



CITY OF LONG BEACH

DEPARTMENT OF DEVELOPMENT SERVICES

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Long Beach, CA 90802

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October 20, 2011

CHAIR AND PLANNING COMMISSIONERS City of Long Beach California

RECOMMENDATION:

Recommend that the City Council adopt the amendment to the Zoning Ordinance and Local Coastal Program and modify Section 21.51.235 (Home Occupations) of the Municipal Code to clarify the operational requirements for home occupation uses and establish new parameters for acceptable uses. (Citywide).

APPLICANT:

City of Long Beach

Department of Development Services

333 W. Ocean Boulevard Long Beach, CA 90802

DISCUSSION

A home occupation permit is intended to allow for certain types of businesses to be operated from a residential dwelling that are incidental to the use of the dwelling unit and do not change the principal character of the residential unit. The most common home occupations are office uses for businesses such as accountants, internet sales, certain types of contractors and other similar operations where the primary means of contact are by phone, mail, internet or other similar means. Other types of home occupations include instructional services (music teachers, tutors, etc.) and home crafts.

The current Municipal Code sets forth the operational requirements and includes a specific list of home occupation uses that fall under the permitted or prohibited categories (Exhibit A – Current Home Occupation Section). Over the years, the City has had to modify the permitted list after re-evaluating the specific use or in reaction to a change in industry standards. For example, the last modification moved painting contractors from a prohibited use to a permitted use due to a change from oil-based paints to water-based paints thus reducing the potential for fires and other impacts on surrounding residents.

On August 2, 2011, City Council directed staff to review the City's policies and regulations for home occupations to include masonry and plumbing contractors as permitted uses. This request was based on the all-time high unemployment numbers in California and the need to allow self-employment for these types of skilled building trades in residential zones. After evaluating the request, planning staff recognized an opportunity to restructure the code to allow for a wider variety of uses while still maintaining the required regulations to maintain the necessary residential character of the residential unit where the use will operate.

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The proposed Amendment to Section 21.51.235 of the Municipal Code (Exhibit B – Redlined Home Occupation Section) was based on research of a number of other cities' home occupation regulations including Santa Monica, Beverly Hills, and Los Angeles. The resulting proposal includes changes that create the framework for home-based businesses instead of including a specific list of permitted uses. Also, additional operational requirements were included to help ensure that the home occupation will not change the character of the residential unit and not negatively impact surrounding neighbors. These additional requirements include prohibiting excessive and unsightly storage of materials, prohibiting use of the garage for business operations, specifying that agents shall conduct all operations off premises and specifying that the home occupation permit is valid only for the person that it was issued.

A list of prohibited uses is included that identifies businesses that are not compatible with residential areas. Uses such as auto repair, food preparation and medical offices result in noise, traffic and visitors to levels that exceed that of typical residential activities and result in a loss of the residential character of the site and a negative impact on surrounding properties.

PUBLIC HEARING NOTICE

In accordance with the Noticing Requirements of the Zoning Ordinance, a legal notice appeared in the Press Telegram newspaper on October 6, 2011.

ENVIRONMENTAL REVIEW

In accordance with the Guidelines for Implementation of the California Environmental Quality Act (CEQA), a Categorical Exemption (CE 11-069) was issued for the proposed project (Exhibit C – Categorical Exemption).

Respectfully submitted,

DEREK BURNHAM

PLANNING ADMINISTRATOR

AMY J. BODEK, AICP

DIRECTOR OF DEVELOPMENT SERVICES

AJB:DB:JW

Attachments:

Exhibit A - Current Home Occupation Section

Exhibit B – Redlined Home Occupation Section

Exhibit C – Categorical Exemption 11-069

21.51.235 - Home occupations.

Table 51 2 indicates the types of home occupation uses permitted (Y) and prohibited (N) as accessory uses. The permitted home occupation uses may be conducted as small, unobtrusive uses in any residential dwelling unit, subject to the following:

- A. The primary use of the unit shall be a dwelling.
- B. The following standards shall be complied with at all times:
 - No person other than a resident of the dwelling unit shall be engaged or employed in the home occupation, and the number of residents engaged or employed in the home occupation shall not exceed two.

