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May 24, 2022

HONORABLE MAYOR AND CITY COUNCIL City of Long Beach California

RECOMMENDATION:

Receive and file the Fiscal Year 2022 (FY 22) First Budget Performance Report providing an update on the City of Long Beach's FY 22 financial status and projections and adjust appropriations in departments to reflect the funding where programs will be managed. (Citywide)

DISCUSSION

Overall Summary

This report includes information on the City of Long Beach's FY 22 budget performance through March 31, 2022 for all funds and provides FY 22 year-end estimates of expenditures based on department analysis of data for the first quarter of the fiscal year (the most recent available expenditure analysis completed). Year-end estimates of revenues incorporate the most recent actuals and analysis. The attachments show actual budget performance through March 31, 2022. Final year-end results (scheduled to be brought to the City Council in February 2023) may differ significantly due to the range of potential outcomes.

The Adopted FY 22 Budget had minimal changes to departments' General Fund budgets and avoided service cuts – despite a \$30 million shortfall projection – due to the use of one-time funding made available through the Long Beach Recovery Act (LB Recovery Act) that covered the shortfall on a one-time basis. Current General Fund projections are now showing a shortfall of approximately \$18 million, a significant but expected improvement from the budget based on recent trends and the strong FY 21 year-end financial performance, particularly in citywide revenues. LB Recovery Act funds are still anticipated to cover the shortfall as planned at the adoption of the budget. For Measure A, an operating and net program surplus of \$12.8 million is projected for year-end, and a portion of these funds are being evaluated for uses as part of the FY 23 budget development process and to support the out-year Measure A plan.

While this financial report focuses on the General Fund, pertinent information for other funds is highlighted where applicable. For example, the Tidelands Operating Fund section discusses the impact of the very high oil prices experienced in the first half of this fiscal year and considerations for use of the surplus. Overall, the City has 161 financial funds summarized and reported as 36 budgetary fund groups covering 23 departments, including the separately managed Water and Harbor Departments. In this report, any reference to "funds" means the budgetary fund group. Except for the General Fund, all of

these funds are designated for specific and limited activities, such as the Harbor Fund, Gas Fund, and Tidelands Funds.

This report includes the following attachments:

- Attachment A Citywide Expenditures by Fund
- Attachment B Top 40 General Fund Revenue by Source
- Attachment C General Fund Expenditures by Department
- Attachment D Long Beach Recovery Act Expenditures and Revenues
- Attachment E Long Beach Recovery Act Program Allocations

BUDGET PERFORMANCE REPORT

General Fund and Uplands Oil Fund Overview

The FY 22 Budget was developed during the Spring/Summer of 2021 and was focused on preserving services and resources that would support the recovery efforts for residents and businesses still grappling with the impacts of the global pandemic. At that time the Budget was projecting a \$27 million structural shortfall for the General Fund with commitments of \$3 million in one-time funding needs for a total funding gap of \$30 million. The LB Recovery Act, however, allocated funds to help maintain and provide for City services that would have otherwise been in jeopardy because of budget balancing challenges in the pandemic environment. The LB Recovery Act allowed the City to adopt a budget plan that would maintain services, avoid service level reductions, and provide for additional time to see how the economy would recover.

After the adoption of the FY 22 Budget, City staff reported on the FY 21 Budget performance to the City Council in February of 2022. This was a significant report as it showed that the overall fiscal impact of the pandemic on FY 21 financial performance was not as severe as originally anticipated, with key General Fund revenue sources such as sales tax rebounding very quickly and even surpassing FY 19 pre-pandemic performance. The General Fund had originally anticipated having a shortfall of \$8 million at the time of FY 21 Budget adoption in September of 2020 but ended the year with an operating surplus of \$2.2 million. Based on these results and recent actuals, City staff now anticipate improved year-end results for FY 22 and this report provides the details of these updated estimates.

Current estimates now show the General Fund ending FY 22 with a shortfall of approximately \$18 million, a significant improvement from the originally adopted \$30 million shortfall made up of structural and one-time needs. It should be noted that this estimate includes a release of reserves that had been set aside to cover the General Fund revenue loss in case of an unfavorable outcome to the Measure M litigation. Had these reserves not been set aside, the shortfall would be approximately \$8.4 million more, at around \$26 million. Aside from the revenue loss related to the Measure M litigation, citywide revenue projections have improved over the budget. Additional details on revenues are provided below. On the expenditure side, while there are some departments that are estimating overages, total collective expenditure projections are less than budget. The Police and Fire Department budgets are realizing higher savings

compared to typical years due to salary savings accruing from unfilled positions in the a tight labor market facing all organizations in the region, State and nation. Some of the savings in the Police Department allow for funding support for Community Crisis Response, violence prevention, and citywide equity efforts. Additional information on these investments and other departmental trends are described in the expenditure section below. Also included in the projection are some planned and required reservations, such as the Charter-required Measure B stabilization fund, additions to reserves to cover the funding gap for FY 23 revenue loss as a result of the Measure M litigation outcome, and funding needed for the anticipated capital acquisition cost of a Project Homekey motel.

The year-end expenditure estimates are largely based on data from one quarter of the fiscal year, with more recent data utilized for revenue, and there are still significant variables that may swing the figures positively or negatively before the end of the year. Some of these variables include but are not limited to: the accuracy of department projections with many factors complicating projection analysis; challenges in estimating pandemic related costs that might be incurred; potential FEMA-eligible reimbursements that are not yet known; and, the uncertain performance of the economy and its effect on General Fund revenue, especially sales and property tax. It is still expected that the General Fund shortfall will be covered by funds made available through LB Recovery Act (from the Securing our City's Future category) as planned. Any LB Recovery Act funds remaining after covering the projected shortfall for FY 22 will be evaluated as part of the proposed FY 23 Budget.

The projected FY 22 General Fund and Uplands Oil Fund sources and uses are summarized in Table 1 below (next page):

Table 1: FY 22 Projections - General Fund and Uplands Oil Fund							
		(in \$ n	nillic	ons)			
	Ger	neral Fund		Uplands			
Beginning Funds Available (10/1/21)		2.29	\$	-			
Sources							
Revenues		616.50		17.30			
Other Sources: (Release of Reserves)		54.89		-			
Total Sources		671.39		17.30			
Uses							
Expenditures		(647.56)		(14.32)			
Other Uses: (e.g. Measure B set aside, Measure M transfer, etc.)		(19.02)		(2.03)			
Other Uses: Measure A Reserve/ For Future Use		(25.30)		-			
Total Uses		(691.89)		(16.35)			
Projected Ending Funds Available (9/30/22)	\$	(18.21)	\$	0.95			

Amounts reported in this summary exclude designations for Long Beach Recovery Act uses along with related departmental activity which will be discussed separately in this report.

The projected FY 22 General Fund sources total \$671.4 million, comprised of \$616.5 million in revenue and \$54.9 million in "other sources," largely made up of the release of

reserves for one-time expenditure purposes that were budgeted in FY 22. Other sources also include the release of \$9 million in funds held in escrow related to the Measure M litigation to cover the required initial transfer of funds to the Water Fund. Other sources also include the planned release of reserves to cover the revenue loss of the Water and Sewer Fund transfers to the General Fund in FY 22.

The projected FY 22 uses total \$691.9 million, comprised of \$647.6 million in expenditures; \$19.0 million in other uses including the Measure M litigation related transfer of funds held in escrow to the Water Fund, \$0.5 million additions to the reserves to cover the funding gap for FY 23 revenue loss as a result of the final outcome to the Measure M litigation, \$9.4 million funding required for the anticipated capital acquisition cost of a Project Homekey motel; and \$25.3 million of Measure A funds reserved for future use and will be part of the FY 23 Budget for capital investment and public safety operating expenses. Measure A funds are reviewed and appropriated separately from other General Fund monies. As a result, they are not included in the General Fund funds available projection in the table above; instead, they are discussed in a separate Measure A section below.

The FY 22 Uplands Oil Fund is projected to end the year with a \$0.95 million operating surplus, with \$2.0 million in other uses representing the annual set aside for future oil well abandonment. Given the elevated price of oil, the City Manager proposes to increase the set aside for abandonment liability by 25 percent. This represents an up-to 25 percent higher (additional \$0.4 million) set aside for oil well abandonment over what was previously planned at \$1.6 million. The recommended abandonment funding set aside was also increased in the Tidelands Oil Revenue Fund Group, increasing the planned set aside of \$7.125 million by \$1.8 million (for a total of \$8.9 million). This additional set aside would help the City build reserves to safely retire oil wells in the future and make steps towards less oil dependency. There are many variables that can impact this status of Uplands Fund both positively or negatively, particularly with the volatile nature of the price of oil, so actual set aside for oil abandonment will be revisited at the end of the year. At year-end, any surplus funds in Uplands Fund may be used to help cover the shortfall for the General Fund after the five percent set-aside for unfunded liabilities per City Council policy.

Measure M

In December 2021, an appellate court ruled against the City in a lawsuit challenging the legality of the City's Measure M charter amendment, which was approved by voters in 2018 to continue the long-standing practice of transferring surplus City utility revenues to the City's General Fund in order to support services for Long Beach residents. The City disagreed with this ruling and petitioned the California Supreme Court for review. Unfortunately, this past March the Supreme Court denied the City's request, thereby making the appellate court decision stand.

Although the City disagrees with the appellate court's ruling, the City is complying with the decision. The resulting impacts and actions include remitting \$9 million back to the Water Fund that was previously escrowed (\$3 million escrowed in FY 20 and \$6 million in FY 21) within 30 days of the Supreme Court's response. This transfer was completed

by the court-required deadline. Additionally, within 180 days the City must repay the Supreme Court's denial all past transfers subject to litigation (FY 18 through FY 21) that were not part of the previously escrowed funds. This amount totals \$21.8 million, inclusive of attorney fees. To obtain funding for the payment, City staff is likely to recommend that the City Council approve internal financing, which from an accounting standpoint would be an interfund loan from the General Fund's accumulated share of the Fleet Acquisition Fund's available cash to the General Fund. Compared with a traditional external judgment bond sold to investors in the capital markets, the financial advantage of this approach is that the City pays interest to itself, rather than to outside investors.

In addition to the cash paybacks to the Water Fund, the annual transfer to the General Fund from the Water and Sewer Fund will no longer occur beginning in FY 22, except for allowable transfers from a calculated nexus study. The anticipated revenue loss is estimated at \$8.4 million FY 22. This revenue loss was not accounted for in the Adopted FY 22 Budget. However, as discussed in the FY 21 Year-End Performance Report, City staff were evaluating other reserves, separate from the Operating and Emergency Reserves, that were previously set aside for other obligations and liabilities to redesignate to address potential fiscal impacts in the event that the Measure M litigation outcome eventually proved unfavorable to the City. An example in the FY 21 Year-End Performance report included funds that were previously deposited into escrow for the McWilliams v. Long Beach settlement – a class action lawsuit on the City's telephone user tax. At the end of FY 21, all claims related to this case were received and refunds paid, with unused funds reverting back to the City. As a result, a total of \$16.8 million (including \$0.5 million in FY 22) has been set aside to address the revenue loss related to the Measure M litigation for FY 22 and FY 23. While the revenue loss will be reflected as a structural hit in the FY 24 budget that will need to be resolved, these reserves mitigate the impact in the short-term.

The following sections provide additional information on these General Fund sources and uses.

General Fund – Sources of Funds

Overall General Fund revenues are estimated to be \$25.5 million higher than the Adjusted FY 22 Budget. Funds received through the American Rescue Plan Act are not reflected in these revenue figures as they are accounted for and described separately in the LB Recovery Act section below. FY 22 includes projected shortfalls across various department revenues, but these revenue shortfalls are expected to be mitigated by other key revenue streams that continue to improve and outperform the FY 22 budget. These sources include property, sales and use, utility users, transient occupancy, and cannabis business license taxes, as well as higher transfers from the Uplands Oil and Gas Fund Groups. The revenue figures also include the \$8.4 million revenue loss related to the Measure M litigation as discussed in the preceding Measure M section, but this loss will be offset by reserves previously set aside to mitigate the impact for FY 22 and FY 23.

