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ROBERT E. SHANNON, City Attorney 333 West Ocean Boulevard, 11th Floor Long Beach, CA 90802-4664 OFFICE OF THE CITY ATTORNEY

ORDINANCE NO. ORD-12-0004

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF LONG BEACH AMENDING THE LONG BEACH CODE **ADDING** MUNICIPAL BY CHAPTER 5.89 PROHIBITING THE ESTABLISHMENT AND OPERATION OF MEDICAL MARIJUANA DISPENSARIES WITHIN THE CITY OF LONG BEACH; AND BY REPEALING CHAPTER 5.87 **RELATING** TO MEDICAL MARIJUANA COLLECTIVES; DECLARING THE URGENCY THEREOF; AND DECLARING THAT THIS ORDINANCE SHALL TAKE **EFFECT IMMEDIATELY**

WHEREAS, the people of the State of California have enacted Proposition 215, the Compassionate Use Act of 1996 ("CUA") (codified in Health and Safety Code Section 11362.5, et seq.), which allows for the possession and cultivation of marijuana for medical use by certain qualified persons; and

WHEREAS, the CUA creates a limited exception from criminal liability for seriously ill persons who are in need of medical marijuana for specified medical purposes and who obtain and use medical marijuana under limited circumstances; and

WHEREAS, in 2004 the State of California enacted Senate Bill 420, the Medical Marijuana Program Act ("MMPA") (codified in California Health and Safety Code Section 11362.7 et seq.), which purports to clarify the scope of the CUA, and also which recognizes the right of cities and other governing bodies to adopt and enforce rules and regulations consistent with the MMPA; and

WHEREAS, notwithstanding the passage of the CUA and MMPA, the cultivation, possession, and distribution of marijuana is strictly prohibited by federal law and specifically by the Controlled Substances Act ("CSA") (codified in 21 U.S.C. Section

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841); and Section 841 of the CSA makes it unlawful for a person to manufacture, distribute, dispense, or possess with intent to manufacture, distribute, or dispense marijuana; and

WHEREAS, in accordance with the Long Beach Zoning Code, medical marijuana collectives, dispensaries and cultivation sites are prohibited in all zoning districts Citywide; and

WHEREAS, on March 23, 2010, the City Council of the City of Long Beach adopted Ordinance No. ORD-10-0007, (subsequently amended pursuant to Ordinance No. ORD-11-0002), establishing extensive regulations and a permitting process related to the distribution and cultivation of medical marijuana in the City and adding Chapter 5.87 ("Medical Marijuana Collectives") to the Long Beach Municipal Code; and

WHEREAS, on October 4, 2011, prior to the City issuing any permit to distribute or cultivate medical marijuana, the Second District Court of Appeal for the State of California issued a published opinion in the case of Pack v. City of Long Beach, ruling that the permitting and regulating of medical marijuana dispensaries and cultivation sites pursuant to Chapter 5.87 is preempted by the CSA; and

WHEREAS, the ruling in *Pack* has profoundly impacted the City's ability to enforce regulatory measures by precluding the City from issuing any permit or imposing any regulation that could be construed as encouraging or authorizing the possession or use of marijuana contrary to federal law. Specifically, the *Pack* decision prohibits the City from issuing operating or construction permits, charging fees to recoup administrative costs, conducting lotteries to determine the location of facilities, imposing product or operational safeguards such as lighting, security, auditing, video recording, inspection or testing, or in any way mandating the geographic distribution of medical marijuana facilities in the City.

WHEREAS, before and after the enactment of Chapter 5.87, and despite the City's best efforts to regulate the distribution and cultivation of medical marijuana in a responsible manner, the City has experienced negative secondary effects to public

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health, safety, and welfare, including violence and increased crimes such as falsely obtained identification cards, robberies, burglaries, arson, the sale of illegal drugs to both minors and adults, and murder, all of which can be directly linked to distribution, or cultivation sites established and operating within the boundaries of the City; and

WHEREAS, the Long Beach Police Department has incurred substantial investigative, monitoring, and response costs generated by said criminal activity, all of which has placed extensive additional burdens on already scarce law enforcement personnel and resources; and

WHEREAS, in addition to the burdens placed on law enforcement due to the existence of dispensaries, the City has also experienced an increase in administrative costs and a drain on resources in various departments and bureaus, all of which are directly related to the City's attempts to implement Chapter 5.87 and regulate the distribution of medical marijuana; and

