

June 21, 2016

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

RECOMMENDATION:

Receive and file the Quarterly Report of Cash and Investments for the quarter ending December 31, 2015.

DISCUSSION:

Pursuant to Section 803 of the City Charter, the Office of the City Auditor is charged with verifying cash in the City Treasury on a quarterly basis and providing a written report to the City Council. Attached is the Quarterly Report of Cash and Investments for the quarter ending December 31, 2015.

TIMING CONSIDERATIONS:

This item is not time sensitive.

FISCAL IMPACT:

There is no fiscal impact.

SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

Laura L. Doud, CPA

CITY AUDITOR

Attachment

THE CITY OF LONG BEACH OFFICE OF THE CITY AUDITOR

QUARTERLY AUDIT OF CASH AND INVESTMENTS

December 31, 2015



TABLE OF CONTENTS

Executive Summary	1
Background1-	2
Audit Objectives, Scope, and Methodology2-	3
Results and Conclusions	4
Vanagement Comments	5
Attachment I: Pooled and Non-Pooled Cash and Investment Balances By Fund 6-	7
Attachment II: Pooled and Non-Pooled Cash and Investment Balances By Security Type	8



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EXECUTIVE SUMMARY

We have conducted a performance audit of the cash and investment balances of the City of Long Beach (the City) as of December 31, 2015. The City of Long Beach's management is responsible for the cash and investments balances. As of December 31, 2015, the City's cash and investments portfolio totaled approximately \$1.8 billion.

We conducted this performance audit in accordance with Generally Accepted Government Auditing Standards. Those standards require that we plan and perform the audit to obtain sufficient and appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

BACKGROUND

City Charter Mandate

Pursuant to Section 803 of the Charter of the City of Long Beach, California, the Office of the City Auditor is charged with verifying cash and investment balances in the City Treasury on a quarterly basis and providing a written report to the City Council. The Office of the City Auditor has contracted Windes, Inc. to perform the December 31, 2015 audit.

The audit of cash and investment balances of the City of Long Beach includes verifying cash and investments with outside depositories, and evaluating the City Treasurer's compliance with the relevant provisions of the California Government Code and the City's Investment Policy, which is adopted annually by the City Council.

Pooled Cash and Investments

The City's pooled cash is a grouping of the City's available cash for investments. The larger amount of money involved in a pool allows the City to earn a higher rate of return than each fund could receive by itself. Pooled funds that are not needed for operations are invested by the Treasury Bureau. The interest income earned in pooled cash and investments is apportioned to funds based on the ratio of daily cash balances to the total of pooled cash and investments.

BACKGROUND (CONTINUED)

Non-pooled Cash and Investments

Generally, non-pooled cash and investments are used for specific project operations or pledged for reserves or interest payments of outstanding debt.

Chandler Asset Management

The City has an agreement with Chandler Asset Management ("Chandler") to provide investment advisory and management services related to the City's pooled investment portfolio. The term of the agreement is three (3) years beginning January 1, 2015 through December 31, 2017. Chandler manages the City's pooled investment portfolio on a non-discretionary basis and provides ongoing oversight of investment activity including "best practice" recommendations, updates on both financial and regulatory developments, investment strategy review, and performance and credit analysis related to investments in the City's investment pool.

AUDIT OBJECTIVES, SCOPE, AND METHODOLOGY

The objectives of our performance audit were to reconcile cash and investments as to the amount and description recorded on the City's books with outside depositories and to evaluate the City's compliance with the relevant provisions of the California Government Code Section 53601 and the City's Investment Policy.

The scope of this audit was limited to the quarter ended December 31, 2015.

We performed the following procedures:

- Obtained an understanding of the internal controls surrounding the City's cash and investments process.
- Obtained confirmations of all cash held by banks and investments held by the City Treasurer's safekeeping agent and other custodians as of December 31, 2015 and reconciled them to the City's general ledger.
- Reconciled the balance of total investments on the City Treasurer's Investment Activity Portfolio Statistics Report (Sympro) at December 31, 2015 to the City's general ledger.
- Obtained bank and investment reconciliations at December 31, 2015 and traced balances to the City's general ledger. This also included testing, on a sample basis, the adjustments made on the reconciliation to ensure they are valid adjustments.