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- No sign shall be displayed in a manner visible from outside the dwelling unit. Vehicles
 with signs identifying the home occupation shall be parked so that they cannot be seen
 from the public right-of-way.
- No mechanical equipment shall be used except that which is necessarily, customarily
 or ordinarily used for household or leisure purposes. Such equipment shall not
 generate noise higher than the noise standards established for residential uses.
- 4. No toxic, explosive, flammable, combustible, corrosive, etiologic, radioactive or other restricted materials shall be used or stored on the site.
- 5. There shall be no outside operations, storage or display of materials or products.
- 6. Total storage of materials or products used in the business shall not exceed one hundred twenty-eight (128) cubic feet.
- 7. The residential appearance of the premises shall not be altered. Creation of a separate entrance to the dwelling or use of an existing entrance exclusively for the business shall not be permitted.
- 8. No process shall be used which is hazardous to public health, safety or welfare.
- 9. Visitors, customers or deliveries to the dwelling shall not exceed that which normally and reasonably occurs for a residence. Visitors and deliveries shall be limited to not more than two business visitors an hour and eight visitors a day, and not more than two deliveries of products or materials a week.
- 10. The home occupation shall not displace or block the use of parking spaces required for the residential use including any business storage in required garage parking areas.
- 11. No advertisement shall be placed in any media containing the address of the property.
- 12. Not more than two vehicles shall be used in the business. Only one vehicle may be commercially licensed.
- C. Persons wishing to establish a home occupation use not listed in Table 51-2 shall apply for a letter of confirmation of zoning for a home occupation. The letter shall address the specific use proposed. The zoning administrator shall make a decision in writing. The decision shall be based on the intent of the home occupation requirements as well as experience with similar uses.
- D. Any home occupation which becomes a nonconforming use as a result of revisions to applicable provisions of this title shall either:
 - 1. Be brought into legal conforming status; or
 - 2. Be discontinued and removed within three months of becoming a nonconforming use.

(Ord. C-7047 § 25, 1992; Ord. C-7032 § 38, 1992; Ord. C-6533 § 1 (part), 1988).

Table 51-2 Home Occupation Uses

Use				
1. Ambulance service	N		te	
2. Appliance repair	N			
3. Architectural service	Y	0		
4. Art restoration	Υ			

19. Drafting and graphic services	Y				
20. Dressmaking, sewing, tailoring, contract sewing (one machine)	Y				
21. Electronic assembly	Υ				
22. Engineering service	Υ				
23. Financial planning, investment services	Υ	2.	© %		
24. Flower arranging	Υ				
25. Gardening, landscape maintenance	Υ	U.	- 10	ÚŽ.	ė.
26. Gun sales and repair (including gun shows only)	N				
27. Health salons, gyms, dance studios, aerobic exercise studios, massage	N				
28. Helium balloons	N		 		
29. Home crafts	Υ				
30. Housecleaning service	Υ				
31. Insurance sales or broker	Υ			-	
32. Interior design	Υ				
33. Knife sharpening	N				
34. Jewelry making, jeweler	Υ			120	

35. Laundry, ironing service	Y
36. Limousine or pedicab service	N
37. Locksmith	Υ
38. Mail order (not from home retail sales)	Y
39. Medical or dental office	N I
40. Millinery	Υ
41. Mortician, hearse service	N The state of the
42. Painter (office use only)	Υ
43. Palm reading, fortunetelling	N .
44. Private clubs	N
45. Real estate sales or broker	Y
46. Religious services	N
47. Restaurants, taverns, food preparation	N
48. Retail sale from site (except direct distribution)	N Example 1 and 1
49. Sales representative (office only)	Y 70 - 2
50. Security service	Υ
51. Skin care	N
52. Swimming pool cleaning	Y
53. Tax preparation	N
54. Telephone answering, switchboard, call forwarding	Y

55. Tow truck service	N				
56. Tutoring	Υ	 			
57. Typing, word processing	Υ				
58. Upholstery	N	· · ·			
59. Veterinary uses (including care, grooming or boarding)	N	THE STATE OF THE S			
60. Wall papering	Υ	 			· · · · · · · · · · · · · · · · · · ·
61. Watch repair	Υ		ŀ		
62. Writing, computer programming	Υ "			11/	

21.51.235 Home Occupations

Table 51-2 indicates the types of home occupation uses permitted (Y) and prohibited (N) as accessory-uses. The permitted home occupations may be conducted as small, unobtrusive uses in any residential dwelling unit, subject to the following:

A. Intent

A home occupation permit is intended for home enterprises that are incidental to the use of the dwelling unit and does not change the principal character or use of the dwelling. The home occupation shall be compatible with surrounding residential uses and not have characteristics associated with the use that would reduce the surrounding residents' enjoyment of their neighborhood. As an ancillary activity to those uses permitted in the applicable residential zone in which the subject site is located, the following home based businesses may be conducted at the site:

- 1. **Professional Office Uses** A professional office use is a business whose principal product is information, management or design, including but not limited to, accounting, architecture, artist/talent management and promotion, brokerage, business/financial management, computer programming and software development, direct sales (incl. internet sales), credit/financial counseling, drafting and illustration, engineering, fashion design, interior decoration and design, legal services, marketing and advertising, property management, and writing and editing. The primary means of contact must be by phone, mail, or other electronic form of communication. A professional office use does not include research requiring the use of hazardous materials and equipment.
- 2. **Instructional Services Uses** An instructional services use is a business whose principal purpose is to provide cognitive instruction or training, including but not limited to, academic tutoring, musical instrument lessons, dance lessons, sports training, or other similar physical performance training. The maximum number of students at any one time shall be limited to six.
- 3. Home Craft Uses A home craft use is a business that results in a tangible product including but not limited to, dressmaking, furniture making, toy making and doll making. Additional uses include artistic products such as sculpting, painting, photography and other similar forms of creative works when such works are produced with the intent of gain or benefit for the participant or another person. Conducting a home craft use does not entitle the owner to sell articles manufactured on-site or in a residential zone.
- B. Requirements. The following standards shall be complied with at all times:

A home occupation permit shall only be issued when all of the following requirements are met and maintained:

- 1. No person other than a resident of the dwelling unit shall be engaged or employed in the home occupation, and the number of residents engaged or employed in the home occupation shall not exceed two.
- 2. No sign shall be displayed in a manner visible from the outside of the dwelling unit. Vehicles with signs identifying the home occupation shall be parked so that they cannot be seen from the public right-of-way.
- 3. No mechanical equipment shall be used except that which is necessarily, customarily, or ordinarily used for household or leisure purposes. Such equipment shall not generate noise higher than the noise standards established for the residential uses.
- 4. No toxic, explosive, flammable, combustible, corrosive, etiologic, radioactive or other restricted materials shall not be used or stored on the site.
- 5. There shall be no outside operations, storage or display of materials or projects.
- 6. Total storage of materials or products used in the business shall not exceed ene hundred twenty eight (128) cubic feet. There shall be no excessive or unsightly storage of materials or supplies for purposes other than those permitted in the residential district in which it is located. A garage may not be used for operations of the business or storage of materials and must be maintained for parking of automobiles and similar type vehicles.
- 7. The residential appearance of the premises shall not be altered. Creation of a separate entrance to the dwelling or use of an existing entrance exclusively for the business shall not be permitted.
- 8. No process shall be used which is hazardous to public health, safety or welfare.
- 9. Visitors, customers or deliveries to the dwelling shall not exceed that which normally and reasonably occurs for a residence. Visitors and deliveries shall be limited to not more than two business visitors an hour and eight visitors a day, and not more than two deliveries of products or materials a week.
- The home occupation shall not displace or block the use of parking spaces required for the residential use including any business storage in required garage parking areas.
- 11. No advertisement shall be placed in any media containing the address of the property.
- 12. Not more than two vehicles shall be used in the business. Only one vehicle may be commercially licensed.
- 13. When the person conducting the home occupation serves as an agent or intermediary between outside suppliers and outside customers, all articles, except for samples, shall be received, stored and sold directly to customers at an off-premises location.
- 14. The home occupation permit shall be valid only for the person to whom it was issued and shall be void when that person moves from the dwelling unit or discontinues the business.

- B. Persons wishing to establish a home occupation use not listed in Table 51-2 shall apply for a letter of confirmation of zoning for a home occupation. The letter shall address the specific use proposed. The zoning administrator shall make a decision in writing. The decision shall be based on the intent of the home occupation requirements as well as experience with similar uses.
- B. Prohibited Home Occupation Uses.

The following uses shall be prohibited as home occupations:

- 1. Ambulance service
- 2. Appliance repair
- 3. Automobile repair, parts, sales, upholstery, detailing, washing, service
- 4. Beauty salons and barber shops
- 5. Boardinghouse, bed and breakfast, hotel, time-share unit
- 6. Carpentry, cabinet makers
- 7. Ceramics (kiln of six cubic feet or more)
- 8. Churches, religious instruction
- 9. Contractor storage yards
- 10. Food preparation
- 11. Gun sales (including internet) and repair
- 12. Health clubs, gyms, dance studios, aerobic studios, massage
- 13. Limousine or pedicab service
- Medical or dental office
- 15. Mortician, hearse service
- 16. Palm reading, fortunetelling
- 17. Private clubs
- 18. Religious services
- 19. Restaurants, taverns
- 20. Retail sales from site (except direct distribution and internet)
- 21. Skin care services
- 22. Tow truck service
- 23. Welding or machine operation
- 24 Upholstery
- 25. Veterinary uses (including care, grooming or boarding).
- Any use that requires the use of toxic, explosive, flammable, combustible, corrosive, etiologic, radioactive or other restricted materials.
- 27. Any use that is hazardous to public health, safety or welfare.
- 28. Any use that changes the residential characteristic of the residence.
- 29. Other uses the Planning Administrator determines to be similar to those listed above, or which by their operation or nature are not incidental to or compatible with residential activities.
- **C.** Any home occupation which becomes a non-conforming use as a result of revisions to applicable provisions of this title shall either:
 - 1. Be brought into legal conforming status; or