WHEREAS, the City has also experienced negative secondary effects on the community including an increase in pedestrian and vehicular traffic and noise, increased loitering and littering around dispensary and cultivation sites, and increased complaints from residents and businesses regarding the operation of dispensaries in the City, as well as an increase in vacancies in the commercial areas adjacent to cultivation or dispensary sites located in the City; and

WHEREAS, pursuant to the City's police powers authorized in Article XI, Section 7 of the California Constitution, the Long Beach Municipal Code, and other provisions of California law, including, but not limited to California Government Code Section 38771, the City has the power through its City Council to declare actions and activities that constitute a public nuisance; and

WHEREAS, the City Council wishes to repeal Chapter 5.87 of the Municipal Code ("Medical Marijuana Collectives") and at the same time adopt regulations prohibiting the existence of medical marijuana dispensaries in the City of Long Beach;

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NOW, THEREFORE, the City Council of the City of Long Beach ordains as follows:

Section 1. Findings. The City Council finds and determines that the facts set forth in the recitals of this Ordinance are true and correct and hereby incorporates them herein by this reference.

Section 2. Chapter 5.89 is hereby added to the Long Beach Municipal Code to read as follows:

Chapter 5.89

MEDICAL MARIJUANA DISPENSARIES

5.89.010 Purpose and intent.

The purpose of this Chapter is to promote the public health, safety and welfare by:

- A. Prohibiting medical marijuana dispensaries and cultivation sites from locating in the City of Long Beach.
- B. Protecting citizens from the secondary impacts and effects associated with medical marijuana and related activities, including, but not limited to, loitering, increased pedestrian and vehicular traffic, increased noise, fraud in obtaining or using medical marijuana identification cards, sales of medical marijuana to minors, drug sales, robbery, burglaries, assaults or other violent crimes.
- C. Decreasing demands on police or other valuable and scarce City administrative, financial, or personnel resources in order to better protect the public fisc.
- D. This Chapter is not intended to conflict with federal or state law. It is the intention of the City Council that this Chapter be interpreted to be compatible with federal and state enactments and in furtherance of the

public purposes which those enactments encompass.

5.89.020 Definitions.

Unless the particular provision or the context otherwise requires, the definitions and provisions contained in this section shall govern the construction, meaning and application of words and phrases used in this Chapter:

- A. "Cultivation Site" means any facility, establishment, location, or business, indoors or outdoors, that independently or collectively, grows or stores marijuana, in excess of the limitations set forth in Health and Safety Code Section 11362.7, et seq.
- B. "Identification Card" shall have the same definition as given such term in California Health and Safety Code Section 11362.7, as may be amended, and which defines "Identification Card" as a document issued by the State Department of Health Services which identifies a person authorized to engage in the medical use of marijuana, and identifies the person's designated primary caregiver, if any.
- C. "Marijuana" shall have the same definition as given such term in California Health and Safety Code Section 11018, as may be amended, and which defines "Marijuana" as all parts of the plant Cannabis sativa L., whether growing or not; the seeds thereof; the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds or resin. It does not include the mature stalks of the plant, fiber produced from the stalks, oil or cake made from the seeds of the plant, any other compound, manufacture, salt, derivative, mixture, or preparation of the mature stalks (except the resin extracted therefrom), fiber, oil, or cake, or the sterilized seed of the plant which is incapable of germination. "Marijuana" includes any of the above

parts of the plant, its seeds, or resin, incorporated or infused in foodstuff.

- D. "Medical Marijuana" means Marijuana authorized in strict compliance and used or cultivated for medical purposes in accordance with California Health and Safety Code Sections 11362.5 or 11362.7, et seq., or any such section as may be amended.
- E. "Medical Marijuana Dispensary or Dispensary" means any association, business, facility, use, establishment, location, delivery service, cooperative, collective, or provider, whether fixed or mobile, that possesses, cultivates, distributes, or makes available medical marijuana to any person, including: a Primary Caregiver, a Qualified Patient, or a patient with an Identification Card. The term "Medical Marijuana Dispensary" does not include three (3) or fewer qualified patients or their primary caregivers who associate at a particular location or property in the City to collectively or cooperatively cultivate or distribute medical marijuana amongst themselves in accordance with all applicable provisions of state law.
- F. "Primary Caregiver" shall have the same definition as given such term in California Health and Safety Code Sections 11362.5 and 11362.7 as may be amended, and which define "Primary Caregiver" as an individual, designated by a Qualified Patient or Identification Card holder, who has consistently assumed responsibility for the housing, health, or safety of that Qualified Patient.
- G. "Qualified Patient" means a person who is entitled to the protections of Health and Safety Code Section 11362.5 for patients who obtain and use marijuana for medical purposes upon the recommendation of an attending physician, whether or not that person applied for and received a valid Identification Card issued pursuant to state law.