Better than anticipated revenue projections

- Property tax revenue is projected to end the year \$3.4 million (or 2.4 percent) higher than budget. Better than anticipated revenues in FY 22 are largely driven by citywide (including former-RDA areas) valuation increases from new development and improvements, as well as prior year adjustments such as supplemental tax revenues which is based on the change in valuation following the completion of a property sale, transition of ownership, or new construction. In addition to property tax revenues, the FY 22 estimate also includes \$0.7 million (or 30 percent) in better revenues from property transfer taxes which is generated when ownership of property is transferred and is subject to increased property taxes at a higher assessed valuation.
- Sales and Use Tax (non-Measure A) is projected at \$80.8 million, which is \$9.3 million (or 13 percent) higher than budget. This estimate is based on the most current data available as of the calendar year fourth quarter. FY 22 estimates include continued growth in the City's share of the countywide pool following the 2019 implementation of AB 147 and as well as ongoing recovery in general consumer goods and restaurants and hotels. Furthermore, FY 22 also includes additional sales tax revenue generated from the unanticipated price increases to fuel and automobiles, as well as one-time use tax revenues from development projects occurring in the City. As further described later in the Measure A section of this report, similar trends are also impacting Measure A revenues which are also estimated higher than budget.
- Revenue generated from the five percent Utility Users Tax (UUT) on usage of telephone, electric, gas and water is expected to exceed budget by \$3.5 million (or 11 percent). Of this overage, \$1.1 million is from telephone UUT and \$2.6 million is from electric UUT. While an ongoing annual revenue decrease in telephone UUT is still projected due to the continued erosion of wired revenues, the decline is not as steep as assumed in the FY 22 budget, which assumed a 25 percent reduction from FY 21 budget. Electric UUT revenue is also estimated higher than budget and expected closer to FY 21 actuals. Budgeted revenues from electric UUT anticipated a five percent decrease from the FY 21 budget based on data available at the time of budget development and expected recovery from pandemic-related business closures.
- Transient Occupancy Tax (TOT), including revenues generated from the additional one percent from Measure B, is now estimated to end the year at \$20.2 million which is \$1.9 million (or 10 percent) over budget. When the budget was developed, it was projected that TOT activity would begin to recover throughout FY 21. Beginning mid-FY 21, however, TOT revenues began to trend much closer to average pre-pandemic levels. Recent data covering the first quarter of FY 22 indicate that recovery will continue if conventions and business travel activities trend closer to pre-pandemic levels for the remainder of the fiscal year.

- Cannabis business license tax revenues are estimated to closely align with FY 21 year-end actuals at \$12 million, which is \$2.8 million (or 30 percent) above the FY 22 budget that was developed prior to when the FY 21 year-end actuals were known. These higher revenues are based on increased average dispensary tax payments first experienced in FY 20 during the pandemic and further increasing in FY 21. Based on year-to-date information, FY 22 estimates assume that revenues have stabilized at around these higher levels.
- In FY 22, the annual transfer from the Gas Fund Group includes an additional \$4.8 million one-time transfer. Due to better than expected performance, the Gas Fund Group is anticipated to be able to increase its FY 22 transfer to the General Fund from the budgeted \$11.1 million to close to \$16 million, which is \$4.9 million (or 43 percent) higher than budget and also within the City Charter-authorized level of 12 percent of total gross revenues. The actual transfer will be reassessed at year-end based on actual year-end revenues in the Gas Fund Group.
- The General Fund Group receives an annual transfer from the Uplands Oil Fund Group of net oil revenue from land-based oil wells in which the City has an interest. In FY 22, the transfer is estimated at \$10.6 million, which is \$3.7 million (or 54 percent) higher than the budget. The FY 22 budget assumes the price of oil at \$55 per barrel. However, in FY 22, the actual average price of oil is much higher and currently estimated to be an average of around \$90 per barrel for the year, which allows for higher than budgeted net transfers to the General Fund Group. It is important to note that less than 50 percent of the revenue for Uplands is associated with the sale of oil. More than half of the revenue received by the City is from administrative overhead fees associated with Tidelands oil production (not the sale of Tidelands oil).

Revenues Estimated to Underperform

- Revenue streams across various City departments are anticipated to come in under budget. This includes estimated revenue shortfalls of \$1.4 million (or 33 percent) in street and garage parking revenues, and \$1 million in park programming (or 50 percent). Despite these revenues expected to end the year under budget, both parking and park programming continue to improve as Covid-related restrictions are lifted and activity recovers closer to pre-pandemic levels. FY 22 estimates also include \$2.8 million revenue loss (98 percent) related to the continued suspension of utility late fees to provide financial relief to residents and businesses.
- Aside from pandemic-related losses, FY 22 estimates do not anticipate reimbursement from the Ground Emergency Medical Transportation Services (GEMT) supplemental reimbursement program revenue. GEMT revenue is budgeted at \$3.3 million and is pending federal approval for the State Plan Amendment (SPA) which will authorize reimbursement and the calculation methodology for reimbursement covering FY 19 through FY 21. Following federal SPA approval, the City will submit a request for reimbursement to offset prior year eligible expenses incurred since FY 19.

Attachment B provides a breakdown of the top 40 General Fund revenue performance by source.

Other Sources

The projection for Other Sources is about \$54.9 million in FY 22. The majority of these other sources are comprised of the release of reserves set aside in FY 21 to fund City Council-approved expenditures that were anticipated to occur in FY 22, such as \$2.3 million of FY 21 encumbrances to be paid in FY 22, \$8.9 million of carryover of one-time funds from previous allocations that were not completed, \$1.1 million of carryover for Council District priority funds, and \$1.3 million of funds reserved at the end of FY 21 for Council-approved FY 22 uses. Other sources also include: a release of \$7.2 million from reserves previously set aside for liabilities and required mandates to support the infrastructure funding necessary to comply with legal ADA obligations related to sidewalk and curb requirements, \$9 million release of funds related to Measure M to cover the transfer of funds held in escrow to the Water Fund and an additional \$8.4 million release of reserves set aside to cover the loss of revenue in FY 22 related to Measure M. Lastly, this includes the release of \$16.7 million in Measure A reserves planned for use in FY 22.

General Fund – Uses of Funds

Expenditures by Department

Based on departmental analysis using data as of December 31, 2022, the General Fund expenditure estimates, collectively, are projecting to end the year under budget by approximately \$515,000. At the time of the projection update and analysis, a few departments were showing year-end estimates that were trending over budget, as described below. This will be evaluated again at year-end and any necessary budget adjustments will be requested at that time.

- The Economic Development Department is projecting an overage of approximately \$0.4 million (5.2 percent of budget). The overage is primarily attributed to unfunded costs associated with the likely claw back of former successor agency properties which have not been developed. In addition, the Department estimates expenses up to \$100,000 in FY 22 for the Business License, Taxes & Fees Grant Program authorized by the City Council on November 17, 2020. The department will seek an appropriation increase based on actual program expenses in the next periodic budget adjustment.
- The Health and Human Services Department is projecting to end FY 22 slightly overbudget at \$28,000 (0.4 percent of budget) due to unforeseen repairs needed at the main health facility that may not be fully absorbed by current appropriations in the General Fund. The Department will continue to monitor its expenditures to see if any additional savings can be identified through the remainder of the fiscal year to absorb these unforeseen costs within its current appropriations.
- The Parks, Recreation and Marine Department is currently projecting to end the year overbudget by \$0.7 million (1.7 percent of budget) due to citywide park

watering needs. In prior years, these costs were funded by one-time appropriations or covered by operational savings. In FY 22, the department will continue to water parks to meet core irrigation needs and any irrigation costs exceeding budget at year-end will be brought to the City Council for a budget adjustment to cover the uncontrollable cost incurred.

• The Citywide Activities Department is projecting to end the year over budget by \$3.7 million (5.2 percent of budget) due to the new methodology for allocating the citywide full-cost allocation plan. The new methodology for indirect cost plan brings the City into compliance with federal grant requirements but can create a variance between budget and actuals. A budget adjustment will be brought to the City Council at year-end as necessary.

The following departments have note-worthy savings compared to their budgets.

- The City Clerk Department is projecting to end the year with a savings of \$0.3 million (6.3 percent of budget) compared to budget due to salary savings and not hosting in-person civic engagements and advertisement efforts. The Department is monitoring election costs as County estimates have not been reliable and may see additional cost for election matching funds due to the greater than expected number of candidates that have filed for office.
- The Fire Department is projected to end the year with a savings of \$1.3 million (1.3 percent of budget) compared to budget, due to attrition savings in Firefighter positions. The next Fire Academy class will graduate on May 21, 2022, which is anticipated to fill Firefighter positions back to budgeted levels.
- The Police Department is projecting to end the year with a savings of approximately \$2.9 million (1.1 percent of budget) compared to budget due to a combination of many factors that have impacted staffing levels including increased separations and retirements in both sworn and civilian classifications, staffing shortages in key areas that delayed hiring across all classifications and dramatic declines in the candidate pool for police recruits. To mitigate sworn hiring challenges, the Police Department is currently planning for back-to-back enhanced recruitment efforts to fill back-to-back academies over the next two fiscal years.

In addition to its core services of crime prevention and investigations, the Police Department is focused on implementing key initiatives to provide higher levels of transparency, accountability, and operational efficiencies. These initiatives include new software to enhance recruitment of diverse candidates, evaluation of the academy training process for improvement, and software to schedule shifts and overtime hours more efficiently. The Police Department will also support the addition and upgrade of networked security cameras, closing the funding gap to allow for the commencement of construction at the Police Academy, operational efficiency planning at the PD Headquarters building, and support crime and evidence lab planning.

Additionally, due to the savings experienced this year, the Police Department budget will provide funds to support the Community Crisis Response efforts, violence prevention, and racial reconciliation and equity related needs. Many of these funds will be for programs currently supported through the LB Recovery Act, allowing these programs that have been proven to be effective and impactful to continue through FY 23 and into FY 24. These allocations are included in the Police Department's year-end estimates noted above. Relevant budget adjustments are included at the end of the report to transfer budget from the Police Department to the appropriate departments. The allocations are as follows:

Support for FY 23 Budget Community Crisis Response Program

\$980,000 to support a Community Crisis Response Program that will directly dispatch 9-1-1 calls related to non-violent, non-emergency calls for service through a heath-based approach. This expands on the program initially funded by the Recovery Act, which will allow for a longer and more robust program. This program is slated to be included in the Proposed FY 23 Budget with additional information provided in the budget proposal.

Current LB Recovery Act Programs

- \$400,000 Language access: To meet the increasing demands for language translation and interpretation services across City departments, more funding will be allocated to support the increasing needs of the City. City staff and contracted partners will provide interpretation services at community and commission meetings, and translate written materials including documents, applications, brochures, flyers, etc.
- \$216,000 Be SAFE (Summer Activities in a Friendly Environment):
 Program that offers extended programming and hours for youth and families at eight designated parks during summer evenings including: Silverado, Seaside, Houghton, Scherer, Ramona, Bixby, Pan Am, and Orizaba parks.
- \$68,000 My Hood My City: Program that provides youth-led storytelling through Neighborhood Tours that raise awareness, pride, and knowledge regarding the cultural and structural makeup of neighborhoods in North, West, and Central Long Beach.
- \$10,000 Books and Buckets Youth Academy: Provide additional funding for the Books and Buckets Youth Academy that empowers Washington Neighborhood youth through academic and athletic development for local neighborhood impact.
- \$46,000 Hoops After Dark: Provide additional funding for additional seasons of Hoops After Dark program, a basketball Boot Camp and support services program and for youth and emerging adults ages 18 to 25.

- \$15,000 Teen Volunteers: Increase volunteer opportunities for teens at six park sites including: Houghton, Silverado, McBride, Admiral Kidd, Chavez, and Freeman parks. Teen participants commit to volunteering 10 hours a month at park sites. Teens that reach 250 hours in a year are offered priority application and interview for Parks, Recreation and Marine jobs and participate in Rookie School training that provides advanced knowledge and skills for a future career.
- \$10,000 Outdoor Youth Connection (OYC): Supports Participation in a State Park-run OYC Leadership Camp that brings kids from disadvantaged neighborhoods across the State to Lake Castaic for leadership training through outdoor and wilderness experiences. This covers the cost of OYC participation fee and transportation for 80 teens from six park sites including: Houghton, Silverado, McBride, Admiral Kidd, Chavez, and Freeman parks.
- \$60,000 Teen Academy: Provide 9-month Teen Academy program offered during the school year to 100 teen residents of the City at six park sites including Houghton, Silverado, McBride, Admiral Kidd, Chavez, and Freeman parks. This program is offered in partnership with other City Departments and teaches teen job readiness and life skills curriculum, family & teen enrichment wellness classes, and a teen mentoring program.

