





Memorandum

To: Mayor and City Council

December 8, 2009

From: Robert Garcia, First District 
Suja Lowenthal, Second District 
Gary DeLong, Third District 
Patrick O'Donnell, Fourth District 

Subject: Low Impact Development

REQUESTED ACTION:

Respectfully request that the City Manager work with the City Attorney to research and draft a Low Impact Development (LID) ordinance for the public and private sectors and update existing development standards where appropriate.

Request the City Manager present the draft ordinance to the Planning Commission, Sustainable City Commission and the Environmental Committee for input before returning to the City Council within 180 days for final approval.

BACKGROUND INFORMATION:

What is Low Impact Development (LID)?

According to the California Coastal Commission, Low Impact Development is "gaining popularity as a better approach to stormwater management that seeks to control stormwater at the source, using small-scale integrated site design and management practices to mimic the site's natural hydrology. LID techniques include using permeable pavements, rain gardens, rain barrels, grassy swales, soil amendments, and native plants. Preserving natural vegetation and natural drainage patterns are also important LID tools. LID techniques can help development meet water resource protection goals and requirements, while providing benefits to developers, property owners, and communities."

In *Green Infrastructure for Los Angeles*, the City of Los Angeles explains that Low Impact Development (LID) is "an approach to stormwater management that emphasizes the use of smallscale, natural drainage features integrated throughout the city to slow, clean, infiltrate and capture urban runoff and precipitation, thus reducing water pollution, replenishing local aquifers and increasing water reuse."

Surfrider describes Low Impact Development as "a site design that aims to maintain and restore the water cycle in developing watersheds. Sometimes coined "Green Infrastructure", LID uses site-specific engineering designs that utilize Best Management Practices (BMPs) to

infiltrate, filter, store and treat stormwater close to its source. LID techniques are most effective when they are incorporated into the design for new development, but both commercial and residential properties can be retrofitted to hold more rainwater on-site.”

Currently, our Sustainable City Action Plan (September 2009) recommends the City implement the following “actions” related to Low Impact Development:

- Encourage the use of development techniques to direct rooftop runoff to pervious areas such as yards, garden beds, vegetated/soft bottom open channels, or on-site structural BMPs for capture, treatment, and reuse.
- Design streets to direct rainwater runoff to landscaped areas.
- Utilize and/or replace non pervious surfaces with permeable materials (e.g. sidewalks, driveways, outdoor patios and parking lots).
- Update development standards to require low impact development strategies such as detention basins, infiltration trenches, conservation of natural areas, permeable pavements, treatment wetlands, bioswales, curb cuts, green roofs, rain gardens and other pre/post constructions BMPs.

What are the benefits of LID?

Low impact development improves flood control in our aging storm drain system, reduces pressure on the sewage treatment system, prevents river and ocean pollution, reduces the demand for water use in our yards, parks, medians and parkways, helps to replenish groundwater aquifers, promotes natural green space, increases the availability of green jobs, and saves money on the capital costs for stormwater management infrastructure.

The EPA maintains that “LID can be applied to new development, redevelopment, or as retrofits to existing development. LID has been adapted to a range of land uses from high density ultra-urban settings to low density development.”

Low impact development can be a significant arrow among many in Long Beach’s quiver, supporting our ongoing efforts to encourage upstream cities to better manage their non-point source pollution and litter, which ends up making its way to the Los Angeles River and eventually to our harbor and beaches.

Are there other cities or counties implementing LID policies or ordinances?

Yes. Several cities, counties and organizations have already adopted Low Impact Development policies to encourage and/or require these design methods. They include: Los Angeles, Los Angeles County, Santa Monica, Ventura County (and its 10 cities), San Diego County (and its 18 cities), San Francisco, Portland, Seattle and even the U.S. Navy.

Conclusion:

In sum, LID principles and practices offer economical, site-specific solutions for onsite prevention (rather than mitigation) of urban runoff into our harbor, beaches, park lakes and rivers.

Low Impact Development (LID)

A Sensible Approach to Land Development and Stormwater Management



An educational program for land use decision makers that addresses the relationship between land use and natural resource protection.



What is Low Impact Development (LID)?

LID is an alternative method of land development that seeks to maintain the natural hydrologic character of the site or region. The natural hydrology, or movement of water through a watershed, is shaped over centuries under location-specific conditions to form a balanced and efficient system. When hardened surfaces such as roads, parking lots, and rooftops are constructed, the movement of water is altered; in particular, the amount of runoff increases and infiltration decreases. This results in increased peak flow rate and volume, and pollution levels in stormwater runoff. LID designs with nature in mind: working with the natural landscape and hydrology to minimize these changes. LID accomplishes this through source control, retaining more water on the site where it falls, rather than using traditional methods of funneling water via pipes into local waterways. Both improved site design and specific management measures are utilized in LID designs. LID has been applied to government, residential, and commercial development and redevelopment, and has proven to be a cost-efficient and effective method for managing runoff and protecting the environment.