AUDIT OBJECTIVES, SCOPE, AND METHODOLOGY (CONTINUED)

- Compared investments listed on the City Treasurer's Investment Activity Portfolio Statistics Report (Sympro) at December 31, 2015 to the types of investments authorized for the City in accordance with the City's Investment Policy and the relevant provisions of the California Government Code.
- Compared the portfolio mix of investment types listed in the City Treasurer's Investment Activity Portfolio Statistics Report (Sympro) at December 31, 2015 to the portfolio mix limitations imposed by the City's Investment Policy and the relevant provisions of the California Government Code.
- Reviewed supporting documentation on a sample basis, the purchase, sale and maturity of individual investments to determine compliance with the following provisions of the California Government Code and the City's Investment Policy:
 - o Purchases of investments meet minimum rating requirements and maximum allowable maturity periods.
 - o All sections of the investment transaction record are properly completed and authorized by the City Treasurer.
 - o Transactions are supported by documentation from third-party sources (individual broker confirmations, safekeeping statements, custodian statements, etc.)

The City finalizes its calculations of accrued interest at the end of the fiscal year; thus, testing of accrued interest is conducted as part of the year-end cash and investment audit. As such, we did not test accrued interest, which is excluded from the balance of Total Cash and Investments at December 31, 2015, listed below and in Attachments I and II. In addition, the allocation of pooled cash and investments between funds was outside the scope of this audit. As such, the Schedule of Pooled and Non-Pooled Cash and Investment Balances by Fund is attached for informational purposes only.

RESULTS AND CONCLUSIONS

During our audit, we noted the following reconciling items that were not booked in FAMIS to reflect the cash and investment balances at December 31, 2015. The following summarizes our findings:

\$13,545,569	Debt service payments made, deposits made, and accrued interest received during the quarter were not properly recorded in FAMIS as of December 31, 2015. This lead to an overstatement in the FAMIS cash with fiscal agent account reported in the Gas Prepaid Fund (Fund 303). Cash with fiscal agent is considered part of the non-pooled cash and investments.
\$106,835	Payments made during the quarter were not properly recorded in FAMIS as of December 31, 2015. This lead to an overstatement in the FAMIS non-pooled cash with the banks reported in the Community Development Grants Fund (Fund 150).
\$27,284	Payments made during the quarter were not properly recorded in FAMIS as of December 31, 2015. This lead to an overstatement in the FAMIS non-pooled cash with the banks reported in the General Fund (Fund 100).
\$5,662	Deposits received and payments made during December were not properly recorded in FAMIS as of December 31, 2015. This lead to an understatement in the FAMIS non-pooled cash with the banks reported in the Housing Development Fund (Fund 135).

The City's cash and investment balances as of December 31, 2015, after the adjustments noted above, are summarized as follows:

Pooled Cash and Investments	\$ 1,519,608,260
Non-Pooled Cash and Investments	271,735,113
Total Cash and Investments	\$ 1,791,343,373

Based on the results of audit procedures performed and adjustments made, cash and investment balances as recorded on the City's books at December 31, 2015, materially agree as to the amount and description with outside depositories. Also, we found the City to be in compliance with the relevant provisions of the California Government Code and the City's Investment Policy.

MANAGEMENT COMMENTS

Management acknowledges the delayed general ledger entries related to transitions in staff and changes in procedures. The reconciling items identified by the audit represent intra-period timing differences whose impacts are offset within the annual Comprehensive Financial Report (CAFR) reporting period. The responsible departments have been notified, and are conducting supplemental training while changes are implemented to their month end processes.

Long Beach, California

Winder, Inc.