Other

- \$120,000 Youth Substance Use and Mental Health Support: Additional funding allocated for a mental health support and substance use prevention program for a 12-month period. This consists of a series of workshops to provide social-emotional development services to participants, in the form of groups, substance use prevention, and direct access to mental health support at existing City facilities, including libraries, health department buildings, and parks in two to three high need areas across Long Beach. Case management will also be provided to ensure that participants have access to resources and services they need beyond the program.
- \$15,000 Tech To-Go: Provides subscription fee for additional one year for mobile hot spots currently available for check out through Library's Tech To-Go Program. The first year's subscription was paid for through a State program that has since been discontinued. Free mobile hot spots are available to anyone and support schoolwork and job searching.

Attachment C provides a breakdown of General Fund expenditure performance by department. Notable departmental variances are identified in the footnotes to this attachment.

Other Uses

The FY 22 projection for Other Uses of funds, not-related to Measure A, totals \$19 million and is comprised of the \$9 million transfer of funds held in escrow to the Water Fund related to Measure M, \$0.5 million additions to reserves to cover the funding gap for FY 23 revenue loss as a result of the unfavorable outcome of the Measure M litigation, \$9.4 million funding required for the anticipated capital acquisition cost of a Project Homekey motel and \$0.2 million of Measure B stabilization set asides for Measure MA, Measure US and Measure B-TOT.

Measure A related items include a set aside of \$25.3 million to back out the impact of any Measure A surplus from the analysis of the General Fund, and \$0.8 million for the Measure B stabilization fund for Measure A. Additional information on Measure A is provided in the next section.

Measure A Revenues and Expenditures

The Adopted FY 22 Budget initially projected Measure A revenues at \$69 million in FY 22. The FY 22 Budget for Measure A continues to support the programs previously approved by the City Council and reflects the intent of the initiating ballot measure with all the funds being allocated to maintain and enhance public safety services, and support infrastructure investment, public safety, Community Hospital one-time needs and set aside for the Measure B stabilization fund.

The FY 22 Budget was developed during the Spring/Summer of 2021. At that time, it was projected that this revenue stream would continue to recover and more closely align to pre-pandemic levels in FY 22. Current projections are showing Measure A revenues significantly exceeding pre-pandemic levels, ending the year at an estimated \$81.9 million, close to \$13 million higher than budgeted (or 19 percent). As mentioned in the General Fund – Source of Funds section earlier in this report, higher revenues are due to similar trends impacting sales and use tax revenue (non-Measure A) including continued improvement across various categories such as restaurants, hotels, and general consumer goods. FY 22 also includes higher revenues from unanticipated price increases for automobiles and fuel, as well as one-time use tax revenues from development projects occurring in the City.

In terms of uses, the City Council approved the FY 22 First Budget Adjustment on March 8, 2022, which included adjustments to the Measure A budget for approved projects that were not fully expended in FY 21 to be carried over to FY 22 in the amount of \$0.8 million, adjustments related to the use of FY 21 Measure A surplus in the amount of \$10 million, and an adjustment to keep the original debt service payment schedule at a favorable interest rate for the Motorola Public Safety Radios, instead of paying it off early. This resulted in an \$11.7 million decrease to the budget. In addition, the Measure B reservation projection is slated to increase to \$0.8 million to reflect the projected increase in Measure A revenues.

Table 2 below provides a summary of these revenue and expenditure projection updates, resulting in an estimated year-end operational surplus of \$12.8 million. Additionally, cash of \$11.7 million was added to the Measure A reserves from the cancellation of the Motorola debt prepayment, which will support the Measure A allocations in FY 23. The allocation of these potential surplus funds is slated for consideration as part of the FY 23 budget development process to support the new Measure A out-year plan. Any additional funds remaining at year-end can be assessed at that time and allocated as part of the FY 22 Year-End Performance report.

Table 2: FY 22 Summary of Measure A Budget and Year-End Projection								
	FY22 B	FY 22 Projection						
Sources								
Measure A Revenue	\$	69.04	\$	81.86				
Other Sources (Release of Reserve) ¹	\$	5.98	\$	5.98				
Other Sources (Release for FY 21 one-times carryover) ²	\$		\$	0.78				
Measure A surplus FY21 ³	\$	-	\$	9.97				
Total Sources	\$	75.02	\$	98.60				
Uses								
Expenditures	\$	(74.33)	\$	(73.30)				
Other Uses: Measure B Reservation	\$	(0.69)	\$	(0.82)				
Other Uses: Reserve of Funds for FY 23 out-year plan ⁴			\$	(11.67)				
Total Uses	\$	(75.02)	\$	(85.78)				
FY 22 Year-End Surplus (Projected)	\$	•	\$	12.81				

¹ Previously, per the Measure A out-year funding plan, funds were being accumulated as reserves for future planned projects such as the rebuilding of the Police and Fire Academies and funding public safety communication technology upgrades that had cash needs in different years. These funds are now being released in a total amount of \$5.2 million to fund these planned projects as well as additional uses added in FY 22. Additionally, \$800,000 from anticipated FY 21 Measure A year-end surplus will be reserved and released into FY 22 for infrastructure needs to support the legal ADA obligations related to sidewalk and curb requirements.

Long Beach Recovery Act

On March 16, 2021, the City Council approved the Long Beach Recovery Act (LB Recovery Act), becoming one of the first major cities to approve a COVID-19 recovery program utilizing federal American Rescue Plan Act (ARPA) funds. The LB Recovery Act is funded by various sources, including the General Fund as a result of the City's approach to using federal ARPA funds. The U.S. Department of Treasury's (U.S. Treasury) Final Rule allows ARPA funding to be used to provide and maintain current government services (e.g., provision of police, parks, and recreation services) up to the amount of the City's calculated revenue loss due to the pandemic. In compliance with the Final Rule, the City will use the majority of ARPA funds to maintain existing, eligible

² In FY 21, a total of \$0.78 million of approved projects were not fully expended but are planned to be set aside to be reappropriated for in FY 22. This included budget for the purpose of tree trimming and irrigation pumps.

³ Represents funding set aside at the end of FY 21 from year-end surplus of \$9.97 million for Council approved new projects in FY 22

⁴ Represents available funding as a result of adjusting the Motorola Public Safety Radios pre-payment to the original debt service schedule. Funding made available by this adjustment is set aside to support the Measure A out-year plan to be proposed in FY 23

City services (specifically, parks and recreation and police services) for both FY 21 and FY 22. The ARPA funding provided to the City thereby offsets General Fund monies, which are then used to deliver City Council-approved programs for the LB Recovery Act. This spending approach, consistent with the Final Rule, does not result in any increased budgetary allocations or levels of service for the Parks, Recreation and Marine (PRM) or Police (PD) Departments. The total budget for PRM and PD were unaffected by this approach.

Therefore, the City's reporting to the U.S. Treasury will show the majority of ARPA funds as being used to provide government services, while the City's Recovery Act reports will continue to show the programs promised to residents and businesses. This funding allocation method reduces the substantial administrative costs associated with ARPA compliance and reporting requirements, and substantially reduces any City grant compliance risk that could result in the U.S. Treasury's recoupment of the City's ARPA funds.

In addition to using ARPA funds to maintain eligible City services, the remaining portion of ARPA funds will be used to provide direct relief grant payments to those impacted most by the pandemic. Utilizing ARPA funds instead of General Fund monies for these direct grant payments will allow the direct relief grant payments to be tax-exempt for the beneficiaries.

The LB Recovery Act totals \$268.7 million to support programs through December 2024 in three main categories:

Economic Recovery: \$64.5 million

Healthy and Safe Community: \$128.5 million

Securing Our City's Future: \$75.7 million

The Economic Recovery programs focus resources on residents and businesses most impacted by the pandemic to promote an effective and inclusive economic recovery that strengthens revenue generation and leverages consumer spending to stimulate lasting economic growth. The Healthy and Safe Community programs focus resources on addressing the underlying social determinants of health and prioritizing basic needs and the mental and physical health of community members most adversely impacted by the pandemic. The Securing our City's Future category funds the restoration of City services by eliminating employee furloughs, helping the City weather the next financial crisis by replacing lost revenue, and providing critical time for the City to develop financial and service strategies to address future projected significant operating budget shortfalls.

LB Recovery Act Sources

Since adoption of the LB Recovery Act in March 2021, the City has secured \$268.7 million from a variety of recovery-related funding sources. The table below provides detail on all funding sources supporting LB Recovery Act.

Table 3: Long Beach Recovery Act Funding Sources (in millions)

Funding Source	Updated Sources as of March 31, 2022++
General Fund*	\$124.0
General Fund**	0.8
ARPA+	11.8
Airport Grants [^]	15.1
CDC Public Health Workforce Development Grant	2.8
Emergency Rental Housing Program - Round 1	30.2
Emergency Rental Housing Program - Round 2	34.3
Epidemiology and Laboratory Capacity Grant	26.8
Health Disparities Grant	7.7
HUD Home ARP (to address Homelessness)	10.2
Vaccination Grant	5.1
Total Long Beach Recovery Act Funding^^	\$268.7

^{*}Funds made available due to funding from ARPA covering existing City services.

The total LB Recovery Act funding has grown from \$252.0 million to \$268.7 million since the end of FY 21. The increase is due to revised funding amounts of existing grants and the addition of the CDC Public Health Workforce Development Grant. Some of the Coronavirus Aid, Relief, and Economic Security (CARES) Act program operations have continued as part of existing LB Recovery Act programs. Of the funds that were previously set aside in the General Fund to support the CARES Act programs, \$831,156 have been added to LB Recovery Act as an additional source to support these ongoing programs. Attachment D provides status summary of FY 22 expenditures and revenues as of March 31, 2022 by department further described in the sections below. Attachment E details the revised LB Recovery Act programs, sub-programs, and the associated allocation amounts, excluding budget adjustments proposed in this letter.

In terms of actual revenues and grant funds received, \$37.9 million was received in LB Recovery Act revenues in the first half of FY 22 – \$34.8 million in the General Fund made possible by ARPA providing funding for existing City services and \$3.1 million in other funds. A total of \$2.8 million was received by the Health and Human Services Department in grant funds to support vaccination and laboratory services to aid in the effort to slow the spread of the COVID-19 virus, and \$0.3 million in grant revenues were received to support other LB Recovery Act programs.

LB Recovery Act Uses

LB Recovery Act programs continue to evolve as additional grants and other sources are identified. The following table summarizes the updated budget and expenditures to date by Program Category.

^{**} Funds made available due to funding from CARES covering existing City services.

⁺ This represents the portion of LB RECOVERY ACT programs funded directly by ARPA. The remaining portion of ARPA funding will be used to support existing public safety and parks and recreation services.

^{**} Totals are rounded to the nearest \$100,000.

[^] Airport Grants are funded by ARPA as a direct allocation to the Airport Department. This is separate from the City's direct allocation of ARPA funds.

Actual amounts received in FY 22 may vary depending on actual funding received.

Table 4: Long Beach Recovery Act Program Categories (in millions)

	Updated Allocations as of 03/31/2022	Actuals as of FY 21 Year-End	Actuals as of 03/31/2022	Balance Remaining as of 03/31/2022
Economic Recovery*	\$64.5	\$2.8	\$2.7	\$59.0
Healthy and Safe Community*	128.5	20.9	31.4	76.2
Securing Our City's Future	75.7	33.7	0.0**	42.0**
Total LB Recovery Act	\$268.7	\$57.4	\$34.1	\$177.2

^{*} These categories include a preliminary allocation of LB Recovery related administrative overhead costs.

Actual allocations may vary depending on future program expenditures.

Two programs accounted for more than 85 percent of the total spending – the Emergency Rental Assistance Program (\$25.3 million) and the Epidemiology and Laboratory Capacity for Prevention and Control of Emerging Infectious Diseases (ELC) Program (\$4.3 million). For the General Fund \$1.8 million, most of the costs, were associated with administration costs necessary to create, develop and begin implementing the LB Recovery Act programs and manage \$268.7 million in LB Recovery Act funds, an amount larger than the budget of many California cities. To ensure the successful roll out of LB Recovery Act, the City has initiated a temporary, three-year staffing plan focused on retaining the necessary human resources, setting up financial processes and controls, and developing collective impact programs to support Long Beach's recovery efforts. To manage this effort, a central management team has been assembled, and additional administrative and operational staff will be hired in phases as programs are rolled out. An allocation of approximately 16 percent will be applied to each program for administrative expenses to ensure the proper program development and implementation, and report coordination for compliance with funding requirements.