Using LID Tools in Residential Development

NATURAL DRAINAGE FLOW
Reduces need for grading and constructed drainage systems by building house in a location that permits preservation of natural pattern of stormwater drainage

PRESERVED NATIVE VEGETATION
Enhances the aesthetic quality of community and improves the evaporation-transpiration rate

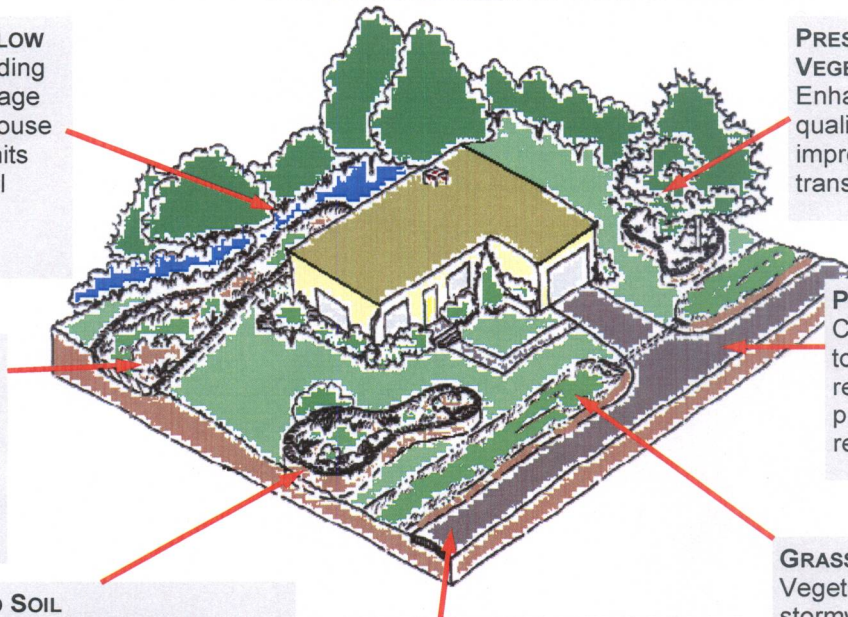
BIORETENTION CELL OR RAIN GARDEN
Depressions that contain soil amendments that promote infiltration of stormwater

POROUS PAVEMENT
Concrete that allows rain to infiltrate, thereby reducing runoff and promoting groundwater recharge

AMENDED SOIL
Soil enriched with sand and organic materials increases the capacity of soil to infiltrate water

REDUCED HARDSCAPE
Narrower streets, sidewalks, and driveways increases pervious areas and open spaces

GRASSY SWALE
Vegetated channels that slow stormwater runoff and promotes infiltration, traps sediment, and helps treat pollutants



Traditional vs. LID Stormwater Management

Historically, in the U.S., the motto for stormwater management has been “**conveyance**,” move water away from the site where it falls as quickly and efficiently as possible. Traditional management tools include street gutters and curbs, pipes, and canals to remove water from the developed areas. To receive this increased volume, creeks and rivers are re-shaped and lined with concrete. Detention ponds, some with water quality filtration devices, regulate discharge to reduce peak flow impacts on receiving waters. For the most part, these practices reduce flood impacts, but do not completely address water quality, and aquatic and riparian habitat degradation issues.

In contrast with the traditional approaches, the guiding principle of low impact development approaches is not conveyance; it is “**source control and infiltration**”. LID techniques seek to maximize the area available for infiltration so that runoff volume and pollutant concentrations are reduced. This is achieved through a variety of site design and engineered infiltration techniques. Site design techniques include locating open spaces in low-lying areas to serve as a detention/retention basin and avoid development on permeable soils to promote infiltration and groundwater recharge. Engineered techniques include the use of grassy swales, bioretention cells, and porous pavement.

LID Benefits

Water Quality

- Contributes to groundwater recharge through infiltration
- Improves surface water quality
- Protects stream and lake quality from large volumes of polluted runoff

Meets Clean Water Act Requirements

- Source control reduces the pollutant level and volume of runoff entering a water body, complying with National Pollutant Discharge Elimination System (NPDES) and anti-degradation policy;
- This also aids in complying with 401 certification requirements

Flood Control

- Reduces frequency & severity of floods
- Reduces peak flow volume & velocity

Habitat Protection

- Preserves stream & riparian habitats
- Preserves regional trees & vegetation
- Reduces eroded sediment loading into streams & lakes

Community Value

- Increases aesthetics and recreational opportunities in protected riparian habitats
- Increases land value by having a cleaner environment
- Increases public/private collaborative partnerships

LID Challenges

Lack of Information

- Many municipal planners, consultants and the general public are unfamiliar with the benefits of LID practices and how to utilize them in different environments.

