

# CalPERS and Unfunded Liabilities

Budget Oversight Committee Meeting | August 21, 2018

## CALPERS FUNDING CHANGES FROM 2013 - 2018

#### Contribution Policy Change

No asset smoothing (Approved in 2013; impact started FY 16)

#### Assumption Changes

Mortality and other demographic assumption improvements (Approved in 2014; impact started in FY 17)

#### Risk Mitigation Strategy

Move to more conservative investments over time – likely to get to 6% over 20 years (Approved in 2015; impact was slated to start in FY 18)

#### **Discount Rate Changes**

Lower discount rate from 7.5% to 7.0%; suspend risk mitigation strategy until FY 21 (Approved in 2016; impact starts in FY 19)

#### **Amortization Changes**

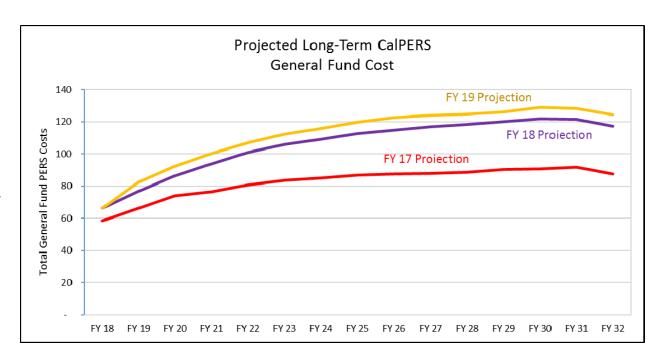
Amortizes gains/losses over 20 years instead of 30 years, which reduces total interest paid over time (Approved in 2018; impact starts FY 22)

#### PENSION REFORM IMPLEMENTED

- Benefit Formula Reduction –In 2006, changed from 2.7% @ 55 to 2.5% @ 55 for Misc
- Employee Contribution Rate (PERS pick up) Employees paying full rate of 8% for Misc and 9% for Safety
  - Previously City paid 6% for Misc and 7% for Safety
  - Savings of \$13.8 million per year in the General Fund (\$24.7 million in All Funds)
- Public Employees' Pension Reform Act (PEPRA) 2% @ 62 for Misc / 2.7% @ 57 for Safety
  - o Previously, new employees received 2.5% @ 55 for Misc and 3% @ 50 for Safety
- City's Stabilization Fund Established in 2014, helped to smooth short-term impact of rate volatility. Discontinued the use of fund due to CalPERS risk mitigation changes that make it unlikely fund can be funded in the future.
- Early Unfunded Liability Payment— Beginning in FY 18, made early payment of unfunded liability costs. In FY 19, this saves \$2.35 million in All Funds (\$1.4 million in General Fund)

#### PAYING DOWN OUR UNFUNDED LIABILITY

- Increased annual pension payments will pay down the unfunded pension liability
- Pension rates and costs are increasing each year and will peak in FY 30
- This rate of growth is expected to slow and projected to drop starting in FY 31



## GOOD INVESTMENT RETURNS HAVE LIMITED IMPACT ON COSTS

- Good returns in a single year does not have much impact unless it is extraordinary
- From FY 19 to FY 21, CalPERS will be lowering the discount rate from 7.5 percent to 7.0 percent, resulting in higher costs even with good returns.
- Beyond FY 21, CalPERS expected to implement risk mitigation approach that uses years of good investment returns to change the investment mix to lower risk.
- Once risk mitigation strategy is implemented, there will be more impact from losses than gains

## CONTRIBUTION RATES ARE INCREASING SIGNIFICANTLY

City's CalPERS Contribution Rate (as a Percentage of Payroll)

|        | FY 18 | FY 19 | FY 20 | FY 25 | FY 30 | FY 35 | FY 48 |
|--------|-------|-------|-------|-------|-------|-------|-------|
| Safety | 35.8% | 41.0% | 45.9% | 59.9% | 64.5% | 57.8% | 23.3% |
| Misc.  | 23.4% | 25.8% | 28.5% | 36.3% | 39.1% | 34.0% | 14.0% |

## UNFUNDED LIABILITIES FOR EMPLOYEE BENEFITS

| Current Unfunded Liabilities \$ in Millions |         |  |  |  |  |  |
|---|---------|--|--|--|--|--|
| Pension                                     | \$1,186 |  |  |  |  |  |
| Sick Leave                                  | 135     |  |  |  |  |  |
| Retiree Health Subsidy                      | 50      |  |  |  |  |  |
| Worker's Compensation                       | 130     |  |  |  |  |  |
| Total                                       | \$1,501 |  |  |  |  |  |

#### MOVING FORWARD

- Continue city-wide cost control strategies to reduce or minimize growth of other costs
- Continue to explore ways to increase pension funding further (reduces future costs)
- Stay on track to continue plan to eliminate unfunded liabilities and eliminate the costs for unfunded liabilities in the future.
- Continue early payment of pension contributions to reduce annual cost.



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