Other Funds

This section highlights key information on select funds. Attachment A provides a breakdown of citywide expenditures by fund for all of the 36 expenditure budgetary fund groups.

Civic Center Fund Group

The Civic Center Fund Group is used to maintain, improve, and operate the Civic Center complex which includes City Hall, Billie Jean King Main Library, Fire Station 1, Police Headquarters, Broadway Parking Structure, Public Safety Parking Structure, and Lincoln Park. The ongoing revenue resources to this fund include charges from departments occupying the Civic Center facilities.

^{**} Based on projections in this report, \$18 million is anticipated to be needed at the end of FY 22 to cover the FY 22 shortfall. Additionally, funds of \$12 million or more will be needed to cover the currently anticipated FY 23 shortfall. Actual amount needed will be revisited at the end of FY 22 and other potential uses will be evaluated as part of the Proposed FY 23 Budget process. Actual FY 22 year-end use will reduce the Balancing Remaining shown in the next column.

Current FY 22 projected costs include expenses from increased security and the amended Memorandum of Understanding (MOU) with the Port. These costs include payment to the Port for licenses and easements costs located in the Port Building, including the Facilities Management Contractor Office, Reprographics, Archive Room and the Vault. The current projected revenues for FY 22 are expected to cover all costs for the year. The fund began FY 22 in a substantial negative budgetary funds available status of \$7.4 million but two factors are expected to bring the fund back into balance: 1) increased interdepartmental charges included in the FY 22 budget and planned for in FY 23 (mostly borne by cost increases to the General Fund) that also include recouping for citywide expenses for overhead costs that drew down on funds available in FY 21; and 2) the payment of a \$6 million accounts receivable by Plenary expected no later than December 2022.

ti Group

The Gas Fund Group provides full natural gas utility services to residential and business customers in Long Beach and Signal Hill. In 2022, the Gas Fund is projected to spend \$8.7 million on gas pipeline capital improvements. Revenues from gas operations are projected to be up 17 percent compared to FY 21. This increase is attributed to continued strong demand due to cooler weather. Due to above expected revenue performance, the Gas Fund Group is projected to be able to transfer an additional \$4.8 million above the budgeted \$11.1 million, for a revised total transfer to the General Fund close to \$16 million. Year-end revenues will determine the final transfer amount which will be at the maximum of 12 percent of gross revenues established by the City Charter through Measure M. The December 2021 appellate court ruling against the City regarding the lawsuit that challenged the legality of the City's Measure M charter amendment centered on the City's water and sewer utility revenue transfers and does not impact the Gas Fund transfer to the General Fund, which was not the subject of litigation.

Health Fund Group

The Health Fund Group was established to account for funds restricted for public health purposes. The fund group accounts for revenues and expenditures associated with federal, State, local and private grants, health permits, and other fees. In FY 22, the Fund continues to receive an influx of COVID-19 response grant dollars from various federal and State agencies for direct COVID-19 response, recovery and resiliency efforts, supplementing existing budget used to support programs focused on retention of existing services which promote health and wellness and provide protection from disease and injury.

In FY 22, the California Department of Public Health Immunization Program granted the City's Department of Health and Human Services (Department) an additional \$5.3 million to assist local health departments in preventing and controlling vaccine-preventable diseases and vaccination services for COVID-19 response. Additionally, the Department received an additional allocation of \$2.8 million from the Centers for Disease Control (CDC) pass through to the County to: (1) expand the public health workforce to support COVID-19 response; (2) train the public health workforce for emergency response via the Public Health Preparedness Summit; and, (3) expand medical and testing services for

students of the Long Beach Unified School District. An additional \$750,000 was also granted to focus on supporting the LBUSD school reopening by setting up test sites, contracting with test kit suppliers, and procuring personal protective equipment (PPE).

In July 19, 2021, AB 140, was signed into law by Governor Newsom, authorizing funding for the Homeless Housing, Assistance and Prevention Round 3 (HHAP-3) program. HHAP-3 is a \$1 billion block grant program that provides local jurisdictions with flexible funding to continue efforts to end and prevent homelessness in their communities. Total HHAP-3 funding for the City is \$8.5 million and could be used for existing and ongoing operations or expansion of services such as: rapid rehousing, navigation center operations, sheltering for transitional age youth, sobering centers, intensive case management services (ICMS), mobile Multi Service Center (MSC) stations, modular shelter operations, and potential expansion of the MSC.

Additionally, the Los Angeles County Board approved the Chief Executive Office to allocate a portion of the 2021-2022 California Department of Social Services (CDSS) one-time funding in the amount of \$1.5 million to the City to address the need to house people experiencing homelessness (PEH) and to prevent the spread of COVID-19. This CDSS funding allowed the City to continue to provide Project RoomKey for PEH, permitting people in need to remain in non-congregate housing while working towards permanent housing. This grant is also being utilized for additional motel vouchers, ICMS, and rapid re-housing resources.

The Health Fund Group's permits and fees revenue base continues to recover from the negative impact of the pandemic over the past two years. The Department is currently undergoing a fee study to review fees and services provided by the Environmental Health Bureau. Based on the study's outcome, the Department will propose updates to the current fee structure.

Insurance Fund Group

The Insurance Fund Group is an internal service fund and accounts for and finances all risk management-related and insurance activities citywide. The City uses self-insurance and purchases excess insurance coverage in the open market to protect against large losses. The fund is primarily supported through charges (premiums) to City departments and funds based on overhead rates and allocation of risk management costs in addition to recovery fees and reimbursements received on claims expense and other expenditures.

The Worker's Compensation program offers health and lost wage benefits to employees at no cost if an employee is injured or becomes ill due to job related issues. The charges have increased from prior years due to projected increased costs based on the most recent actuarial study. This amount is being recouped by charges of premiums to departments. FY 22 began with \$18.3 million in budgetary funds available for the Worker's Compensation Fund and is projected to end the year with \$17.5 million.

The General Liability program accounts for the City's miscellaneous insurance, settlements, judgments, and defense for all liability related activities. These charges have increased from prior years due to projected increased costs based on the most recent actuarial study. General Liability costs for settlements and judgments were increasing sharply prior to the pandemic, resulting in the depletion of cash in the General Liability Insurance Fund. The large settlements and losses were in multiple departments and appeared to be typical of high jury verdicts across the country, not an issue unique to Long Beach. In FY 20 and FY 21, settlements and judgments decreased due to the slowdown of cases making their way through the courts. However, it is unknown at this time how much backlog exists or how this will affect costs when courts resume operations at normal capacity. In addition, costs for miscellaneous insurance such as property insurance are rising significantly, in part due to some losses the City incurred in recent years.

The table below provides a five-year history of miscellaneous insurance costs and settlements and judgments costs, plus projected FY 22 costs.

Table 5: FY 17 - FY 22 Insurance, Settlement and Judgement costs

		Actuals							Projected			
(in millions)	F	Y 17	F	Y 18	F	Y 19	F	Y 20	F	Y 21	F	Y 22
Misc Ins	\$	3.3	\$	3.7	\$	3.5	\$	7.4	\$	10.5	\$	14.2
Settlements & Judgements	\$	12.7	\$	15.2	\$	27.2	\$	8.4	\$	3.2	\$	12.3
Combined Total	\$	16.0	\$	18.9	\$	30.7	\$	15.7	\$	13.7	\$	26.5

Due to the increased settlement and judgment costs incurred in FY 18 and FY 19, the General Liability fund began FY 22 with a negative \$12.8 million in budgetary funds available. Since then, the interdepartmental MOU for General Liability has been increased to recoup for these losses and bring the fund back into a healthy status, and the fund is currently on a path towards fiscal recovery. In FY 22 there is a projected operating surplus of \$5.7 million, improving and bringing the projected FY 22 ending budgetary funds available status up to approximately a negative \$7.1 million.

Refuse and Recycling Fund Group

The Refuse and Recycling Fund provides for refuse and recycling collection for residents and businesses of Long Beach in a timely and cost-effective manner, ensuring compliance with the State's solid waste diversion laws. The Refuse and Recycling Fund receives approximately 95 percent of its total revenues from refuse and recycling charges assessed to residents and businesses receiving City collection services. The remaining funds come from State grants for various programs and public outreach efforts (recycling, litter reduction, used motor oil collection, etc.), revenues from the sale of recyclables collected through the City's residential recycling program, fees paid by the City's licensed private refuse haulers for AB 939 compliance, and interest income. Over \$4 million is provided annually to the General Fund to reimburse for programs such as street maintenance, tree trimming, stormwater and environmental compliance.

Over the past two years, the amount of refuse tonnage collected has increased, as well as the costs associated with collection and disposal. These factors have contributed to expenditures continuing to outpace revenues. To comply with State-mandated organics collection, SB 1383, the Environmental Services Bureau (ESB) of the Public Works Department has implemented a commercial organics pilot program. The pilot program was implemented in June 2021 and services over 130 commercial accounts on a weekly basis. ESB plans to expand the commercial organics collection program with full implementation set to begin in the first quarter of calendar year 2023.

Refuse rates have not been adjusted since October 1, 2019 while costs for service have increased significantly. Without any rate adjustments, ESB projects that the Refuse Fund budgetary funds available may be depleted in FY 23 or FY 24, as the current rates do not support the current cost of services that include increased insurance, fleet, staffing, the pilot organics program, and other costs related to internal services. In FY 22, the Refuse Fund is projecting to run approximately a \$3 million operating deficit, further drawing down on the budgetary funds available. This projected draw-down would result in the Refuse Fund having reserves equal to only approximately one month of operating revenues beginning FY 23.

In addition to other escalating costs, State-mandated organics collection programs are expected to substantially impact costs to provide service. As a result of increased operational costs and unfunded State mandates, ESB is conducting a cost-of-service study. The study will set rates for refuse, recycling, and commercial organics collection. City staff estimates the recommendations will be brought to the City Council before the end of FY 22 with two recommended rate adjustments set for the Fall of 2022 and again in early 2023.

Special Advertising and Promotions Fund Group

The Special Advertising and Promotions Fund Group (SAP) is a Special Revenue Fund dedicated to the specific purposes of "advertising, promotional, and public relations projects calling attention to the City, its natural advantages, resources, enterprises, attractions, climate and facilities," according to the City's municipal code. Transient Occupancy Tax (TOT), also known as the hotel bed tax, collected by Long Beach hotels and short-term rentals is the largest source of revenue for the fund. The current tax rate is 13 percent of the nightly room rent, six percent of which is allocated to the General Fund Group, and six percent to the SAP Fund Group. The remaining one percent was added per the 2020 voter approved Measure B (TOT) and is intended for the City's arts organizations and the Long Beach Convention and Entertainment Center per City Council Resolution. Other sources of SAP revenue include studio filming permits, special events licenses, and other permits and fees.

TOT revenue has been dramatically impacted by the pandemic but began recovering in FY 21 and is continuing to do so in FY 22. However, due to revenue lost as a result of the recession, the budgetary funds available has declined. To mitigate this, \$5.2 million was used to replace revenue lost during the recession using funds made available through the

Long Beach Recovery Act (LB Recovery Act – Securing our City's Future category), which brought the budgetary funds available back to pre-pandemic levels at the end of FY 21.

For FY 22 and beyond, TOT remains a volatile revenue source and has historically recovered more slowly after a downturn in comparison to other revenue streams. Current projections still show future years with an operating shortfall in the SAP Fund Group and continuing to draw down on budgetary funds available. It is anticipated that funds made available through the LB Recovery Act will still be needed to mitigate the impact to the SAP Fund and avoid service reductions in FY 22 and FY 23. City staff will continue to closely monitor improvement to pre-pandemic levels and evaluate if full recovery may be projected sooner than FY 24 as currently anticipated.

Tidelands Area Fund Group

The Tidelands Area Fund Group is comprised of the Marina and Queen Mary funds. Revenue for these funds is generated from various activities, specific to each fund. The Marina Fund supports the City's three recreational marinas (Alamitos Bay, Long Beach Shoreline and Rainbow Marinas) including all maintenance, operations, security, fire and Emergency Medical Technician (EMT) services. Revenue is generated through recreational and commercial use of marina property. Fees include dock/slip fees (paid by boat owners), restaurant, retail, and grounds rental leases, concession fees, park use fees, and special events and filming fees.