2. Be discontinued and removed within three months of becoming a non-conforming use.

Table 51-2
Home Occupation Use

Home Occupation Uses				
Use				
1. Ambulance service	Α			
2. Appliance repair	И			
3. Architectural service	¥			
4. Art restoration	¥			
5. Artist studio	¥			
6. Automobile repairs, parts sales, upholstery, detailing washing service	И			
7. Beauty salons and barber shops	H			
8. Boardinghouse, bed and breakfast hotel, time-share unit	N			
9. Carpentry, cabinet makers	н			
10. Ceramics (kiln of six cubic feet or more)	Н			
11. Ceramics (kiln of less than six cubic feet)	¥			
12. Churches, religious instruction	Н			
13. Consulting services	¥			
14. Contracting (office use only)	¥			
15. Contracting: masonry or plumbing	Ц			
16. Data processing	¥			
17. Dental laboratory	¥			
18. Direct sale production distribution (e.g., Amway, Tupperware, Jafra)	¥			
19. Drafting and graphic services	¥			
20. Dressmaking, sewing, tailoring, contract sewing (one machine)	¥ ·			
21. Electronic assembly	¥			
22. Engineering service	¥			
23. Financial planning, investment services	¥			
24. Flower arranging	¥			
25. Gardening, landscape maintenance	¥			

26. Gun sales and repair (including gun shows only)	N Exhibit B
27. Health salons, gyms, dance studios, aerobic exercise studios, massage	4
28. Helium balloons	Н
29. Home crafts	¥
30. Housecleaning service	¥
31. Insurance sales or broker	¥
32. Interior design	¥
33. Knife sharpening	И
34. Jewelry making, jeweler	¥
35. Laundry, ironing service	¥
36. Limousine or pedicab service	И
37. Locksmith	¥
38. Mail order (not from home retail sales)	¥
39. Medical or dental office	И
40. Millinery	¥
41. Mortician, hearse service	И
42. Painter (office use only)	¥
43. Palm reading, fortunetelling	N S
44. Private clubs	N a
45. Real estate sales or broker	¥
46. Religious services	N
47. Restaurants, taverns, food preparation	И
48. Retail sale from site (except direct distribution)	N
49. Sales representative (office only)	¥
50. Security service	¥
51. Skin care	И
52. Swimming pool cleaning	¥
53. Tax preparation	N
54. Telephone answering, switchboard, call forwarding	¥
55. Tow truck service	N
56. Tutoring	¥
57. Typing, word processing	¥
58. Upholstery	Н
59. Veterinary uses (including care, grooming or boarding)	Н
60. Wall papering	¥
61. Watch repair	¥
62. Writing, computer programming	¥

EXHIBIT C



CITY OF LONG BEACH NOTICE OF EXEMPTION

DEPARTMENT OF DEVELOPMENT SERVICES
333 W. OCEAN BLVD., 5TH FLOOR, LONG BEACH, CA 90802
(562) 570-6194 Fax: (562) 570-6068
Ibds.longbeach.gov

TO: Office of Planning & Research 1400 Tenth Street, Room 121 Sacramento, CA 95814	Department of Development Services 333 W. Ocean Blvd, 5 th Floor Long Beach, CA 90802
L.A. County Clerk Environmental Fillings 12400 E. Imperial Hwy. 2 nd Floor, Room 2001 Norwalk, CA 90650	
Categorical Exemption CE-11-069	
Project Location/Address: Citywide	
Project/Activity Description: Zoning Code Amendment to Section	on 21.51.235 (Home Occupations)
clarifying operational requirements and establishing new pa	rameters for acceptable uses.
Public Agency Approving Project: City of Long Beach, Los Ange	eles County, California
Applicant Name: City of Long Beach (Department of Development Mailing Address: 333 W. Ocean Blvd. 5th Floor	ment Services)
Phone Number ECO E70 CCC7	
Applicant Signatu	re:
BELOW THIS LINE FOR STAFF USE ON	ILY
Application Number: 1/09-10 Planner's Initials: 1/09	
Required Permits: 20 N NIE CODE AMENDMENT	
THE ABOVE PROJECT HAS BEEN FOUND TO BE EXEMPT STATE GUIDELINES SECTION 15321, 61,45 21, 6	ntorcement Actions by
Regulatory Agencies	/
Statement of support for this finding: <u>Code amendment</u>	regulating home occupations
Contact Person: Cvaig, Chalfant Contact Pl	hone: <u>562-570-6768</u>
	te: 10/5/11