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5.89.030 Medical marijuana dispensary prohibited.

A. No person or entity shall operate or permit to be operated a Medical Marijuana Dispensary or Cultivation Site in or upon any premise or any zone in the City. The City shall not issue, approve, or grant any permit, license, or other entitlement for the establishment or operation of a Medical Marijuana Dispensary or Cultivation Site.

B. It shall be unlawful for any person or entity to own, manage, conduct, establish, operate or facilitate the operation of any Medical Marijuana Dispensary or Cultivation Site, or to participate as an employee, contractor, agent, or volunteer, or in any other manner or capacity, in any Medical Marijuana Dispensary or Cultivation Site in the City. The term "facilitate" shall include, but not be limited to, the leasing, renting or otherwise providing any real property or other facility that will in any manner be used or operated as a Medical Marijuana Dispensary or Cultivation Site in the City.

5.89.040 Establishment, maintenance, or operation of medical marijuana dispensaries declared a public nuisance.

The establishment, maintenance, operation, facilitation, of, or participation in a Medical Marijuana Dispensary or Cultivation Site within the City limits of the City of Long Beach is declared to be a public nuisance, and may be abated by the City or subject to any available legal remedies, including but not limited to civil injunctions and administrative penalties. The City Attorney may institute an action in any court of competent jurisdiction to restrain, enjoin or abate any condition(s) found to be in violation of the provisions of this Chapter, as provided by law. In the event the City files any action to abate any dispensary or cultivation site as a public nuisance, the City shall be entitled to all costs of abatement, costs of investigation,

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attorney's fees, and any other relief available in law or in equity.

5.89.050 Existing medical marijuana dispensary operations.

No Medical Marijuana Dispensary, Cultivation Site, Collective, operator, establishment, or provider that existed prior to the enactment of this Chapter shall be deemed to be a legally established use or a legal non-conforming use under the provisions of this Chapter or the Code.

5.89.055 Temporary Exemption.

Unless otherwise extended by the City Council, the provisions of this Chapter, which prohibit and ban dispensary and cultivation sites in the City shall not be applicable until August 12, 2012, to those applicants of certain dispensaries or cultivation sites that were successful participants in a lottery conducted by the City on September 20, 2010, and were not otherwise excluded by the amendment adopted pursuant to ORD-11-0013, which amended the definition of "park" or "public park" in former Chapter 5.87 of this Code. This temporary exemption is enacted in recognition of the fact that even though no permits have been issued, said applicants may have expended funds in good faith to facilitate their operations in accordance with the provisions of Chapter 5.87 of the Municipal Code at the time it was in existence and before the decision in Pack v. City of Long Beach was issued by the California Court of Appeal. A complete list of those applicants eligible for a temporary exemption pursuant to the terms of this Section is attached hereto and incorporated herein by this reference. Said list shall exist as an uncodified provision of this Chapter.

The temporary exemption established pursuant to this Section shall not be construed to protect applicants, dispensary or cultivation site owners, permittees, operators, and employees or their members from state or

federal laws that may prohibit cultivation, sale, use, or possession of controlled substances. Moreover, cultivation, sale, possession, distribution, and use of marijuana remain violations under federal law as of the date of the adoption of this Chapter, and this Section is not intended to, nor does it, protect any of the above described persons or entities from arrest or prosecution under those federal laws.

5.89.060 Penalties for violation.

A. The violation of any provision of this Chapter is unlawful and constitutes a misdemeanor, punishable by a fine of not more than one thousand dollars (\$1,000) or a jail term of six (6) months, or both. Each and every day a violation occurs shall be deemed a separate violation.

B. In addition to the remedies set forth herein, the City in its sole discretion, may also issue an Administrative Citation in accordance with Chapter 9.65 of this Code to any person or entity that violates the provisions of this Chapter.

5.89.070 Severability.

If any provision of this Chapter, or the application thereof to any person or circumstance, is held invalid, that invalidity shall not affect any other provision or application of this Chapter that can be given effect without the invalid provision or application; and to this end, the provisions or applications of this Chapter are severable.

Section 3. Chapter 5.87 of the Long Beach Municipal Code is hereby repealed.

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Section 4. The City Council finds that this Ordinance is not subject to environmental review under the California Environmental Quality Act pursuant to Title 14 of the California Code of Regulations (CEQA Guidelines) Section 15060 (c)(2) (the activity will not result in a direct or reasonably foreseeable indirect physical change in the environment) and Section 15060(c)(3) (the activity is not a project as defined in Section 15378) because it has no potential for resulting in physical change to the environment, directly or indirectly.