The Queen Mary Fund tracks the revenues and expenditures associated with the Queen Mary ship. The Queen Mary was closed during FY 21 as a result of the pandemic. Until the recent bankruptcy of the Queen Mary operator, Urban Commons, revenue was generated through rent from the Queen Mary master lease, which included Queen Mary base rent, sublease rent from Catalina Express, and passenger fees originating from the Carnival Cruise passengers' lines that passed through the Queen Mary operator (in accordance with the lease). These revenues were anticipated to be sufficient to offset debt service on bonds issued to help fund urgent improvements to the Queen Mary. Since the second half of FY 20, Carnival Cruise revenues have been greatly impacted by the COVID-19 pandemic (cruises were temporarily discontinued until August 2021). In addition, Urban Commons did not make all the required transfers of the revenues from Carnival Cruise and did not make all rent payments. As a result, revenues from the Queen Mary in FY 21 were not enough to pay the full debt service on the outstanding Queen Mary bonds. The lease for the Queen Mary has effectively been terminated as a result of the Urban Commons bankruptcy. The amount needed from the Tidelands Operating Fund Group to cover the shortfall in Queen Mary revenue was approximately \$1.7 million in FY 21. In FY 22, the Tidelands Operating Fund Group is projected to contribute potentially up to \$4 million for various expenses such as maintenance, property insurance, bond expenses, and legal costs. In addition, the Tidelands Operating Fund Group budget for FY 22 has an allocation of \$5.5 million for emergency repairs to the Queen Mary in preparation for reopening in FY 23. Additional funding for Queen Mary repairs from potential funds available in the Tidelands Operating Fund Group is being evaluated and will be presented to the City Council as applicable through the FY 23 budget development process or FY 22 year-end process. The financial situation will continue to be closely monitored.

Tidelands Operating Fund Group

Tidelands funds are customarily combined under the umbrella of Tidelands Operating Funds. To facilitate understanding and transparency of the status of the funds, the FY 18 Budget separated out the Tidelands Operating Fund from the other Tidelands Area Funds (Marina, Queen Mary and the Rainbow Harbor Area funds). In FY 20, the funds were further refined with parking-related operations, previously in the Rainbow Harbow Fund, being grouped under the Tidelands Operating Fund Group. The Tidelands Operating Fund Group, which primarily funds operations along the beaches and waterways, is heavily dependent on base oil revenue and an annual transfer from the Harbor Revenue Fund to support Tidelands Operations, including lifeguards, waterfront maintenance, the Convention Center, and Aquarium debt payments.

FY 22 projections includes a projected \$20.6 million transfer from the Harbor Revenue Fund (a transfer of 5 percent of the Harbor's gross revenues is required by the Charter) and a projected \$33 million transfer from the Tidelands Oil Revenue Fund Group which is \$18 million higher than the \$15 million budget due to high oil prices experienced so far this year. This projected revenue is based on a projected average price of \$90 per barrel for the year instead of the budgeted amount of \$55 per barrel. These projections also include the needed set-aside for oil field abandonment funding as planned for in the adopted budget of \$7.125 million plus an additional amount of approximately \$1.8 million representing up to 25 percent more set-aside due to funds made available from higher oil prices.

Along with higher projected revenues, the Tidelands Operating Fund also has greater costs, including potential impacts specifically to support the Queen Mary that could be up to \$4 million for various expenses such as maintenance, property insurance, bond expenses, and legal costs. The fund also contributes to the Aquarium, Rainbow Harbor (Queensway Bay), and Pike Parking Garage debt and also receives revenues from profits of, or makes up revenue losses of, the Convention Center (profit and loss excludes utilities, which are paid separately by the Tidelands Operating Fund Group).

Largely due to the positive impact of the improved oil revenues, \$12 million has been set aside for Tidelands capital improvements to be included in the Proposed FY 23 Budget. Information on projects will be included as part of the Proposed FY 23 Budget. Additional surplus funds are anticipated to be available by FY 22 year-end, but given the volatile nature of oil revenue, the specific amount may fluctuate and will be evaluated at year-end with any additional potential uses to be brought to the City Council in the FY 22 year-end performance report, including potential funding needed for Queen Mary ballast tank inspections

Towing Fund Group

The Towing Fund provides the City's towing and vehicle lien sale operations. It usually supports the City's General Fund Group through an annual transfer of some portion of net income. It is funded through towing fees, charges for vehicle storage, and proceeds collected from the lien sale of unclaimed vehicles.

In FY 20, the COVID-19 pandemic and associated response resulted in revenue being \$1.8 million less than budgeted. Factors contributing to the decreased revenue included a citywide moratorium on non-essential tows, a suspension of lien sales due to social distancing concerns, and a COVID-19-related storage fee waiver program. To reduce the impact of this shortfall, extensive efforts were taken to minimize expense and defer projects in FY 20 as well as cancel the planned \$1 million transfer to the General Fund. Even with these cost reduction measures, the Towing Fund Group ended FY 20 with a net annual loss, ending the year with a budgetary funds available of less than \$0.3 million.

Fees were raised as part of the Adopted FY 21 Budget to help cover costs. However, the continued COVID-19 pandemic and response in the first half of FY 21 extended revenue shortfalls. In the second half of FY 21, total revenue exceeded total expenditure by \$1.1 million. This was largely due to the stronger-than-expected revenue recovery coupled with extreme cost reduction measures and continued deferral of special projects. Even so, the \$1 million transfer to General Fund was once again not completed in FY 21, with the budgetary funds available to be used to replenish the low fund balance and fund upcoming expenses that had been previously deferred.

In FY 22, Towing operations are trending closer to pre-pandemic levels with year-end revenue estimates expected to be within 5 percent of budget, provided normal tow operations continue. Fee waivers and deferrals for victims of crimes, the indigent, and for individuals experiencing homelessness also impact Towing revenues. Overall expenditures are trending at or below budget and anticipated savings are expected to offset FY 22 one-time expenditures for technical infrastructure upgrades and a necessary towing software replacement. If there are no residual pandemic impacts, restored revenues plus continued expense minimization will keep the fund balance in the positive. City staff will continue monitoring this fund as well as its ability to make the budgeted General Fund transfer in FY 22, which was adjusted down to \$700,000 to help address the Towing budgetary funds available challenges.

Uplands Oil Fund Group

The Uplands Oil Fund Group accounts for oil revenue outside the Tidelands area and accounts for all costs and revenues for the City's proprietary oil interests, including accumulating reserves for the City's portion of oil well abandonment and site clearance liabilities. Revenues are derived from participation in oil operations and oil production overhead fees received by the City as Unit Operator for the Tidelands Oil operations. Presently, over half of the revenue in this fund is from overhead fees and less than half is from oil sales. The FY 22 Budget assumed a price of \$55 per barrel; however, it is now anticipated that the average price per barrel in FY 22 will be around \$90. Based on this projection, it is estimated that the Uplands Oil fund will transfer \$10.6 million to the General Fund Group, which is \$3.7 million higher than budgeted. These projections include the needed set-aside for oil field abandonment funding as planned for in the adopted budget of \$1.6 million plus an amount of approximately \$406,000 representing up to 25 percent more set-aside due to funds made available from higher oil prices. City staff are currently evaluating the potential option of setting aside additional funds for oil field abandonment. Should this occur, there would be less transfer to the General Fund

Group. The final recommendation will be reported in the final FY 22 Year-End Performance report.

This matter was reviewed by Assistant City Attorney, Gary J. Anderson on May 10, 2022.

Fiscal Impact

To accurately reflect the funding where programs will be managed, the following appropriations adjustments are requested to fund the programs outlined in the table below and discussed above:

Increase appropriations in the General Fund Group in the City Manager's Department by \$400,000.

Increase appropriations in the General Fund Group in the Parks, Recreation and Marina Department by \$415,000.

Increase appropriations in the General Fund Group in the Health and Human Services Department by \$130,000.

Increase appropriations in the General Fund Group in the Library Services Department by \$15,000.

Decrease appropriations in the General Fund Group in the Police Department by \$960,000.

Department	Adjustment	Program
City Manager	400,000	Language access
Parks and Recreation	216,000	Be SAFE – continuation in FY 24 (currently funded by LB Recovery Act)
Parks and Recreation	68,000	My Hood My City program – continuation in FY 24 (currently funded by LB Recovery Act)
Parks and Recreation	46,000	Hoops After Dark – continuation in FY 24 (currently funded by LB Recovery Act)
Parks and Recreation	15,000	Teen volunteers – continuation in FY 24 (currently funded by LB Recovery Act)
Parks and Recreation	10,000	Outdoor Youth Connection – continuation in FY 24 (currently funded by LB Recovery Act)
Parks and Recreation	60,000	Teen Academy – continuation in FY 24 (currently funded by LB Recovery Act)
Health and Human Services	10,000	Books and Buckets Program – continuation in FY 24 (currently funded by LB Recovery Act)
Health and Human Services	120,000	Youth Substance Use and Mental Health Support
Library Services	15,000	Tech To-Go
Total Adjustment	960,000	

TIMING CONSIDERATIONS

City Council action is requested on May 24, 2022, but there are no pressing timing considerations.

SUGGESTED ACTION:

Approve recommendation.

Respectfully submitted,

KEVIN RIPER

DIRECTOR OF FINANCIAL MANAGEMENT

ATTACHMENTS: A - FY 22 EXPENDITURES BY FUND

B - FY 22 GENERAL FUND REVENUE SUMMARY C - FY 22 GENERAL FUND EXPENDITURES SUMMARY

D - LONG BEACH RECOVERY ACT EXPENDITURES AND REVENUES

E - LONG BEACH RECOVERY ACT PROGRAM ALLOCATIONS

APPROVED:

THOMAS B. MODICA **CITY MANAGER**

	CITY OF LONG BEACH EXPENDITURES BY FUND									
L			THROUG	H MARCH 31, 2	022					
FUND GROUP		FY 22 New Appropriation	Estimated All-Years Carryover ¹	FY 22 Adopted Budget	FY 22 Amendments	FY 22 Adjusted Budget	FY 22 Year to Date Expenditures as of 3/31/22	FY 22 Estimates-to-Close		
				ith All-Years Carryove						
\vdash	AIRPORT	\$ 50,408,435	\$ 58,752,337	. , ,	\$ 249,573	\$ 109,410,345				
\vdash	BUSINESS ASSISTANCE	758,675	3,595,565	4,354,240	-	4,354,240	362,316	1,054,308		
2	CAPITAL PROJECTS	160,945,509	350,761,530	511,707,039	14,741,897	526,448,936	29,517,213	2,854,511		
\vdash	CIVIC CENTER	25,133,122	3,253,429	28,386,551	40,000,700	28,386,551	9,725,541	23,377,175		
\vdash	COMMUNITY DEVELOPMENT GRANTS CUPA	16,970,907 2,604,353	82,368,045 405.159	99,338,952 3,009,512	13,099,702	112,438,654 3,009,512	34,252,767 933,701	50,832,941 1,958,075		
\vdash	DEVELOPMENT SERVICES	28,025,226	(308,039)	27,717,187	960.871	28,678,058	10,024,697	26,477,556		
\vdash	FLEET SERVICES	46,561,174	4.019.087	50.580.261	900,071	50.580.261	22,460,120	46,731,407		
\vdash	GAS	147,820,821	14,010,093	161,830,915	_	161,830,915	76,482,931	138,504,511		
2	GAS TAX STREET IMPROVEMENT	11,139,365	6,012,003	17,151,368		17,151,368	4,241,932	130,304,311		
1	GENERAL GRANTS	8,883,278	76,291,879	85,175,158	777.160	85,952,318	40,184,262	41,461,114		
3	GENERAL SERVICES	79,131,044	19,378,625	98,509,669	(7,306,480)	91,203,189	35,376,698	119,379,875		
H	HEALTH	59,077,572	90,878,741	149,956,313	10,451,710	160,408,023	33,262,877	74,438,320		
\vdash	HOUSING AUTHORITY	107,028,544	6,997,885	114,026,429	-	114,026,429	54,421,063	82,136,243		
\vdash	HOUSING DEVELOPMENT	2,767,047	7,956,615	10,723,662	-	10,723,662	3,845,944	1,841,429		
Г	INSURANCE	67,033,336	-	67,033,336	-	67,033,336	20,017,082	64,707,294		
Г	REFUSE/RECYCLING	58,712,949	(33,699)	58,679,250	-	58,679,250	21,210,509	54,495,869		
Г	RESERVE FOR SUBSIDENCE	-	-	-	-	-	-	-		
2	SUCCESSOR AGENCY	4,293,771	26,032,214	30,325,985	-	30,325,985	186,784	1,086,492		
2	SUCCESSOR AGENCY - DEBT SERVICE	23,945,898	•	23,945,898	-	23,945,898	11,638,067	23,894,898		
2	TIDELANDS OPERATING	103,514,429	88,435,463	191,949,892	4,231,287	196,181,179	29,547,892	104,673,737		
2	TIDELANDS AREA	30,912,793	15,124,998	46,037,791	3,000,000	49,037,791	13,882,533	31,037,223		
L	SUBTOTAL	\$ 1,035,668,249	. , ,		<u> </u>	\$ 1,929,805,900	\$ 483,956,549	\$ 975,568,038		
			Funds Wit	nout All-Years Carryov						
\vdash	BELMONT SHORE PARKING METER	787,034		\$ 787,034	\$ -	\$ 787,034		· · · · · · · · · · · · · · · · · · ·		
\vdash	DEBT SERVICE	8,132,197		8,132,197	-	8,132,197	1,248,580	8,132,197		
\vdash	EMPLOYEE BENEFITS	361,028,146		361,028,146	293,305	361,321,451	112,996,416	323,454,925		
\vdash	GENERAL	634,404,275		634,404,275	62,418,053	696,822,328	249,791,215	696,306,594		
\vdash	HARBOR	622,795,213		622,795,213	(31,708)	622,763,504	1,744,118,141	1,400,490		
\vdash	POLICE & FIRE PUBLIC SAFETY OIL PROD ACT SERRF	2,922,666 46,043,433		2,922,666 46,043,433	-	2,922,666 46,043,433	499,807 14,848,401	2,836,348 45,084,090		
\vdash	SERRF JPA	40,043,433		40,043,433	-	40,043,433	14,046,401	45,064,090		
\vdash	SEWER	23.321.066		23.321.066	-	23,321,066	5,654,331	20.906.094		
\vdash	SPECIAL ADVERTISING & PROMOTION	11,352,874		11,352,874	667,451	12,020,325	4,515,993	11,574,926		
3	TIDELANDS OIL REVENUE	91,662,713		91,662,713	-	91,662,713	54,576,094	202,086,268		
۲	TOWING	6,755,469		6,755,469	-	6,755,469	2,064,148	6,112,268		
3	UPLANDS OIL	10,186,475		10,186,475	_	10,186,475	1,143,733	14,320,172		
	WATER	159,883,383		159,883,383	(4,020)	159,879,363	44,424,979	136,287,142		
	SUBTOTAL	\$ 1,979,274,944	\$ -	\$ 1,979,274,944	. , ,	\$ 2,042,618,025				
	TOTAL - ALL FUNDS	\$ 3,014,943,193		\$ 3,868,875,124		\$ 3,972,423,925				

Notes

^{1.} Estimated All-Years Carryover is composed of multi-year grants and Capital Improvement Program (CIP) funds; unspent amounts are carried over to future years, resulting in a larger adjusted budget. These carryover estimates are based on the FY 22 Adopted Budget; Financial Management is currently conducting a review to update these figures.

^{2.} Fund Groups were modified to match the new Budget Fund Groups to reflect the transition to the new Financial system, Munis. Adjusted Budget and Actuals were updated according to how they were booked in Munis. Adopted Budget, All Years Carryover and Estimates to Close reflect how they were booked in the old Financial system, FAMIS, with modifications between Fund Groups to accommodate the new Accounting structure.

^{3.} These funds are currently showing year-end estimates that are over budget; however, it is anticipated that most of these will be resolved with technical budget adjustments that will bring year-end actuals under budget. This will be monitored and updated at year-end.

CITY OF LONG BEACH GENERAL FUND REVENUE SUMMARY THROUGH MARCH 31, 2022 **Top 40** FY 21 Adjusted FY 21 Actual FY 22 Adjusted FY 22 Actual Estimates-to-Percentage of Revenues Notes **Budget** Revenue as of **Budget** Revenue as of Adjusted Close 3/31/2021 3/31/2022* received as of 3/31/22 REAL PROPERTY TAX \$133,679,752 \$72,192,954 \$140.372.333 \$71,789,769 \$143,748,334 51% 62,688,149 81,862,286 2 2 TRANSACTION AND USE SALES TAX-MEASURE A 31,883,714 69,037,355 41,823,456 61% 3 3 CITY SALES AND USE TAX 66,739,189 34,509,368 71,578,901 40,931,604 80,845,848 57% 4 4 PROPERTY TAX IN-LIEU OF VLF 56,163,462 28,528,667 58,854,639 59,071,294 50% 29.535.647 5 5 TRANSFERS FROM OTHER FUNDS 44.719.166 21.702.153 22 698 963 245.496 31.248.265 1% 6 6 20.566.947 12,651,970 19,521,333 22,080,914 62% **ELECTRIC USERS TAX & PENALTIES** 12,048,707 18,131,252 7 7 TRANSIENT OCCUPANCY TAX 13 846 633 3 805 521 16 277 817 9 620 019 59% 8 8 PARKING CITATIONS 17,978,399 4,996,960 17,978,399 7,282,418 16,080,628 41% 9 9 **EMERGENCY AMBULANCE FEES** 13,626,931 5,235,724 13,626,931 7,658,591 13,961,332 56% 10 **BUSINESS LICENSE TAXES** 12,732,000 7,193,715 12,732,000 7,132,288 12,732,000 56% 10 11 CANNABIS LICENSE TAX 7,985,050 5,059,534 9,237,523 7,457,139 12,000,000 81% 11 12 CHARGES FOR SPECIAL SERVICES 14,025,613 (702,746)14,025,613 2,426,682 11,652,925 17% 12 13 FLECTRIC COMPANY FRANCHISES 4,421,087 7,387,510 5,244,029 8,500,000 71% 7.062.088 14 OTH DEPT SVC TO PROP FUNDS REV 8,795,702 2,508,081 8,795,702 2,898,147 8,469,578 33% 13 15 AMERICAN GOLF LEASE 4,800,000 3,521,702 4,687,908 3,029,488 5,560,896 65% 5,301,042 42% 16 LAND, BLDG, R/W, EASEMENT, APT RENTALS 5,274,783 2,106,109 2,249,034 5,104,625 17 GAS USERS TAX & PENALTIES 5,010,862 5,025,974 64% 4,899,347 2,439,717 3,221,605 18 **TELEPHONE USERS TAX & PENALTIES** 3.840.196 57% 14 5 090 406 2 573 788 2 170 914 4 938 573 19 WATER USERS TAX & PENALTIES 4,423,179 2,427,131 4,915,505 2,544,067 4,758,929 52% 20 COMMERCIAL SRVCS/BILLING & COLLECTIONS 3,825,097 1,791,196 4,552,527 1,862,004 4,582,762 41% 2,332,167 21 PIPELINE FRANCHISES 2,178,810 3,614,284 0% 15 22 REIMB OF STATE MANDATED & FEDERAL COSTS 3 585 000 943,496 3 585 000 3,934,560 3,574,751 110% 11,693,278 11,927,143 16 23 TRSF FRM EF - WATER & SEWER 3,570,837 0% 24 PIPELINE SAFETY FEES 2.793.905 3.170.973 97% 3 144 554 3 253 984 3 253 984 25 HAULER FEES 3,000,000 1,056,666 3,000,000 1,193,336 3,204,727 40% 17 26 REAL PROPERTY TRANSFER TAX 2,292,084 1,201,919 2,315,759 1,931,125 3,012,798 83% 27 2.940.223 2,940,223 ASSET MANAGEMENT CHARGES 2,479,379 1,239,689 1,470,112 50% 28 OIL PRODUCTION TAX 1,508,358 676,630 2,656,970 1,205,673 2,621,474 45% 29 INTRAFUND - MISC 2,543,639 27,433 2,518,444 2,518,444 0% 18 30 FIRST RESPONDER FEE 1,689,276 1,142,816 1,689,276 1,208,774 2,265,973 72% 19 31 TRANSNT OCCUP TAX-MEASURE B 1% 1,700,000 2,050,385 467,236 2,098,275 23% 641.335 20 32 INTEREST-POOLED CASH 1,458,215 3.690.000 909.660 1.978.977 25% 3 690 000 33 HARBOR-POLICE 2,104,656 2,104,656 492,663 1,970,653 23% POLICE CHARGES FOR SPECIAL EVENTS 34 228,147 1,750,000 818,439 47% 1,750,000 1,760,778 FL DORADO PARK FEES 58% 35 1.402.705 969,980 1,402,705 814,490 1.700.000 21 36 FIRE INSPECTION FEES 1,781,767 1,210,718 2,191,591 875,878 1,514,378 40% 37 **CURB & WALK PERMITS** 1,196,414 1,406,398 1,196,414 960,962 1,500,000 80% 38 **EXCAVATION PERMITS** 2.695.681 1.612.346 1.645.681 574,278 1.500.000 35% 39 METERED/OTHER PARKING 1,500,000 439,864 1,500,000 511,786 1,210,000 34% 22 PUBLIC SVC CHGS TO PROPRIETARY FUNDS 432,000 155,977 541,000 183,863 1,047,000 34% SUBTOTAL TOP 40 REVENUES \$561,289,493 \$266,051,877 \$564,724,458 \$281,894,912 \$597,213,971 47% 23 ALL OTHER REVENUES \$26,273,594 \$8,890,612 \$26,292,178 \$10,276,465 \$19,289,005 39% **TOTAL GENERAL FUND REVENUES** \$587,563,087 \$274,942,489 \$591,016,636 \$292,171,378 \$616,502,976 49%

*Actuals reported in this summary totaling \$292,171,378 excludes \$34.8 million in revenue received but is designated for Long Beach Recovery uses. Adj budget as of 3/31/22 excludes \$542,826 from multi-year year fund (fund 1010). Percentage of Adjusted received as of 3/31/2022 and comparison to prior fiscal year will be subject to revenue receipt timing which may vary each fiscal year.

- Property Tax revenue budget is based on the assessed valuation provided by the County of Los Angeles for 2020/2021 values, covering 2019 calendar year sales and other values set by the assessors of January 1, 2020. This report consolidates all property tax, including post-RDA dissolution property taxes and former tax increment pass-through revenues into one citywide property tax category. The FY 22 estimate includes an estimated \$2.5m in higher than budgeted revenues from former-RDA project areas. Better than anticipated performance (including former-RDA project areas) due to various factors including citywide property sales at higher prices, as well as assessed valuation growth due to development and improvements.
- Measure A revenues anticipated higher than budget due to increased revenues generated across various categories. This includes revenues from higher sale prices for automobiles and fuel, as well as one-time use tax revenues received from development projects and better than anticipated performance from restaurants and hotels.
- Sales and Use Tax, non-Measure A, is anticipated to follow a similar pattern to Measure A performance, including higher prices for automobiles and at fuel & service stations, as well as one-time use tax revenues received from development projects and better than anticipated performance from restaurants and hotels. Additionally, for sales and use tax, estimates include higher than budgeted pool revenues from online sales activity and the collection of online sales tax through AB 147.
- Property Tax In-Lieu of VLF is calculated based on the change in cities assessed valuation. FY 22 estimates reflect increases in assessed valuation, similar to property tax revenues.
- Transfers from other funds includes various transfers to the General Fund. The FY 22 estimate anticipates additional transfers of \$3.7 million from Uplands Oil and \$4.8 million from the Gas Fund group. For oil, the FY 22 budget assumed \$55 per barrel. Current data reports that average oil prices are around \$90 per barrel in FY 22. Additional gas fund transfer is based on estimated revenues and within the City Charter-authorized level of 12 percent.
- ⁶ Electric UUT is estimated higher than FY 22 budget which assumed a decrease from the FY 21 budget based on data available at the time of budget development which included delayed payments contemplated recovery from pandemic-related business closures. FY 22 actuals are anticipated to end the year close to FY 21 performance-- excluding payments due in FY 20 but remitted in FY 21.
- ⁷ Transient Occupancy Tax revenue is estimated to come in over budget which assumed that FY 22 revenues would end the year at or around 90 percent of average pre-pandemic levels. Performance towards the end of FY 21 and the first quarter of FY 22 indicates a faster recovery pace, however this will be closely monitored each quarter as new data becomes available.