May 10, 2016

ATTACHMENT I

POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY FUND AT DECEMBER 31, 2015 WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2014

Fund Number			Pooled December 31, 2015	Non-Pooled December 31, 2015		Total at December 31, 2015		Total at December 31, 2014	
100	General Fund, General	\$	56,899,395	\$ 228,213	\$	57,127,608	\$	94,836,967	
103	General Fund, Library		83,976	3,145		87,121		(2,305,528)	
105	General Fund, Parks and Recreation		2,853,292	34,365		2,887,657		(1,538,541)	
110	Budget Stabilization		9,000,000	-		9,000,000		9,000,000	
120	Special Revenue, General Grants		10,036,727	-		10,036,727		8,794,804	
121	Special Revenue, Police & Fire		1,659,584	-		1,659,584		1,166,694	
130	Special Revenue, Health		2,776,658	1,000		2,777,658		3,575,739	
131	Special Revenue, CUPA		2,427,360	•		2,427,360		2,462,595	
132	Special Revenue, Parking & Business		1,180,680	•		1,180,680		935,102	
133	Special Advertising & Promotion		10,406,095	•		10,406,095		8,560,752	
134	Special Revenue, Upland Oil		15,149,381			15,149,381		9,934,553	
135	Housing Development		29,046,361	31,286		29,077,647		26,389,742	
136	Belmont Shore Parking Meters		1,061,416	71,674		1,133,090		1,151,445	
149	Special Revenue, Business Assistance		1,405,405	-		1,405,405		1,350,469	
150	Community Development Grants		(760,567)	11,396		(749,171)		2,786,563	
151	Housing Authority		6,605,875	5,008,760		11,614,635		8,916,791	
181	Gas Tax Street Improvement		17,755,229	-		17,755,229		23,020,429	
182	Special Revenue, Transportation		29,850,834	-		29,850,834		26,666,506	
201	Capital Projects		31,934,285	6,835,973		38,770,258		36,848,504	
202	Assessment District-Capital Projects		1,752,178	687,239		2,439,417		2,436,727	
203	Blight Removal		-	-		-		2	
209 270	Capital Projects - Legislative SA-RD Obligation Retirement FD Operation		7,169,417	-		7,169,417		6,011,934	
	Retirement FD Operations		9,625,305	4,634,658		14,259,963		32,548,417	
277	SA-RD Obligation Retirement FD Debt SVC		6	13,584,771		13,584,777		32,628,720	
301	Gas Revenue		15,653,990	15,928,454		31,582,444		7,061,525	
303	Gas Prepaid		154,893	6,725,138		6,880,031		6,150,872	
310	Water		30,017,043	2,676,307		32,693,350		42,436,809	
311	Sewer		10,952,180	-		10,952,180		8,192,944	
320	Airport		60,634,459	13,416,162		74,050,621		66,454,182	
330	Refuse/Recycling		15,844,114	3,000		15,847,114		16,940,966	
331	SERRF		21,185,284	-		21,185,284		19,326,684	
337	Development Services		21,264,045	-		21,264,045		20,324,336	
339	SERRF JPA		681	11,793,757		11,794,438		11,757,534	
340	Towing Operations		1,207,717	1,700		1,209,417		1,215,852	
380	Civic Center		9,075,437	•		9,075,437		6,446,105	
385	General Services		33,986,198	-		33,986,198		21,600,748	
386	Fleet Services Fund		51,230,297	-		51,230,297		43,740,981	

ATTACHMENT I

POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY FUND AT DECEMBER 31, 2015 WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2014

(Continued)