Section 5. Declaration of Urgency. This Ordinance is an emergency measure, and is urgently required for the reason that the City's existing medical marijuana regulatory process as set forth in Chapter 5.87 of the Code has recently been declared by the Second District Court of Appeal for the State of California to be in conflict with, and preempted by Federal law. Failing to adopt this Ordinance as an urgency measure will place the City of Long Beach in a situation where it has no regulatory control over medical marijuana dispensaries, which situation would likely lead to an exacerbation of the negative secondary effects that such facilities have caused, and continue to cause in the City, which effects are more fully described elsewhere herein.

Section 6. This Ordinance is an emergency ordinance duly adopted by the City Council by a vote of five of its members and shall take effect immediately. The City Clerk shall certify to a separate roll call and vote on the question of the emergency of this ordinance and to its passage by the vote of five members of the City Council of the City of Long Beach, and cause the same to be posted in three conspicuous places in the City of Long Beach.

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1	declared to be an emergency by the following vote:				
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3	Ayes:	Councilmembers:	Garcia, Lowenthal, DeLong, O'Donnell,		
4			Schipske, Andrews, Johnson, Gabelich,		
5			Neal.		
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7	Noes:	Councilmembers:	None.		
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9	Absent:	Councilmembers:	None.		
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12	I further certify that thereafter, at the same meeting, upon a roll call and				
13	vote on adoption of the ordinance, it was adopted by the City Council of the City of Long				
14	Beach by the following vote:				
15					
16	Ayes:	Councilmembers:	Garcia, Lowenthal, DeLong, O'Donnell,		
17			Schipske, Andrews, Johnson, Neal.		
18					
19					
20	Noes:	Councilmembers:	Gabelich.		
21					
22	Absent:	Councilmembers:	None.		
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I further certify that the foregoing ordinance was thereafter adopted on final						
reading of the City Council of the City of Long Beach at its meeting of February 21						
2012, by the following vote:						
Ayes:	Councilmembers:	Garcia, Lowenthal, DeLong, O'Donnell,				
		Andrews, Johnson, Neal.				
Noes:	Councilmembers:	Schipske, Gabelich.				
Absent:	Councilmembers:	None.				
		4011				
		City Clerk				
	1, 2	Ker Ho				
Approved: 2/2	(Date)	Mayor				
		V				



CITY OF LONG BEACH

DEPARTMENT OF FINANCIAL MANAGEMENT BUSINESS RELATIONS BUREAU

MEDICAL MARIJUANA COLLECTIVE PERMIT ELIGIBLE APPLICANTS

Lottery	<u>Name</u>	<u>Address</u>
a30rbf	4th Street Collective Inc	1069 E Wardlow Rd
qgxc2n	Avalon Wellness Collective	1302 Gaylord St
hty6vx	The Airport Collective *Collective*	1424 E Broadway
n6hxuc	Chronic Pain Releaf Center	1501 Santa Fe Ave
o16l2j	CLB Collective	1667 W 9th St
hty6vx	The Airport Collective *Cultivation*	1725 Seabright Ave
36kb79	LB Collective Inc	1731 E Artesia Blvd
zkkqe6	Long Beach Green Room	1735 E 7th St
91qm21	Cornerstone Health & Wellness	1838 E Wardlow Rd
4rincu	Emerald Beach Care	1932 E Anaheim St
fcc16e	Eartheart of Long Beach	1940 E Del Amo Blvd
jsjys4	562 Discount Med Inc	2025 E 10th St
5oqyja	RLB Collective	2119 Curry St
3jsqvs	Natural Herbal Solutions	2130 Cowles St
zdfn8h	NLB collective	2335 Long Beach Blvd
7v1iwd	Calm Collective Wellness Center	2515 E Anaheim St
xki41a	1 Love Beach Cooperative	2767 E Broadway
d6t8qk	CARE Alternative Meds	3009 South St
c3olvw	Alternate Health Collective Association	3428 Long Beach Blvd
50hjnt	Belmont Shore Natural Care *Collective*	5375 2nd St
ntfpmm	Cannabis Evaluation Center	5595 E 7th St
ahh68m	Alternative Therapeutic solution	5707 Atlantic ave
50hjnt	Belmont Shore Natural Care *Cultivation*	6635 Sarnia Ave
dnogde	Holistic Alternative Herbal Medicine	6978 Stanley Ave