CITY OF LONG BEACH GENERAL FUND REVENUE SUMMARY

THROUGH MARCH 31, 2022

- Parking citation revenue estimated higher than prior year actuals. Prior year actuals were impacted by City programs intended to provide relief to individuals during the pandemic, including a program for residents to appeal and request a waiver for citations issued between May 18, 2020 and June 30, 2021. Annual revenue collection will continue to be impacted by the timing of other standard and indigent payment plan programs available from the City. FY 22 estimates include the cash flow impacts of these on-going plans, as well as increased revenues from the resumption of late fees and increased collection efforts through the DMV and Franchise Tax Board.
- Emergency ambulance fees are anticipated higher than budget in FY 22. Starting in FY 21, transport activity began to gradually increase in comparison to declines in FY 20 (likely due to the pandemic). In addition to continued increases to activity in FY 22, the current estimate also assumes the impact of efficiencies and improvements to billing processes.
- Cannabis actuals higher than anticipated due to increased dispensary sales. This higher than anticipated performance started in FY 20 and continued into FY 21, and is now estimated to stabilize at this higher level in FY 22.
- 11 Charges for Special Services is largely comprised of revenues received by the Police Department to reimburse for services provided to its internal City and external customer agencies (including the Civic Center and Airport) and is based on actual expenses incurred to provide services. Any revenue shortfalls anticipated for Police Services in this category will have a corresponding expenditure savings.
- Electric franchise fee revenue is based on operators' gross receipts and is estimated higher than budget due to higher gross receipts than anticipated in the budget. Similar to electric uut revenue, franchise fees are estimated to end the year closer to prior year end FY 21 actuals.
- Estimated revenue from the American Golf Lease assumes similar performance as FY 21, excluding delayed payments due in FY 20 but remitted in FY 21. FY 22 estimates also include increased revenue from annual CPI adjustments to golf fees implemented in FY 22 in accordance with the lease agreement between the City and American Golf.
- Despite continued annual revenue declines in Telephone Utility Users Tax revenue due to limited numbers of new subscribers and highly competitive price environment, FY 22 estimated over budget which projected a much steeper decline than occurring during the first half of FY 22.
- Year-to-date revenues are from mutual aid reimbursements, which offset actual expenses incurred for staffing assistance provided for California wildland fire events during for both FY 21 and 22. Current estimates do not include reimbursements recently received and reflected in the table above, but will be accounted by FY 22 year end. Estimates also exclude \$3.3 million in Ground Emergency Medical Transportation Services (GEMT) supplemental reimbursement program revenue currently anticipated in the budget. Reimbursements for FY 19 through FY 21 is pending with federal approval for the state plan amendment (SPA) which will authorize the reimbursement and its calculation methodology.
- Water and Sewer Funds' transfers estimated at \$3.6 million, which is \$8.4 million less than budget. Following a court order ruling against the City on Measure M litigation, the annual transfer will be limited to Water and Sewer Funds' share of costs for street impacts calculated in accordance with methodology accepted as part of a prior settlement agreement.
- ¹⁷ Real property transfer tax is generated when ownership of property is transferred at a rate of \$1.10 per \$1,000 property valuation. Higher revenues experienced in FY 22 subject to increased sales at higher prices.
- Along with Emergency Ambulance Fees, First Responder Fees are also anticipated higher than budget in FY 22. As with emergency ambulance fees, higher revenue is due to increased transport activity, in addition to the impact of efficiencies and improvements to billing processes.
- Revenues generated from additional 1 percent transient occupancy tax from Measure B Transient Occupancy Tax is collected and reported in separate line item from other transient occupancy tax revenues. Revenues generated from Measure B, less the Measure B set-aside, are intended for City's arts organizations and the Long Beach Convention and Entertainment Center per City Council resolution. As with overall TOT, revenues generated from Measure B are also anticipated higher than budget.
- Interest-pooled cash is subject to market conditions and securities in the City's investment pool. The FY 22 estimate is based on actuals through March 2022 and includes earnings from decreased interest rates effective since March 2020. Due to uncertainty at the time of budget development, earnings from decreased interest rates were not anticipated as part of the FY 22 budget.
- Fire inspection fees currently estimated under budget due to less inspection activity for the first half of FY 22. The department experienced a high number of fire inspector vacancies, which then limited its ability to perform services. The department has since filled positions and anticipates an increase in inspections, which may result in higher FY 22 revenues than currently estimated and reported in this mid-year performance report.
- Public service charges to propriety funds is revenue collected to offset actual cost incurred to fulfill work order requests, as well as routine services (window washing, elevator maintenance), from other City departments. Revenues will fluctuate annually based on service needs.
- All other revenues include various department sources. This category is anticipated to come in under budget and includes revenue shortfalls such as offstreet parking/parking garages and parks programs which were heavily impacted by the pandemic. While under budget, these revenues continue to improve and may see higher revenues than reported in this report as activity increase towards the end of the year. Additionally, this category also includes utility late fees \$2.8 million less than budget due the continuation of pandemic relief programs that suspended late fees for utility customers impacted by the pandemic.

CITY OF LONG BEACH GENERAL FUND EXPENDITURES SUMMARY

THROUGH MARCH 31, 2022

Department	F	Y 22 Adopted Budget	F	Y 22 Adjusted Budget	FY 22 Actual Expenditures	Est	FY 22 timates-to-Close
City Auditor	\$	2,769,439	\$	3,022,044	\$ 1,256,238	\$	2,997,475
City Attorney	\$	3,220,647	\$	3,220,647	\$ 1,627,482	\$	3,143,907
¹ City Clerk	\$	5,048,482	\$	5,415,982	\$ 1,343,041	\$	5,072,903
City Manager	\$	7,135,890	\$	8,638,845	\$ 3,473,078	\$	8,548,567
City Prosecutor	\$	6,220,236	\$	6,661,846	\$ 2,582,855	\$	6,642,274
² Citywide Activities	\$	71,057,594	\$	69,631,262	\$ 9,503,180	\$	73,215,108
Civil Service	\$	3,271,144	\$	3,276,569	\$ 1,164,044	\$	3,271,144
Development Services	\$	5,281,910	\$	5,441,910	\$ 2,892,817	\$	5,437,707
Disaster Prep & Emerg Comm	\$	13,502,134	\$	13,502,134	\$ 5,754,915	\$	13,502,134
³ Economic Development	\$	4,493,721	\$	5,411,775	\$ 1,968,212	\$	5,812,353
⁴ Fire	\$	116,980,667	\$	117,965,440	\$ 58,498,893	\$	116,714,379
Financial Management	\$	19,908,349	\$	20,492,899	\$ 7,341,371	\$	20,417,900
⁵ Health and Human Services	\$	6,215,194	\$	7,306,558	\$ 1,591,413	\$	7,334,133
Legislative	\$	6,003,222	\$	5,888,775	\$ 2,166,166	\$	5,888,775
Library Services	\$	15,395,643	\$	15,450,589	\$ 6,346,333	\$	15,219,959
⁶ Police	\$	262,196,090	\$	269,039,636	\$ 106,001,008	\$	266,139,636
⁷ Parks, Recreation, and Marine	\$	38,152,284	\$	38,973,974	\$ 14,572,453	\$	39,697,262
Public Works	\$	47,551,631	\$	48,737,824	\$ 19,938,734	\$	48,507,360
DEPARTMENT TOTAL	\$	634,404,275	\$	648,078,710	\$ 248,022,231	\$	647,562,976
Long Beach Recovery Act (LBRA)	\$	-	\$	48,743,618	\$ 1,768,984	\$	48,743,618
GENERAL FUND TOTAL	\$	634,404,275	\$	696,822,328	\$ 249,791,215	\$	696,306,594

- 1 The City Clerk Department is projecting to end the year underbudget due to salary savings and from not hosting in-person civic engagements and advertisement efforts. The Department will be monitoring election costs as County estimates have not been reliable and may see additional cost for election Matching Funds due to the increase in candidates that have filed for office.
- 2 The Citywide Activities Department is projecting to end the year over budget by \$3.6 million due to the new methodology for allocating the citywide full-cost allocation plan. The new methodology for indirect cost plan brings the City into compliance with federal grant requirements but can create a variance between budget and actuals.
- 3 The Economic Development Department is projecting an overage of approximately \$400,000. The overage is primarily attributed to unfunded costs associated with the likely clawback of former successor agency properties which have not been developed. In addition, the department estimates expenses up to \$100,000 in FY 22 for the Business License, Taxes & Fees Grant Program authorized by City Council on November 17, 2020. The department will seek an appropriation increase based on actual program expenses in the next periodic budget adjustment.
- 4 The Fire Department is projected to end the year underbudget by \$1.3 million due to attrition savings in Firefighter positions.
- 5 The Health and Human Services Department is projecting to end the FY 22 slightly overbudget due to unforeseen repairs needed at the main health facility that may not be fully absorb by the current appropriations in the General Fund. The department will continue to monitor its expenditures to see if any additional savings can be identified through the remainder of the fiscal year to attempt to absorb these unforeseen costs within it's current appropriations.
- 6 The Police Department is projecting to end the year with a savings of \$2.9 million due to attrition savings net of key set asides.
- 7 The Parks, Recreation and Marine Department is currently projecting to end the year overbudget by 720k due citywide park watering needs. In prior years, these costs were funded by one-time appropriations or covered by operational savings. In FY-22, the department will continue to water parks to meet irrigation needs. Any irrigation costs exceeding budget at yearend will be brought to City Council for a budget adjustment to cover the uncontrollable cost incurred.

LONG BEACH RECOVERY ACT EXPENDITURES AND REVENUES BY DEPARTMENT

MID-YEAR FY 2022

DEPARTMENT	LIFE-TO-DATE BUDGET ² as of 03/31/2022		FY 21 ACTUAL EXPENDITURES as of 09/30/2021		FY 22 ACTUAL EXPENDITURES as of 03/31/2022		REMAINING BALANCE s of 03/31/2022
EXPENDITURES							
GENERAL FUND							
CITY ATTORNEY 1	\$ -	\$	-	\$	64,177	\$	(64,177)
CITY MANAGER 3	\$ 1,539,351	\$	229,872	\$	350,326	\$	959,152
DEVELOPMENT SERVICES	\$ 5,060,000	\$	-	\$	24,728	\$	5,035,272
ECONOMIC DEVELOPMENT	\$ 17,406,805	\$	-	\$	51,915	\$	17,354,890
FINANCIAL MANAGEMENT 3	\$ 250,000	\$	337,228	\$	473,454	\$	(560,682)
HEALTH & HUMAN SERVICES	\$ 16,801,800	\$	197,538	\$	578,612	\$	16,025,651
HUMAN RESOURCES 1	\$ -	\$	23,061	\$	169,145	\$	(192,207)
LIBRARY SERVICES	\$ 1,205,000	\$	-	\$	2,954	\$	1,202,046
PARKS, RECREATION AND MARINE	\$ 1,313,200	\$	35,000	\$	210,337	\$	1,067,863
PUBLIC WORKS	\$ 5,500,000	\$	-	\$	-	\$	5,500,000
TECHNOLOGY & INNOVATION ¹	\$ -	\$	-	\$	-	\$	-
CITYWIDE ACTIVITIES 4,5	\$ 75,708,078	\$	33,740,149	\$	(156,665)	\$	42,124,594
GENERAL FUND TOTAL	\$ 124,784,234	\$	34,562,848	\$	1,768,984	\$	88,452,402
OTHER FUNDS							
AIRPORT	\$ 15,131,261	\$	-	\$	-	\$	15,131,261
DEVELOPMENT SERVICES	\$ 74,704,646	\$	16,425,623	\$	25,323,867	\$	32,955,157
ECONOMIC DEVELOPMENT	\$ 11,800,000	\$	-	\$	-	\$	11,800,000
HEALTH & HUMAN SERVICES	\$ 42,287,831	\$	6,436,046	\$	6,966,489	\$	28,885,296
OTHER FUNDS TOTAL	\$ 143,923,738	\$	22,861,669	\$	32,290,355	\$	88,771,714
EXPENDITURES TOTAL	\$ 268,707,972	\$	57,424,517	\$	34,059,339	\$	177,224,116

Notes

- ¹ Central Administration Department administrative costs will be allocated to Programs as program expenses are expended.
- ² Due to timing of grant receipts and tracking delays, system appropriation may need to be updated to align with the known program allocations listed in this report and any necessary adjustments will be brought to City Council at a later date.
- ³ These Departments manage programs and also have Central Administrative costs. Programmatic costs will remain in the programs and administrative costs will be allocated to all programs as program expenses are expended.
- ⁴ Includes LB Recovery Act program allocation approved by City Council, but is not reflected in the system. Appropriation associated with these programs will be requested at FY 22 Year-End as needed.
- ⁵ Negative expense actuals reflects the overhead charges to programs to recoup administration costs incurred last fiscal year.

