEACH APPROVING AN ANNUAL REPORT FOR OCTOBER 1, 2012 TO SEPTEMBER 30, 2013 FOR THE EAST ANAHEIM STREET PARKING AND BUSINESS IMPROVEMENT AREA ("EASPBIA") AND DECLARING ITS INTENTION TO LEVY THE ANNUAL ASSESSMENT FOR THAT FISCAL YEAR

WHEREAS, pursuant to Section 36533 of the California Streets and Highways Code, the East Anaheim Street Parking and Business Improvement Area Advisory Board has caused a Report to be prepared for October 1, 2012 to September 30, 2013 relating to the East Anaheim Street Parking and Business Improvement Area ("EASPBIA"); and

WHEREAS, said Report contains, among other things, with respect to October 1, 2012 to September 30, 2013 all matters required to be included by the above cited Section 36533; and

WHEREAS, having approved such Report, the City Council hereby declares its intention to:

A. Confirm levy of and direct collecting within the Area, assessments for the EASPBIA for October 1, 2012 to September 30, 2013. Said assessments are proposed to be levied on such classifications and at such rates as are set forth in Exhibit "A" attached hereto and incorporated herein. These assessments are not proposed to be levied on owners of commercial or residential property;

B. Provide that each business shall pay the assessment annually, at the same time the business license is due. This is the same collection procedure which occurred in the previous fiscal year; and

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WHEREAS, to this end, the proposed activities and improvements undertaken by the Area include those generally specified in the establishing Ordinance ORD-10-0012, as adopted by the City Council on May 4, 2010; and

WHEREAS, a copy of the Report is on file with the City Clerk and includes a full description of the activities and improvements to be provided from October 1, 2012 to September 30, 2013, the boundaries of the area, and the proposed assessments to be levied on the businesses that fiscal year and all other information required by law; and

WHEREAS, it is the desire of this City Council to fix a time and place for a public hearing to be held in the City Council Chamber of the City of Long Beach on October 16, 2012 at 5:00 p.m., regarding the Report, the levy and the proposed program for October 1, 2012 to September 30, 2013;

NOW THEREFORE, the City Council of the City of Long Beach resolves as follows:

Section 1. That certain Report entitled "East Anaheim Street Parking and Business Improvement Area Initial Assessment Report and Proposed Service Plan" for the period October 1, 2012 to September 30, 2013, as filed with the City Clerk is hereby approved.

Section 2. On October 16, 2012 at 5:00 p.m., in City Council Chamber, City Hall, 333 West Ocean Boulevard, Long Beach, California 90802, the City Council of the City of Long Beach will conduct a public hearing on the levy of proposed assessments for October 1, 2012 to September 30, 2013 for the EASPBIA. All concerned persons are invited to attend and be heard, and oral or written protests may be made, in accordance with the following procedures:

- A. At the public hearing, the City Council shall hear and consider all protests. A protest may be made orally or in writing by any interested person. Any protest pertaining to the regularity or sufficiency of the proceedings shall be in writing and shall clearly set forth the irregularity or defect to which the objection is made.
  - В. Every written protest shall be filed with the City Clerk at or before the

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time fixed for the public hearing. The City Council may waive any irregularity in the form or content of any written protest and at the public hearing may correct minor defects in the proceedings. A written protest may be withdrawn in writing at any time before the conclusion of the public hearing.

- C. Each written protest shall contain a description of the business in which the person subscribing the protest is interested sufficient to identify the business and, if a person subscribing is not shown on the official records of the City as the owner of the business, the protest shall contain or be accompanied by written evidence that the person subscribing is the owner of the business. A written protest which does not comply with this section shall not be counted in determining a majority protest.
- D. Testimony is also invited relating to any perceived irregularities in or protests to previous years' proceedings/assessments.
- Section 3. The City Clerk shall give notice of the public hearing called for in Section 2 by causing this Resolution of Intention to be published once in a newspaper of general circulation in the City not less than seven days before the public hearing. This resolution shall take effect immediately upon its adoption by the City Council, and the City Clerk shall certify the vote adopting this resolution.
- Section 4. This resolution shall take effect immediately upon its adoption by the City Council, and the City Clerk shall certify the vote adopting this resolution.