Inflexible Regulations/Ordinances

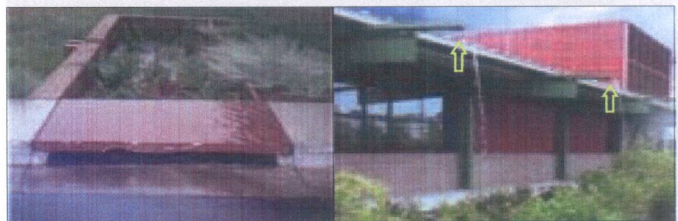
- Existing rules often lack the flexibility to implement LID solutions

Maintenance

- Some LID tools require maintenance by homeowners and local public works departments to function properly

Presence of Contaminants

- Use of filtration practices can threaten groundwater quality if high levels of soil contaminants are present.



Stormdrain leading to bioretention cell

Roof runoff drains to grassy swale

www.main.nc.us/riverlink/content/12chap/chap12.htm

Economic Issues

The **economic benefits** of LID include:

- Reduced costs of stormwater infrastructure, including curbs and gutters
- Reduced stormwater utility fees
- Increased land value
- Decreased spending on current and future environmental conservation programs

Specific cost savings vary on a case by case basis. There can be **additional costs**:

- Higher installation costs for certain soil types and gradients
- Increased landscape maintenance costs

Issue	Savings
Higher Lot Value	\$3000 more per lot
Lower Cost Per Lot	\$4800 less cost per lot
Enhanced Marketability	80% of lots sold in first year
Added Amenities	23.5 acres of green-space/parks
Recognition	National, state, and professional
Total Economic Benefit	Over \$2,200,000 added to profit

The above table, from **Gap Creek residential subdivision**, Sherwood, AR, illustrates the financial benefits of using LID methods. *Tyne & Associates, North Little Rock, AR*

Addressing LID Implementation Challenges

Solutions

Clay Soils/Limited Space

The combination of clay soils and small lot sizes can work well together. As clays are naturally less pervious, less engineering and land is required to achieve predevelopment infiltration rates. Use integrated stormwater management techniques, a combination of traditional and LID approaches. Significant stormwater runoff reduction can still be achieved.

Local Codes Aren't LID-friendly

Revise local codes & ordinances to support use of LID techniques. Check out the Center for Watershed Protection's website for suggested guidelines (www.cwp.org/COW_worksheet.htm).

Don't know what would work and where

Educate planning & public works staff. Numerous references are available on the use of LID in a variety of settings (see Online References).

Some communities that have found solutions

Hercules has modified stormwater management guidelines that fit LID principles, city codes that allow administrative approval for LID projects, and limited street lengths.

Contra Costa incorporated LID measures into their Standard Urban Stormwater Management Plan (SUSMP) for new development (<http://www.cccleanwater.org/construction/nd.php>). **Sacramento**, likewise, is publishing their own design manual in Fall, 2006 that includes LID measures.

San Diego has new parking standards for intensive commercial zones that include smaller parking spaces and driveways, plus new guidelines requiring reduced imperviousness for parking spaces.

Santa Monica encourages LID by requiring that all new developments and substantial remodels submit an "Urban Runoff Mitigation Plan", and reduce projected runoff for the site by 20%. The city recommends LID technologies.

LID as a Re-design Strategy

Retrofit a Parking Lot to increase permeability. Over sixty-five percent of impervious areas are associated with "habitat for cars". Using porous pavement in parking lots is a simple way to increase infiltration and reduce runoff. When the US Navy Yard in Washington, D.C. needed to repave its parking lot, they used porous pavers. They also added bioretention cells to the landscaped areas and disconnected downspouts. The re-design did not alter the amount of parking spots, but reduced peak runoff and pollution, thus protecting and helping to restore the Anacostia and Potomac Rivers and the Chesapeake Bay.



Porous pavement covers about 1/3 of each parking space in the D.C. Navy Yard parking



LID street design: vegetated swales, no curbs, and narrower streets promote infiltration of stormwater.

Alter street design to increase infiltration. In a landmark project in Seattle, the Street Edge Alternative or SEA project involved building vegetated swales, bioretention cells, and narrower streets without curbs to promote an effective drainage and filtration system. The system reduced peak runoff for the 2 year flood event by 98%, and is capable of conveying the 25 year flood event. The local watershed provides spawning habitat for endangered salmon. The project was so successful that similar ones are being planned throughout the city.