DEPARTMENT		LIFE-TO-DATE BUDGET ² s of 03/31/2022	FY 21 ACTUAL REVENUE of 09/30/2021	-	Y 22 ACTUAL REVENUE of 03/31/2022	as	REMAINING BALANCE of 03/31/2022
REVENUE							
GENERAL FUND							
CITYWIDE ACTIVITIES		\$ 123,953,078	\$ 71,785,227	\$	34,829,646	\$	17,338,204
GENERAL FUND TOTAL		\$ 123,953,078	\$ 71,785,227	\$	34,829,646	\$	17,338,204
OTHER FUNDS							
AIRPORT	1	\$ 15,131,261	\$ -	\$	-	\$	15,131,261
DEVELOPMENT SERVICES		\$ 74,704,646	\$ 16,425,623	\$	-	\$	58,279,023
HEALTH & HUMAN SERVICES		\$ 42,587,831	\$ 6,471,678	\$	3,093,036	\$	33,023,117
CITYWIDE ACTIVITIES	4	\$ 11,800,000	\$ -	\$	-	\$	11,800,000
OTHER FUNDS TOTAL		\$ 144,223,738	\$ 22,897,301	\$	3,093,036	\$	118,233,401
REVENUE TOTAL	3	\$ 268,176,816	\$ 94,682,528	\$	37,922,682	\$	135,571,606

Notes

- ¹ The Airport Budgeted Revenue and Expense related to the LB Recovery Act will be appropriated as part of the FY 22 Second Citywide Budget Adjustment Letter. Current figures are not technically in the financial system.
- ² Due to timing of grant receipts and tracking delays, system appropriation may need to be updated to align with the known program allocations listed in this report and any necessary adjustments will be brought to City Council at a later date.
- ³ Revenue figures do not include other sources as funds are coming from budgetary funds available that serve as an offset to program expenditures.
- ⁴ Does not include the technical transfer of ARPA funds from the General Grants Fund to General Fund.

Dept.*	Program Title	Sub-Program ⁺⁺	Program Allocation ⁺							
1. Ec	1. Economic Recovery									
Air	port Operations									
AP	Airport Operations **		\$	15,131,261						
		Program Sub-Total	\$	15,131,261						
Cle	ean Cities									
PW	Corridor Cleanups		\$	3,900,000						
PRM	Parks Clean-Ups		\$	100,000						
		Program Sub-Total	\$	4,000,000						
СО	VID Protection for Businesses and Non-	Profits								
ED	COVID-19 Protection for Service Sector Businesses, Non-Profits & Workers		\$	13,000,000						
		Program Sub-Total	\$	13,000,000						
Dir	rect Business Support									
ED	Business Improvement District Grant Program		\$	1,581,068						
ED	Business License Tax and Fee Grant		\$	2,766,870						
CM	Creative Economy Grant		\$	889,351						
ED	Non-Profit Relief Grant		\$	2,371,602						
ED	Personal Services and Fitness Resiliency Grant		\$	3,952,671						
	Restaurant, Brewery, and Bar Relief		\$	3,952,671						
ED	Grant		٦	3,332,071						

Dept.*	Program Title	Sub-Program ⁺⁺	Prog	ram Allocation ⁺
ED	Citywide Small Business Navigator Grants		\$	247,042
ED	Customer Activation Grants to Reopen Local Business and Activate Consumer Spending		\$	444,675
ED	Eviction Protection: Commercial Tenant & Landlord Support Coordinator		\$	247,042
DV	Expedited Permitting		\$	250,000
ED	Inclusive Business Navigator Grants		\$	247,042
ED	Property Activation: Outdoor Dining, Parklets, Adopt a Business, Pop-up Storefronts		\$	444,675
ED	Storefront Reopening: Board-up Removal, Public Safety, Beautification & Activation		\$	247,042
ED	Visitor Attraction & Hospitality Sector Recovery		\$	1,111,689
		Program Sub-Total	\$	20,334,508
Eco	onomic Inclusion			
ED	Bridge the Divide (Commercial Connectivity)		\$	889,351
ED	Bridge the Divide (Residential Connectivity)		\$	889,351
ED	Business Council for Diverse Business Owners		\$	247,042

Dept.*	Program Title	Sub-Program ⁺⁺	Program Allocation ⁺		
ED	Economic & Digital Inclusion Coordination		\$	400,208	
ED	Economic Empowerment Zones		\$	3,364,503	
ED	Empowerment Fund Development		\$	444,675	
ED	Hero Program for Youth Workforce Development		\$	889,351	
FM	Inclusive Procurement Study & Technical Assistance	ePro Procurement Software Platform	\$	100,000	
FM		Government Performance Lab Fellows + Inclusive Procurement Study	\$	150,000	
		Sub-Program Sub-Total	\$	250,000	
ED	PLA Community Outreach		\$	98,817	
ED	Service Worker & Customer Protection Program		\$	200,000	
ED	WorkLB: On-Demand Worker and Employer Assistance		\$	247,042	
		Program Sub-Total	\$	7,920,340	
Eco	Economic Stability				
ED	Universal Basic Income Pilot Program		\$	2,012,224	
Program Sub-Total			\$	2,012,224	
Te	Technical Assistance				
ED	BizCARE Call Center (570-4BIZ) and Popup Locations		\$	247,042	

Dept.*	Program Title	Sub-Program ⁺⁺	Program Allocation ⁺	
ED	Economic Recovery Study & Community Reporting		\$	247,042
		Program Sub-Total	\$	494,084
Tra	nsit			
PW	Micro and Public Transit Pilot Program		\$	1,600,000
		Program Sub-Total	\$	1,600,000
Eco	nomic Recovery Total			
		Total	\$	64,492,417
2. H	ealthy and Safe Community			
Ва	sic Needs			
HE	Long Beach Resource Line		\$	1,363,630
HE			\$	459,760
HE		Emergency Food	\$	37,800
HE	Nutrition Security Initiatives	Healthy Market Partnerships	\$	1,260,000
HE		Food and Meal Delivery	\$	182,440
HE		Community Nutrition Security Projects	\$	1,260,000
		Sub-Program Sub-Total	\$	3,200,000
HE			\$	74,160
HE	Older Adults Supports	Aging Service Network Coordinator	\$	31,500
HE		Case Management	\$	193,240

Dept.*	Program Title	Sub-Program ⁺⁺	Program Allocation ⁺	
HE		Community Grants	\$ 320,300	
HE	Older Adults Supports	Health and Wellness Programming	\$ 100,800	
		Sub-Program Sub-Total	\$ 720,000	
DV	Right to Counsel (Housing Legal Support)		\$ 810,000	
		Program Sub-Total	\$ 6,093,630	
Ea	rly Childhood Education and Childcare S	upports		
HE			\$ 650,950	
HE		Early Childhood - Emergency Supply Distribution	\$ 296,100	
HE		ECE Educator Training	\$ 25,200	
HE	Early Childhood Education, Childcare, and Literacy Development	Enrollment Hub	\$ 756,000	
LS		Parent Engagement and Early Literacy Development	\$ 95,000	
HE		Resilience Survey	\$ 93,150	
PRM		Summer Child Care Subsidies	\$ 53,200	
HE		West Health Facility Renovation Project	\$ 510,400	
		Sub-Program Sub-Total	\$ 2,480,000	
LS	Increase Community Access to Library Resources		\$ 300,000	

Dept.*	Program Title	Sub-Program ⁺⁺	Program Allocation ⁺		
		Program Sub-Total	\$	2,780,000	
Но					
HE	Outreach and Case Management **		\$	4,735,299	
HE	Health Department REACH Program Operations		\$	196,671	
HE	** Mobile Outreach Station		\$	2,453,446	
HE	Non-Congregate Shelter / Housing		\$	2,855,442	
HE	Motel Vouchers		\$	210,688	
HE	PHK Conversion to PSH		\$	853,598	
HE	Training through Social Enterprise		\$	535,714	
		Program Sub-Total	\$	11,840,858	
Но	using Support				
DV	Additional Down Payment Assistance		\$	3,000,000	
DV	** Emergency Rental Assistance		\$	64,463,788	
HE	Housing Resource Navigators		\$	1,000,000	
DV	Land Trust		\$	1,000,000	
		Program Sub-Total	\$	69,463,788	
Lai	Language Access				
СМ	Language Access / Translation		\$	350,000	
		Program Sub-Total	\$	350,000	
LB	LB Justice Fund				

Dept.*	Program Title	Sub-Program ⁺⁺	Program Allocation ⁺	
CM	LB Justice Fund		\$	300,000
		Program Sub-Total	\$	300,000
Ph	ysical and Mental Health Equity			
HE	Addressing Health Disparities		\$	7,663,366
HE	Promotora / Community Health Champions Program		\$	810,000
HE	- Health Equity Fund	Black Mental Health	\$	89,320
HE		Health Equity Projects	\$	2,710,680
		Sub-Program Sub-Total	\$	2,800,000
HE	Immigrant Support Services		\$	400,000
HE	Trauma-Informed Mental Health Resources and Response		\$	526,370
		Program Sub-Total	\$	12,199,736
Pu	blic Health COVID-19 Response			
HE	CDC Public Health Workforce Development		\$	2,751,815
HE	Public Health COVID Response		\$	13,553,750
HE	** Vaccination Distribution		\$	5,118,900
		Program Sub-Total	\$	21,424,465
Vic	olence Prevention and Safe Cities			
PRM	Be SAFE Expansion		\$	110,000

Dept.*	Program Title	Sub-Program ⁺⁺	Prog	Program Allocation ⁺	
ED	Career Exploration - Exploring Space Beach		\$	35,000	
HE	NLB Community Intervention and Youth Engagement Program		\$	569,050	
HE	Building Youth Social Capital Grantee Program		\$	60,000	
HE	Alternate Crisis Response Pilot		\$	601,900	
HE	Summer Neighborhood Engagement Program, My Hood, My City		\$	60,000	
HE	Re-Entry Program Pilot		\$	659,050	
HE	Safe passage - Advancing Peace		\$	100,000	
PRM	Teen Program Enhancement		\$	60,000	
LS	Youth Academic Programming		\$	810,000	
PRM	Youth Health and Safety Programming		\$	990,000	
		Program Sub-Total	\$	4,055,000	
Hea	Ithy and Safe Community Total				
	Total			28,507,477	
3. Securing Our City's Future					
Maintaining Services for Residents and Businesses					
XC	Cover FY 22 Shortfall		\$	30,000,000	
XC	Eliminating Furloughs		\$	5,200,000	
		Program Sub-Total	\$	35,200,000	

Dept.*	Program Title	Sub-Program ⁺⁺	Program Allocation ⁺	
Re	Restoring Lost Revenue			
XC	Restoring Lost Revenue		\$	40,508,078
		Program Sub-Total	\$	40,508,078
Sec	uring Our City's Future Total			
		Total	\$	75,708,078
LONG	G BEACH RECOVERY ACT TOTAL [†]			
		Grand Total	\$ 2	268,707,972

^{*} AP = Airport Department, CM = City Manager's Office, DV = Development Services Department, ED = Economic Development Department, FM = Financial Management Department, HE = Health and Human Services Department, LS = Library Services Department, PRM = Parks, Recreation and Marine Department, PW = Public Works Department, and XC = Citywide Activities Department.

^{**} These programs are funded by various grants that allow for only specific types of expenditures.

[†] An allocation of approximately 16% will be applied to each program for administrative expenses to ensure the proper program development, program implementation, and report coordination to ensure compliance with funding requirements.

^{**} Sub-Programs are still being identified and designed. Once established, sub-programs will be disclosed in a future report to City Council.