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28 /// OFFICE OF THE CITY ATTORNEY ROBERT E. SHANNON, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664

I herel	by certify that the foregoing	resolution was adopt	ed by the City
Council of the City of	, 2012, by the		
following vote:			
Ayes:	Councilmembers:		
		<u> </u>	
Noes:	Councilmembers:		
Absent:	Councilmembers:		
		City	Clerk

# **East Anaheim Street Parking and Business Improvement Area**

# Initial Assessment Report and Proposed Service Plan

For the period

October 1, 2012 – September 30, 2013

August 2012

The East Anaheim Street Parking and Business Improvement Area is a benefit assessment district formed under the authority of the State of California, Streets and Highways Code Part 6 (commencing with Section36500) of Division 18; the Parking and Business Improvement Area Law of 1989.

EASBA Assessment Report and Service Plan - 083111

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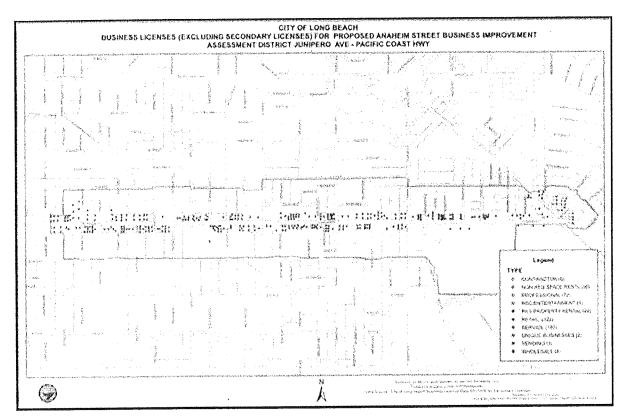
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Total Program E	vnence	\$134,532.65	
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Total Expense		\$147,832.65	

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Estimated Future Assessment Under Various CPI Increases Year 1% / yr 2% / yr 3% / yr 2009-2010 \$144,980 2010-2011 \$146,430 \$147,880 \$149,329 2011-2012 \$147,894 \$150,837 \$153,809 2012-2013 \$149,373 \$153,854 \$158,424 2013-2014 \$150,867 \$156,931 \$163,176

C. Time and Manner for Collecting Assessments. Business operator assessments will be invoiced and due with annual City of Long Beach Business License renewal statements or other appropriate means as determined by the City of Long Beach Financial Management Assessment revenue receied will be segregated into a special fund for transfer to the EASIA.

#### VII. DISTRICT GOVERNANCE

### A. The East Anaheim Street Improvement Association

- 1. The East Anaheim Street Improvement Association shall manage the EASPBIA and shall exercise the powers of the Advisory Board set forth in the District Law including the following.
  - a. The Advisory Board shall cause to be prepared a report for each fiscal year (October 1 through September30) for which assessments are to be levied and collected to pay the costs of the improvements and activities described in the report. The report may propose changes, including, but not limited to, the boundaries of the parking and business improvement area or any benefit zones within the area, the basis and method of levying he assessments, and any changes in the classification of businesses, if a classification is used.
  - b. The report shall be filed with the clerk and shall refer to the parking and business improvement area by name, specify the fiscal year to which the report applies, and, with respect to that fiscal year, shall contain all of the following:
    - i. Any proposed changes in the boundaries of the parking and business improvement area or in any benefit zones within the area
    - ii. The improvements and activities to be provided for that fiscal year.
    - iii. An estimate of the cost of providing the improvements and the activities for that fiscal year.
    - iv. The method and basis of levying the assessment in sufficient detail to allow each business owner to estimate the amount of assessment to be levied against his or her business for that fiscal year.
    - v. The amount of any surplus or deficit revenues to be carried over from a previous fiscal year.
    - vi. The amount of any contributions to be made from sources other than assessments levied, pursuant to this part.
  - c. The City Council may approve the report as filed by the Advisory Board or may modify any particular contained in the report and approve it as modified. The City Council shall not approve a change in the basis and method of levying assessments that would impair an authorized or executed contract to be paid from the revenues derived from the levy of assessments.
- 2. The East Anaheim Street Business Alliance board will serve and the EASPBIA Advisory Board and shall be appointed by the Mayor and confirmed by the City Council as required by District Law.
- 3. The EASPBIA Advisory Board shall comply with the Brown Act when discussing or acting on matters within the subject matter of the district (e.g. annual report assessment methodology, boundaries, budget and Service Plan).

B. Disestablishment. According to Sate Law, any district where there is no outstanding indebtedness may be disestablished by resolution of the City Council. This may occur if the City Council finds that funds have been improperly used or if the assessees request disestablishment.

There will be a thirty-day window every year beginning on the one-year anniversary of the establishment of the District, in which business owners may petition to disestablish the District. If the assessees who pay 50 percent or more of the total assessments levied submit a written petition to disestablish the District, the City Council will do so.

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