Replace lawns with rain gardens. Rain gardens are small bioretention cells landscaped with plants, trees, and grasses. They are a particularly good way for individual homeowners to enhance their landscaping while protecting water quality. By planting easy-care native wildflowers, hardy perennials and grasses, attractive gardens can be constructed that have the added environmental benefits. More information on rain gardens is available at: <http://www.healthylandscapes.org/raingarden.htm>. Information on plants compatible for use in a California rain garden is posted at: http://www.bbg.org/gar2/topics/design/2004sp_raingardens.html.



Rain garden in a small backyard that collects runoff from roof and patio.

LID as a Design Strategy

LID is more than a collection of engineered tools. It is a comprehensive design technique incorporating site planning and integrated management measures.

LID design principles include:

- Extensive site assessment of hydrology, topography, soils, vegetation and water features;
- Higher density, clustered housing, preserving open spaces to facilitate infiltration and protect habitats;
- Street layout that minimizes road length and width, calming traffic while allowing safe access of emergency vehicles.

LID Technical Guidance Manual for Puget Sound



Traditional

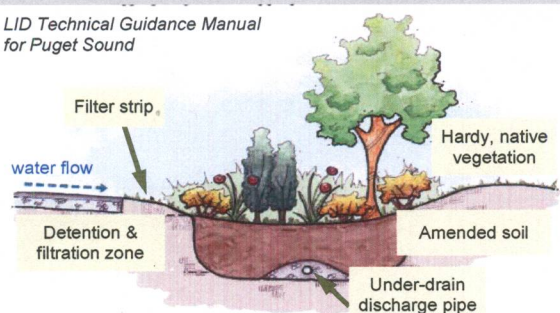


LID

In this example, LID design reduces imperviousness by changing the cul-de-sac design, reducing street width and lot size, and instead clustering houses around common green spaces that also serve as infiltration sites and preserving natural features.

Examples of LID

LID Technical Guidance Manual for Puget Sound



Basic Components of a Bioretention Cell

To see how to engineer bioretention cells with the proper gradient and components visit:

www.lowimpactdevelopment.org/epa03/biospec.htm



Rain Gardens and grass swales between houses are used at Douglas Ranch, Granite Bay, CA to catch and filter runoff from roofs and driveways before entering a local stream.



Curb Cuts permit stormwater to flow into grassy swales to reduce roadway contaminants that flow into nearby waterways. They can also be used in *existing* landscaped areas.



Hollywood Driveways have a dividing strip of grass in order to reduce the amount of impervious surface. Another way to reduce driveway space is to share one with a neighbor.

Online Resources

Low Impact Development Center
U.S. Environmental Protection Agency
Stormwater Manager's Resource Center
National NEMO Network
LID Urban Design Tools
National Association of Home Builders
California Stormwater Quality Association

www.lowimpactdevelopment.org
www.epa.gov/owow/nps/urban.html
www.stormwatercenter.net
www.nemonet.uconn.edu
www.lid-stormwater.net
www.toolbase.org/index-toolbase.asp
www.cabmphandbooks.com

Prepared by Office of Environmental Health Hazard Assessment & the California Water & Land Use Partnership (CA WALUP)
Written by E. Ruby & D. Gillespie, student interns, OEHA. For more information contact Barbara Washburn: bwashburn@oehha.ca.gov.

CA WALUP is an educational program for land use decision makers addressing the relationship between land use and natural resource protection. The CA WALUP is a Charter Member of the National NEMO Network. CA WALUP website: <http://cawalup.usc.edu>





City of Long Beach Memorandum
Working Together to Serve

REQUEST TO ADD AGENDA ITEM

Date: December 2, 2009
To: Larry Herrera, City Clerk
From: Councilmember Suja Lowenthal
Subject: Request to Add Agenda Item to Council Agenda of **December 8, 2009**

Pursuant to Municipal Code Section 2.03.070 [B], the City Councilmembers signing below request that the attached agenda item (due in the City Clerk Department by Friday, 12:00 Noon) be placed on the City Council agenda under New Business via the supplemental agenda.

The agenda title/recommendation for this item reads as follows:

Respectfully request that the City Manager work with the City Attorney to research and draft a Low Impact Development (LID) ordinance for the public and private sectors and update existing development standards where appropriate.

Council District	Authorizing Councilmember	Signed by
2	Suja Lowenthal	Suja Lowenthal
4	Patrick O'Donnell	Patrick O'Donnell
1	Robert Garcia	Robert Garcia

Attachment: California Water & Land Use Partnership LID