Fund Number	Name of Fund	Pooled December 31, 2015	Non-Pooled December 31, 2015	Total at December 31, 2015	Total at December 31, 2014
390	Insurance	53,210,253	61	53,210,314	39,830,311
391	Employee Benefits	107,022,689	(1,074)	107,021,615	86,732,541
401	Tidelands Operations	147,176,723	16,131,584	163,308,307	186,189,011
403	Tidelands-Marina	13,550,023	53,787,027	67,337,050	22,356,702
410	Queen Mary	847,927	-	847,927	1,297,298
411	Tidelands Operating - Rainbow Harbor Area	4,689,810	4,279,376	8,969,186	11,183,487
420	Tidelands Oil Revenue	19,319,042	-	19,319,042	31,386,898
421	Tidelands Reserve - Subsidence	175,101,716	-	175,101,716	173,744,078
430	Harbor - Operations	2,612,902,193	900	2,612,903,093	2,352,504,119
431	Harbor - Capital	(2,266,427,152)	-	(2,266,427,152)	(2,001,575,583)
432	Harbor Debt Service	116,503,868	108,288,342	224,792,210	278,182,832
433	Harbor - Clean Air Action Plan	-	-	-	(12,478,469)
440	Expandable Trusts	879,596	-	879,596	897,726
451	ICTF JPA	11,536,385	-	11,536,385	8,934,734
452	Earthquake Assessment Agency Funds	749,266	-	749,266	887,106
453	Other Special Assessment	136,682	_	136,682	134,740
455	Other Agency	3,514,559	1,500	3,516,059	3,456,402
460	Los Cerritos Wetlands Authority Agency Special				
100	Assessment CFD #5 LB	-	42,006	42,006	100,356
470	Agency Special Assessment CFD #5 Long Beach				
	Towne Center	42,106	1,073,711	1,115,817	1,128,392
472	Agency Special Assessment CFD#6 Pike Public	150,266	3,245,340	3,395,606	3,372,523
473	Improvements Agency Special Assessment - Douglas Park	922,941	1,089,463	2,012,404	1,876,565
474	CFD 2007 Belmont 2004 Spcl Tx Bd	62,861	264,225	327,086	338,318
475	AD 2008-1 Toledo Underground Utility 20B	90,386	113,965	204,351	211,018
476	Douglas Park North	141,360	-	141,360	109,562
477	Uptown Property & Business Improvement District		_	-	58,086
600	Debt Service	1,078,955	1,741,689	2,820,644	1,708,749
999	Accrued Interest Receivable	(2,719,425)	-11.1-1002	(2,719,425)	(3,152,062)
777	TOTAL CASH AND INVESTMENTS	\$ 1,519,608,260	\$ 271,735,113	\$ 1,791,343,373	\$ 1,797,244,364

^{*} The City's pooled cash and investments was audited in aggregate and the allocation among funds was outside the scope of the performance audit. The allocation is presented for informational purposes only.

ATTACHMENT II

POOLED AND NON-POOLED CASH AND INVESTMENT BALANCES BY SECURITY TYPE AT DECEMBER 31, 2015 WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2014

	Pooled December 31, 2015		Non-Pooled December 31, 2015		Total at December 31, 2015			Total at December 31, 2014	
CASH									
Cash in Banks	\$	96,296,390	\$	5,364,004	\$	101,660,394	\$	157,466,034	
Cash with Fiscal Agents				260,458,009		260,458,009	_	205,331,471	
Total Cash	<u>\$</u> _	96,296,390	<u>\$</u>	265,822,013	\$	362,118,403	<u>\$</u>	362,797,505	
INVESTMENTS									
U.S. Treasury Bills	\$	-	\$	-	\$	-	\$	24,994,643	
U.S. Treasury Notes		337,688,764		•		337,688,764		300,867,640	
Pederal Farm Credit Bank		77,630,004		-		77,630,004		62,106,555	
Federal Home Loan Bank		267,537,692		-		267,537,692		373,435,698	
Federal National Mortgage Association (FNMA)		287,254,151		-		287,254,151		206,611,122	
Farmer Mac Discount Notes		4,999,900		-		4,999,900		-	
FNMA Discounts Notes		24,998,500		-		24,998,500		26,975,051	
Federal Home Loan Mortgage Corporation (FHLMC)		232,363,087		•		232,363,087		210,687,524	
FHLMC Discount Notes		17,497,910		-		17,497,910		16,990,566	
Federal Home Loan Discount		51,238,619		-		51,238,619		59,986,747	
Certificate of Deposit		-		-		-		10,000,000	
Local Agency Investment Fund		121,023,750		-		121,023,750		120,686,186	
Guaranteed Investment Contracts		•		5,913,100		5,913,100		18,962,052	
Special Assessment Bonds		-		-		-		2,116,943	
Money Market		1,079,493		-		1,079,493		26,132	
Total Investments	<u>\$</u>	1,423,311,870	\$	5,913,100	<u>\$</u>	1,429,224,970	<u>\$</u>	1,434,446,859	
TOTAL CASH AND INVESTMENTS	<u>\$</u>	1,519,608,260	<u>\$</u>	271,735,113	\$	1,791,343,373	\$	1,797,244,364	